



2019-2020

Draft Annual Action Plan

City of Pueblo and the Pueblo Consortium

(City and County of Pueblo)

Executive Summary

AP-05 Executive Summary - 91.200(c), 91.220(b)

1. Introduction

The 2019 Action Plan represents the fifth year's work program of the City's 2015-2019 Consolidated Plan (CP). The Action Plan is the City of Pueblo's application for HUD entitlement grants and identifies the proposed programs and projects to be funded during the 2019-2020 grant cycle. The two grants that are covered are:

Community Development Block Grant (CDBG): Provides for the development of viable urban communities through the provision of improved living environments, expansion of economic opportunity and decent housing. Funds are intended to serve low and moderate-income residents and areas.

HOME Investment Partnership Act: Increasing the availability, as well as the access to affordable housing for low and moderate-income households.

The Department of Housing and Citizen Services (DHCS) administers the CDBG program, and the City and County administer HOME funds as a consortium. The Action Plan identifies how the City of Pueblo, Pueblo County and its partners propose to utilize these funds in the upcoming fiscal year to address its community development, housing and public services goals and priorities as described in the Consolidated Plan.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The objectives and outcomes are detailed in sections AP-20 and AP-38.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City and its various partners monitor and evaluate the performance of the programs while ensuring regulatory compliance. The latest available information for program performance is as follows:

HOME funds assisted 21 households access affordable housing or improve their living conditions.

- 20 families were provided rental assistance through the Tenant Based Rental Assistance (TBRA) Program;
- 72 Rental units were under construction
- One for-sale new construction single-family homes was completed.

CDBG funds provided the following projects/activities:

- Public Improvements that benefitted 6,560 persons (by block group population);
- Public Services that benefitted 3,177 persons
- Six rehabilitation projects and 29 Minor Repairs were completed on owner-occupied units.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

As the lead agency, the DHCS is charged with the preparation of the Action Plan for fiscal year 2019-2020. Consolidated Plan regulations stipulate that grantees meet the citizen participation requirements. Grantees are required to conduct two public meetings, one of which must take place during the planning process. The purpose of all public meetings is to gather input from eligible and affected communities on the public service, housing and infrastructure needs in the city.

On November 12th, 2018, the Citizens Advisory Committee (CAC) made its recommendations to the City Council. Public hearings were held on August 9, 2018 and June 10, 2019. Public notices were placed in *The Pueblo Chieftain*, and on the City's website. The public hearing on June 10, 2019, was before the City Council at a televised session. In addition, funding availability was presented to the Pueblo Continuum of Care, and other non-profit agencies. The DHCS consulted with the Housing Authority of the City of Pueblo and with Pueblo County Housing and Human Services, to identify future programs and possible needs that could be addressed through CDBG and HOME.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The public comment period on the Draft 2019-2018 Action Plan was from May 1, 2019 through June 10, 2019. Two comments were received and can be found in the Public Comments section of the Appendix. One of those comments was received at the public hearing before the City Council.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments received and responded to.

7. Summary

PR-05 Lead & Responsible Agencies - 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	PUEBLO	Department of Housing and Citizen Services
HOME Administrator	PUEBLO	Department of Housing and Citizen Services

Table 1 – Responsible Agencies

Narrative

The City of Pueblo is the designated entitlement community, as well as the lead in the HOME Consortium. The administration of the CDBG Program is undertaken by the Department of Housing and Citizen Services (DHCS). The Pueblo Consortium is a partnership of the City and County of Pueblo. The City is the participating jurisdiction and undertakes all monitoring and reporting on behalf of Pueblo County. The County undertakes its own affordable housing programs.

Consolidated Plan Public Contact Information

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1. Introduction

The Annual Plan reemphasizes the goals established in the Consolidated Plan and specifies the progress the City intends to make in 2019. The City regularly meets with key stakeholders including nonprofits, City officials and citizens to ensure program planning is being targeted to achieve these goals.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).

The City coordinates with the Housing Authority of the City of Pueblo (HACP) on items of mutual interest. HACP's plans to demolish and replace the Sangre de Cristo public housing units. The demolition and replacement of Sangre de Cristo will occur in four phases. Phase I is nearly complete, and Phase II, 51-units of affordable housing should be funded and ready for construction by the years end. The new development will be renamed the Uplands Townhomes. The project is being funded through Low Income Housing Tax Credits (LIHTC), Rental Assistance Demonstration (RAD) funds, Neighborhood Stabilization Program (NSP), HOME, and private financing.

The City works closely with housing providers, Community Housing Development Organizations, and the Pueblo County Department of Human Services to assess housing needs and to identify funding streams to meet those needs.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City is a member of the local Continuum of Care (CoC) group. The CoC meets monthly and enjoys a broad membership base. Health Solutions, Inc., is the new lead agency after Anne Stattleman's retirement.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City of Pueblo does not receive ESG funds. These funds are provided to the County as a pass-through from the State of Colorado

2. Agencies, groups, organizations and others who participated in the process and consultations

Posada Inc., received two CoC grants from the statewide balance:

- Permanent Supportive Housing - \$101,765
- Rapid Re-housing - \$112,146

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	PUEBLO COUNTY DEPARTMENT OF HUMAN SERVICES
	Agency/Group/Organization Type	Housing Services-homeless Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homelessness Needs - Veterans Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The County participated in several venues. One on one consultation with staff was conducted, which focused on housing, veteran services, senior services and needs, weatherization, and commodities. In addition, the staff was present at the Continuum of Care consultation for homeless needs, Pueblo Area Agency on Aging was present at the non-homeless special needs consultation and other public meetings held throughout the community.
2	Agency/Group/Organization	ADA Task Force
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Attend regularly scheduled meetings.
3	Agency/Group/Organization	Posada, Inc.
	Agency/Group/Organization Type	Services-homeless

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy HOPWA Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Partner agency for the provision of temporary, transitional and permanent housing to homeless youth, individuals and families with children. Anticipate that the agency will continue to administer the City's Tenant Based Rental Assistance Program.
4	Agency/Group/Organization	CATHOLIC CHARITIES OF THE DIOCESE OF PUEBLO
	Agency/Group/Organization Type	Local charitable organization
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	CC is a housing counseling agency that provides pre- and post-purchase counseling to first time homebuyers, as well as foreclosure and budget management classes. It is also the single largest utility assistance provider in the City.
5	Agency/Group/Organization	Housing Authority of the City of Pueblo
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Met with Director and others to discuss needs and future plans.

Identify any Agency Types not consulted and provide rationale for not consulting

The City advertised the opportunity to participate in the 2015-2019 CONSOLIDATED PLAN to its network of non-profit, private sector and government partners.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Health Solutions	The homeless objectives set-out in the Strategic Plan were developed in cooperation and as the result of consultation and the monthly meetings that the Continuum of Care undertakes
Comprehensive Plan	City of Pueblo, Planning Department	The land use portions of the plan outlines growth areas and projected uses for housing, types of housing, commercial and retail space.
Transportation Plan	Pueblo Area Council of Governments	The Plan defines the present and future transportation needs of the community.
City of Pueblo Impediments to Fair Housing	DHCS	The impediments identified in the Plan are incorporated into the AP with action items
Colorado Analysis of Impediments to Fair Housing	Colorado Department of Local Affairs	The Analysis identifies impediments found by DOLA statewide and helps inform the conversation on barriers and impediments to fair housing.

