

**City of Pueblo, Colorado is pleased to present its annual comprehensive financial report for the year ending December 31, 2024 in .pdf format.**

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# 2024 ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR FISCAL YEAR ENDING DECEMBER 31, 2024



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**CITY OF PUEBLO, COLORADO**  
**ANNUAL COMPREHENSIVE**  
**FINANCIAL REPORT**  
**YEAR ENDED DECEMBER 31, 2024**

Prepared by:

Department of Finance

CITY OF PUEBLO, COLORADO  
ANNUAL COMPREHENSIVE FINANCIAL REPORT  
YEAR ENDED DECEMBER 31, 2024

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## Introductory Section

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September 30, 2025

**To the Citizens, Honorable City Council President and Members of the City Council of the City of Pueblo, Colorado:**

The Annual Comprehensive Financial Report of the City of Pueblo, Colorado for the fiscal year ended December 31, 2024, is hereby submitted fulfilling all legal and mandatory requirements.

Prepared by the Finance Department, this report consists of management's representations concerning the finances of the City of Pueblo.

The annual report is published to present our citizens, City Council, City Staff, and other interested parties with detailed information concerning the financial position and activities of the City. The City management assumes full responsibility for the completeness, accuracy and reliability of the information contained in this report based upon a comprehensive framework of internal control that has been established for this purpose.

We believe the data presented and the enclosed report is accurate in all material respects and is organized in a manner designed to fairly present the financial position and results of the operation of the City as measured by the financial activity of its various funds. The accompanying disclosures are necessary to enable the reader to gain the maximum understanding of the City's financial affairs.

An independent certified public accounting firm audits the basic financial statements. The purpose of the audit is to ensure that the financial statements present fairly, in all material respects, the financial position and the results of operations of the City.

The organization, form and contents of this report in addition to the accompanying financial statements and statistical tables and charts are prepared in accordance with generally accepted accounting principles (GAAP) and as prescribed by the Government Accounting Standards Board (GASB). This means that the statements have been prepared using guidelines that would allow the user to make a meaningful comparison to the financial statements of other similar entities. All disclosures necessary to enable the reader to gain an understanding of the City of Pueblo's activities have been included.

Accounting principles generally accepted in the United States require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Pueblo's MD&A can be found immediately following the report of the independent auditors.

The City of Pueblo is required to undergo an annual single audit in conformity with the provisions of the Revised Single Audit Act of 1996 and the Government Auditing Standards and Uniform Guidance Reports. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also the government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that is established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The annual comprehensive financial report for the City of Pueblo includes the activities of the primary government (City of Pueblo) and the component units. A component unit is a legally separate organization or entity for which the elected officials of the primary government are financially accountable. Component units, although they are legally separate entities, are in substance part of the primary government's operations and therefore included for financial reporting purposes. The component units included within the City of Pueblo's financial statements are the Pueblo Urban Renewal Authority, and the Pueblo Municipal Rail Corporation formed in 2013 to build a new rail spur as part of an economic development agreement. Separate financial statements for these component units have been issued. The City of Pueblo also has several blended component units including Pueblo Transit, Pueblo Municipal Property Corporation (PMPC), Pueblo Municipal Building Corporation (PMBC), Bandera Boulevard Special Improvement Maintenance District, North Gateway #1 Business Improvement District (BID), North Gateway #1 Public Improvement Corporation (PIF), and the Southpointe Special Improvement Maintenance District. Although they are legally separate entities, the activity of these units are integral to the City of Pueblo primary government function and are contained in the primary government reports.

### **City Profile and Government Structure**

The City of Pueblo was incorporated in 1870. It adopted its current home rule charter on April 6, 1954. Pueblo is located on Interstate 25 in Pueblo County approximately 115 miles south of Denver, and 45 miles south of Colorado Springs, Colorado. The City of Pueblo encompasses 54 square miles and is made up of residential, commercial, and industrial properties, as well as several areas of open space. The City maintains 81 parks covering a total of 608 acres. In addition, the City possesses a 600-acre Nature and Wildlife Discovery Center located in the foothills just to the southwest of the city.

The estimated population for the City of Pueblo reported by the U.S. Census Bureau was 111,876 in 2020.

In November 2017, the citizens of the City of Pueblo voted to change the structure of local governance from Council/Manager to Mayor/Council becoming effective in 2018. On January 22, 2019, the first Mayor was elected to serve a five-year initial term with all following election terms to last four years. This change in government created the executive branch of City government which is controlled and directed by the Mayor.

The City of Pueblo now operates under the Mayor/Council form of government. The Mayor is responsible for supervision and control over all executive and administrative departments and agencies created by the City Council, appoints the City's Department Directors, City Attorney and Municipal Court Judge, subject to Council confirmation. The Mayor is also responsible for preparing the annual budget for submission to City Council, preparing an annual State of the City report and advising City Council of the financial condition and future needs of the City and making the necessary recommendations. The Mayor is responsible for enforcement of all terms and conditions of any contract or franchise agreement, and appointing members of City boards and commissions. The Mayor will recommend measures and ordinances deemed necessary concerning the affairs of the City, participate in discussions of the City Council in an advisory capacity, oversee the day-to-day operations of the City and carry out other duties as prescribed by the City Charter.

Policymaking and legislative authority are vested with the City Council. The Council is made up of a seven-member board consisting of four district representatives and three at-large members. All Council positions are elected to four-year staggered terms. The Council is responsible for, among other things, setting City policy, adopting ordinances and resolutions, and adopting the annual budget.

Commissions and committees play an integral role in the governmental structure of Pueblo. Advisory commissions and committees provide many opportunities for citizens to participate in the affairs of the City of Pueblo. Although final decisions must be made by the City Council, several advisory committees and commissions review issues and make recommendations to the City Council on various matters.

### **Economic Condition and the Local Economy**

The City of Pueblo is the center of trade and services for south-central Colorado. With land area of 54 square miles and population of approximately 111,876, Pueblo is currently the 9th largest city in the State of Colorado in addition to being the most critical hub of health care, transportation, post-secondary education, retail, arts and entertainment and manufacturing activities in southern Colorado. The City's population growth rate has been slow, other areas such as Pueblo West, a Special Metro District, just west of the City limits experiences greater population growth. With north-south access from Interstate 25 and east-west access from Highways 50 the City of Pueblo is located on a vital national transportation corridor. Colorado State University – Pueblo and Pueblo Community College have facilities located within the City providing excellent higher education opportunities.

Consumer spending supports nearly 71 percent all economic activities in Pueblo. Correspondingly, retail sales tax revenue, a key indicator of the area consumer spending is the primary source of income for the City. Pueblo's sales tax is generated from a balanced variety of business categories including auto sales, department stores, misc. retail sales, restaurants and utilities. Sales tax is generated directly from the City's own applied tax rate. The City experienced a record growth in 2021 from stimulus program spending as well as a new influx of businesses filing through the Colorado Sales and Use Tax System (SUTS) online portal. Following the robust performance in 2021, sales and use tax continued to rise in 2022, with a 4% increase. This positive trend reflected the recovery from pandemic-related challenges as well as a growing number of businesses using the SUTS portal. In 2023 the City experienced a modest 2% decrease. This decline is attributed to adjustments as the City settled into a new baseline after the exceptional years prior. 2024 brought an increase of 3.3%

in sales and use tax. This is attributed mostly to a one-time remittance from a single tax-filer of \$4 million. Without the one-time remittance the City would have been down from 2023 by 1.5% continuing the downward trend finding the new baseline.

Critical economic development projects are currently in process with more on the horizon. These projects will leave a positive and lasting impact on Pueblo economic growth in the years to come. Fomcore, a Michigan-based furniture manufacturer, was able to open its doors in 2024 by way of an agreement brought forth by the Pueblo Economic Development Corporation using funds from the City's half-cent sales tax fund. Construction also began on phase IV of the Historic Arkansas Riverwalk Project in 2024, which includes an extension of the channel as well as a multi-purpose boathouse along the riverwalk.

Unlike most metropolitan areas and special districts in Colorado, the City of Pueblo has an abundant water supply that will support sustained residential and commercial growth. As surrounding communities are required to restrict growth because of inadequate water supplies we expect Pueblo will continue to develop.

### **Long Term Financial Planning**

The City engages in long-term financial planning annually as part of the budget process in forecasting revenue, expenditure planning, and capital budgeting. In 2024, long-term financial planning involved utilizing the proceeds of the issued certifications of participation to break ground on the three new fire stations. The City was also able to purchase the building located 650 Dittmer which is currently being planned to be used as a city-run health clinic.

In 2022, City of Pueblo voters approved ballot issue 2B which extended the Public Safety Tax through 2027. These tax revenues have played a crucial role in securing funding for police staffing as well as operating expenses.

### **Budgetary Controls**

The legal level of budgetary control exists at the department level for the general fund, while the legal level of budgetary control for all other funds is at the total fund level. That is to say, total expenditures for each department in the general fund or the total expenditures in all other funds cannot legally exceed appropriations for that department or fund.

The City adopts both an operating budget and a capital budget. The provisions of these budgets are directly posted into the City's general ledger accounting system to help ensure compliance with the appropriations made by the City Council.

Activities of the general fund, special revenue funds, and capital project funds are adopted in the operating budget. Amounts appropriated for each year in the operating budget lapse at the end of each fiscal year. The City Council also adopts amounts in the operating budget for the proprietary and internal service funds to provide a level of fiscal control.

Although many capital projects are multi-year, amounts unspent at the end of each fiscal year are closed out and re-budgeted in the next fiscal year. Once a project is complete, any unspent funds are returned to their original funding source and may be used for other projects as approved by the City Council.

## **General Government Functions**

The City directly provides many essential services for the betterment of the Pueblo community. These include fire protection, police services, infrastructure maintenance, planning, culture, recreation (81 parks plus numerous recreational activities), housing programs, and administrative services.

All of the above functions are accounted for in expenditure categories consisting of General Government, Public Safety, Public Works, Culture and Community Welfare, Parks and Recreation, and Economic Development.

## **Proprietary Operations**

The City's financial statements include the enterprise fund operations of the City wastewater utility, the stormwater fund, airport operations, transit operations, parking facilities, Honor Farm including the Pueblo Motor Sports Park (PMP), two golf courses and the Street Repair Utility Fund.

## **Debt Administration**

The City of Pueblo's debt, which consists primarily of long-term notes payable, certificates of participation, and financed purchases are administered by the Finance Department with oversight by the Mayor's office, the City Attorney, and City Council. Bond trustee statements are reconciled in a timely manner and debt service reserve accounts are maintained in accordance with prescribed requirements in the related bond trust indentures. For debt structuring and restructuring purposes and guidance, the City utilizes an independent outside Financial Advisor.

## **Independent Audit**

Each year the City has an audit performed by an independent certified public accounting firm. This year the firm of Rubin Brown of Denver, Colorado performed the audit. The auditors also conducted a "single audit" designed to meet the requirements of the federal Revised Single Audit Act of 1996 and the related Government Auditing Standards and Uniform Guidance Reports. The auditors' report on the basic financial statements can be found in the financial section of this report.

**Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Pueblo for its annual comprehensive financial report for the year ending December 31, 2023. This was the 47th year that the City has received this prestigious award. To be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for the 2024 certificate.

**Acknowledgments**

The preparation of this annual comprehensive financial report could not have been accomplished without the efficient and dedicated services of the entire finance staff throughout the fiscal year. We would like to express our appreciation to those individuals who assisted and contributed in the preparation of this report. We take this opportunity to extend our gratitude to all City employees who are responsible for maintaining daily financial records. Appreciation and recognition are extended to the accounting firm of McPherson, Goodrich, Paolucci & Mihelich for their assistance with the preparation of the annual report and also to Rubin Brown for the assistance and advice provided during this audit and throughout the year.

We express gratitude to the City Council Members for their support in planning and directing the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,



Danny E. Nunn  
Director of Finance



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Pueblo  
Colorado**

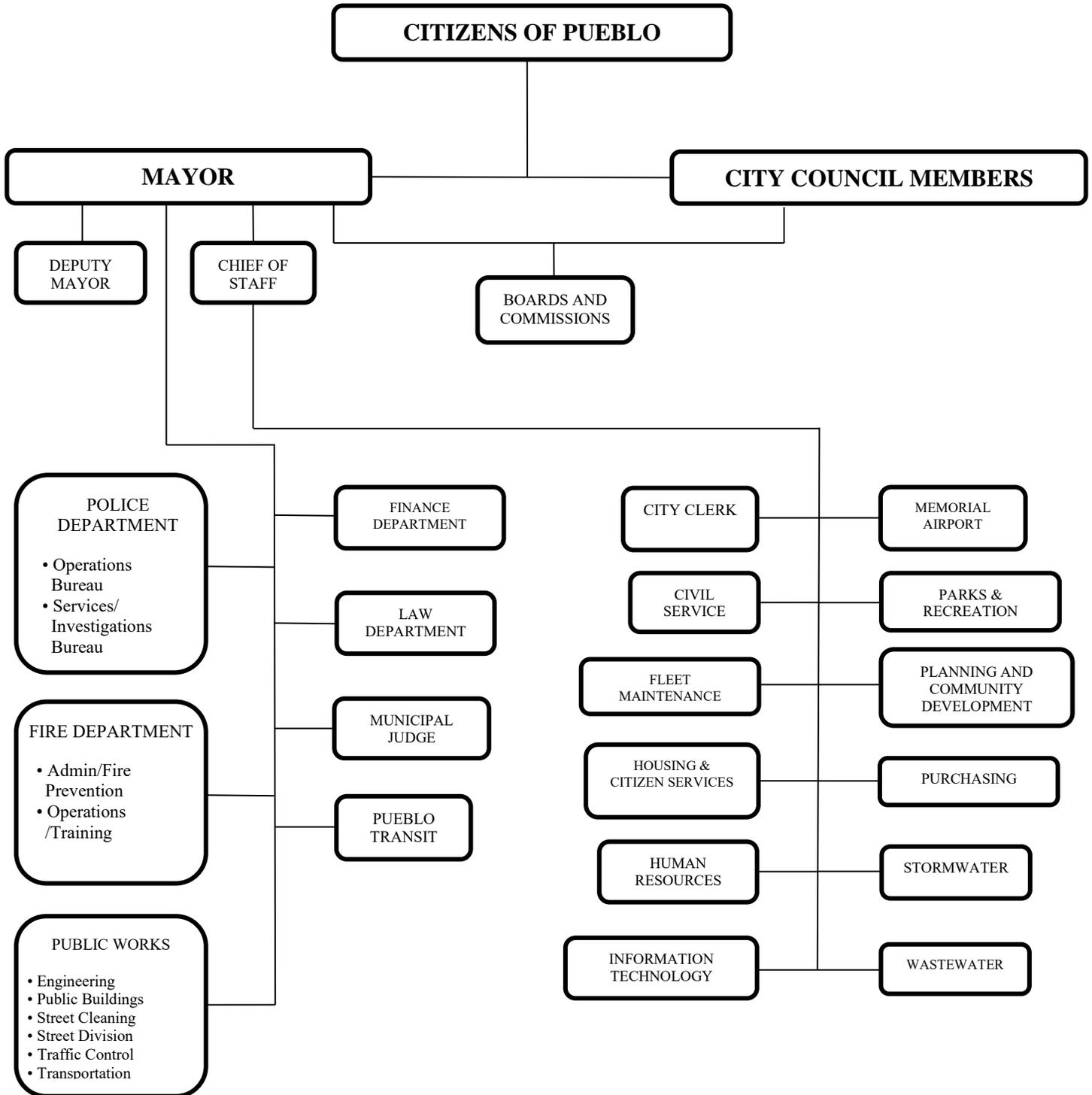
For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

*Christopher P. Morill*

Executive Director/CEO

## ORGANIZATIONAL CHART





**CITY OF PUEBLO  
COLORADO**

**2023  
ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

**COUNCIL PRESIDENT**

Mark Aliff

**COUNCIL MEMBERS**

Brett Boston  
Sarah Martinez  
Joe Latino  
Regina Maestri  
Roger Gomez  
Dennis Flores

**MAYOR**

Heather Graham

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## Financial Section

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## Independent Auditors' Report

Mayor and City Council  
City of Pueblo, Colorado

### Report On The Audit Of The Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of City of Pueblo, Colorado (the City), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Pueblo Urban Renewal Authority. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Pueblo Urban Renewal Authority, is based solely on the reports of other auditors.

### ***Basis For Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities For The Audit Of The Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Emphasis Of A Matter***

As discussed in Notes 1-T and L, the City adopted the provisions of Governmental Accounting Standards Board Statement No. 100, *Accounting Changes and Error Corrections*, and No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

### ***Responsibilities Of Management For The Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve (12) months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities For The Audit Of The Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 6 through 20, budgetary comparison schedules on pages 133 through 139, and the City's required pension and OPEB schedules on pages 140 through 151 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules, the Local Highway Finance Report, the Schedule of Passenger Facility Charges Collected and Expended and the schedule of expenditures of federal awards, as required by the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, combining and individual fund financial statements and schedules, the Local Highway Finance Report, the Schedule of Passenger Facility Charges Collected and Expended and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required By Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2025 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*RubinBrown LLP*

September 30, 2025

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## **CITY OF PUEBLO, COLORADO MANAGEMENT'S DISCUSSION AND ANALYSIS**

Management of the City of Pueblo, Colorado (the City) offers the readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the year ended December 31, 2024. Readers are encouraged to consider the information presented here in conjunction with additional information that is furnished in the letter of transmittal found in the introductory section of this annual report.

### **FINANCIAL HIGHLIGHTS**

The Government-wide financial statements show that the City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at December 31, 2024, by \$910.5 million (net position), \$596.9 million in governmental activities and \$313.6 million in business-type activities. The City's net position increased by \$62.1 million or 7.3% as a result of current year activity.

The General Fund, the City's primary operating fund, ended 2024 with a \$50.2 million fund balance, a decrease of \$6.2 million. Of this amount, \$15.5 million or 10% of expenditures and transfers-out is committed by City Council as a minimum reserve for major unanticipated emergencies.