Table 3 – Other local / regional / federal planning efforts

Narrative

The City and County provide general funds to local agencies through the Community Services Advisory Commission (CSAC). DHCS staff review the applications and are present at the agency presentations. This process allows DHCS to gather additional information on the needs in the community and to develop programs to meet these needs.

AP-12 Participation - 91.401, 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Residents and other stakeholders were encouraged to provide input throughout the process of preparing the 2019 Action Plan. Notices for public hearings were published in *The Pueblo Chieftain* and on the City's website. Bi-lingual notices were also posted. The locations of the public hearings were ADA accessible, and the notices provided contact information for anyone needing special accommodations. Copies were made available for review at the City Clerk's Office, Pueblo County Department of Human Services, and the DHCS.

The application process was officially opened on May 1, 2018 and concluded on May 31, 2018. Staff was available throughout the month to assist groups and individuals in completing the CDBG application. Applicants were provided guidance on a one-on-one basis as requested. Individuals that are unable to attend on this day could make an appointment for a more convenient time. The City received 17 applications totaling \$1,655,563.

Applications were reviewed by City staff for eligibility and were then forwarded to the Citizens Advisory Committee for review. A public hearing was held on August 9, 2018. This hearing allowed residents and applicants to make their needs known. Deliberations were held on August 21, 2018 and the funding recommendations were presented to the City Council for comments, at the November 12, 2018 Work Session. Public comment period was provided from May 1, 2019 through-June 5, 2019.

The applications received were in keeping with the needs that had been expressed throughout the citizen participation process of the 2015-2019 Consolidated Plan. The activities recommended for approval will help further the goals and objectives of the Consolidated Plan.

Broader outreach is undertaken year-round. City departments such as, Parks and Recreation, Public Works and Transportation point citizens to the CDBG process. Attendance at various meetings throughout the community allow staff to inform audiences of their need to voice their needs at our annual meetings.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Newspaper Ad	General Public	None	No Comments were received	None	www.pueblo.us
2	Internet Outreach	General Public	None	No Comments were received	None	www.pueblo.us
3	Public Hearing	Non-targeted/ broad community	None	No Comments were received	None	
4	Public Hearing	Non-targeted/ broad community	None	No comments were received to date	None	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 5				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$1,434,344	\$32,091.89	\$-0-	1,466,435.89	\$-0-	The City will undertake the programs and activities identified in the next sections with these funds.
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	\$749,275	\$96,095.11	\$-0-	\$845,370.11	\$-0-	The City will undertake the programs and activities identified in the next sections with these funds.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 5				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - local	Housing	\$187,319	0	0	\$187,319	\$-0-	HOME Match

Table 2 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City and County funded over 26 agencies with combined agency budgets of over \$50 million through the Community Services Advisory Commission (CSAC). In 2019, the two governments will provide \$978,500 in general funds to these agencies, which deliver housing and human services, arts and culture, health services, and educational services. Total contributions to CSAC during the current Consolidated Plan is \$5,959,566. In 2019, the City of Pueblo awarded \$250,000 to the Sangre de Cristo Arts Center, outside of the CSAC cycle bringing the additional resources to \$1,228,500.

The City and County of Pueblo as the Pueblo Consortium match the HOME grant with general funds. The 2019 match requirement is \$187,319. The Consortium will also seek out qualifying affordable housing expenditures made by each entity as match credit and has funds that it carries forward from prior years. Leveraging of private and non-federal resources will be sought whenever possible.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The DHCS accepts the donation of property for the purposes of development. The properties are placed in the Vacant Lot/ Land Bank Program. The properties are made available to local housing providers, contractors, and to low and moderate-income households, for the development of affordable housing. The City currently owns 10 vacant parcels. Eight of these parcels are being land banked under the Neighborhood Stabilization Program 3 grant.

Discussion

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable Housing	2015	2019	Affordable Housing Public Housing Non-Homeless Special Needs Special Needs	PUEBLO	Provision of Quality Affordable Housing	CDBG: \$245,000 HOME: \$670,370	Rental units rehabilitated: 16 Rental units constructed: 51 Single-family home constructed: 1 Homeowner Housing Rehabilitated: 24
2	Homelessness	2015	2019	Homeless TBRA	PUEBLO	Decrease Homelessness	CDBG: \$85,000 HOME: \$175,000	Tenant-based rental assistance / Rapid Rehousing: 20 Households Assisted Homeless Person Overnight Shelter: 170 Persons Assisted Overnight/Emergency Shelter
3	Non-Homeless Special Needs	2015	2019	Non-Homeless Special Needs	PUEBLO	Non-Homeless Special Needs	CDBG: \$0 HOME: \$0	Other: 0 Other
4	Public Facilities and Infrastructure	2015	2019	Non-Housing Community Development	PUEBLO	Community Development Infrastructure	CDBG: \$719,417	Public service activities other than Low/Moderate Income Housing Benefit: 12,688 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	Public Services	2015	2019	Public Services	PUEBLO	Public Services	CDBG: \$130,151	Public service activities for Low/Moderate Income Housing Benefit: 714 Households Assisted Homelessness Prevention: 220 Persons Assisted

Table 3 – Goals Summary

Goal Descriptions

1	Goal Name	Affordable Housing
	Goal Description	
2	Goal Name	Homelessness
	Goal Description	
3	Goal Name	Non-Homeless Special Needs
	Goal Description	
4	Goal Name	Public Facilities and Infrastructure
	Goal Description	
5	Goal Name	Public Services
	Goal Description	

AP-35 Projects - 91.420, 91.220(d)

Introduction

The City of Pueblo and the Pueblo Consortium will conduct the following activities to address the goals and needs as expressed in the Consolidated Plan. These activities will either be carried out by the City or its subrecipient partners in 2019.

CDBG.

1. Planning/Administration: \$286,867 (20%)
1. Public Services: \$215,151 (15%)
1. Housing: \$245,000 (16%)
1. Public Facilities and Infrastructure: \$719,417 (49%);

HOME

1. Planning /Administration - \$74,927 (10%)
1. Community Housing Dev. Org. - \$112,392 (15%)
1. City Housing Program - \$488,901 (EN funds, 65%) and \$162,968 in City match (21.8%)
1. Pueblo County Affordable Housing Programs - \$73,055 (EN funds, 9.8%) and \$24,351 in County match (3.2%).

The Consortium anticipates making available CHDO funds from 2017 & 2018 in the amount of \$201,449 in 2019 funds, as well as the current allocation, for a total of \$313,841.