General fund revenues including transfers in increased \$5.5 million and expenditures including transfers out increased by \$2.3 million in 2024. The increase in revenues was largely due to an increase in sales tax collected from a one-time anomaly as well as an increase in intergovernmental revenue related to property tax backfill due to Senate Bill 23b-001. Increased expenditures were driven largely by capital outlay associated with Subscription-Based Information Technology Arrangements as well as increased expenditures in all areas of the government.

The City's total long-term debt decreased by \$9.5 million during the current year. All of the net decrease is due to decreases in the City's Pension and Other Post Employment Benefit (OPEB) obligations at year end.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended as an introduction to the City's basic financial statements. The basic financial statements consist of the following three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition to the basic financial statements, also provided are required and other supplementary information.

Information contained within the financial statements includes not only that of the City of Pueblo, the *primary government*, but also information regarding the discretely presented *component units* of the City of Pueblo. The Pueblo Urban Renewal Authority and the Pueblo Municipal Rail Corporation are considered discretely presented component units of the City of Pueblo.

**Government-Wide Financial Statements.** The government-wide financial statements are designed to provide the reader with a broad overview of the City's finances, in a manner similar to a private sector business. Information contained within the government-wide statements includes the entire City government (except fiduciary funds) and the City's discretely presented component units. These statements use the accrual basis of accounting with the measurement focus on that of economic resources.

The *Statement of Net Position* presents information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information reflecting how the City's net position has changed during the fiscal year just ended. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the City of Pueblo that are primarily supported by taxes and intergovernmental revenues (*governmental activities*), from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Pueblo include general government, public safety, public works, parks and recreation, economic development, culture and community welfare, and interest on long-term debt. The business-type activities of the City of Pueblo include the golf courses, sewer user utility, stormwater utility, the airport, street repair utility, transportation services, the Honor Farm, parking facilities and Memorial Hall.

**Fund Financial Statements.** A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds of the City can be divided into three categories: governmental funds, proprietary funds, and custodial funds.

**Governmental funds** are used to account for essentially the same functions as governmental activities in the government-wide financial statements. Governmental

fund financial statements focus on near-term inflows and outflows of spendable resources, as well as the balance of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact on financial resources that can be spent in the near future to finance the City's programs. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, which is considered to be a major fund, Economic Development ½ Cent Tax Fund, the HUD Grants Fund, the Public Improvements Fund, and the Fire Station Project Fund which are all considered to be major funds. Data from the other governmental funds are combined into a single aggregated presentation. Individual fund data for these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

**Proprietary funds.** The City maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its golf courses, sewer user utility, stormwater utility, the airport, street repair, transportation services, parking facilities, the Honor Farm and Memorial Hall. The City uses internal service funds to account for its fleet of vehicles, workers' compensation and liability self-insurance, health self-insurance, telephone technology, and labor services for public transportation. The internal service funds provide services which predominantly benefit governmental rather than business-type functions. They have been included within governmental activities and, where necessary, business-type activities, with an adjustment to reflect the consolidation for internal service fund activities related to the enterprise funds in the government-wide financial statements.

Proprietary funds financial statements provide the same information as the government-wide financial statements, only in more detail. Golf Enterprise, Sewer User, Stormwater Utility and Memorial Airport enterprise funds are considered to be major enterprise funds and therefore are presented separately within the proprietary fund financial statements. Data for the other five enterprise funds are combined into a single aggregated presentation. Individual fund data for these non-major enterprise funds is provided in the form of combining statements elsewhere in this report.

**Custodial Funds.** Custodial funds are used to account for resources held for the benefit of parties outside the government. Custodial funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for custodial funds is much like that used for proprietary funds. The basic custodial funds financial statements are presented later in this report.

**Notes to the financial statements.** The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Required supplementary information.** Required supplementary information is included in addition to the basic financial statements and accompanying notes. The required supplementary information includes budgetary comparisons for the designated major funds.

The combining statements referred to earlier in connection with non-major governmental funds and internal service funds are presented immediately following the required supplementary information portion of the financial statements.

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Net position.** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the City of Pueblo, total assets and deferred outflows of resources exceeded total liabilities and deferred inflows of resources by \$910.5 million at December 31, 2024. This net position is an increase from 2023 and is due to both significant increases in capital grants and contributions and a decrease in expenses for economic development. By far, the largest portion of the City's net position (63.0%) reflects its investment of \$573.7 million in capital assets (e.g., land, buildings, machinery and equipment, and infrastructure including streets and underground drainage systems), less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

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An additional portion of the City's net position, \$167.7 million (18.4%), represents resources that are subject to restrictions as to how they may be used. The unrestricted net position in total shows a surplus of \$169.0 million, however it is important to note that the governmental activities unrestricted net position only shows a surplus of \$52.3 million, and the \$116.8 million unrestricted net position in the City's business-type activities may not be used to fund governmental activities. The following table reflects the condensed Statement of Net Position as of December 31, 2024, and 2023:

**City of Pueblo  
Summarized Statement of Net Position**

	Governmental Activities		Business-type Activities		Totals Primary Government	
	2024	2023	2024	2023	2024	2023
Current and other assets	\$ 337,368,667	\$ 345,112,535	\$ 128,503,761	\$ 107,463,625	\$ 465,872,428	\$ 452,576,160
Capital assets	391,699,059	364,432,927	214,372,719	203,115,268	606,071,778	567,548,195
<b>Total assets</b>	<b>729,067,726</b>	<b>709,545,462</b>	<b>342,876,480</b>	<b>310,578,893</b>	<b>1,071,944,206</b>	<b>1,020,124,355</b>
Deferred outflows of resources	34,182,288	38,896,606	3,808,493	4,653,783	37,990,781	43,550,389
Current and other liabilities	30,772,594	37,270,757	5,081,706	3,534,311	35,854,300	40,805,068
Long-term liabilities outstanding	97,831,446	105,027,512	26,690,031	29,046,466	124,521,477	134,073,978
<b>Total liabilities</b>	<b>128,604,040</b>	<b>142,298,269</b>	<b>31,771,737</b>	<b>32,580,777</b>	<b>160,375,777</b>	<b>174,879,046</b>
Deferred inflows of resources	37,779,538	39,698,973	1,329,077	745,124	39,108,615	40,444,097
Net position						
Net investment in capital assets	376,904,317	361,586,950	196,813,331	187,071,710	573,717,648	548,658,660
Restricted	167,693,729	147,202,184	-	-	167,693,729	147,202,184
Unrestricted	52,268,390	57,655,692	116,770,828	94,835,065	169,039,218	152,490,757
<b>Total net position</b>	<b>\$ 596,866,436</b>	<b>\$ 566,444,826</b>	<b>\$ 313,584,159</b>	<b>\$ 281,906,775</b>	<b>\$ 910,450,595</b>	<b>\$ 848,351,601</b>

The City's total net position increased by \$62.1 million in 2024. As noted earlier, this change is partially due to both significant increase of \$12.6 million in capital grants and contributions and a decrease of \$8.1 million in expenditures for economic development. Details of capital asset activity can be seen in an additional chart further on in this report. Unrestricted net position increased \$16.5 million.

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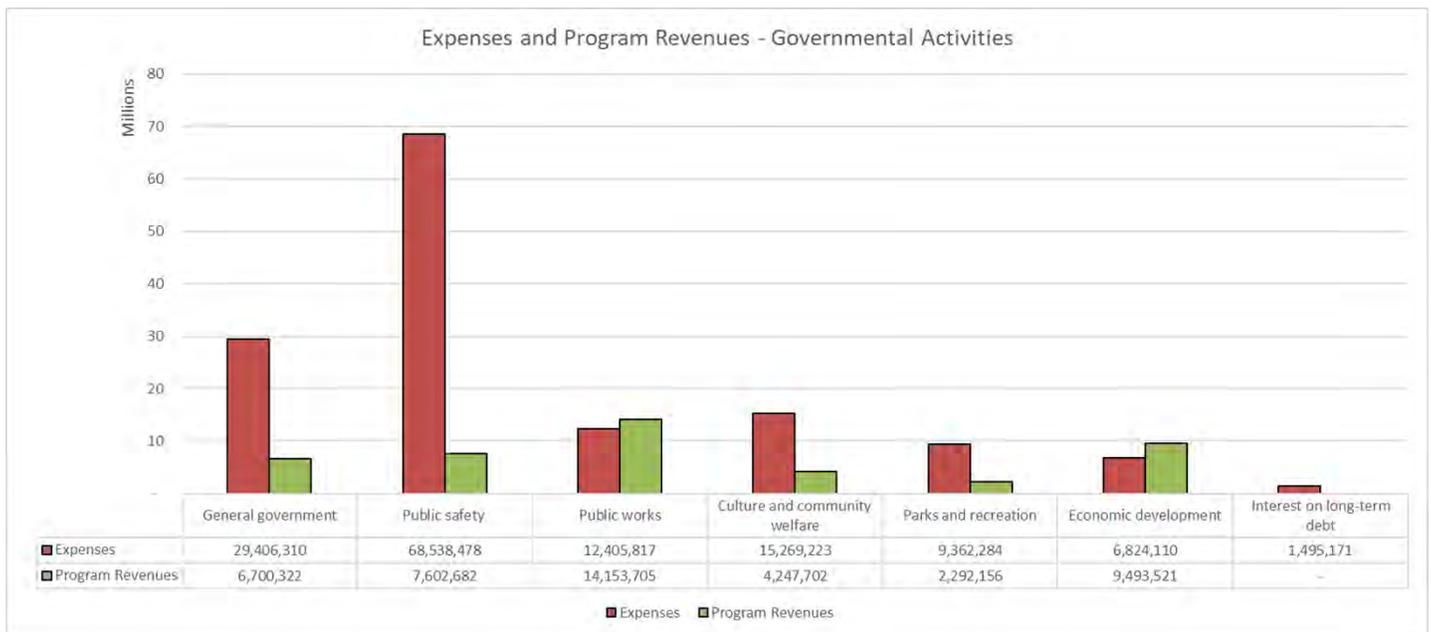
**Changes in net position.** The following table reflects the City's changes in net position for the years ended December 31, 2024, and 2023:

	Governmental Activities		Business-type Activities		Totals Primary Government	
	2024	2023	2024	2023	2024	2023
<b>Revenue:</b>						
Program revenues:						
Charges for services	\$ 15,234,835	\$ 14,997,642	\$ 49,155,609	\$ 46,770,376	\$ 64,390,444	\$ 61,768,018
Operating grants and contributions	17,306,543	22,353,242	4,400,496	2,610,901	21,707,039	24,964,143
Capital grants and contributions	11,948,710	6,128,541	9,560,298	2,736,953	21,509,008	8,865,494
General revenues:						
Property taxes	19,224,049	18,573,666	-	-	19,224,049	18,573,666
Special property taxes	87,031	71,586	-	-	87,031	71,586
Franchise and other taxes	7,441,852	8,597,485	-	-	7,441,852	8,597,485
Sales and use taxes	96,333,110	92,703,796	-	-	96,333,110	92,703,796
Payment in lieu of taxes	9,859	9,859	-	-	9,859	9,859
Investment earnings	10,415,174	9,473,066	5,948,859	5,101,042	16,364,033	14,574,108
Other	1,869,059	1,201,128	277,986	514,771	2,147,045	1,715,899
Total revenues	179,870,222	174,110,011	69,343,248	57,734,043	249,213,470	231,844,054
<b>Expenses:</b>						
General government	29,406,310	36,794,015	-	-	29,406,310	36,794,015
Public safety	68,538,478	61,714,760	-	-	68,538,478	61,714,760
Public works	12,405,817	12,576,320	-	-	12,405,817	12,576,320
Culture and community welfare	15,269,223	13,822,549	-	-	15,269,223	13,822,549
Parks and recreation	9,362,284	8,804,783	-	-	9,362,284	8,804,783
Economic development	6,824,110	14,901,805	-	-	6,824,110	14,901,805
Interest on long-term debt	1,495,171	916,828	-	-	1,495,171	916,828
Golf enterprise	-	-	3,305,219	3,056,111	3,305,219	3,056,111
Sewer user	-	-	16,301,001	17,984,422	16,301,001	17,984,422
Stormwater utility	-	-	5,486,940	4,595,816	5,486,940	4,595,816
Memorial airport	-	-	4,651,973	4,108,525	4,651,973	4,108,525
Street repair	-	-	176,294	-	176,294	-
Honor Farm	-	-	108,220	99,772	108,220	99,772
Transportation Services	-	-	7,321,193	6,689,324	7,321,193	6,689,324
Parking Facilities	-	-	826,721	631,687	826,721	631,687
Memorial Hall	-	-	2,151,755	2,327,630	2,151,755	2,327,630
Pueblo Transit	-	-	3,483,767	2,931,527	3,483,767	2,931,527
Total expenses	143,301,393	149,531,060	43,813,083	42,424,814	187,114,476	191,955,874
Increase in net position before transfers	36,568,829	24,578,951	25,530,165	15,309,229	62,098,994	39,888,180
Transfers out, net	(6,147,219)	(3,329,316)	6,147,219	3,329,316	-	-
Increase in net position	30,421,610	21,249,635	31,677,384	18,638,545	62,098,994	39,888,180
Net position beginning of year- as restated	566,444,826	545,195,191	281,906,775	263,268,230	848,351,601	808,463,421
Net position end of year	\$ 596,866,436	\$ 566,444,826	\$ 313,584,159	\$ 281,906,775	\$ 910,450,595	\$ 848,351,601

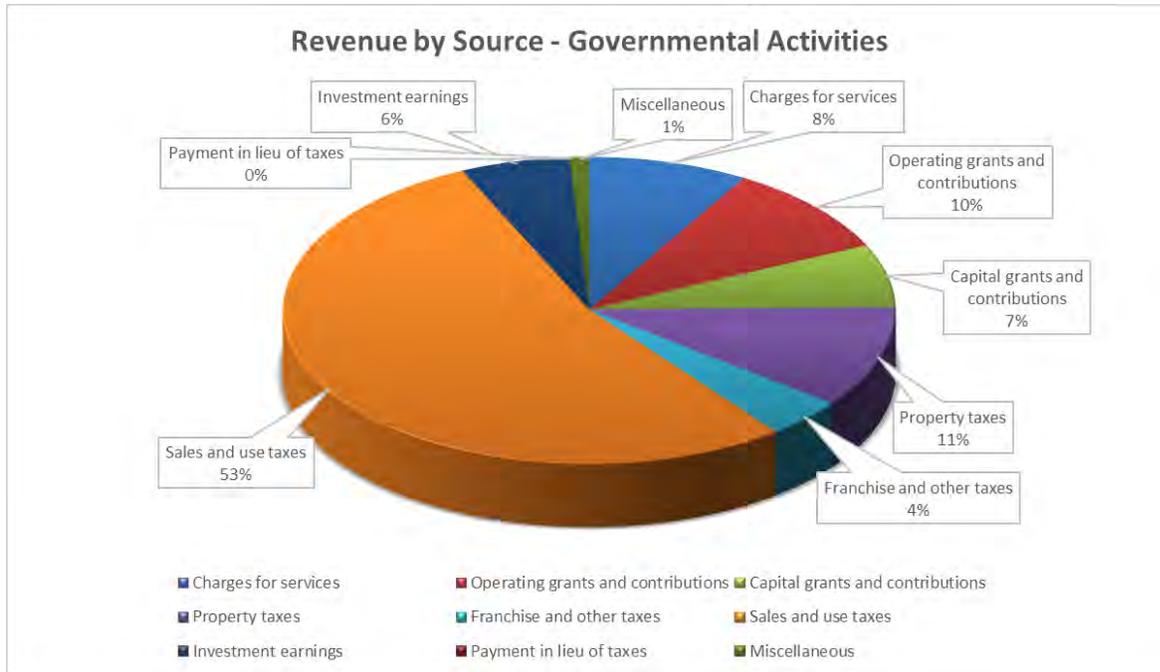
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Governmental activities increased the City's net position by \$30.4 million, accounting for 49.0% of the City's \$62.1 million overall increase in net position. Key elements of the increase are as follows:

Property tax and sales and use taxes totaled 64.2% of all governmental activities' revenues. Property taxes increased \$650 thousand in 2024, while sales and use taxes, increased by \$3.6 million. Operating grants and contributions decreased by \$5.0 million in 2024, while capital grants and contributions increased by \$5.8 million. These increases and decreases occurred largely due to the fluctuations with capital grant funded projects beginning and some operating grant funded projects ending in 2024. Total expenses decreased by approximately \$6.2 million. This decrease is largely due to overall decreases in all government spending with the key areas being Economic Development and General government.