#	Project Name
1	CD1901: City of Pueblo, CDBG Program Administration
2	CD1902: Posada, Tenant Based Rental Assistance Administration
3	CD1903: Posada, Homeless Supportive Services Program
4	CD1904: Posada, Homeless Youth Outreach
5	CD1905: Home Stability Program, Catholic Chairities
6	CD1906: Eastside Clubhouse, Boys & Girls Club
7	CD1907: Senior Transportation, SRDA
8	CD1908: Muni Boot Camp

#	Project Name
9	CD1909: ADA Curb Ramps
10	CD1910: Emergency Housing Rehabilitation for Seniors
11	CD1911: City of Pueblo, Demolition Program
12	CD1912: City of Pueblo, Neighborhood Revitalization
13	CD1913: City of Pueblo, Homeowner Rehabilitation Program
14	CD1914: Citizen Requested Sidewalks
15	CD1915: City of Pueblo, Minor Repairs Program
16	CD1916: Eiler's Neighborhood Phase II
17	HO1910: City HOME Administration
18	HO1920: County HOME Administration
19	HO1930: County Housing Programs
20	HO1940: Community Housing Development Organization
21	HO1950: City Housing Programs

Table 4 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Each year the CAC develops funding targets for public service activities and priority needs for housing, public facilities and infrastructure based on needs assessments, data analysis, and input from the public hearings. These targets and priority needs guide the review of applications and funding recommendations. Funding for Planning and Administration is not part of the targeting and recommendation process. For 2019, the CDBG funding targets are as follows:

- Affordable Housing - Recommended – 16%
- Public Services, Target 15%, Recommended – 15%
- Public Facilities and Infrastructure – Recommended – 49%

Because of the limited uses of HOME funds, it is Staff that makes funding recommendations to the City Council. Recommendations are based on the needs identified in the Consolidated Plan and consultations with community stakeholders, and the type of applications received. The 2019 HOME funding targets are as follows:

- Infill/Rehab/New Construction of Housing and TBRA – 90%

The City of Pueblo completed an extensive outreach process as part of the development of the 2015-2019 Consolidated Plan. This outreach was evaluated against the data collected for the Plan and priorities were established. These priorities were reviewed by the CAC and were used in their deliberations and are incorporated into the scoring system. The priorities were adopted by the City

Council as part of the 2015-2019 Consolidated Plan.

Increased regulatory requirements often make the cost of affordable housing not feasible without major subsidies. The need for permanent affordable supportive housing continues to be a concern for persons experiencing homelessness and the special needs population. The gap between the number of safe and decent affordable units and those in need continues to be significant. The vacancy rate in Pueblo during the 3rd QTR of 2018 was 2.9%, per the State Division of Housing, Vacancy and Rental Survey.

Local social service providers continue to report large increases in the number of families and individuals seeking shelter and services. In January of 2019, the Pueblo Homelessness Commission was formed to seek out opportunities to provide shelter, services, and permanent supportive housing. The City leased a temporary warming shelter in the Fall of 2018. Warming shelter statistics for the 1st QTR 2019 averaged 75 persons per night serving:

6986 Beds Used

392 Individuals (unduplicated)

121 Females

39 Seniors

47 Veterans

6 Wheelchair bound individuals

2 Blind individuals

2 Deaf individuals

AP-38 Project Summary

Project Summary Information

1	Project Name	CDBG Program Administration
	Target Area	PUEBLO
	Goals Supported	Affordable Housing Homelessness Non-Homeless Special Needs Public Facilities and Infrastructure Public Services
	Needs Addressed	Provision of Quality Affordable Housing Decrease Homelessness Non-Homeless Special Needs Community Development Infrastructure Public Services Neighborhood Revitalization
	Funding	CDBG: \$286,868
	Description	CDBG Admin funds equal to 20% of the grant
	Target Date	2/28/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	Citywide services
	Planned Activities	Oversight and monitoring of funding provided to subrecipients and contractors. Preparation of Action Plan, CAPER and other reports as required by the grant. This activity will undertake the administration of the CDBG grant, to include all reporting requirements and report preparations, activity monitoring, as well as provide for project delivery costs associated with the Minor Repairs Program, Owner-Occupied Rehabilitation Program, and parts of the HOME grant programs.

2	Project Name	Posada, Tenant Based Rental Assistance Administration
	Target Area	PUEBLO
	Goals Supported	Affordable Housing Homelessness
	Needs Addressed	Provision of Quality Affordable Housing Decrease Homelessness
	Funding	CDBG: \$5,000
	Description	CDBG Administration funds allowing Posada Inc. to assist families with TBRA
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 20 families will be enrolled in the program and receive case management assistance. The Program is targeted at homeless families, youth aging out of foster care, and individuals being discharged from an institution. All families must meet the HUD income limits.
	Location Description	Citywide service
Planned Activities	Provide case management for households applying and receiving tenant based rental assistance.	
3	Project Name	Posada, Homeless Supportive Services Program
	Target Area	PUEBLO
	Goals Supported	Homelessness Public Services
	Needs Addressed	Decrease Homelessness Public Services
	Funding	CDBG: \$45,000
	Description	The program will provide case management and supportive services to homeless individuals and families.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 2000 individuals will be provided services through this Program. Services range from case management, mental and other health services, to emergency, transitional and permanent housing. All households must meet the HUD income limits or identify as homeless.
	Location Description	Citywide services

	Planned Activities	Outreach and case management, basic needs, emergency shelter, and emergency shelter for families.
4	Project Name	Posada, Homeless Youth Outreach
	Target Area	PUEBLO
	Goals Supported	Homelessness Public Services
	Needs Addressed	Decrease Homelessness Public Services
	Funding	CDBG: \$35,000
	Description	The Program will provide case management, emergency shelter and referrals to homeless youth.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	Posada will have provided outreach and/or extensive case management to at least 300 unaccompanied homeless youth including providing for the client's basic needs.
	Location Description	Citywide services
	Planned Activities	The Program will provide case management, emergency shelter, and referral services to homeless youth.
5	Project Name	Home Stability Program, Catholic Charities
	Target Area	PUEBLO
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$20,000
	Description	The Home Stability Program benefits city of Pueblo residents by helping them navigate the legal and financial landscape with the goal of creating stable and sustainable housing and neighborhoods. Catholic Charities advocates and works to protect the interest of clients with banks and credit agencies, especially those vulnerable of becoming homeless due to disabilities, poor support systems and limited incomes. Clients will be provided credit and financial counseling.
	Target Date	6/30/2020

	Estimate the number and type of families that will benefit from the proposed activities	100 Clients will receive default/delinquency counseling with follow up case management and 120 clients will receive Rental Counseling with follow up case management.
	Location Description	429 W 10th Street, Pueblo, CO 81003
	Planned Activities	Enroll 220 persons seeking assistance with a) resolving or preventing mortgage delinquency and/ or b) home maintenance and financial management.
6	Project Name	Youth Recreation at Risley Eastside Center
	Target Area	PUEBLO
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$83,651
	Description	The activity will undertake the delivery of recreational and developmental opportunities to low and moderate income youth in the Eastside neighborhood. The Boys and Girls Club Risley program is offered at Risley Int'l Academy of Innovation. The program anticipates serving 350 youth, approximately 75 individuals per day..
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that the Program will serve 350 youth. The target population is ages 6 to 18. Eighty-three percent of members live at or below the poverty level, 54% are Hispanic, 20% are Multi-Racial, 21% White, 3% African American, 2% Native American. 53% come from single-parent households and 21% are not living with their parents. The activity will undertake the delivery of recreational and developmental opportunities to low and moderate income youth in the Eastside neighborhood. The Boys and Girls Club Risley program is offered at Risley Int'l Academy of Innovation.
	Location Description	625 N. Monument Avenue, Pueblo, CO 81001
	Planned Activities	Homework tutoring and assistance; education and career programming; service leadership and character development; physical fitness; prevention education, and nutrition programming.

7	Project Name	Senior Transportation, SRDA
	Target Area	PUEBLO
	Goals Supported	Public Service
	Needs Addressed	Public Services
	Funding	CDBG: \$14,500
	Description	The SRDA Senior Transportation Program provides services to seniors sixty years or older living in the city. The services allow seniors to get groceries, access medical services, meal sites and commodities among others.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that the Program will provide 11,718 one-way trips to 319 unduplicated low and moderate-income seniors. Of the general population of clients served under the Program, 40% are minorities and 73% are disabled and 73% are elderly.
	Location Description	Citywide service
	Planned Activities	The \$14,500 of the funds will provide the matching portion of a CDOT grant for the purchase of an ADA compliant vehicle.
8	Project Name	Municipal Court Boot Camp
	Target Area	PUEBLO
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$12,000
	Description	The youth development camp is a six-week program that will provide a comprehensive and collaborative systemic whole child approach to at-risk adolescents between the ages of 12 and 15. Participants in the camp generally are referred by school counselors, SRO Officers, or family members. Participants will receive academics, physical fitness, and psycho-social-emotional support on a weekly basis with the goal of improving academic performance and social behavior; reducing drop-out rates, and truancy,
	Target Date	6/30/2020

	Estimate the number and type of families that will benefit from the proposed activities	36 Youth from low-to-moderate income households.
	Location Description	PUEBLO
	Planned Activities	Physical fitness, life coaching, academics, and educational field trip.
9	Project Name	ADA Ramps
	Target Area	PUEBLO
	Goals Supported	Public Facilities and Infrastructure
	Needs Addressed	Community Development Infrastructure
	Funding	CDBG: \$400,000
	Description	The project will undertake the installation of approximately 75 ADA compliant curb ramps in low and moderate income neighborhoods, as well as other misc. improvements associated with the project.
	Target Date	12/31/2020
	Estimate the number and type of families that will benefit from the proposed activities	The activity will provide new infrastructure within low and moderate-income census tracts. Based on prior estimates at least 10,000 households will benefit. The sites selected are taken from a list that is maintained by the Public Works Department of individuals requesting ADA accessible infrastructure based on their disability
	Location Description	Low and Moderate Income Neighborhoods
	Planned Activities	Replacement of non-compliant or non-existent curb ramps at intersections in low mod census tracts. Project also includes replacement of signal lights, pedestrian signal poles, and transitioning or adjacent sidewalk.
10	Project Name	Emergency Housing Rehabilitation for Seniors
	Target Area	PUEBLO
	Goals Supported	Affordable Housing
	Needs Addressed	Provision of Quality Affordable Housing
	Funding	CDBG: \$45,000
	Description	The activity will provide emergency repairs to low and moderate-income seniors. Eligible repairs include plumbing, sewer, roofing as well as other eligible activities of an emergency nature.

	Target Date	12/31/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that the Program will serve 14 senior households. Households must be owner-occupied.
	Location Description	Citywide services
	Planned Activities	The activity will provide emergency repairs such as plumbing, roofing, and sewer lines.
11	Project Name	Demolition Program
	Target Area	Eligible Low-to-Moderate Income Qualifying Census Tracts
	Goals Supported	Neighborhood Revitalization
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$150,000
	Description	The immediate neighbors of these properties will benefit from the removal of unsafe structures.
	Target Date	2/28/2020
	Estimate the number and type of families that will benefit from the proposed activities	Two residential structures will be demolished with these funds. Based on environmental remediation required, additional units may be afforded.
	Location Description	Project sites to be determined. Properties to be located within low- and moderate-income neighborhoods.
	Planned Activities	Environmental testing and abatement of dangerous residential structures.
12	Project Name	Neighborhood Revitalization
	Target Area	Bessemer and Eastside Neighborhoods
	Goals Supported	Neighborhood Revitalization
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$75,000
	Description	Acquisition/rehabilitation activities and associated improvements in the ROW.

	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	Two homes will be completed using these funds.
	Location Description	Neighborhoods located in low-to-moderate income census tracts.
	Planned Activities	ROW improvement associated with housing rehabilitation and rehabilitation activities in homes offer for sale to qualifying buyers below 80% AMI.
13	Project Name	Homeowner Housing Rehabilitation Program
	Target Area	PUEBLO
	Goals Supported	Affordable Housing Neighborhood Revitalization
	Needs Addressed	Affordable Housing Neighborhood Revitalization
	Funding	CDBG: \$75,000
	Description	Rehabilitation of owner-occupied housing
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	Two units will be rehabilitated. Low-Mod Clientele below 80% AMI
	Location Description	Citywide
	Planned Activities	Owner-occupied rehabilitation activities.
14	Project Name	Citizen Requested Sidewalk Improvements
	Target Area	The Blocks and the Southside Neighborhood
	Goals Supported	Public Infrastructure
	Needs Addressed	Accessibility
	Funding	CDBG: \$35,966

	Description	Replacement of non-compliant and non-existent sidewalks and the installation of ADA compliant curb ramps located at the intersection of Onley Ave and Corona Ave in Census Tract 14, Block Group 1 and at the intersection of Bragdon Ave and Arroyo Ave in Census Tract 25, Block Group 1.
	Target Date	12/31/2020
	Estimate the number and type of families that will benefit from the proposed activities	The activity will provide new infrastructure within low and moderate-income census tracts. CT14, BG1 is 75.97% low to moderate income with 620 household in CT14. A,nd CT25, BG1 is 61% low-to-moderate income with 1125 households in CT25.
	Location Description	The intersection of Onley Avenue & Corona Avenue (CT14, BG1) The intersection of Bragdon Avenue & Arroyo Avenue (CT25, BG1)
	Planned Activities	Replacement of non-compliant or non-existent curb ramps at intersections in low mod census tracts.
15	Project Name	Minor Repairs Program
	Target Area	PUEBLO
	Goals Supported	Affordable Housing
	Needs Addressed	Sustain affordable housing; Reduce substandard housing
	Funding	CDBG: \$50,000
	Description	Correct a singular substandard housing issue or make energy efficiency improvements to owner-occupied housing.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	Eight owner-occupied homes projects will be undertaken. Low-to-moderate income households below 80% AMI will be served.
	Location Description	Citywide
Planned Activities	Rehabilitation activities	
16	Project Name	Eiler's Neighborhood Streetscape Phase II
	Target Area	Eiler's/Bojon Neighborhood
	Goals Supported	Public Facilities and Infrastructure
	Needs Addressed	Community Development Infrastructure

	Funding	CDBG: \$133,451
	Description	The activity will undertake streetscape and beautification activities at the Mesa Avenue & Santa Fe Avenue intersection in the Eiler's neighborhood.
	Target Date	12/31/2020
	Estimate the number and type of families that will benefit from the proposed activities	The Eiler's neighborhood has a population of approximately 1400, of which, 77 % are low and moderate-income.
	Location Description	The improvements will take place at the intersection of Santa Fe and Mesa Ave, in census tract 20, and straddles block group 1 and 2.
	Planned Activities	Streetscape/beautification activities
17	Project Name	City Administration, HOME Program
	Target Area	PUEBLO
	Goals Supported	Affordable Housing Homelessness Non-Homeless Special Needs
	Needs Addressed	Provision of Quality Affordable Housing Decrease Homelessness Non-Homeless Special Needs Neighborhood Revitalization
	Funding	HOME: \$65,186
	Description	This activity will undertake the administration and oversight of the HOME grant.
	Target Date	2/28/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	2631 E. 4th Street, Pueblo, CO 81001
	Planned Activities	This activity will undertake the administration and oversight of HOME funded projects.