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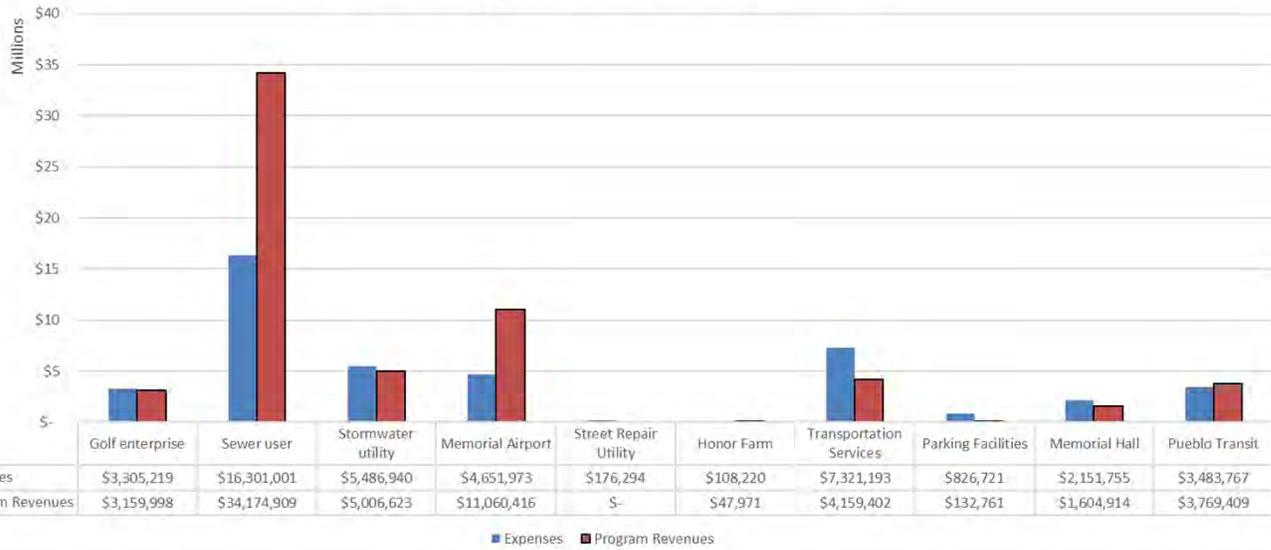
Business-type activities increased the City’s net position by \$31.2 million, accounting for 51.0% of the City’s \$62.1 million overall increase in net position. Key elements of the increase are as follows:

Total revenues were \$69.3 million, \$11.6 million greater than in 2023. Some of the notable changes include Capital grants and contributions increased by \$6.8 million, while charges for services saw an increase of \$2.4 million. The increase in charges for services is largely due to an increase in Sewer User Fees collected in 2024. The increase in Capital Grants and contributions is due to increased funding received by the Memorial Airport from the Federal Aviation Administration.

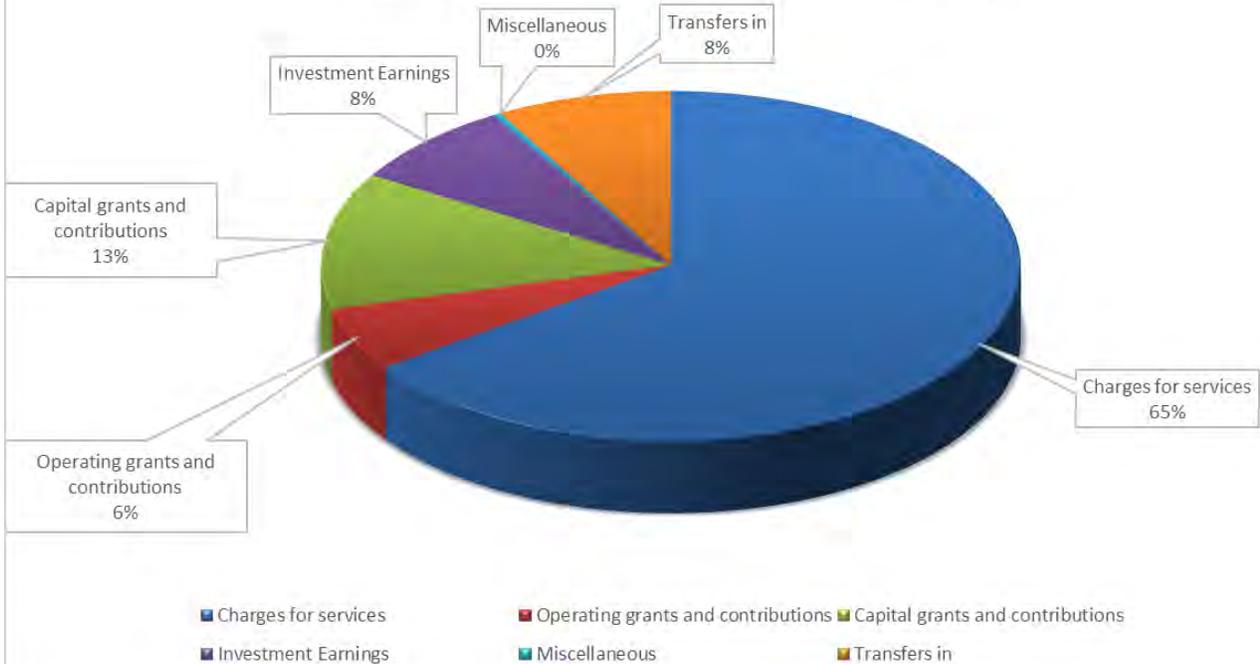
Total business-type expenses were \$43.8 million in 2024, an increase of \$1.4 million as compared to the prior year. This increase is due to increased expenses across the business-type activities with the largest increases being in the Stormwater Utility and Transportation Services.

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Expenses and Program Revenues - Business Type Activities



Revenue by Source - Business Type Activities



## **GOVERNMENT FUNDS FINANCIAL ANALYSIS**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At December 31, 2024, the total Governmental fund balances were \$257.1 million, an increase of \$3.6 million from the prior year. Approximately 73.9% or \$190.0 million of the total fund balance are funds that are restricted for particular purposes which includes \$5.2 million for the TABOR emergency reserve. 100% of the \$121.4 million in the Economic Development Fund is restricted due to voter constraints. The City Council committed \$15.5 million of fund balance as a minimum reserve for unanticipated emergencies. The General Fund unassigned fund balance was \$11.3 million as of year-end. Additional information is contained in the notes to the financial statements, **Note III-K**.

The General Fund is the City's chief operating fund. As of December 31, 2024, the total fund balance was \$50.2 million (adjusted from budgetary basis to generally accepted accounting principles). The fund balance committed to be used for specific purposes by formal action by City Council was \$15.5 million and the fund balance assigned intended for specific purposes was \$15.7 million. The committed fund balance is a City Council designated reserve of 10% of total General Fund revenues. This reserve is designated each year during the budget process to ensure that there are sufficient reserves to ensure adequate services and support to the community. The assigned fund balance is made up of subsequent years' expenditures and sales and use tax receivables. During the 2025 budget process, \$8.7 million of fund balance was assigned to cover 2025 expenditures. This needed transfer was primarily due to a projected decrease in Sales Tax Revenue as well as an increase to personnel costs. There was \$11.3 million of unassigned fund balance as of December 31, 2024. The General Fund decreased by \$6.2 million in 2024. This decrease is largely due to the continued increase in personnel cost to the City.

Total General Fund revenues, including transfers in of \$4.0 million, increased by \$6.1 million or 5.15%. Property taxes increased \$650 thousand, sales and miscellaneous taxes increased by \$1.8 million while intergovernmental charges increased by \$1.3 million and charges for services increased by \$864 thousand.

Total General Fund expenditures, including transfers out of \$26.6 million, increased by \$2.3 million or 1.8%. This \$2.3 million is made up of an overall increase in General

Fund expenditures of \$9.5 million and an overall decrease of \$7.2 million in transfers to other funds.

The Economic Development Fund is a major fund of the City. As of December 31, 2024, the total fund balance was \$121.6 million and increased by \$9.7 million from 2023. Total revenue increased by \$741 thousand from the previous year. This increase is due increases in sales tax as well as increases in interest earned. Total expenditures decreased by \$7.2 million from the prior year. During 2024, there was decreased economic development activity from the prior year.

The HUD Grants Fund is another major fund of the City. As of December 31, 2024, the total fund balance was \$3.3 million and increased by \$2.1 million from 2023. This increase is due to an increase of drawdowns on HUD grants. During 2024, HUD fund invested in many ADA curb ramps and other infrastructure improvements in qualified areas of the City.

The Public Improvements Fund, as of December 31, 2024, had a total fund balance of \$29.5 million, which increased by \$3.8 million from the prior year. This fund has large changes from year to year in fund balance as the revenue stream depends on intergovernmental grants received for capital projects. In 2024, expenditures decreased by \$2.5 million from the previous year. The fund activity included revenue and transfers in of \$37.8 million, a decrease of \$4.9 million from 2023. This decrease is largely due to a significant decrease in transfers in from the General Fund as compared to 2023. Current year expenditures and transfers out totaled \$34.0 million.

Work began in 2024 for construction of three new fire stations. The Fire Station project fund, as of December 31, 2024, had a total fund balance of \$24.1 million. The fund had a balance of \$34.5 million to begin the year and had a decrease in fund balance of \$10.3 million. The fire stations are slated to be completed near the end of 2025.

### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Sewer User Fund's Operating revenues increased by \$1.7 million in 2024 due to a rate increase to support ongoing improvements at the wastewater treatment facility which was passed in 2019 and carried on through December 31, 2024. Other significant factors concerning the finances of the enterprise funds can be found in the discussion of the City's business-type activities.

The Stormwater Utility Fund saw a \$34 thousand increase in operating revenues in 2024.

## **GENERAL FUND BUDGETARY HIGHLIGHTS**

**Original budget compared to final budget.** The final budget appropriations were \$2.1 million higher than the original budget appropriations. The General Fund required additional funding for the following projects during 2024 - \$1,000,000 for the Real Time Crime Center, \$160,000 for a land transaction with CDOT, \$125,000 for an Energy Performance Contract, \$100,000 to provide additional funding to the Humane Society of the Pikes Peak Region, \$71,500 to provide additional funding to the Mariposa Center for Safety, and \$40,000 for new signage on the MLK Bypass.

**Final budget compared to actual.** Total revenues were \$514 thousand less than estimated. Tax revenue was approximately \$2.3 million less than estimated. Licenses and permit, intergovernmental, charges for services, fines and forfeitures and other revenue were \$1.8 million more than estimated.

The variance between actual expenditures and the final budget was \$7.8 million in unspent appropriations. The decreased expenditures were primarily due to a large number of personnel vacancies across all departments as recruiting and maintaining employees post COVID-19 pandemic remained challenging for all industries.

The 2024 adopted General Fund budget projected that \$10.7 million in reserves would be needed to balance the 2024 budget. After additional appropriations were made during the year the final projected use of reserves was estimated to be \$12.8 million. At the end of 2024, the General Fund ended up with the use of reserves in the amount of \$5.5 million. This use of reserves is \$7.3 million less than was projected. As discussed earlier, this decrease is largely due to personnel vacancies.

On a comparative basis with the 2024 adopted budget, ending fund balance, was projected to be approximately \$37.1 million with a fund balance available for future appropriation of \$20.1 million. The most indicative metric for the improvement of the 2024 results compared to 2023, is sales and use tax revenues. Sales and use tax revenues continued to be the principal source of income for the City's operating and capital budgets at nearly 71.7% of all general taxes. On a comparative basis to 2023, sales and use tax revenue decreased from 2022, by 1.2%. For 2024, compared to 2023, sales and use tax revenues increased by 2.3%.

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## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets.** The City of Pueblo's investment in capital assets for its governmental and business-type activities at December 31, 2024, net of accumulated depreciation, totaled \$606.1 million, a \$38.5 million increase from 2023.

	Governmental		Business-type		Totals	
	Activities		Activities		Primary Government	
	2024	2023	2024	2023	2024	2023
Land and nondepreciable assets	\$ 105,893,105	\$ 104,876,254	\$ 4,565,819	\$ 4,565,319	\$ 110,458,924	\$ 109,441,573
Land improvements	58,566,054	57,805,543	64,635,803	64,635,803	123,201,857	122,441,346
Infrastructure	209,997,975	207,578,544	114,153,108	112,155,984	324,151,083	319,734,528
Buildings	81,731,025	80,747,279	92,838,033	92,625,853	174,569,058	173,373,132
Machinery and equipment	64,953,469	57,532,157	29,469,413	26,591,064	94,422,882	84,123,221
Right -to - use assets SBITA	4,249,078	3,486,644	-	-	4,249,078	3,486,644
Other improvements	-	-	26,398,937	26,398,937	26,398,937	26,398,937
Construction in progress	33,411,019	11,132,123	13,478,499	1,498,694	46,889,518	12,630,817
Accumulated depreciation	(167,102,666)	(158,725,617)	(131,166,893)	(125,356,385)	(298,269,559)	(284,082,002)
	<u>\$ 391,699,059</u>	<u>\$ 364,432,927</u>	<u>\$ 214,372,719</u>	<u>\$ 203,115,269</u>	<u>\$ 606,071,778</u>	<u>\$ 567,548,196</u>

Major changes to capital assets during the 2024 fiscal year included the following:

### Governmental Activities:

Additions to buildings and buildings held for resale:

Building improvements at Mineral Palace Park Atrium \$196,596

Building improvements at 301 West B Street \$672,930

Building improvements at Fleet Building Utility Well \$88,486

Additions to Infrastructure:

Infrastructure Improvements \$2,419,431

Additions to construction in progress in the governmental activities include:

Construction on Fire Station #6 \$2,168,773

Construction on Fire Station #8 \$5,074,995

Construction on Fire Station #11 \$5,288,100

Building purchase and construction at 650 Dittmer Ave \$1,339,057

Infrastructure construction \$3,655,311

Various other projects totaling \$9,432,328

Less: Capitalization Building Additions (\$517,658)

Capitalization of Infrastructure Improvements (\$2,407,290)

Capitalization of Machinery & Equipment Improvements (\$1,754,720)

### Business-type Activities:

Additions to building and building improvements:

Wastewater Treatment Plant Building Addition \$212,180

Additions to construction in progress in the business-type activities include:

Airport Runway and Taxiway Rehabilitation \$10,169,231

Various small projects totaling \$2,490,865

Less: Capitalization of Infrastructure Improvements (\$680,291)

Additional information on the City's capital assets can be found in **Note III-E** in the notes to the financial statements.

**Long-term debt.** On December 31, 2024, the City had total debt outstanding of \$122.0 million, a decrease of \$12.0 million over 2023.

	Governmental Activities		Business-type Activities		Totals Primary Government	
	2024	2023	2024	2023	2024	2023
Compensated absences	11,948,921	11,418,935	829,839	754,780	12,778,760	12,173,715
Notes payable	-	-	16,703,618	19,153,052	16,703,618	19,153,052
Financed purchases	509,719	88,142	1,878,887	-	2,388,606	88,142
Accrued interest payable	192,224	53,521	286,782	220,924	479,006	274,445
Claims and Judgements	1,408,508	1,948,438	-	-	1,408,508	1,948,438
Certificates of participation	33,948,570	35,557,687	-	-	33,948,570	35,557,687
SBITA obligations	2,512,906	669,122	-	-		669,122
Net pension liability	39,123,420	45,790,599	6,495,188	8,370,540	45,618,608	54,161,139
Net post employment benefit obligation	8,187,178	9,501,068	495,717	547,170	8,682,895	10,048,238
Total	<u>\$ 97,831,446</u>	<u>\$ 105,027,512</u>	<u>\$ 26,690,031</u>	<u>\$ 29,046,466</u>	<u>\$ 122,008,571</u>	<u>\$ 134,073,978</u>

All debt balances decreased during the year due to normal payments on obligations. Please note that the ending balance of 2023 was restated due to changes in reporting compensated absences under the implementation of GASB 101. There was also a significant decrease to Pension and OPEB liabilities that was discussed earlier in this document. Further information on the calculation of these obligations can be found in **Note III-G** and **Note III-H** in the notes to the financial statements.

Additional information on the City's long-term liabilities can be found in **Note III-I** in the notes to the financial statements.

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## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

**Fiscal year 2025 budget.** The 2025 budget was prepared recognizing an overall decrease of sales tax revenue from prior years and also seeing increased expenses in personnel costs. The budget was prepared to represent and reflect those changes in the City of Pueblo. The 2025 adopted budget was crafted to have a net decrease of 7.2 million from the prior year. Although the City's sales tax increased in 2024 due to a one time anomaly, mentioned earlier, the overall trend seems to be decreasing as in the prior few years. It is important to note, in November of 2021, the voters passed a ballot measure that would allow the City to retain excess TABOR revenues. The 2025 budget was prepared with the commitment to provide quality services to the community in the most cost-effective manner while maintaining the City's long-term financial viability.

Sales and use tax revenues continue to be the principal source of income for the City's operating and capital budgets. The 2025 budget shows a projected decrease in sales and use tax revenue from prior years. Property tax was also budgeted to decline due to property values coming down as well as expiration of State Government subsidies.

The 2025 General Fund appropriation for expenditures (excluding transfers-out) is \$8.4 million more than the 2024 revised budget. These increased expenditures are indicative of the goal to provide services to the community with our dedicated work force. This includes making employment opportunities competitive to recruit and retain top talent. This includes entering into multi-year collective bargaining agreements to help manage foreseeable costs more effectively.

## **REQUEST FOR INFORMATION**

This financial report is designed to provide a general overview of the City of Pueblo's finances for all interested parties. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of Pueblo, Director of Finance, PO Box 1427, Pueblo, CO, 81002.

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**Basic Financial Statements**

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**City of Pueblo, Colorado**  
**Statement of Net Position**  
**December 31, 2024**

	Primary Government			Discretely-Presented Component Units	
	Governmental Activities	Business-Type Activities	Total	Pueblo Urban Renewal Authority	Pueblo Municipal Rail Corporation
<b>Assets</b>					
Cash and cash equivalents	\$ 17,700,554	\$ 677,921	\$ 18,378,475	\$ 7,162,867	\$ -
Restricted cash and cash equivalents	6,748,880	-	6,748,880	14,807,208	-
Investments	156,899,349	125,617,458	282,516,807	-	-
Restricted investments	36,362,869	-	36,362,869	12,817,852	-
Receivables, net	84,789,729	10,389,787	95,179,516	15,085,638	-
Internal balances	19,087,287	(19,087,287)	-	-	-
Due from other governmental agencies	11,568,267	7,600,026	19,168,293	-	-
Inventories	402,263	983,592	1,385,855	-	-
Property held for resale	416,631	-	416,631	-	-
Prepaid expenses	3,392,838	95,092	3,487,930	822,864	-
Unspent debt proceeds held by trustee	-	2,227,172	2,227,172	-	-
Capital assets					
Land, improvements, intangibles, and construction in progress	139,304,124	18,044,318	157,348,442	1,492,796	529,620
Other capital assets, net of accum. depreciation	249,834,716	196,328,401	446,163,117	42,341,087	2,715,320
SBITA assets, net of accum. amortization	2,560,219	-	2,560,219	11,905	-
Total capital assets	391,699,059	214,372,719	606,071,778	43,845,788	3,244,940
Total assets	729,067,726	342,876,480	1,071,944,206	94,542,217	3,244,940
<b>Deferred outflows of resources</b>					
Deferred amounts on refunding	-	-	-	939,685	-
Pension-related	33,637,101	3,667,498	37,304,599	284,501	-
OPEB-related	545,187	140,995	686,182	22,538	-
Total deferred outflows of resources	34,182,288	3,808,493	37,990,781	1,246,724	-
<b>Liabilities</b>					
Accounts payable and accrued expenses	12,910,167	4,539,731	17,449,898	987,694	-
Unearned revenue	17,862,427	541,975	18,404,402	14,307,450	-
Long-term liabilities					
Due within one year	4,569,838	2,656,526	7,226,364	8,179,713	895,083
Due in more than one year	93,261,608	24,033,505	117,295,113	125,405,819	-
Total liabilities	128,604,040	31,771,737	160,375,777	148,880,676	895,083
<b>Deferred inflows of resources</b>					
Property taxes	19,417,607	-	19,417,607	13,953,320	-
Notes and loans	4,446,944	-	4,446,944	-	-
Pension-related	587,770	137,287	725,057	18,457	-
OPEB-related	10,736,458	176,741	10,913,199	16,721	-
Lease-related	2,590,759	1,015,049	3,605,808	-	-
Total deferred inflows of resources	37,779,538	1,329,077	39,108,615	13,988,498	-
<b>Net position</b>					
Net investment in capital assets	376,904,317	196,813,331	573,717,648	21,644,135	2,349,857
Restricted for					
Tabor	5,214,161	-	5,214,161	-	-
Economic development	121,573,410	-	121,573,410	-	-
District projects	-	-	-	2,673,177	-
Capital projects	9,837,605	-	9,837,605	-	-
Public safety	8,765,666	-	8,765,666	-	-
Public works	15,141,175	-	15,141,175	-	-
Parks and recreation	2,426,667	-	2,426,667	-	-
Culture and community welfare	4,735,045	-	4,735,045	-	-
Unrestricted	52,268,390	116,770,828	169,039,218	(91,397,545)	-
<b>Total net position</b>	<b>\$ 596,866,436</b>	<b>\$ 313,584,159</b>	<b>\$ 910,450,595</b>	<b>\$ (67,080,233)</b>	<b>\$ 2,349,857</b>

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Activities**  
**For the Year Ended December 31, 2024**

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government</b>				
Governmental activities				
General government	\$ 29,406,310	\$ 4,944,111	\$ 1,756,211	\$ -
Public safety	68,538,478	6,171,844	1,297,197	133,641
Public works	12,405,817	3,001,726	6,253,971	4,898,008
Culture and community welfare	15,269,223	214,989	4,032,713	-
Parks and recreation	9,362,284	902,165	-	1,389,991
Economic development	6,824,110	-	3,966,451	5,527,070
Interest on long-term debt	1,495,171	-	-	-
<b>Total governmental activities</b>	<b>143,301,393</b>	<b>15,234,835</b>	<b>17,306,543</b>	<b>11,948,710</b>
Business-type activities				
Golf enterprise	3,305,219	3,159,998	-	-
Sewer user	16,301,001	34,174,909	-	-
Stormwater utility	5,486,940	5,006,623	-	-
Memorial airport	4,651,973	593,783	1,007,665	9,458,968
Street repair	176,294	-	-	-
Honor farm	108,220	47,971	-	-
Transportation services	7,321,193	665,241	3,392,831	101,330
Parking facilities	826,721	132,761	-	-
Memorial Hall	2,151,755	1,604,914	-	-
Pueblo Transit	3,483,767	3,769,409	-	-
<b>Total business-type activities</b>	<b>43,813,083</b>	<b>49,155,609</b>	<b>4,400,496</b>	<b>9,560,298</b>
<b>Total primary government</b>	<b>\$ 187,114,476</b>	<b>\$ 64,390,444</b>	<b>\$ 21,707,039</b>	<b>\$ 21,509,008</b>
<b>Component Units</b>				
Pueblo Urban Renewal Authority	\$ 15,521,258	\$ 3,768,832	\$ 368,964	\$ 219,400
Pueblo Municipal Rail Corporation	137,281	-	-	-
<b>Total component units</b>	<b>\$ 15,658,539</b>	<b>\$ 3,768,832</b>	<b>\$ 368,964</b>	<b>\$ 219,400</b>

General revenues

Taxes

Property taxes, levied for general purposes

Property taxes, levied for specific purposes

Franchise and other taxes

Sales and use taxes

Payment in lieu of taxes

Unrestricted investment earnings

Gain/(loss) on asset exchange

Miscellaneous

Transfers

Total general revenues and transfers

Change in net position

Net position, January 1, as originally reported

Change in accounting principle

Net position, January 1, as restated

Net position, December 31

Net (Expense) Revenue and Change in Net Position			Discretely-Presented Component Units	
Governmental Activities	Business-Type Activities	Total	Pueblo Urban Renewal Authority	Pueblo Municipal Rail Corporation
\$ (22,705,988)	\$ -	\$ (22,705,988)		
(60,935,796)	-	(60,935,796)		
1,747,888	-	1,747,888		
(11,021,521)	-	(11,021,521)		
(7,070,128)	-	(7,070,128)		
2,669,411	-	2,669,411		
(1,495,171)	-	(1,495,171)		
<u>(98,811,305)</u>	<u>-</u>	<u>(98,811,305)</u>		
-	(145,221)	(145,221)		
-	17,873,908	17,873,908		
-	(480,317)	(480,317)		
-	6,408,443	6,408,443		
-	(176,294)	(176,294)		
-	(60,249)	(60,249)		
-	(3,161,791)	(3,161,791)		
-	(693,960)	(693,960)		
-	(546,841)	(546,841)		
-	285,642	285,642		
-	19,303,320	19,303,320		
<u>(98,811,305)</u>	<u>19,303,320</u>	<u>(79,507,985)</u>		
			\$ (11,164,062)	\$ -
			<u>-</u>	<u>(137,281)</u>
			<u>\$ (11,164,062)</u>	<u>\$ (137,281)</u>
19,224,049	-	19,224,049	6,500	-
87,031	-	87,031	8,143,728	-
7,441,852	-	7,441,852	-	-
96,333,110	-	96,333,110	4,024,762	-
9,859	-	9,859	-	-
10,415,174	5,948,859	16,364,033	702,796	-
40,399	62,413	102,812	238,976	-
1,828,660	215,573	2,044,233	3,096	1,571,210
(6,147,219)	6,147,219	-	-	-
<u>129,232,915</u>	<u>12,374,064</u>	<u>141,606,979</u>	<u>13,119,858</u>	<u>1,571,210</u>
30,421,610	31,677,384	62,098,994	1,955,796	1,433,929
571,931,390	281,899,687	853,831,077	(69,036,029)	915,928
(5,486,564)	7,088	(5,479,476)	-	-
<u>566,444,826</u>	<u>281,906,775</u>	<u>848,351,601</u>	<u>(69,036,029)</u>	<u>915,928</u>
<u>\$ 596,866,436</u>	<u>\$ 313,584,159</u>	<u>\$ 910,450,595</u>	<u>\$ (67,080,233)</u>	<u>\$ 2,349,857</u>

The accompanying notes are an integral part of these financial statements.

**City of Pueblo, Colorado**  
**Balance Sheet**  
**Governmental Funds**  
**December 31, 2024**

	Major Special Revenue			Capital Projects		Total Nonmajor Funds	Total Governmental Funds
	General Fund	Economic Development 1/2 Cent Tax	HUD Grants	Public Improvements Funds	Fire Station Project		
<b>Assets</b>							
Cash and cash equivalents	\$ 17,700,354	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 17,700,354
Restricted cash and cash equivalents	-	100,000	-	14,377	-	517,922	632,299
Investments	25,533,977	76,291,775	-	29,701,371	-	25,372,226	156,899,349
Restricted investments	-	-	-	-	36,362,869	-	36,362,869
Taxes receivable, net	26,972,025	3,745,853	-	-	-	85,376	30,803,254
Due from other funds	31,129,815	504,669	1,408,375	14,866,756	-	2,861,391	50,771,006
Receivable from other governments	-	-	7,541,901	4,003,680	-	22,686	11,568,267
Notes and loans receivable, net	-	41,513,322	4,021,675	-	-	-	45,534,997
Advance to other funds	1,883,951	-	-	747,000	-	-	2,630,951
Leases receivable	170,961	2,574,335	-	-	-	-	2,745,296
Other receivables	3,909,576	213,611	299,959	-	-	1,276,195	5,699,341
Inventories	33,724	-	-	-	-	-	33,724
Property held for resale	-	-	116,713	-	-	299,918	416,631
Prepaid items	621,524	-	-	1,615,602	868,344	24,368	3,129,838
<b>Total assets</b>	<b>\$ 107,955,907</b>	<b>\$ 124,943,565</b>	<b>\$ 13,388,623</b>	<b>\$ 50,948,786</b>	<b>\$ 37,231,213</b>	<b>\$ 30,460,082</b>	<b>\$ 364,928,176</b>
<b>Liabilities</b>							
Accounts payable and accrued liabilities	\$ 2,588,603	\$ 890,164	\$ 131,913	\$ 2,228,526	\$ 4,654,666	\$ 1,302,125	\$ 11,795,997
Due to other funds	30,771,530	-	2,197,809	-	8,405,566	811,669	42,186,574
Unearned revenue	-	-	-	17,862,427	-	-	17,862,427
<b>Total liabilities</b>	<b>33,360,133</b>	<b>890,164</b>	<b>2,329,722</b>	<b>20,090,953</b>	<b>13,060,232</b>	<b>2,113,794</b>	<b>71,844,998</b>
<b>Deferred inflows of resources</b>	<b>24,365,125</b>	<b>2,479,991</b>	<b>7,735,585</b>	<b>1,323,198</b>	<b>-</b>	<b>85,376</b>	<b>35,989,275</b>
<b>Fund balances</b>							
Nonspendable	2,550,692	143,044	-	1,615,602	868,344	24,368	5,202,050
Restricted	5,214,161	121,430,366	3,323,316	8,799,717	23,302,637	27,914,781	189,984,978
Committed	15,535,941	-	-	34,182	-	-	15,570,123
Assigned	15,675,830	-	-	19,085,134	-	321,763	35,082,727
Unassigned	11,254,025	-	-	-	-	-	11,254,025
<b>Total fund balances</b>	<b>50,230,649</b>	<b>121,573,410</b>	<b>3,323,316</b>	<b>29,534,635</b>	<b>24,170,981</b>	<b>28,260,912</b>	<b>257,093,903</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 107,955,907</b>	<b>\$ 124,943,565</b>	<b>\$ 13,388,623</b>	<b>\$ 50,948,786</b>	<b>\$ 37,231,213</b>	<b>\$ 30,460,082</b>	<b>\$ 364,928,176</b>

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Reconciliation of the Governmental Funds**  
**Balance Sheet with the Government-wide Statement of Net Position**  
**December 31, 2024**

Amounts reported for governmental activities in the statement of net position are different because:

Fund balances of governmental funds \$ 257,093,903

Capital assets used in governmental activities are not current financial resources, and therefore, are not reported in the governmental fund financial statements.

Capital assets	\$ 556,534,654	
Less: accumulated depreciation and amortization	<u>(165,634,566)</u>	390,900,088

Pension liabilities/asset and related deferred inflows and deferred outflows of resources are not current financial resources and, therefore, are not reported in the fund financial statements.

Net pension liability	\$ (38,611,524)	
Deferred outflows of resources relating to pensions	33,348,060	
Deferred inflows of resources relating to pensions	<u>(576,950)</u>	(5,840,414)

Other post-employment benefit (OPEB) liabilities and related deferred inflows and deferred outflows of resources are not current financial resources and, therefore, are not reported in the fund financial statements.

Net OPEB liability	\$ (8,148,110)	
Deferred outflows of resources relating to OPEB	534,075	
Deferred inflows of resources relating to OPEB	<u>(10,722,529)</u>	(18,336,564)

Internal service funds are collapsed into governmental activities:

Net position of internal service funds	9,094,250	
Net position attributed to business-type activities	<u>3,428,800</u>	12,523,050

Long-term liabilities are not due and payable from current financial resources, and therefore, are not reported as liabilities on the fund financial statements. Long-term liabilities consist of:

Certificates of participation	\$ (30,970,000)	
Unamortized premiums	(2,978,570)	
Obligation under SBITAs	(2,512,906)	
Financed purchases payable	(509,719)	
Compensated absences payable	(11,844,173)	
Accrued interest payable	<u>(192,224)</u>	(49,007,592)

Certain revenue was earned and accrued in the statement of net position, but has been deferred in the governmental

Other deferred inflows of resources (unavailable revenue)		9,533,965
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<b>Total net position of governmental activities</b>		<b>\$ 596,866,436</b>
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*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended December 31, 2024**

	General Fund	Major Special Revenue		Capital Projects		Total Nonmajor Funds	Total Governmental Funds
		Economic Development 1/2 Cent Tax	HUD Grants	Public Improvements Funds	Fire Station Project		
<b>Revenues</b>							
Property taxes	\$ 19,224,049	\$ -	\$ -	\$ -	\$ -	\$ 87,031	\$ 19,311,080
Sales and miscellaneous taxes	83,050,158	12,416,476	-	-	-	8,308,328	103,774,962
Payment in lieu of taxes	9,859	-	-	-	-	-	9,859
Fees and fines	1,397,563	-	-	-	-	-	1,397,563
Licenses and permits	1,133,967	-	-	-	-	-	1,133,967
Intergovernmental	4,438,634	-	3,243,108	18,300,944	-	6,701,865	32,684,551
Charges for services	5,685,488	851,354	5,319	-	-	3,753,532	10,295,693
Investment earnings	1,879,488	3,939,976	-	1,484,953	1,855,061	1,159,321	10,318,799
Other revenues	353,790	366,000	14,567	202,279	-	852,290	1,788,926
<b>Total revenues</b>	<b>117,172,996</b>	<b>17,573,806</b>	<b>3,262,994</b>	<b>19,988,176</b>	<b>1,855,061</b>	<b>20,862,367</b>	<b>180,715,400</b>
<b>Expenditures</b>							
<b>Current</b>							
General government	16,024,387	-	-	12,467,151	-	-	28,491,538
Public safety	58,371,296	-	-	990,575	-	4,486,966	63,848,837
Public works	8,766,722	-	-	450,745	-	1,153,351	10,370,818
Parks and recreation	8,204,882	-	-	-	-	601,707	8,806,589
Economic development	-	6,766,277	-	-	-	-	6,766,277
Culture and community welfare	8,159,789	-	1,299,917	473,337	-	3,141,104	13,074,147
<b>Debt service</b>							
Principal	920,066	-	-	220,000	-	2,085,061	3,225,127
Interest and other charges	5,179	-	-	-	-	1,444,697	1,449,876
Capital outlay	2,460,741	869,007	-	19,265,394	12,191,888	2,985,112	37,772,142
<b>Total expenditures</b>	<b>102,913,062</b>	<b>7,635,284</b>	<b>1,299,917</b>	<b>33,867,202</b>	<b>12,191,888</b>	<b>15,897,998</b>	<b>173,805,351</b>
Excess (deficiency) of revenues over expenditures	14,259,934	9,938,522	1,963,077	(13,879,026)	(10,336,827)	4,964,369	6,910,049
<b>Other financing sources (uses)</b>							
Disposal of assets	44,633	-	-	-	-	-	44,633
Issuance of debt	2,043,033	-	-	1,931,746	-	-	3,974,779
Transfers in	3,974,864	-	108,552	15,915,498	-	3,342,790	23,341,704
Transfers out	(26,553,112)	(200,000)	-	(169,522)	-	(3,791,015)	(30,713,649)
<b>Total other financing sources (uses)</b>	<b>(20,490,582)</b>	<b>(200,000)</b>	<b>108,552</b>	<b>17,677,722</b>	<b>-</b>	<b>(448,225)</b>	<b>(3,352,533)</b>
<b>Net change in fund balance</b>	<b>(6,230,648)</b>	<b>9,738,522</b>	<b>2,071,629</b>	<b>3,798,696</b>	<b>(10,336,827)</b>	<b>4,516,144</b>	<b>3,557,516</b>
<b>Fund balances at beginning of year, as originally reported</b>							
	56,461,297	111,834,888	1,251,687	25,735,939	-	58,252,576	253,536,387
Change within financial reporting entity (nonmajor to major fund)	-	-	-	-	34,507,808	(34,507,808)	-
<b>Fund balances at beginning of year, as restated</b>	<b>56,461,297</b>	<b>111,834,888</b>	<b>1,251,687</b>	<b>25,735,939</b>	<b>34,507,808</b>	<b>23,744,768</b>	<b>253,536,387</b>
<b>Fund balances at end of year</b>	<b>\$ 50,230,649</b>	<b>\$ 121,573,410</b>	<b>\$ 3,323,316</b>	<b>\$ 29,534,635</b>	<b>\$ 24,170,981</b>	<b>\$ 28,260,912</b>	<b>\$ 257,093,903</b>

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in**  
**Fund Balances of Governmental Funds to the Statement of Activities**  
**For the Year Ended December 31, 2024**

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Amounts reported for governmental activities in the statement of activities are different because:

Total change in fund balances - governmental funds \$ 3,557,516

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are capitalized in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities.

Capital outlay	\$ 37,772,142	
Depreciation and amortization expense	(10,928,390)	
Net book value of capital asset disposals	<u>(890)</u>	26,842,862

In the statement of activities, donations of capital assets are reported as program revenues. However, these do not represent a current financial resource, so are not reported in the funds. 400,077

An internal service fund is used by the City's management to charge the cost of risk management to individual departments, to charge the cost of fleet management activities to individual departments, and to charge the cost of the city-wide telephone system to individual departments. A portion of the change in net position in the internal service fund is included with governmental activities in the statement of activities.