18	Project Name	County Administration, HOME Program
	Target Area	PUEBLO
	Goals Supported	Affordable Housing
	Needs Addressed	Provision of Quality Affordable Housing Decrease Homelessness
	Funding	HOME: \$9,741
	Description	This activity will undertake the County's administration and oversights of the HOME grant.
	Target Date	2/28/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	2631 E 4th Street, Pueblo, CO 81001
	Planned Activities	This activity will undertake the administration and oversight of HOME funded projects.
19	Project Name	Pueblo County HOME Consortium - Housing Programs
	Target Area	PUEBLO
	Goals Supported	Affordable Housing
	Needs Addressed	Provision of Quality Affordable Housing
	Funding	HOME: \$73,055
	Description	This project is the County allocation under the HOME Consortium. The County undertakes several programs to include: down payment assistance, owner-occupied rehabilitation and development or preservation of multi-family housing. Matching funds from Pueblo County of \$24,351 are anticipated.
	Target Date	2/28/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is anticipated that at least two owner-occupied, low and moderate-income households will be assisted.
	Location Description	County wide

	Planned Activities	Planned activities are the rehabilitation of two single-family owner-occupied homes. The maximum assistance per household is \$25,000.
20	Project Name	Community Housing Development Organization
	Target Area	PUEBLO
	Goals Supported	Affordable Housing
	Needs Addressed	Provision of Quality Affordable Housing
	Funding	HOME: \$112,392
	Description	These are HUD required set-aside funds for the provision of affordable housing by a Community Housing Development Organization (CHDO).
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	No project has been identified.
	Location Description	Citywide
	Planned Activities	Eligible activities under CDHO funding include new construction, rehabilitation of single and multi-family housing.
21	Project Name	City Housing Programs
	Target Area	PUEBLO
	Goals Supported	Affordable Housing
	Needs Addressed	Provision of Quality Affordable Housing
	Funding	HOME: \$488,901
	Description	The City will set-aside \$488,901(EN), \$86,095 in a 2018 program income (IDIS No. 2997) (Acct. HOP19) and \$10,000 in homebuyer recapture (IDIS No. 3030) (Acct. HPHP19), and an anticipated \$162,988 in match funds for the development or preservation of affordable housing. In 2019, the City will issue a Notice of Funding Availability (NOFA)advising the community of the availability of funds.
	Target Date	6/30/2021

Estimate the number and type of families that will benefit from the proposed activities	No projects have been identified.
Location Description	Citywide
Planned Activities	Typical activities funded under this program are: acquisition, acquisition and rehabilitation, new construction, and tenant based rental assistance.

AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Targeted Infrastructure Funding (\$169,417):

- Eiler’s Neighborhood within the Bessemer area - \$133,451.
- The Block’s Neighborhood - \$32,337.
- The Southside Neighborhood - \$ 3,629

Targeted Housing Funding (\$75,000):

- Bessemer - \$37,500
- Eastside - \$37,500

Targeted Public Services (\$83,651):

- Boy’s and Girls Club, Eastside Clubhouse - \$83,651

The remaining grant will target projects and services on a citywide basis.

Geographic Distribution

Target Area	Percentage of Funds
PUEBLO	77.4
BESSEMER	6.7
EASTSIDE	5.3
PUEBLO COUNTY	4.9
BLOCKS	1.5
SOUTHSIDE	0.2

Table 5 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City supports the targeted distribution of CDBG and HOME funded activities in those neighborhoods collectively making up the “Y” area to make a more visual impact. Because our process is neighborhood driven, the applications received do not always have the same emphasis. Eighty percent of the Community Development Block Grant funds that the City receives, goes to fund activities that benefit the low- to moderate-income community with 20% of the CDBG funds going to administration of the grant. In 2019, that amount will be the same. In Pueblo, the low- to moderate-income census tracts are also the tracts with minority concentrations, therefore when we provide services to any one specific tract we are also providing services to minorities, principally individuals of Hispanic ethnicity. As Hispanics represent

close to 50% of the population, most services address the needs of the minority population.

Discussion

Public Service priorities for the upcoming year are in keeping with stated priorities in the Consolidated Plan. Projects that provide affordable rental housing and homeownership are encouraged citywide supporting a strategy to deconcentrate poverty. To further its deconcentrating objectives, the City will encourage economically diverse projects that include housing units for all income levels, when possible. Projects will be considered on the basis of consistency with the Consolidated Plan, the City's adopted Neighborhood Plans, and the Capital Improvement Plan, the ability to meet environmental review requirements with or without mitigating actions, consistency with the eligibility requirements of the HUD regulations for the two formula grant programs, as well as for the competitive funding programs, need for completion of eligible projects in progress, and an identification with the priority needs.

The City experienced an increase in the number of eligible low- to moderate-income census tracts with the 2010 Census and various data updates, currently 71 of the City's 97 Block Groups (73%) qualify as low to moderate income Block Groups. As the area median income increases more households fall within the income limits established by HUD. Requests for funding, predominately, come from two of the oldest neighborhoods, which have high concentrations of poverty, Bessemer and the Eastside. The residents of these neighborhoods consider themselves, ethnically, Hispanic. The make-up of the Pueblo community is predominately White and White-Hispanic. African-American population comprises a very small segment of the total population and historically the largest percentage of African-American households, outside the State Mental Hospital and Colorado State University-Pueblo, resided in the Bessemer neighborhood (2.6%). But today, based on census information, the Hyde Park (5.5%) and the Northside (5.2%) Neighborhoods contain a higher percentage of African-Americans. The housing stock in either of these neighborhoods is old, typical of Pueblo as a whole. Many of which suffer from deferred maintenance.

Based on recent projects, rehabilitation of existing housing costs 55% more than new construction. This makes bringing many homes to code in lower-income neighborhoods unfeasible for the private sector. Increasing density, allowing Mother In-Law units and other similar zoning changes are being contemplated to allow for an economy of scale style revitalization approach by the private sector in the Pre-WWII era neighborhoods.

Helped in part low levels of housing supply and by cash sales from marijuana proceeds, the housing recovery has gained ground in Pueblo with some census tracts experiencing double-digit percentage price increases year-over-year. The market for existing homes has pushed home values up to the point that new construction is increasing housing supply. HUD's 95% Median Home Value is \$169,000. However, the typical low-to-moderate income homebuyer is generally capped at a \$130,000 mortgage value. While the benefits in the housing market are realized in many areas, LMI homebuyers are facing fewer options

of available neighborhoods or amenities when purchasing a home. The City will need to expand attached housing options for homebuyers. While common place in Denver or other metro areas, the condo or townhome concept of homeownership is not currently embraced by Pueblo's homebuyers with more a traditional vision of homeownership. Limiting HOME dollars to the 95% median home value (\$169,000), limits the HOME Program's ability to further Fair Housing utilizing existing housing stock.