Change in net position of internal service funds	\$ 930,911	
Net operating loss attributed to business-type activities	<u>(129,328)</u>	801,583

Recognition and measurement of the changes in the net pension liability, together with pension-related deferred outflows of resources and deferred inflows of resources in the financial statements prepared using the economic resources measurement focus and the accrual basis of accounting are not current financial resources and, therefore, are not reported in governmental funds. 2,111,289

Recognition and measurement of the changes in the net other post-employment benefit (OPEB) liability, together with OPEB-related deferred outflows of resources and deferred inflows of resources in the financial statements prepared using the economic resources measurement focus and the accrual basis of accounting are not current financial resources and, therefore, are not reported in governmental funds. 765,018

Proceeds from the issuance of long-term debt are reported as other financing sources, and principal repayments of long-term debt are reported as expenditures in governmental fund financial statements, while these are reported as increases or decreases in long-term debt in the government-wide financial statements. Also, changes in other long-term liabilities and related accounts (i.e. accrued interest, deferred loss on refunding, accrued compensated absences and other post-employment benefits) are not reported in the governmental financial statements.

Principal payments on certificates of participation	\$ 1,515,709	
Principal payments on financed purchases	228,317	
Principal payments on SBITA obligations	1,481,101	
Proceeds from SBITAs	(3,324,885)	
Proceeds from the issuance of financed purchases	(649,894)	
Change in accrued interest	(138,703)	
Amortization of premiums	93,408	
Change in compensated absences payable	<u>(518,244)</u>	(1,313,191)

Certain revenue was earned and accrued in the statement of net position, but has been deferred in the governmental funds balance sheet. (2,743,544)

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Change in net position of governmental activities \$ 30,421,610

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Net Position**  
**Proprietary Funds**  
**December 31, 2024**

	Business-type Activities							Internal Service Fund
	Golf Course Enterprise	Sewer User Fund	Stormwater Utility	Memorial Airport	Transportation Services	Nonmajor Enterprise Funds	Total	
<b>Assets</b>								
Current assets								
Cash and cash equivalents	\$ -	\$ 675	\$ 100	\$ 400	\$ 675	\$ 676,071	\$ 677,921	\$ 200
Restricted cash and cash equivalents	-	-	-	-	-	-	-	6,116,581
Investments	-	102,142,772	23,373,624	101,062	-	-	125,617,458	-
Accounts receivable, net	121,669	5,810,789	912,325	2,106,977	58,625	92,019	9,102,404	6,841
Leases receivable	45,798	-	-	892,836	68,278	24,919	1,031,831	-
Due from other funds	638,853	343,195	-	714,308	1,347,931	1,763,324	4,807,611	6,487,794
Due from other governments	-	-	-	-	7,600,026	-	7,600,026	-
Other receivables	15	205,802	46,901	2,632	166	36	255,552	-
Prepaid expenses	1,400	58,989	1,873	4,857	18,636	9,337	95,092	263,000
Inventories	-	665,944	-	-	317,648	-	983,592	368,539
Unspent debt proceeds held by trustee	-	-	2,227,172	-	-	-	2,227,172	-
<b>Total current assets</b>	<b>807,735</b>	<b>109,228,166</b>	<b>26,561,995</b>	<b>3,823,072</b>	<b>9,411,985</b>	<b>2,565,706</b>	<b>152,398,659</b>	<b>13,242,955</b>
Noncurrent assets								
Capital assets								
Land	56,086	185,461	659,873	56,889	633,837	2,819,248	4,411,394	-
Land improvements Infrastructure	4,717,523	27,690	8,646,234	49,002,985	25,628	2,215,743	64,635,803	-
Infrastructure	-	57,016,109	56,005,478	719,671	6,785	405,065	114,153,108	-
Other improvements	4,172,816	-	-	22,016,104	210,017	-	26,398,937	-
Buildings	1,689,412	59,713,429	-	13,151,407	3,303,902	14,979,883	92,838,033	1,036,366
Machinery and equipment	4,813,166	7,757,480	3,945,466	3,366,976	9,202,924	383,401	29,469,413	1,148,009
Less accumulated depreciation	(9,865,686)	(38,628,801)	(20,814,291)	(46,665,027)	(9,550,550)	(5,642,538)	(131,166,893)	(1,468,102)
Artworks	44,370	-	-	3,912	8,823	-	57,105	-
Intangibles	-	29,128	61,393	-	1,478	5,321	97,320	-
Construction in progress	547,918	2,394,972	307,400	10,169,231	-	58,978	13,478,499	82,698
<b>Total capital assets</b>	<b>6,175,605</b>	<b>88,495,468</b>	<b>48,811,553</b>	<b>51,822,148</b>	<b>3,842,844</b>	<b>15,225,101</b>	<b>214,372,719</b>	<b>798,971</b>
<b>Total noncurrent assets</b>	<b>6,175,605</b>	<b>88,495,468</b>	<b>48,811,553</b>	<b>51,822,148</b>	<b>3,842,844</b>	<b>15,225,101</b>	<b>214,372,719</b>	<b>798,971</b>
<b>Total assets</b>	<b>6,983,340</b>	<b>197,723,634</b>	<b>75,373,548</b>	<b>55,645,220</b>	<b>13,254,829</b>	<b>17,790,807</b>	<b>366,771,378</b>	<b>14,041,926</b>
Deferred outflows of resources								
OPEB-related	1,498	62,871	23,163	13,970	-	1,048	102,550	49,557
Pension-related	38,965	1,635,367	602,513	363,369	-	27,266	2,667,480	1,289,059
<b>Total deferred outflows of resources</b>	<b>40,463</b>	<b>1,698,238</b>	<b>625,676</b>	<b>377,339</b>	<b>-</b>	<b>28,314</b>	<b>2,770,030</b>	<b>1,338,616</b>
<b>Liabilities</b>								
Current liabilities								
Accounts payable	141,788	2,009,046	145,275	1,547,931	184,008	313,062	4,341,110	1,114,170
Accrued expenses	-	-	-	-	198,506	115	198,621	-
Accrued interest payable	80,603	153,909	52,270	-	-	-	286,782	-
Due to other funds	1,341,308	-	7,086,320	-	8,471,435	1,889,459	18,788,522	1,091,315
Unearned revenue	38,129	-	-	-	-	503,846	541,975	-
Compensated absences	-	24,714	11,455	154	17,790	-	54,113	6,604
Financed purchase obligation	438,003	-	-	-	-	-	438,003	-
Claims and judgments	-	-	-	-	-	-	-	1,197,232
Notes payable	-	1,561,499	316,129	-	-	-	1,877,628	-
<b>Total current liabilities</b>	<b>2,039,831</b>	<b>3,749,168</b>	<b>7,611,449</b>	<b>1,548,085</b>	<b>8,871,739</b>	<b>2,706,482</b>	<b>26,526,754</b>	<b>3,409,321</b>
Noncurrent liabilities								
Compensated absences	-	320,064	159,498	2,934	293,230	-	775,726	98,144
Financed purchase obligation	1,440,884	-	-	-	-	-	1,440,884	-
Claims and judgments	-	-	-	-	-	-	-	211,276
Notes payable, net	-	9,917,332	4,908,658	-	-	-	14,825,990	-
Advance from other funds	1,883,951	-	-	-	-	747,000	2,630,951	-
Net OPEB liability	5,267	221,044	81,439	49,115	-	3,685	360,550	174,235
Net pension liability	69,007	2,896,258	1,067,059	643,531	-	48,288	4,724,143	2,282,941
<b>Total noncurrent liabilities</b>	<b>3,399,109</b>	<b>13,354,698</b>	<b>6,216,654</b>	<b>695,580</b>	<b>293,230</b>	<b>798,973</b>	<b>24,758,244</b>	<b>2,766,596</b>
<b>Total liabilities</b>	<b>5,438,940</b>	<b>17,103,866</b>	<b>13,828,103</b>	<b>2,243,665</b>	<b>9,164,969</b>	<b>3,505,455</b>	<b>51,284,998</b>	<b>6,175,917</b>
Deferred inflows of resources								
OPEB-related	1,877	78,811	29,036	17,511	-	1,314	128,549	62,121
Pension-related	1,459	61,217	22,554	13,602	-	1,021	99,853	48,254
Leases	39,171	-	-	884,209	66,933	24,736	1,015,049	-
<b>Total deferred inflows of resources</b>	<b>42,507</b>	<b>140,028</b>	<b>51,590</b>	<b>915,322</b>	<b>66,933</b>	<b>27,071</b>	<b>1,243,451</b>	<b>110,375</b>
<b>Net position</b>								
Net investment in capital assets	4,296,718	76,767,829	45,813,938	50,866,901	3,842,844	15,225,101	196,813,331	798,971
Unrestricted	(2,754,362)	105,410,149	16,305,593	1,996,671	180,083	(938,506)	120,199,628	8,295,279
<b>Total net position</b>	<b>\$ 1,542,356</b>	<b>\$ 182,177,978</b>	<b>\$ 62,119,531</b>	<b>\$ 52,863,572</b>	<b>\$ 4,022,927</b>	<b>\$ 14,286,595</b>	<b>\$ 317,012,959</b>	<b>\$ 9,094,250</b>

Adjustment to report the cumulative internal balance for the net effect of the activity between the internal service funds and the business-type activities over time

(3,428,800)

Net position of business-type activities

\$ 313,584,159

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**Proprietary Funds**  
**For the Year Ended December 31, 2024**

	Business-type Activities							Internal Service Fund
	Golf Course Enterprise	Sewer User Fund	Stormwater Utility	Memorial Airport	Transportation Services	Nonmajor Enterprise Funds	Total	
<b>Operating revenues</b>								
Charges for services	\$ 3,159,998	\$ 34,174,909	\$ 5,006,623	\$ 593,783	\$ 665,241	\$ 1,785,646	\$ 45,386,200	\$ 23,018,026
Other revenues	1,413	29,452	146,577	17,860	23,125	459	218,886	553,208
<b>Total operating revenues</b>	<b>3,161,411</b>	<b>34,204,361</b>	<b>5,153,200</b>	<b>611,643</b>	<b>688,366</b>	<b>1,786,105</b>	<b>45,605,086</b>	<b>23,571,234</b>
<b>Operating expenses</b>								
Personnel services	101,052	5,236,381	2,083,038	1,269,002	-	81,554	8,771,027	4,445,065
Contractual services	1,213,819	2,335,740	723,110	238,652	5,428,660	1,755,434	11,695,415	51,519
Utilities	565,467	931,458	123,568	411,711	464,425	228,447	2,725,076	76,117
Repairs and maintenance	259,997	4,461,714	1,218,615	132,710	484,968	220,366	6,778,370	82,491
Other supplies and expenses	407,943	834,637	100,332	781,849	149,004	636,826	2,910,591	1,830,424
Insurance claims expense	-	-	-	-	-	-	-	17,335,740
Depreciation	573,588	2,220,474	1,094,683	1,805,756	716,332	339,761	6,750,594	126,458
<b>Total operating expenses</b>	<b>3,121,866</b>	<b>16,020,404</b>	<b>5,343,346</b>	<b>4,639,680</b>	<b>7,243,389</b>	<b>3,262,388</b>	<b>39,631,073</b>	<b>23,947,814</b>
<b>Operating income (loss)</b>	<b>39,545</b>	<b>18,183,957</b>	<b>(190,146)</b>	<b>(4,028,037)</b>	<b>(6,555,023)</b>	<b>(1,476,283)</b>	<b>5,974,013</b>	<b>(376,580)</b>
<b>Nonoperating revenues (expenses)</b>								
Investment earnings	258	4,766,882	1,158,117	21,734	2,206	-	5,949,197	82,765
Operating grants and contributions	-	-	-	1,007,665	3,392,831	-	4,400,496	-
Interest expense	(182,949)	(238,765)	(119,376)	(1,177)	-	-	(542,267)	-
Gain on disposal of capital assets	1,798	35,645	-	21,554	103	-	59,100	-
<b>Total nonoperating revenues (expenses)</b>	<b>(180,893)</b>	<b>4,563,762</b>	<b>1,038,741</b>	<b>1,049,776</b>	<b>3,395,140</b>	<b>-</b>	<b>9,866,526</b>	<b>82,765</b>
<b>Income (loss) before contributions and transfers</b>	<b>(141,348)</b>	<b>22,747,719</b>	<b>848,595</b>	<b>(2,978,261)</b>	<b>(3,159,883)</b>	<b>(1,476,283)</b>	<b>15,840,539</b>	<b>(293,815)</b>
Capital contributions	-	-	-	9,458,968	101,330	-	9,560,298	-
Transfers in	-	-	-	1,665,822	3,858,443	1,023,085	6,547,350	1,224,726
Transfers out	-	(388,131)	(12,000)	-	-	-	(400,131)	-
<b>Changes in net position</b>	<b>(141,348)</b>	<b>22,359,588</b>	<b>836,595</b>	<b>8,146,529</b>	<b>799,890</b>	<b>(453,198)</b>	<b>31,548,056</b>	<b>930,911</b>
<b>Net position at beginning of year, as originally reported</b>	<b>1,683,704</b>	<b>159,862,422</b>	<b>61,350,067</b>	<b>44,564,716</b>	<b>-</b>	<b>17,996,906</b>	<b>-</b>	<b>8,186,075</b>
Change within financial reporting entity (nonmajor to major fund)	-	-	-	-	3,257,113	17,996,906	-	-
Change in accounting principle	-	(44,032)	(67,131)	152,327	(34,076)	-	-	(22,736)
<b>Net position at beginning of year, restated</b>	<b>1,683,704</b>	<b>159,818,390</b>	<b>61,282,936</b>	<b>44,717,043</b>	<b>3,223,037</b>	<b>14,739,793</b>	<b>-</b>	<b>8,163,339</b>
<b>Net position at end of year</b>	<b>\$ 1,542,356</b>	<b>\$ 182,177,978</b>	<b>\$ 62,119,531</b>	<b>\$ 52,863,572</b>	<b>\$ 4,022,927</b>	<b>\$ 14,286,595</b>	<b>\$ -</b>	<b>\$ 9,094,250</b>
Adjustment for the net effect of the current year activity between the internal service fund and the enterprise funds							129,328	
Change in net position							\$ 31,677,384	

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the Year Ended December 31, 2024**

Business-type Activities								
	Golf Course Enterprise	Sewer User Fund	Stormwater Utility	Memorial Airport	Transportation Services	Nonmajor Enterprise Funds	Total	Internal Service Fund
<b>Cash flows from operating activities</b>								
Cash received from customers	\$ 3,177,978	\$ 33,899,473	\$ 5,153,464	\$ (1,420,142)	\$ (2,451,412)	\$ 1,789,871	\$ 40,149,232	\$ 24,576,079
Cash payments to suppliers	(2,422,884)	(8,962,002)	(2,338,615)	(1,056,826)	(6,439,562)	(2,758,223)	(23,978,112)	(20,495,522)
Cash payments to employees	(115,223)	(5,815,710)	(2,236,990)	(1,392,947)	33,132	(81,966)	(9,609,704)	(4,844,889)
Receipts for interfund services	-	-	-	-	1,604,134	(7,388)	1,596,746	-
(Payments) advances for interfund services	150,683	57,667	(1,277,896)	1,378,957	-	231,951	541,362	65,583
<b>Net cash flows from operating activities</b>	<b>790,554</b>	<b>19,179,428</b>	<b>(700,037)</b>	<b>(2,490,958)</b>	<b>(7,253,708)</b>	<b>(825,755)</b>	<b>8,699,524</b>	<b>(698,749)</b>
<b>Cash flows from non-capital financing activities</b>								
Transfers in	-	-	(12,000)	1,665,822	3,858,443	1,023,085	6,535,350	1,224,726
Transfers out	-	(388,131)	-	-	-	-	(388,131)	-
Receipts (payments) from fund advance	-	-	-	-	-	149,703	149,703	-
Operating grants and contributions	-	-	-	1,007,665	3,392,831	-	4,400,496	-
<b>Net cash flows from non-capital financing activity</b>	<b>-</b>	<b>(388,131)</b>	<b>(12,000)</b>	<b>2,673,487</b>	<b>7,251,274</b>	<b>1,172,788</b>	<b>10,697,418</b>	<b>1,224,726</b>
<b>Cash flows from capital and related financing activities</b>								
Proceeds from the sale of capital assets	1,798	35,645	-	23,935	103	-	61,481	-
Acquisitions of capital assets	(2,569,151)	(3,855,966)	(411,760)	(9,687,297)	(101,330)	(180,867)	(16,806,371)	(149,651)
Capital contributions received	-	-	-	9,458,968	101,330	-	9,560,298	-
Proceeds from issuance of debt	2,396,721	-	-	-	-	-	2,396,721	-
Proceeds from prior issuance of debt	-	-	1,410,476	-	-	-	1,410,476	-
Principal paid on long-term debt	(517,834)	(2,048,212)	(313,983)	-	-	-	(2,880,029)	-
Interest paid on long-term debt	(102,346)	(327,679)	(132,446)	(1,177)	-	-	(563,648)	-
<b>Net cash flows from capital and related financing activities</b>	<b>(790,812)</b>	<b>(6,196,212)</b>	<b>552,287</b>	<b>(205,571)</b>	<b>103</b>	<b>(180,867)</b>	<b>(6,821,072)</b>	<b>(149,651)</b>
<b>Cash flows from investing activities</b>								
Interest earnings received	258	4,116,852	999,613	21,057	2,206	-	5,139,986	82,765
Maturity of investments	-	25,630,119	6,249,675	26,690	-	-	31,906,484	-
Acquisition of investments	-	(42,342,056)	(7,089,538)	(24,705)	-	-	(49,456,299)	-
<b>Net cash flows from investing activities</b>	<b>258</b>	<b>(12,595,085)</b>	<b>159,750</b>	<b>23,042</b>	<b>2,206</b>	<b>-</b>	<b>(12,409,829)</b>	<b>82,765</b>
<b>Net increase in cash and cash equivalents</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(125)</b>	<b>166,166</b>	<b>166,041</b>	<b>459,091</b>
Cash and cash equivalents at beginning of year	-	675	100	400	800	509,905	511,880	5,657,690
<b>Cash and cash equivalents at end of year</b>	<b>\$ -</b>	<b>\$ 675</b>	<b>\$ 100</b>	<b>\$ 400</b>	<b>\$ 675</b>	<b>\$ 676,071</b>	<b>\$ 677,921</b>	<b>\$ 6,116,781</b>
Reported in the accompanying statement of net position as follows:								
Cash and cash equivalents	\$ -	\$ 675	\$ 100	\$ 400	\$ 675	\$ 676,071	\$ 677,921	\$ 200
Restricted cash and cash equivalents	-	-	-	-	-	-	-	6,116,581
	<b>\$ -</b>	<b>\$ 675</b>	<b>\$ 100</b>	<b>\$ 400</b>	<b>\$ 675</b>	<b>\$ 676,071</b>	<b>\$ 677,921</b>	<b>\$ 6,116,781</b>
<b>Operating income (loss)</b>	<b>\$ 39,545</b>	<b>\$ 18,183,957</b>	<b>\$ (190,146)</b>	<b>\$ (4,028,037)</b>	<b>\$ (6,555,023)</b>	<b>\$ (1,476,283)</b>	<b>\$ 5,974,013</b>	<b>\$ (376,580)</b>
<b>Adjustments to reconcile operating income (loss) to net cash flows from operating activities:</b>								
Depreciation	573,588	2,220,474	1,094,683	1,805,756	716,332	339,761	6,750,594	126,458
(Increase) decrease in operating assets:								
Accounts receivable	17,964	(304,888)	264	(2,418,279)	(3,120,187)	127,396	(5,697,730)	1,004,845
Due from other funds	(10,417)	57,667	95,867	(497,715)	-	(79,655)	(434,253)	65,583
Prepaid items	(1,400)	(47,437)	5,115	(2,102)	(18,636)	24,765	(39,695)	(13,811)
Inventories	-	(54,872)	-	-	33,869	-	(21,003)	(105,613)
Increase (decrease) in operating liabilities:								
Accounts payable and accrued expenses	25,742	(258,993)	(174,311)	511,180	105,394	58,085	267,097	(448,135)
Claims and judgments	-	-	-	-	-	-	-	(539,930)
Due to other funds	161,100	-	(1,373,763)	1,378,957	1,604,134	304,218	2,074,646	-
Advances from others	37,775	-	-	-	-	-	37,775	-
Lease related deferred inflows of resources	(39,172)	-	-	884,209	(19,591)	(123,630)	701,816	-
Net OPEB liability and related deferred inflows and outflows of resources	(1,346)	(59,403)	(12,433)	(11,558)	-	354	(84,386)	(12,811)
Net pension liability and related deferred inflows and outflows of resources	(12,825)	(557,077)	(145,313)	(113,369)	-	(766)	(829,350)	(398,755)
<b>Net cash flows from operating activities</b>	<b>\$ 790,554</b>	<b>\$ 19,179,428</b>	<b>\$ (700,037)</b>	<b>\$ (2,490,958)</b>	<b>\$ (7,253,708)</b>	<b>\$ (825,755)</b>	<b>\$ 8,699,524</b>	<b>\$ (698,749)</b>
<b>Schedule of noncash investing, capital and financing activities</b>								
Capital assets acquired with accounts payable	\$ -	\$ 248,808	\$ -	\$ 955,247	\$ -	\$ -	\$ 1,204,055	\$ -
Unrealized gain (loss) on investments	-	650,030	158,504	677	-	-	809,211	-

The accompanying notes are an integral part of these financial statements.

## Custodial Funds

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**City of Pueblo, Colorado**  
**Statement of Fiduciary Net Position**  
**Custodial Funds**

**December 31, 2024**

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	Subdivision Infrastructure
<b>Assets</b>	
Cash and cash equivalents	\$ 4,637,159
<b>Total assets</b>	<b>4,637,159</b>
 <b>Liabilities</b>	
Accounts payable	1,900
<b>Total liabilities</b>	<b>1,900</b>
 <b>Net position</b>	
Restricted for other organizations	4,635,259
<b>Total net position</b>	<b>\$ 4,635,259</b>

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Changes in Fiduciary Net Position**  
**Custodial Funds**  
**For the Year Ended December 31, 2024**

	Subdivision Infrastructure
<b>Additions</b>	
Deposits received	\$ 932,163
<b>Total additions</b>	<b>932,163</b>
<b>Deductions</b>	
Deposits released	670,527
<b>Total deductions</b>	<b>670,527</b>
Change in net position	261,636
Net position at beginning of year	4,373,623
Net position at end of year	\$ 4,635,259

*The accompanying notes are an integral part of these financial statements.*

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## Notes to Financial Statements

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**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Pueblo, Colorado (the City) is incorporated as a home rule city under the Constitution of the State of Colorado. The City operates under a council-mayor form of government and provides the following services as authorized by its charter: public safety (police and fire), public works (highways, streets, sanitation and transportation), culture-recreation, public improvements, planning and zoning, and general administrative services.

The financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting standards and financial reporting principles. The more significant accounting and reporting principles and practices used by the City are described below.

**A. REPORTING ENTITY**

As required by GAAP, the accompanying financial statements present the City of Pueblo, Colorado (the primary government) and its component units, which are entities for which the primary government is considered financially accountable. Blended component units, although legally separate entities, are in substance, part of the government's operations and, consequently, data from these units are combined with data of the primary government. The discretely-presented component units, however, are reported separately in the government-wide financial statements to emphasize that they each are legally separate from the government. Each blended and discretely presented component unit has a December 31 year end.

The financial statements of the following component units have been "blended" with those of the City because (1) their governing bodies are substantially the same as the governing body of the City and there is a financial benefit or burden relationship between the City and the component unit or management of the City has operational responsibility for the component unit. Other criteria that are considered for "blending" component units include (2) whether the component unit provides services entirely, or almost entirely, to the City, and (3) whether the component unit's total debt outstanding, including leases, is expected to be repaid entirely, or almost entirely, with resources of the City.

Pueblo Transit – Pueblo Transit is a legally separate not-for-profit corporation that was formed January 1, 1998, as an agency and instrumentality of the City of Pueblo. Pueblo Transit provides labor services on a cost-reimbursement basis to the transportation services fund (a nonmajor enterprise fund of the City), which accounts for all the activities, including capital assets and grants and contributions related to public bus services. City Council appoints the governing body and management of Pueblo Transit. The rates for user charges are determined by City Council, and Pueblo Transit is reported as an internal service fund. Pueblo Transit is included as a blended component unit because it provides labor services exclusively to the City.

Pueblo Municipal Building Corporation (PMBC) – PMBC is a financing vehicle created by City Council to periodically acquire and construct various properties and facilities. PMBC is a nonprofit public benefit corporation which generally issues certificates of participation that provide the funding for construction of the project and in turn, PMBC leases the project/facility to the City which provides the funds to service the certificates of participation debt obligation. PMBC is included as a blended component unit because City Council serves as the governing body of PMBC and management of the City has operational responsibility for PMBC. PMBC is reported in the debt service fund.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**A. REPORTING ENTITY, Continued**

In 2014, PMBC issued certificates of participation to install approximately 8,725 light-emitting diode (LED) streetlight fixtures throughout the City. The installation of the replacement streetlights did not begin until 2015 and, as part of the adopting ordinances, City Council approved entering into a site lease with PMBC, together with a lease purchase agreement between the City and PMBC. The lease payments made by the City to PMBC will be used to retire the certificates of participation. Upon retirement of the certificates of participation, title will pass to the City.

Previously, PMBC issued certificates of participation to construct a new police complex facility which was completed in 2010. Upon completion, PMBC provided all its services (leasing the police complex facility) to the City under an annually-renewable lease-purchase agreement. The lease payments made by the City to PMBC are used to retire the certificates of participation. In 2016, the original certificates of participation were refunded. Upon retirement of the certificates of participation, title will pass to the City.

Southpointe Special Improvement Maintenance District – Southpointe Special Improvement Maintenance District (Southpointe District) was created by City Council and authorized by taxpayers of the Southpointe District to maintain the area within the Southpointe District’s boundaries. The Southpointe District is considered a blended component unit because City Council members are the governing body of the Southpointe District and management of the City has operational responsibility for the Southpointe District. Property taxes are established by the Southpointe District’s taxpayers and the Southpointe District is reported as a nonmajor governmental fund.

Bandera Blvd. Special Improvement Maintenance District – Bandera Blvd. Special Improvement Maintenance District (Bandera Blvd. District) was created by City Council and authorized by taxpayers of the Bandera Blvd. District to maintain the area within the Bandera Blvd. District’s boundaries. The Bandera Blvd. District is considered a blended component unit because City Council members are the governing body of the Bandera Blvd. District and management of the City has operational responsibilities for Bandera Blvd. District. Property taxes are established by the Bandera Blvd. District’s taxpayers and the Bandera Blvd. District is reported as a nonmajor governmental fund.

North Gateway Number 1 Business Improvement District – North Gateway Number 1 Business Improvement District (North Gateway BID No. 1) was organized by City Council under Colorado Revised Statute, section 31-25-1201, et. seq. to provide a mechanism which allows the City to construct certain infrastructure based on new revenue generated by proposed commercial development within the North Gateway BID No. 1 boundaries. The North Gateway BID No. 1 District is considered a blended component unit because City Council members are the governing body of the District and management of the City has operational responsibilities for North Gateway BID No. 1. The North Gateway BID No. 1 is reported as a nonmajor governmental fund.

North Gateway Number 1 Public Improvement Corporation – North Gateway Number 1 Public Improvement Corporation (North Gateway PIC No. 1) was organized by City Council as a 63-20 nonprofit corporation to fund extraordinary public improvements within the boundaries of the North Gateway Number 1 public improvement district. The property owners within the boundaries of the North Gateway PIC No. 1 district

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**A. REPORTING ENTITY, Continued**

impose a public improvement fee on sales that occur within these boundaries. The public improvement corporation is a blended component unit because City Council members are the governing body of the corporation and management of the City has operational responsibilities for North Gateway PIC No. 1. The North Gateway PIC No. 1 is reported as a nonmajor governmental fund.

Separately-issued financial statements of each blended component unit are not available.

The financial statements of the following component units have been “discretely presented” in the accompanying report because they do not meet the previously described criteria for reporting as blended component units even though they are generally considered financially accountable.

Pueblo Urban Renewal Authority – The Pueblo Urban Renewal Authority (the Authority) was created in 1959 under provisions of Colorado law. The Authority was virtually inactive until 1986, at which time the City and the Authority entered into a cooperation agreement whereby the Authority acquired certain properties from the City in order to facilitate the building of a convention center and parking structure on a portion of the property and sell the remaining portion to a developer for the purpose of building a hotel. Since that time, the Authority, with the approval of the City, has established numerous tax increment financing (TIF) districts. The Authority is included as a discretely-presented component unit because the City Council appoints a voting majority of the Authority’s governing body and is able to modify the decisions of the Authority’s governing body and there exist specific financial benefits and specific financial burdens on the City. Separately-issued financial statements of the Authority can be obtained from the Authority at 115 E. Riverwalk, Pueblo, Colorado, 81003.

Pueblo Municipal Rail Corporation – Pueblo Municipal Rail Corporation (the Rail Corporation) was formed by City Council in 2012 as a not-for-profit corporation under Colorado law to construct railroad lead track and switches as part of an economic development agreement. The governing body of the Rail Corporation consists of three City employees. The Rail Corporation is included as a discretely-presented component unit because City employees serve as the governing body and the City is able to impose its will on the Rail Corporation and there is a potential for the Rail Corporation to provide specific financial benefits or specific financial burdens on the City. Separately-issued financial statements of the Rail Corporation are not available.

**B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The government-wide financial statements, which include the statement of net position and the statement of activities, report information on all of the non-fiduciary activities of the City and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the City is reported separately from its legally separate component units for which the City is financially accountable.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS, Continued**

The government-wide statement of activities demonstrates the degree to which the direct expenses of a functional category or activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a function or activity. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or activity; (2) grants and contributions that are restricted to meeting the operational requirements of a particular function or activity; and (3) grants and contributions that are restricted to meeting the capital requirements of a particular function or activity. Taxes and other items not properly included among program revenues are reported instead as general revenues. The net cost by function or business-type activity is normally covered by general revenue such as property taxes, sales and use taxes, franchise and other taxes, or other unrestricted revenues.

Separate fund financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns. The nonmajor funds are combined in a column in the fund financial statements and are detailed in the combining section of the report.

The internal service fund, which traditionally provides services primarily to other funds of the government, is presented in summary form as part of the proprietary fund financial statements. Because the principal users of the internal services are the City's governmental activities, the majority of the assets, liabilities, deferred inflows and outflows of resources, and net position of the internal service fund are consolidated into the governmental activities column in the government-wide financial statements. To the extent possible, the cost of these services is reflected in the appropriate functional activity. As previously noted, Pueblo Transit is also reported as an internal service fund that provides labor services exclusively to the City's transportation services enterprise fund.

The City's fiduciary fund is presented in the fund financial statements by type. Since, by definition, these assets are being held for the benefit of a third party and cannot be used to assist the activities or obligations of the government, these funds are not incorporated into the government-wide statements.

The government-wide focus is more on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The focus of the fund financial statements is on the major individual funds of the governmental and business-type categories, as well as the fiduciary fund. Each presentation provides valuable information that can be analyzed and compared to enhance the usefulness of the information.

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. The fiduciary fund, which consists only of a custodial fund, is reported using the economic resources measurement focus and uses the accrual basis of accounting.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION, Continued**

Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied, while grants and similar items are recognized as revenue when all eligibility requirements are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenue to be available if collected within 60 days of the end of the fiscal year except the availability period is considered 90 days for the City's government-mandated non-exchange transactions that are generally classified as expenditure-driven grants. Expenditures generally are recorded when a liability is incurred as is the case with accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the liability has matured and payment is due. General capital asset acquisitions are reported as expenditures in governmental funds, while issuance of long-term debt and acquisitions under financed purchases are reported as other financing sources.

Property taxes, sales and use taxes, franchise taxes, grant and entitlement revenues, interest and charges for services are considered revenues susceptible to accrual. Licenses and permits, fines and fees, contributions and miscellaneous revenue are recorded as revenues when received because they are not generally measurable until received. In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. Expenditure-driven grants recognize revenue when the qualifying expenditures have been incurred and other grant requirements have been met. Entitlements and shared revenues are recorded at the time of receipt or earlier if the eligibility criteria are met.

Business-type activities, all proprietary funds and fiduciary funds are accounted for using the flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operation of these funds are included on the statement of net position. Proprietary fund-type operating statements present increases (revenues) and decreases (expenses) in net position. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary funds' principal ongoing operation. The principal operating revenues of the City's golf courses and the sewer and storm water utilities and airport are charges to customers for sales and services. Operating expenses for the enterprise funds and the internal service fund include the cost of sales and services, administrative expenses and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT**

**PRESENTATION, Continued**

**GOVERNMENTAL FUNDS**

The City reports the following major governmental funds:

- The General Fund is the primary operating fund of the City and is always classified as a major fund. The General Fund is used to account for all financial resources of the City except those required to be accounted for in a separate fund. Major revenue sources include sales and use taxes, property taxes, franchise and other taxes, and intergovernmental revenue. Primary expenditures include general government, public safety (fire and police), public works, parks and recreation, and culture and community welfare.
- The Economic Development  $\frac{1}{2}$  Cent Tax Fund is a special revenue fund used to promote economic development within and around the City. Funds are provided by a  $\frac{1}{2}$ -cent sales tax and expenditures generally consist of loans made to private businesses.
- The HUD Grants Fund is a special revenue fund used to implement the federally-funded community development block grant and HOME grant. Funds are used for current programs benefiting low- and moderate-income individuals and families. The City elected to show the fund as a major fund.
- The Public Improvements Fund is a capital projects fund that combines the Public Improvements Fund, which is a fund used to implement various federal and state grants awarded to the City, and the Capital Improvements Fund, which is a fund used primarily for the City's capital improvement program. Funds are used for numerous current activities including general government, public safety, public works, parks and recreation, transportation and transportation planning, and capital outlay.
- The Fire Station Project Fund is a capital projects fund that accounts for revenues and expenditures relating to the construction of three new fire stations for the City of Pueblo. This project was financed by the issuance of certificates of participation in 2023. Initial construction begins in 2024, with anticipated completion during 2025.
- Other governmental funds are a summarization of all other nonmajor governmental funds.

**PROPRIETARY FUNDS**

The following is a description of the major proprietary funds of the City:

- The Golf Course Enterprise Fund combines the operations of the city-owned Elmwood Golf Course and Walking Stick Golf Course funds. Activities of the funds include operation and maintenance of the golf courses, along with the accumulation of resources for the payment of principal and interest on the financed purchases outstanding. All costs are financed through charges to users with rates reviewed regularly and adjusted as necessary. The City elected to show the fund as a major fund.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION, Continued**

- The Sewer User Fund accounts for the operations of the City’s sewer utility. Activities of the fund include administration, operation and maintenance of the sewer system, along with accumulation of resources for the payment of principal and interest on long-term debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary.
- The Stormwater Utility Fund accounts for the operations of the City’s storm water utility. Activities of the fund include administration, operation, and maintenance of the storm water system, along with accumulation of resources for the payment of principal and interest on financed purchases, notes payable and fund advances. All costs are financed through charges to customers.
- The Memorial Airport Fund accounts for the operations of the airport that is located approximately eight miles east of the City. Activities include administration, operation and maintenance of the airport. Costs are financed through charges to customers, transfers from other funds and capital grants.
- The Transportation Services Fund accounts for the provision of public bus service to the residents of the City. All activities necessary to provide such services are accounted for in this fund. This fund was previously reported as non-major.
- Other Enterprise Funds is a summarization of all other nonmajor enterprise funds.