Affordable Housing

AP-55 Affordable Housing - 91.420, 91.220(g)

Introduction

One Year Goals for the Number of Households to be Supported	
Homeless	20
Non-Homeless	88
Special-Needs	0
Total	108

Table 6 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	20
The Production of New Units	52
Rehab of Existing Units	36
Acquisition of Existing Units	0
Total	108

Table 7 - One Year Goals for Affordable Housing by Support Type

Discussion

These goals will be accomplished through the Tenant Based Rental Assistance Program (20), the HOME Housing Programs (68), and the CDBG funded Minor Repairs, Owner-Occupied Rehabilitation and ERESP Programs (20).

AP-60 Public Housing - 91.420, 91.220(h)

Introduction

The mission of the Housing Authority of the City of Pueblo (HACP) is to provide low-income families, the elderly and handicapped individuals with decent, safe and affordable housing. In addition, a strong effort will be made to ensure equal opportunity in housing, promote family self-sufficiency, and continue on-going collaborative efforts with other local agencies and the City of Pueblo to improve the quality of life within the community, as well as, to strive to provide job training, employment and homeownership opportunities for public housing and Section 8 residents.

The HACP manages the following programs: Public Housing Program, The Housing Choice Voucher Program, Mod Rehab Program, Low-Income Housing Tax Credit Program, United States Department of Agriculture Rural Development Program, and the 202 PRAC senior housing program.

Actions planned during the next year to address the needs to public housing

HACP continues to improve the quality of assisted housing by renovating public housing units through modernization programs and meeting the physical needs of the capital fund program. The HACP continues its outreach efforts to potential voucher landlords thus increasing assisted housing choices by providing voucher mobility counseling. Landlords increased this year by 84.

Phase 1 of a Rental Assistance Demonstration (RAD), at the Sangre de Cristo housing projects, was begun in 2017 and is set for occupancy by the end of May 2019. HACP built 72 energy-star rated units and will apply for another tax credit allocation for phase II which will consist of 51 additional new units. Upon approval of the financing, the HACP will demolish 51 units in the old project.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Oakshire Hills, single-family LIHTC project, will reach its 15-year compliance period in 2017. The project consists of 27 single-family houses. HACP is currently processing the sale of these units to their renters. The units will be sold, and the current lessees will have the right of first refusal on the purchase of the properties. It is anticipated that all units will be owner occupied by mid-2018.

HACP has partnered with Pueblo Community College to offer "Construction Craft Training" which 11 tenants participated receiving their certificates and OSHA cards. As construction of Phase I of the Rental Assistance Demonstration begins, it is the hope of the HACP that these 11 tenants will be able to utilize

their training and embark on a road to self-sufficiency.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

The Housing Authority of the City of Pueblo is not designated as a troubled agency.

Discussion

AP-65 Homeless and Other Special Needs Activities - 91.420, 91.220(i)

Introduction

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Posada on a limited basis provides homeless outreach to local camps and areas of town where individuals become stranded, i.e., railroad tracks, interstate. The team includes medical and mental health professionals; veteran's representatives; retired Medevac personnel and law enforcement. Documentation is made of the camps including pictures of the camps and its occupants. Basic needs are offered that include basic medical care. Resources and referrals, which include shelter, are provided to individuals and families. The goal of the outreach program is to build trust among the homeless street population and to get those individuals to care so that they can ultimately move off the street.

The Peanut Butter Angels: This is a grassroots street ministry started by a few advocates for the homeless. The ministry began in June 2018 as a temporary response to the closure of the only community meal offered in the evening to those in need. This was the first time in over 36 years there had not been an evening meal available to the needy in the Pueblo community. This is a volunteer organization; several members of the group are affiliated with Everybody Counts Ministry (serve a Sunday meal). The Peanut Butter Angels do not have a nonprofit status.

All items for the sack lunches are donated through team members, faith communities and private donors. There is NO public or grant funding.

The lunch includes a peanut butter and jelly sandwich, bottle of water, snack (s). Peanut Butter and jelly sandwiches only. All snacks must be purchased, no homemade snacks, no packaging of snacks as negotiation with the Pueblo City/County Health Dept.

Peanut Butter Operations:

Sandwiches are prepared in various homes, churches and schools throughout the community. The donated sandwiches are taken to a centralized location (a member's home) and the lunches are assembled. The volunteers assigned to distribute each evening pick up the sack lunches and begin the delivery. All deliveries are done by the volunteer in their own vehicle.

The sack lunches were distributed Monday through Saturday between the hours of 5:30 p.m. and 7:30 p.m. from June 2018 through December 2018. Starting in January 2019 through April 2019, the lunches have been distributed 2 nights per week with each recipient receiving 3 lunches at a time. This was done due to weather and limited daylight hours. The schedule will return to 6 days per week in May 2019. In

addition, during the operation of the warming shelter December 15, 2018 through April 30, 2019, shelter participants were provided with sandwiches and snacks on a nightly basis. The number of lunches distributed within the period of June 2018 – April 2019 is 39,375.

Addressing the emergency shelter and transitional housing needs of homeless persons

In January of 2019 the Pueblo Homelessness Commission was formed with the immediate intent that a permanent homeless shelter be located and operational by Winter of 2019. A site has been located, plans finalized, and funding sources located. The Pueblo Rescue Mission, a non-profit, will seek grant funding from the State of Colorado in the amount on \$1.3M to establish a 100-bed shelter.

Posada's Emergency Shelter Program leases motel rooms in support of families with children in need of emergency shelter. Priority is given to two parent and single parent families. Posada's model keeps families together in private settings. Posada is Pueblo's only shelter service provider that adopts a model that enables family's privacy, security, and the solidarity that is necessary in this transitional period. Once homeless families have been in Posada's Emergency Shelter Program for at least one week they can opt to apply for admittance into the Transitional Housing Program and/or the City's Tenant Based Rental Assistance Program. Emergency Shelter is short-term in nature (one to three weeks); and in a high priority. It attends to a family's survival needs, including shelter, food, clothing, and emergency medical care (this includes pre-and post-natal care).

The Youth Outreach Program and Drop-In-Center fills a critical gap in homeless services for youth who live south of Colorado Springs, as there are no programs or shelters in the surrounding areas. The Outreach Program focuses on providing case management combined with basic needs assistance. The homeless youth served through this Program are unaccompanied homeless youth, up to and including age 25. Posada predicts to serve more than 300 youth and has a dedicated youth outreach coordinator for the Program.

The Center provides case management, supportive services including referrals to health care, mental health and substance abuse counseling, employment and education assistance in addition to laundry and shower vouchers. The Coordinator works in collaboration with community agencies that provide services to youth and these agencies will be utilized to ensure that each young person exiting the program has defined goals and a next step plan which includes housing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were

recently homeless from becoming homeless again

Transitional Housing- Posada has 10 units of housing at 1207 Elko for their transitional housing program. A case manager enrolls families into parenting classes, drug and alcohol classes, mental health counseling services, and other appropriate and necessary programs. All families residing in transitional housing are required to participate in Posada's Financial Management Program. This program mandates that families dedicate 50 percent of the family income to a savings account in addition to paying a small security deposit for housing. Funds accumulated throughout the duration of this transitional housing period are utilized to support security and utility deposits upon exiting the program.

The Rural Housing Initiative Program underwritten by the Colorado Coalition for the Homeless provides subsidized transitional housing supported by a comprehensive case management plan for homeless families in Pueblo County. Additionally, the program provides financial support for continuing education, employment, technical training, childcare, medical assistance and transportation assistance. This Program is long-term in nature (up to 6 months for the "regular" units and up to 24 months for those living in the units for the "medically at risk". This allows households to attend to long-term needs (education, drug and alcohol treatment, mental health services, employment and training). The goal of transitional housing is to provide families with adequate time and support to acquire the personal resources needed to live independently.

The Permanent Supportive Housing Program also underwritten by the Colorado Coalition for the Homeless provides subsidized permanent housing for chronic homeless individuals, families with children with a disability, and individuals with a disability. Extensive case management is provided to the households in the Program. The HOME Consortium, in partnership with Posada, offers a tenant-based rental assistance program for eligible city residents. The TBRA program goal is to assist homeless families acquire stable housing and become self-sufficient within a one-year period. Households must comply with a case management plan and meet additional criteria. This program fills a critical gap and keeps families and individuals off the street after they have utilized emergency shelter options. Posada anticipates assisting 2000 unduplicated individuals with emergency shelter and transitional or permanent housing, annually.

Posada also operates an additional 16 units in a HOME project, in the Westside, which houses homeless veterans and other homeless populations. Posada has other low-income units scattered through the City and County of Pueblo.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services,

employment, education, or youth needs.

Homeless Prevention and Rapid Rehousing - Posada in concert with the Colorado Coalition for the Homeless, the Balance of State and the Colorado Division of Housing with funding from the Emergency Solution Grant (ESG), will provide Rapid Re-Housing for families and individuals that would otherwise become homeless.

Discussion

AP-75 Barriers to affordable housing -91.420, 91.220(j)

Introduction

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Current local public policies appear to have little effect on the costs or incentives to develop, maintain or improve affordable housing in the Pueblo County area. Pueblo is one of the most builder friendly communities in Colorado with limited impact fees. As local policies are developed, DHCS staff will review and assess the impact to the development of housing.

Policies at the state and federal levels have a greater impact on the local market. Environmental regulations make the cost of eliminating slum and blight from our neighborhoods financially unfeasible. The costs of asbestos abatement can increase the cost of a demolition five-fold. About 75% of our condemned properties contain some levels of asbestos and lead.

At present, there are no court orders or HUD imposed sanctions that affect the provision of assisted housing or fair housing remedies.

Discussion

The "Analysis of Impediments to Fair Housing" found several barriers to affordable housing, which are outlined below. The City will undertake the recommended actions throughout the year. The DHCS will continue to partner with the State's Civil Rights Division to provide training to local partners. Advertising will be published in *The Pueblo Chieftain* and the City's website.

Impediment

1. Insufficient Housing for Special Needs Population-There is a large disabled population in Pueblo with special needs, particularly among the frail elderly and those who need assistance to conduct one or more of life's daily essential tasks. These individuals and households need additional assistance. The tightening rental market will squeeze out those individuals that rely on housing subsidies, such as Section 8, to pay for their housing.

Recommended Action: Continue funding and promoting the development and implementation of programs designed to address the needs of special needs populations. The City will also continue to provide assistance through its programs to provide housing modifications to existing homeowners and renters, as feasible.

Recommended Participants: City of Pueblo, Pueblo Housing Authority, Pueblo County Housing Providers (for-profit and non-profit)

Timeframe: Ongoing.

2. Difficulty in Qualifying for Loans- Given that poor credit history appears to be a major reason for loan denial, it would appear that financial counseling could assist lower-income families become more successful in acquiring federally insured and conventional lending.

Recommended Action: The City currently supports housing counseling and financial counseling through its CDBG funds. It will continue to work and partner with local agencies to reach the affected communities.

Recommended Participants: City of Pueblo, Area Counseling Providers.

Timeframe: Ongoing.

3. Fair Housing Education- Lack of knowledge about fair housing law, policies and practices. The need for education and awareness is ongoing.

Recommended Action: Conduct City led training sessions and information campaigns especially among rental property owners and managers, as well as apartment owner associations, and management companies. Increase the presence and visibility of fair housing information and links on the City website.

Recommended Participants: City of Pueblo

Timeframe: Ongoing

AP-85 Other Actions - 91.420, 91.220(k)

Introduction

The City supports the affordable housing efforts of the Housing Authority of the City of Pueblo and local non-profits, such as Posada, Habitat for Humanity and NeighborWorks of Southern Colorado. Along with its support of the aforementioned organizations, the proposed 2019 projects support other local non-profits, which provide a wide array of services related to affordable housing.

Actions planned to address obstacles to meeting underserved needs

The Housing and Citizen Services Department will continue to collaborate with our local housing and human service providers, government officials, business leaders and citizens to identify areas of need in the community.

Actions planned to foster and maintain affordable housing

Pueblo provides several affordable housing programs to foster and maintain opportunities for households whose income level is below 80% of the area's median income.

1. Shared Equity Program- The Program provides up to 50% in assistance to allow eligible households to move into non- low-mod census tracts.
2. Homes acquired by or donated to the city are rehabilitated and made available to eligible households for purchase. The City sells the homes at appraised value. The City provides a soft-second, covering the difference between the appraised value and the buyer's qualifications.
3. Reservation of Private Activity bond allocation (\$5.9M) to multi-family housing development and rehabilitation.

Actions planned to reduce lead-based paint hazards

The Pueblo Department of Public Health and Environment (PDPHE) and in partnership with NeighborWorks of Southern Colorado formed the *Lead Reduction and Awareness Cooperative (LRAC) and received, a three-year, Lead Based Paint Hazard Reduction Grant of \$1,059,857 with an additional \$135,000 from the Healthy Homes Supplemental fund for a total of \$1,194,857 in awarded funds. The City and the County each will provide \$50,000 match to the grant from the respective general funds. The Pueblo Department of Public Health will use \$71,165 from its operating fund to match the grant. And, NeighborWorks of Southern Colorado will contribute \$55,375 of its operating budget to match the grant.*

PDPHE will target the following areas with the grant:

Target Area Need

1. Name of Place	2. City, Township, or Other	3. Total Number of Eligible Housing Units	4. Total Number of Occupied Housing Units	5. Percentage of total units that are eligible
Pueblo, Colorado	City	3,340	43,370	7.701%
Salt Creek, Colorado	Census Designated Place	24	280	8.571%
Boone, Colorado	Town	16	130	12.308%
Subtotal		3,380	43,580	
Total				7.756%

The Environmental Protection Agency (EPA) has named the Colorado Smelter site as a Superfund site. The site's final boundaries have yet to be determined, but the Interim Record of Decision (IROD), which was published in September of 2017, includes a half-mile radius around the original smelter site as the preliminary study area. Within the preliminary study area 1900 residential properties have been identified for interior and/or exterior remediation. The EPA, Pueblo City County Health Department (PCCHD), and the City and County are working in partnership to identify issues and processes to move the clean-up of the site along. The EPA's Regional Director was able to secure \$79M for the cleanup and has stated the target completion date for Colorado Smelter Site to be 2023.