**INTERNAL SERVICE FUNDS**

- The Internal Service Funds are used to account for the financing of goods or services provided by one department or agency of the City to other departments or agencies of the City, generally on a cost reimbursement basis. The internal service funds of the City provide health insurance, risk management, fleet maintenance and communication services to these other City departments and agencies. The Pueblo Transit internal service fund provides labor services to the City’s transportation services enterprise fund.

**CUSTODIAL FUNDS**

- The Custodial Fund is used to account for assets held by the City in an agency capacity for subdivision infrastructure. Developers of subdivisions are required to deposit funds with the City for potential infrastructure changes. Any necessary infrastructure changes due to the development of the subdivision would be the responsibility of the developer. The contracts require that the developer keep the deposit with the City for a set number of years to determine future impacts and possible infrastructure changes. Once the time period has passed, the deposits are returned to the developer.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Another exception to this rule is the administrative charge imposed on the enterprise funds by the general fund. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**D. CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash and cash equivalents include cash on hand, along with interest and non-interest-bearing bank deposits. Restricted cash and cash equivalents represent bank deposits held in compliance with economic development agreements, federal forfeitures, grant agreements, and funds held by lender for purchase of fire and police equipment.

In accordance with generally accepted accounting principles, the City records certain investments at fair value with any unrealized gain or loss being included as part of investment earnings.

**E. CASH EQUIVALENTS**

For purposes of the statement of cash flows, the City considers cash and cash equivalents to be cash on hand, demand deposits and, if any held, all highly liquid investments with original maturities of three months or less when acquired.

**F. PROPERTY TAXES**

Property taxes were levied on December 11, 2024, based on the assessed value of property as certified by the County Assessor by the previous December 15, and attach as an enforceable lien on January 1 of the following year. Assessed values are a percentage of actual values. A reappraisal of all property must be made every two years. The last reevaluation date was January 1, 2023 for the collection period of January 1, 2022 through June 30, 2023 as specified by state law.

The taxes levied on December 11, 2024, reflect 2024 taxes that will be collected in 2025. The taxes are collected by the County Treasurer and are remitted to the City on a monthly basis. These taxes are due and considered earned on January 2 following the year levied and may be paid in two installments (February 28 and June 15) or they may be paid in full on or before April 30. Taxes not paid in accordance with this schedule accrue interest and penalty charges and are subject to liens if not paid by November.

**G. INTERFUND RECEIVABLES/PAYABLES**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as “due from other funds” and “due to other funds” in the fund financial statements.

**H. INVENTORIES AND PREPAID ITEMS**

Inventories are reported at cost and cost is determined using the first-in, first-out method. Inventories consist of consumable supplies held for consumption, along with land and property held for sale. Inventories are capitalized under the consumption method, whereby expenditures are capitalized as inventory until used or sold. Prepaid items represent payments made for expenditures to be charged to a future accounting period and are capitalized under the consumption method.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**I. CAPITAL ASSETS**

Capital assets, which include land, land improvements, buildings, infrastructure, other improvements, machinery and equipment, right-of-use assets, intangible assets and construction-in-progress are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The capitalization levels were established at \$2,500 for machinery and equipment; \$25,000 for land improvements, buildings, building improvements and computer software. No capitalization threshold was established for land, intangible assets, artworks, and historical treasures. Infrastructure is capitalized only if the outlay meets the criteria established for capitalization. The criteria for capitalization include (1) increasing the capacity or operating efficiency or (2) extending the useful life of the asset. These levels were set to maintain a balance between accountability and managing the costs of recording and tracking these assets.

Capital assets are defined as assets with an initial individual cost or estimated cost that equals or exceeds the limits identified above and have a useful life greater than one year. Capital assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at acquisition value on the date received. Normal maintenance and repairs that do not add to the value of the asset or materially extend the useful life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the City, as well as the capital assets of the discretely-presented component units, are depreciated using the straight-line method over the following estimated useful lives:

	<u>Governmental Activities</u>	<u>Business- Type Activities</u>	<u>Pueblo Urban Renewal Authority Component Unit</u>	<u>Pueblo Municipal Rail Corporation Component Unit</u>
Land improvements	25-100	20-100	-	-
Infrastructure –				
Roads	100	-	-	-
Bridges	100	-	-	-
Signal lights	40	-	-	-
Sewer system	-	100	-	-
Storm water system	-	100	-	-
Airport and other rail spurs	-	100	-	100
Buildings	10-50	20-100	7-50	-
Machinery equipment	3-15	3-10	5-20	-
Other improvements	-	10-50	5-40	-

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**J. COMPENSATED ABSENCES**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Employees are allowed to accumulate vacation benefits up to predetermined maximums and are compensated for these accumulated vacation benefits either through paid time off or at termination or retirement. Employees are also allowed to accumulate sick pay benefits up to predetermined maximums; however, payment of these benefits is limited to lesser maximums depending on whether the employee resigns or retires.

Accumulated vacation and sick leave are accrued when earned in the government-wide and the proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured; for example, as a result of employee resignations and retirements.

**K. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has two items that qualify for reporting in this category. The first item that qualifies is the deferred charge on refunding of bonds reported in the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred pension outflows and deferred OPEB outflows are the other items being presented as a deferred outflow of resources; see Note G for the deferred outflows of resources related to pensions and Note H for the deferred outflows of resources related to OPEB plans.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has three types of items that qualify for the reporting in this category. One is for property tax revenue which is considered a deferred inflow of resources in the year the taxes are levied and measurable and are recognized as an inflow of resources in the period they are collected. Deferred pension inflows and deferred OPEB inflows are other items being presented as a deferred inflow of resources; see Note G for the deferred inflows of resources related to pensions and Note H for the deferred inflows of resources related to OPEB plans. Lease-related deferred inflows of resources are further described in Note F.

Some items are considered deferred inflows of resources under the modified accrual basis of accounting and are only reported in the governmental funds. One item that qualifies for reporting in this category is the item unavailable revenue. The City reports unavailable revenue primarily from grants. These amounts are recognized as an inflow of resources in the period the revenue becomes available.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**L. LEASE RECEIVABLE**

The City's lease receivable is measured at the present value of lease payments expected to be received during the lease term. A deferred inflow of resources is recorded for the lease. The deferred inflow of resources is recorded at the initiation of the lease in an amount equal to the initial recording of the lease receivable. The deferred inflow of resources is amortized over the term of the lease.

**M. LONG-TERM LIABILITIES**

In the government-wide financial statements and the fund financial statements for the proprietary funds, long-term debt and other similar long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts, as well as bond insurance costs, if any, are deferred and amortized over the life of the obligation using the interest method.

In the governmental fund financial statements, bond premium and discounts, as well as bond issue costs, are recognized during the current period. The face amount of the debt issue, along with the related discount or premium, if any, is reported as other financing sources while debt issue costs are reported as debt service expenditures.

**N. SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITAS)**

The City determines if an arrangement is a subscription-based information technology arrangement (SBITA) at inception. SBITAs are included in capital assets and SBITA obligations in the statement of net position.

SBITA assets represent the City's control of the right to use an underlying asset for the arrangement term, as specified in the contract, in an exchange or an exchange-like transaction. SBITA assets are recognized at the commencement date based on the initial measurement of the SBITA obligation, plus any payments made to the provider at or before the commencement of the arrangement term and certain direct costs. SBITA assets are amortized in a systematic and rational manner over the shorter of the arrangement term or the useful life of the underlying asset.

SBITA obligations represent the City's obligation to make payments arising from the arrangement. SBITA obligations are recognized at the commencement date based on the present value of expected payments over the arrangement term, less any incentives. Interest expense is recognized ratably over the contract term. The lease term may include options to extend or terminate the arrangement when it is reasonably certain that the City will exercise that option.

The City recognizes payments for short-term SBITA contracts with an initial term of 12 months or less as expenses incurred, and these arrangements are not included as SBITA obligations or right-of-use SBITA assets on the statement of net position.

For individual SBITA contracts where information about discount rate implicit in the arrangement is not included, the City has elected to use the incremental borrowing rate to calculate the present value of expected payments.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**O. PENSION PLANS**

The City follows the provisions of GASB Statement 68, *Accounting and Financial Reporting for Pensions* and GASB Statement 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date* for all the plans in which the City participates. The Primary Government (the City and its blended component unit - Pueblo Transit Authority) and the Discretely Presented Component Unit (Pueblo Urban Renewal Authority) participate in the Public Employees' Retirement Association Plan (PERA) which is a cost-sharing, multiple-employer defined benefit pension plan administered by PERA. The City also participates in the New Hire Fire and Police Plan, which is a statewide, cost sharing, multiple-employer defined benefit pension plan administered by the Colorado Fire and Police Pension Association (FPPA). In addition, the City also participates in the Old Hire Fire Plan and the Old Hire Police Plan that are agent, multiple-employer defined benefit pension plans administered by FPPA.

Public Employees' Retirement Association

The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the Local Government Division Trust Fund (LGDTF) have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

New Hire Fire and Police Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the Statewide Defined Benefit Plan (SWDB) have been determined on the same basis as they are reported by FPPA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Old Hire Police Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the PERS have been determined on the same basis as they are reported by FPPA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Old Hire Fire Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the PERS have been determined on the same basis as they are reported by FPPA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**P. OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

The Primary Government (the City and its blended component unit - Pueblo Transit Authority) and its Discretely Presented Component Unit (Pueblo Urban Renewal Authority) participate in the Health Care Trust Fund (HCTF), a cost-sharing, multiple-employer defined benefit OPEB fund administered by Public Employees' Retirement Association of Colorado (PERA). The City also participates in the Fire and Police Unit OPEB plans, which are single employer, defined benefit plans, provided by the City of Pueblo.

Public Employee Retirement Association

The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

Fire Unit and Police Unit

The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense have been determined using the economic resources measurement focus and the accrual basis of accounting. Benefit payments are funded on a pay-as-you go basis.

**Q. FUND BALANCES AND NET POSITION**

Governmental funds report fund balances in classifications based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balances for the City's governmental funds consist of the following:

- Nonspendable – includes amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash such as inventories, prepaid items, long-term notes receivable and fund advances.
- Restricted – includes amounts that are restricted for specific purposes stipulated by external resource providers constitutionally or through enabling legislation.
- Committed – includes amounts that can only be used for the specific purposes determined by the passage of an ordinance of City Council. Commitments may be modified or changed only by City Council approving a new ordinance.
- Assigned – includes amounts intended to be used by the City for specific purposes that are neither restricted nor committed. Intent is expressed by the Mayor and Director of Finance as outlined by City Council's passage of an ordinance to which the assigned amounts are to be used for specific purposes.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**Q. FUND BALANCES AND NET POSITION, Continued**

- Unassigned – includes amounts that do not meet any of the above criteria. The City may report positive unassigned fund balance only in the general fund and negative unassigned fund balances may be reported in all funds.

In circumstances where an expenditure is incurred for a purpose for which amounts are available in multiple fund balance classifications, fund balance is reduced in the order of restricted, committed, assigned and unassigned.

In the government-wide financial statements and proprietary fund financial statements, equity is classified as net position and displayed in the following categories:

- Net investment in capital assets – consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction or improvement of those assets.
- Restricted net position – consists of net position with constraints placed on the use either by (a) external groups, such as creditors, grantors, contributors, or laws or regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- Unrestricted net position – all other net position that does not meet the definition of “restricted” or “net investment in capital assets”.

When both restricted and unrestricted resources are available for net position use, it is the City’s policy to use restricted resources first and then use unrestricted resources as they are needed. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the City has provided otherwise in its commitment or assignment actions.

**R. INTERFUND TRANSACTIONS**

Interfund transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as a reduction of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

**S. ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

City of Pueblo, Colorado  
Notes to Financial Statements  
December 31, 2024

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**T. NEW ACCOUNTING PRONOUNCEMENTS**

For 2024, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 100, *Accounting Changes and Error Corrections*. GASB Statement No. 100 enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

For 2024, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. GASB Statement No. 101 updates the recognition and measurement guidance for compensated absences by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. Implementation of this statement resulted in the restatement to beginning net position as described in Note L.

**II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**A. BUDGETARY PRINCIPLES**

The City adheres to the following procedures in establishing its budgets.

On or before the first City Council meeting in October, the Mayor submits to City Council a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by City Council to obtain taxpayer comments. The City generally adopts budgets for all funds except the custodial fund and specific capital project funds. All funds, including proprietary funds, use the budgetary basis of accounting in preparing the budgets. In addition, appropriations lapse at the end of the year and expenditures for on-going projects are appropriated in the following year.

Expenditure estimates in the annual budgets are enacted into law through the passage of an appropriation ordinance. The Mayor may at any time transfer any unencumbered appropriation balance or portion thereof from one classification of expenditures to another within the same department, office or agency. The Council may, by resolution, transfer any unencumbered appropriation balance or portion thereof from one department, office or agency to another. City Council may amend the original adopted budget during the year by passing a new ordinance to reflect current needs. During 2024, the expenditure estimates were amended. These amendments were made in accordance with the City Charter.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS**

**A. CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash, cash equivalents and investments are summarized as follows:

Cash on hand	\$	33,827
Demand deposits		29,730,687
		<u>\$ 29,764,514</u>
Investments –		
U.S. agency securities	\$	55,156,637
U.S. treasury securities		48,654,022
Corporate Bonds		5,944,090
Money market funds		16,133,563
Local government investment pools (ColoTrust and CSAFE)		192,991,364
		<u>\$ 318,879,676</u>

	Cash and Cash Equivalents	Investments
Reported in the financial statements as follows:		
Government-wide statement of net position	\$25,127,355	\$ 318,879,676
Statement of fiduciary net position	4,637,159	-
	<u>\$29,764,514</u>	<u>\$ 318,879,676</u>

**DEPOSITS**

At December 31, 2024, the carrying amount of the City’s deposits was \$29,730,687 and the bank balance was \$31,527,157. Of the bank balance, \$941,766 was covered by federal depository insurance and \$30,585,391 was collateralized in single financial institution collateral pools maintained by the individual financial institutions that hold these deposits. Colorado law requires that depository institutions must apply for and be designated as an eligible public depository before the institution can accept public fund monies. The depository institution must pledge eligible collateral as security for all public deposits held by that institution that are not insured by depository insurance. The fair value of the collateral that each institution pledges as security must equal at least 102% of the total uninsured deposits held by that institution. Generally, the eligible collateral in the collateral pools is held by the depository institution or its agent in the name of the depository institution.

Custodial credit risk is the risk that, in the event of a bank failure, the City’s deposits may not be returned to it. The City’s policy for custodial credit risk parallels Colorado statutes as described above. As of December 31, 2024, deposits with a bank balance of \$30,585,391 are uninsured but are not exposed to custodial credit risk because they are collateralized with securities held by the pledging financial institution’s agent in the City’s name.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**A. CASH, CASH EQUIVALENTS AND INVESTMENTS, Continued**

INVESTMENTS

The City has adopted, by resolution, the provisions of Colorado Revised Statutes 24-75-601 which are entitled “Concerning Investment in Securities by Public Entities”. This law, among other things, outlines the types of securities that public entities in Colorado may acquire and hold as investments. These include U.S. government and agency securities, certain bonds of political subdivisions, bankers acceptances, commercial paper, local government investment pools, repurchase agreements, money market funds, guaranteed insurance contracts and U.S. dollar-denominated corporate or bank debt. The statute also includes a provision limiting any investment to a five-year maturity unless the governing body authorizes a longer period.

The City categorizes its fair value measurement within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in the active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The following shows the various investment types held by the City as of December 31, 2024, as well as the maturities and associated rating:

<u>Investment Type</u>	<u>Credit Risk Rating</u> S&P/Moody's	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Total</u>	<u>Concentration</u>	<u>Investment Maturities (in years)</u>	
							<u>Less Than One Year</u>	<u>1 - 5 Years</u>
U.S. agencies	AA+/Aaa	\$ -	\$ 55,156,637	\$ -	\$ 55,156,637	17.3%	\$ 24,114,903	\$ 31,041,734
U.S. treasuries	AA+/Aaa	-	48,654,022	-	48,654,022	15.3%	15,955,158	32,698,864
Corporate Bonds	A/A1	-	999,310	-	999,310	0.3%	999,310	-
Corporate Bonds	AA/Aa2	-	996,580	-	996,580	0.3%	996,580	-
Corporate Bonds	AAA/Aaa	-	1,981,390	-	1,981,390	0.6%	1,981,390	-
Corporate Bonds	A/A2	-	990,670	-	990,670	0.3%	990,670	-
Corporate Bonds	A-/A3	-	976,140	-	976,140	0.3%	976,140	-
Money market funds	AAAm/Aaa	16,133,563	-	-	16,133,563	5.1%	16,133,563	-
		<u>\$ 16,133,563</u>	<u>\$109,754,749</u>	<u>\$ -</u>	<u>\$125,888,312</u>		<u>\$ 62,147,714</u>	<u>\$ 63,740,598</u>
<u>Investments measured at net asset value (NAV):</u>								
ColoTrust - General	AAAm/ N/A				74,992,659	23.5%		
ColoTrust - COP					28,873,320	9.1%		
<u>Investments measured at amortized cost:</u>								
CSAFE	AAAm/ N/A				89,125,385	27.9%		
					<u>\$318,879,676</u>			

The City has the following recurring fair value measurements as of December 31, 2024:

- US Treasury securities of \$48,654,022 are valued using quoted market prices (Level 2 inputs).
- US Agency securities and Corporate bonds of \$55,156,637 and \$5,944,090, respectively, are valued using a matrix pricing model (Level 2 inputs).