Independent of the EPA's proposed actions at Superfund site, the City of Pueblo has identified the following capacity needs:

- For housing rehabilitation assistance, one certified inspector-risk assessor, ten trained "Lead Safe" rehabilitation contract workers, one part-time certified supervisor, and three part-time certified abatement workers will be needed.
- For acquisition, leasing, support services or operation, one part-time inspector-risk assessor will be needed. And, one abatement supervisor with two certified abatement workers on a contractual basis will be needed.

The State of Colorado has one accredited training provider to provide abatement training to personnel. The City will coordinate with the State Health Department to certify lead-based paint personnel, and coordinate with other agencies and jurisdictions to achieve the goals of this Plan. The City will share information to identify and train a pool of contactors, inspectors, risk assessors, supervisors, workers and

sampling technicians to serve the area.

Lead-based paint-Housing Authority of the City of Pueblo (HACP)

Through past lead abatement grants, the Housing Authority has abated lead based paint or instituted LBP interim controls within its properties. The Housing Authority owns seven properties within the preliminary Superfund area. HUD's Office of Healthy Homes conducted a site visit in the Spring of 2017 and identified areas to reduce potential site exposure risks.

Actions planned to reduce the number of poverty-level families

1-The City of Pueblo will continue to offer rental assistance to poverty-level households through various housing programs and public service activities. The DHCS will continue its participation in the Continuum of Care, which allows it to gauge needs in the community as well as reminding providers of the programs available through DHCS or the State.

2-General revenue funds from the City and County fund over 26 area non-profits, most of which provide services to families living in or near the poverty level. Historically the City and County will provide \$978,000 to service providers in Pueblo County.

3-The City of Pueblo will enter into formal agreements with local non-profit housing agencies that will act as the local Community Housing Development Organization (CHDO) to address housing needs in their targeted areas.

In response to the decline in housing conditions in older neighborhoods, the HOME Consortium will set-aside \$675,000 in new funding for single and multi-family housing rehabilitation and new housing construction.

All appropriate funding sources, including general funds, CDBG, and HOME grant funds are being utilized by the various agencies to help in the anti-poverty effort. Employment is the best vehicle to reduce poverty. Historically, the City has contributed over \$200,000 a year in general funds to the Pueblo Economic Development Council (PEDCO) to help with the recruitment of companies that provide primary jobs in this community. PEDCO oversees the City's *½ Cent Sales Tax Initiative*. In 2019, approximately \$9.7 million is budgeted for this tax.

Actions planned to develop institutional structure

The City's strategy to improve institutional structures occurs predominately through communication and partnership with private, public, and nonprofit organizations. Through the CDBG program, the City has developed a host of relationships with the non-profit community. Organizations in the area which provide transitional housing, housing referral systems, budgeting/mortgage classes, foreclosure/eviction assistance, and emergency financial assistance are funded by the City and collectively address the overall

housing needs of the area. These efforts provide a continuum of care for residents as well as the surrounding community.

Actions planned to enhance coordination between public and private housing and social service agencies

The local governments will serve as the lead in implementing the housing and community development strategies within each jurisdiction's boundaries. The City of Pueblo's Department of Housing and Citizen Services will oversee non-PHA housing needs in the corporate limits of the City. The Pueblo County Department of Housing and Human Services will oversee housing needs outside the city limits. For purposes of obtaining HOME funds, a Consortium Agreement has been signed to implement HOME Programs in the City of Pueblo and Pueblo County area. Pueblo County will concentrate on owner occupied housing rehabilitation needs for their geographic area. The City of Pueblo will continue rehabilitation, homeownership and development and financing of affordable housing projects.

Various agencies will provide housing, clothing, food, home care, and transportation assistance for the homeless and the special needs population. These agencies are: Posada; Catholic Charities; Pueblo Soup Kitchen; Pueblo Rescue Mission; Salvation Army, Cooperative Care; as well as area churches.

Discussion

The City of Pueblo has planned actions to carry out the following strategies outlined in the Consolidated Plan:

- Foster and maintain affordable housing;
- Evaluate and reduce lead-based paint hazards;
- Reduce the number of poverty-level families;
- Develop institutional structure;

Enhance coordination.

Program Specific Requirements

AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

Introduction

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$8,333
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	\$- 0-
3. The amount of surplus funds from urban renewal settlements	\$- 0-
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	\$- 0-
5. The amount of income from float-funded activities	\$- 0-
Total Program Income:	\$- 0-

Other CDBG Requirements

1. The amount of urgent need activities	\$-0-
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

HOME Investment Partnership Program (HOME)

Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City will invest HOME funds as equity investments, interest-bearing loans or advances, non-interest bearing loans or advances, deferred payment loans, grants, or other forms of assistance that

HUD determines to be consistent with the purposes of Part 92.205. No other forms of investment are anticipated.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:
 1. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows: DHCS uses the recapture provision for its homebuyer assistance programs. The Department offers two programs. The HOME Down payment Assistance Program provides homebuyers up to \$5000 in down payment and closing cost assistance. The funds are provided as a deferred forgivable loan with a 0% interest rate, and are secured by a note and deed of trust. If the property remains as the buyer's primary residence for a period of five-years, the loan is forgiven. If the buyer defaults on the terms of the agreement, and the note and deed of trust, then 100% of the funds are recaptured. However, if the buyer sells the property and there are no net proceeds then nothing is recaptured. The Shared Equity Program provides homebuyers up to 50% of the sales price of the property. This Program is also offered as a deferred forgivable loan with a 0% interest rate. The amount of equity investment determines the affordability period, which determines the amount that is forgiven per year. For example, investments requiring a 15-year affordability period will be forgiven 1/15th per year. If the buyer defaults on the note and deed of trust, which occurs when the property is no longer their primary residence, then the remaining balance after the deduction for the compliance period is recaptured.
 - Example: City provides \$20,000 in equity. This requires a 10-year affordability period. The funds are forgiven 1/10 per year. The home is sold after year 5. Therefore 5/10 of the original \$20,000 investment is forgiven, and the owner will need to repay the remaining 5/10 or \$10,000. Affordability requirements terminate upon foreclosure or transfer in lieu of foreclosure, unless the owner of record, before the foreclosure, or anyone with business or family ties to the owner of record, obtains an ownership interest in the property through the foreclosure. The City provides homebuyer assistance to all low- and moderate-income individuals. The Programs will serve individuals with incomes between 50% and 80% of area median income. Individuals below this range can also be served if housing that is affordable to this income population can be secured.
3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:
 1. Funding provided to developers of affordable rental housing will be recaptured unless all of the following circumstances are demonstrated to exist: (i) more than 20 years have elapsed since the substantial completion of the project, or the City approves transfer of the Project and waives acceleration of the indebtedness, which transfer may be approved or disapproved in the sole discretion of the City, (ii) the primary lender also consents to assumption of the mortgage or

obligation to which the deed of trust securing the agreement is subordinate, (iii) the sale of the property is to a subsequent purchaser who agrees in writing to comply with the affordability requirements set forth at 24 CFR, §92.252, (iv). All subrecipient, developer, owner, and sponsor HOME agreements contain clauses outlining the project lease-up requirements. All new for-sale single-family projects will have provisions within the written agreement calling out the new HOME Investment Partnership Act requirement that all units not sold within 9 months of completion will be converted to rental.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:
 1. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows: The Consortium does not permit the use of HOME funds to refinance existing debt secured by multifamily or single-family housing that is being rehabilitated with HOME funds.