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**A. CASH, CASH EQUIVALENTS AND INVESTMENTS, Continued**

The City’s investments in CSAFE are measured at amortized cost. The City’s investments in ColoTrust are measured at net asset value. Both methodologies approximate fair value. These investments are not subject to the fair value hierarchy. The investments do not have any unfunded commitments, redemption restrictions or redemption notice periods. ColoTrust portfolio investments are limited to those allowed under C.R.S. 24-75-601.

Custodial credit risk – Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City’s investment policy does not limit the holding of securities by counterparties.

Interest rate risk – The City’s policy of limiting investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates parallels Colorado statutes. Specifically, all securities are limited to a maximum maturity of five years from the date of purchase unless City Council authorizes a longer period.

Credit risk – The City’s investment policy relative to investment choices provides that the City may invest in U.S. treasury and agency securities, commercial paper, bankers’ acceptances, local government investment pools, money market funds, repurchase agreements and corporate notes and bonds.

**DISCRETELY PRESENTED COMPONENT UNITS**

Cash and cash equivalents and investments for the discretely presented component units are summarized as follows:

	Pueblo Urban Renewal
Cash on hand	\$ 4,350
Demand deposits	21,965,725
Total cash and cash equivalents	\$ 21,970,075
Investments	
ColoTrust	\$ 7,575,951
U.S. agency securities	3,424,400
Money market funds held at bank trust departments	1,817,501
Total investments	\$ 12,817,852
Reported in the financial statements as follows:	
Cash and cash equivalents	\$ 7,162,867
Restricted cash and cash equivalents under debt obligations	14,807,208
	\$ 21,970,075
Restricted investments	\$ 36,571
Restricted investments under debt obligation	12,781,281
	\$ 12,817,852

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**A. CASH, CASH EQUIVALENTS AND INVESTMENTS, Continued**

DEPOSITS

At December 31, 2024, the carrying amount of the Pueblo Urban Renewal Authority's (the Authority) deposits was \$21,965,725 and the bank balance was \$21,929,262. Of the bank balance, \$750,000 was covered by federal depository insurance and \$21,179,262 was collateralized in single financial institution collateral pools maintained by the individual financial institutions that hold the deposits. Colorado law requires that depository institutions must apply for and be designated as an eligible public depository before the institution can accept public monies. The depository institution must pledge eligible collateral as security for all public deposits held by that institution that are not insured by depository insurance. The fair value of the collateral that each institution pledges as security must equal at least 102% of the total uninsured deposits held by that institution. Generally, the eligible collateral in the collateral pools is held by the depository institution or its agent in the name of the depository institution.

Custodial credit risk is the risk that, in the event of a bank failure, the Authority's deposits may not be returned to it. The Authority does not have a policy for custodial credit risk. As of December 31, 2024, deposits with a bank balance of \$21,179,262 are uninsured but are not exposed to custodial credit risk because they are collateralized with securities held by the pledging financial institution's agent in the name of the Authority.

INVESTMENTS

The Authority is subject to the provisions of Colorado Revised Statutes 24-75-601 which is entitled "Concerning Investment in Securities by Public Entities". This law, among other things, outlines the types of securities that public entities in Colorado may acquire and hold as investments. These include U.S. government and agency securities, certain bonds of political subdivisions, bankers acceptances, commercial paper, local government investment pools, repurchase agreements, money market funds, guaranteed investment contracts and U.S. dollar-denominated corporate or bank debt. The statute also includes a provision limiting any investment to a five-year maturity unless the governing body authorizes a longer period.

Fair Value Measurement and Application – The Authority categorized its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**A. CASH, CASH EQUIVALENTS AND INVESTMENTS, Continued**

As of December 31, 2024, the Authority had the following investments and maturities:

Investment Type	Level 1	Level 2	Level 3	Total	Concentration	Investment Maturities	
						Less Than One Year	1 - 5 Years
U.S. agencies	\$ -	\$ 3,424,400	\$ -	\$ 3,424,400	26.7%	\$ -	\$ 3,289,055
	<u>\$ -</u>	<u>\$ 3,424,400</u>	<u>\$ -</u>	<u>\$ 3,424,400</u>		<u>\$ -</u>	<u>\$ 3,289,055</u>
<u>Investments measured at net asset value (NAV):</u>							
ColoTrust				7,575,951	59.1%		
Money market funds				<u>1,817,501</u>	14.2%		
				<u>\$ 12,817,852</u>			

The Authority has the following recurring fair value measurements as of December 31, 2024:

- US Agency securities of \$3,424,400 are valued using a matrix pricing model (Level 2 inputs).

The Authority's investments in ColoTrust and money market funds are measured at net asset value. Both methodologies approximate fair value. These investments are not subject to the fair value hierarchy. The investments do not have any unfunded commitments, redemption restrictions or redemption notice periods. ColoTrust portfolio investments are limited to those allowed under C.R.S. 24-75-201.

Interest rate risk – The Authority does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk – State law limits investments in money market funds to funds that are registered as an investment company; the fund investment policies must seek to maintain a constant price and no sales or bond fee can be added to the purchase or redemption price. The Authority has no investment policy that would further limit its investment choices.

The following shows the various investment types held by the Authority as of December 31, 2024, and the associated rating:

	<u>Moody's Rating</u>	<u>S&amp;P Rating</u>
ColoTrust	N/A	AAAm
Money market funds	N/A	AAAm
US Agency securities	Aaa	AA+

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**B. RECEIVABLES**

Receivables at December 31, 2024, consist of the following:

	Governmental and Internal Service Funds					
	General Fund	Economic Development		Total Nonmajor Funds	Internal Service Fund	Total
		1/2 Cent Tax Fund	HUD Grants Fund			
Taxes –						
Property	\$ 19,352,775	\$ -	\$ -	\$ 85,376	\$ -	\$ 19,438,151
Sales and use	6,925,859	3,745,853	-	-	-	10,671,712
Franchise	693,391	-	-	-	-	693,391
Notes and loans	650,000	50,373,772	4,021,675	-	-	55,045,447
Accounts	7,956,314	46,268	-	-	6,841	8,009,423
Leases	170,961	2,574,335	-	-	-	2,745,296
Interest	51,694	167,343	-	49,454	-	268,491
Other	959,648	-	299,959	1,226,741	-	2,486,348
	<u>36,760,642</u>	<u>56,907,571</u>	<u>4,321,634</u>	<u>1,361,571</u>	<u>6,841</u>	<u>99,358,259</u>
Less: allowance for uncollectible accounts	<u>(5,708,080)</u>	<u>(8,860,450)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(14,568,530)</u>
	<u>\$ 31,052,562</u>	<u>\$ 48,047,121</u>	<u>\$ 4,321,634</u>	<u>\$ 1,361,571</u>	<u>\$ 6,841</u>	<u>\$ 84,789,729</u>
Amounts not scheduled for collection during year	<u>\$ 650,000</u>	<u>\$ 35,505,667</u>	<u>\$ 3,500,754</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 39,656,421</u>

Included in notes and loans is \$14,348,052 of receivables that are due from the Authority under agreements between the City and the Authority.

	Enterprise Funds						Total
	Golf Enterprise	Sewer User	Stormwater Utility	Memorial Airport	Transportation Services	Other Enterprise Funds	
Accounts	\$ 121,669	\$ 5,819,921	\$ 975,256	\$ 2,589,513	\$ 65,151	\$ 92,019	\$ 9,663,529
Leases	45,798	-	-	892,836	68,278	24,919	1,031,831
Interest	15	205,802	46,901	2,632	166	36	255,552
	<u>167,482</u>	<u>6,025,723</u>	<u>1,022,157</u>	<u>3,484,981</u>	<u>133,595</u>	<u>116,974</u>	<u>10,950,912</u>
Less: allowance for uncollectible accounts	<u>-</u>	<u>(9,132)</u>	<u>(62,931)</u>	<u>(482,536)</u>	<u>(6,526)</u>	<u>-</u>	<u>(561,125)</u>
	<u>\$ 167,482</u>	<u>\$ 6,016,591</u>	<u>\$ 959,226</u>	<u>\$ 3,002,445</u>	<u>\$ 127,069</u>	<u>\$ 116,974</u>	<u>\$ 10,389,787</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**B. RECEIVABLES, Continued**

LEASES RECEIVABLE

The City is reporting leases receivable of \$3,777,127 on December 31, 2024. For 2024, the City reported lease revenue of \$460,754 and interest revenue of \$66,628 related to lease payments received. These leases are summarized as follows:

Lease	Governmental Funds		
	Lease Receivable	Lease Revenue	Lease Interest Revenue
T-Mobile West, LLC (Sprint/Nextel)	\$ 159,623	\$ 26,172	\$ 2,035
Lamar Companies	5,669	930	93
Lamar Companies	5,669	930	93
Trinity Plastics, Inc.	53,799	67,411	532
Lockheed Martin Corporation	138,692	83,424	3,786
Big Horn Solar 1, LLC	2,346,828	107,805	40,131
Professional Bull Riders, LLC	35,016	26,827	1,168
	<u>\$ 2,745,296</u>	<u>\$ 313,499</u>	<u>\$ 47,838</u>

*T-Mobile West, LLC (Sprint/Nextel)* - September 1, 2015, the City of Pueblo and Texas Telecommunications entered into a lease agreement allowing Texas Telecommunications, equipment provider for Sprint/Nextel, to lease tower space on a City owned telecommunications tower located on Pueblo Blvd. Based on this agreement, the City is receiving monthly payments through 2028. The term of the agreement five years with an automatic renewal for two terms or until August 31, 2030.

*Lamar Companies* - On January 1, 2020, the City entered into two separate eleven-year lease agreements with Lamar Companies for the lease of a portion of two City owned properties. Based on this agreement, the City is receiving annual payments through 2031. After the term of these leases, the two leases shall be automatically renewed annually for additional one-year terms unless either the City or Lamar Companies elect not to renew this lease.

*Trinity Plastics, Inc.* - On June 8, 2020, the City entered into a five-year lease agreement with Trinity Plastics, Inc. for the lease of storage space within a City owned building. Based on this agreement, the City is receiving monthly payments through 2025. Trinity shall have one five-year renewal option to extend the lease from August 1, 2025 to July 31, 2030.

*Lockheed Martin Corporation* – On July 24, 2022, the City renewed an existing agreement with Lockheed Martin Corporation, the renewal agreement is for two years. On July 24, 2024, the existing agreement was renewed for two additional years, through July 23, 2026. There are no additional renewal periods remaining in the agreement. This lease agreement is for approximately 22,500 square feet of an airplane hangar located at the Pueblo Memorial Airport. Based on this agreement, the City is receiving monthly payments through July 2026.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**B. RECEIVABLES, Continued**

*Big Horn Solar 1, LLC* - On September 24, 2020, the City entered into a twenty-five-year agreement with Big Horn Solar 1, LLC for the lease of 150 acres of unimproved City-owned property for the development of a solar energy project. Based on this agreement, the City is receiving annual payments through 2045. Big Horn Solar has the option to extend the term for four additional five-year periods.

*Professional Bull Riders, LLC* - On April 1, 2023, the City entered into a three-year lease agreement with Professional Bull Riders, LLC for the lease of storage space within a City owned building. Based on this agreement, the City is receiving monthly payments through March 2026.

Enterprise Funds			
Lease	Lease Receivable	Lease Revenue	Lease Interest Revenue
Bregar Golf, LLC	\$ 45,798	\$ 39,171	\$ 258
Aurora Solar, LLC	-	(2,290)	(659)
Colorado Outlaw Racing Association, LLC	-	12,755	167
South Prairie & O'Neil Enterprises, LLC	24,919	24,736	154
Greyhound Lines, Inc.	68,278	19,590	2,206
Goodrich Corporation	812,403	49,808	15,676
Transportation Security Administration	80,433	3,485	988
	\$ 1,031,831	\$ 147,255	\$ 18,790

*Bregar Golf, LLC* - On January 1, 2021, the City entered into a four-year agreement with Bregar Golf, LLC. This lease is for the restaurant and clubhouses at Elmwood Golf Course. Based on this agreement, the City is receiving monthly payments through 2025. This agreement may be renewed for two separate successive and consecutive one-year periods at the discretion of the City.

*Aurora Solar, LLC* - On July 24, 2022, the City renewed an existing lease with Aurora Solar, LLC for the use of land within the city-owned Honor Farm property for the development of solar electrical generation and energy storage facilities. Per the terms of this agreement, Aurora Solar exercised their option to terminate the agreement effective January 1, 2024.

*Colorado Outlaw Racing Association, LLC* - On October 10, 2023, the City renewed a one-year agreement with Colorado Outlaw Racing Association, LLC for the operation, management, and promotion of motor sports events at the oval track area located within the Honor Farm Park & Open Space area. Based on this agreement, the City is receiving semi-annual payments through September 2024.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**B. RECEIVABLES, Continued**

*South Prairie & O'Neil Enterprises, LLC* - On January 1, 2021, the City entered into a five-year agreement with South Prairie & O'Neil Enterprises, LLC for certain facilities at Pueblo Motorsports Park for the operation, management, and promotion of the dragstrip and road racing facilities. Based on this agreement, the City will receive annual payments through 2025. Either party has the option to extend the term of this agreement for up to five additional one-year terms.

*Greyhound Lines, Inc.* – On June 1, 2023, the City entered into a five-year agreement with Greyhound Lines, Inc. for providing bus loading and unloading parking at the Transit center at 123 Court Street. Based on this agreement, the City is receiving monthly payments through May 2028. There are no renewal options included in this agreement.

*Goodrich Corporation* – On June 1, 2024, the City entered into a ten-year agreement with Goodrich Corporation for the lease of approximately 75 acres of undeveloped City-owned land to build structures and install a fence line monitoring system. Based on this agreement, the City is receiving monthly payments through May 2034. Goodrich Corporation has the option to extend the term of this agreement for on five-year period. Additionally, Goodrich Corporation has the option to purchase the lease premises for a period of five years after the effective date of the agreement, through May 2029.

*Transportation Security Administration* – On August 1, 2024, the City entered into a ten-year agreement with the Transportation Security Administration (TSA) of the United States of America for the use of approximately 429 square feet of office space and a server closet at the Pueblo Memorial Airport. Based on this agreement, the City is receiving monthly payments through July 2034. There were no renewal options included in this agreement.

**REGULATED LEASES**

The City of Pueblo, through Pueblo Memorial Airport (Airport), is a lessor in regulated leases for airport hangars, characterized as aeronautical agreements. The leased hangars are subject to preferential or exclusive use by the lease counterparties. In accordance with GASB Statement No. 87, the Airport does not recognize a lease receivable and a deferred inflow of resources for regulated leases. Regulated leases are certain leases that are subject to external laws, regulations, or legal rulings, e.g., the U.S. Department of Transportation and the Federal Aviation Administration regulated aviation leases between airports, air carriers and other aeronautical users. Regulated leases include the Airline Lease Agreement and related airline leases, as well as contracts with Fixed Based Operators (FBOs), Specialized Aviation Service Operators (SASO).

*Airline Lease*

The City entered into an Airline Lease Agreement with Southern Airways Express, LLC serving the Airport, effective January 15, 2023. The agreement had an initial term of two years and expired on January 31, 2025. The term of this agreement may not be extended but would change to a holdover period in which rental payments would be due month-to-month. Air service at the Pueblo Memorial Airport is under the Federal Essential Air Service (EAS) program which is managed by the U.S. Department of Transportation (USDOT).

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**B. RECEIVABLES, Continued**

The Airline Lease Agreement provides for the use of the Airport and its appurtenances, including landing field, runways, aprons, taxiways, roadways, sewer and water facilities, flood lights, landing lights, and all conveniences for flying, landing, and take-offs of aircraft. Southern Airways Express, LLC may also utilize the transportation system by its aircraft for the carriage of persons, property, cargo, and mail. Southern Airways Express, LLC may install, maintain, use, and operate radio, communications, meteorological and aerial navigation equipment, and facilities in, on, or about the Airport as may be deemed necessary. Southern Airways Express, LLC is also entitled to the use of counter space, office space, and outbound baggage space in the terminal building.

The key provisions in the Airline Lease Agreement include Southern Airways Express, LLC pays terminal lease rent of \$1,630 monthly. The rent shall be increased biennially based upon the consumer price index (CPI-U) for all urban consumers or a comparable index if the Department of Labor changes or modifies the CPI-U or no longer publishes the CPI-U, with the percentage increase for the rents to never exceed 5% for any two-year period. In addition, Southern Airways Express, LLC pays landing fees at the Pueblo Memorial Airport for all revenue-producing and non-revenue (training) Southern Airways Express flights that land at the Airport at the rate of one dollar per maximum landing weight (MLW) over 25,000 pounds, to include any flight that is diverted to the Airport by Southern Airways Express, LLC provided, however, no landing fees are due and payable in the event of an aircraft departs from the Airport to return and land at the Airport because of meteorological conditions, mechanical or operating causes or for any similar emergency or precautionary reason. Within five days following the end of each calendar month, Southern Airways Express, LLC transmits to the Director of Aviation a true and accurate report, giving the data necessary to calculate the amount of landing fees. Southern Airways Express, LLC is required to pay landing fees monthly within thirty days of the date of statements received by the City.

The Airline Lease Agreement with Southern Airways Express, LLC was terminated effective April 30, 2025. The City is in the process of establishing an Airline Lease Agreement with Denver Air Connect but as of the date of this report, no agreement has been finalized.

By definition, the Airline Lease Agreement is considered a regulated lease and does not recognize a receivable and corresponding deferred inflow of resources. For the fiscal year ended December 31, 2024, the Airport recognized terminal lease revenue of \$19,560.

The future minimum terminal lease revenues to be received for Airport leases are as follows:

<u>Fiscal Year Ending December 31,</u>	<u>Amount</u>
2025	<u>\$ 6,520</u>
Total minimum lease rentals	<u>\$ 6,520</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**B. RECEIVABLES, Continued**

DISCRETELY PRESENTED COMPONENT UNITS

Receivables at December 31, 2024, are summarized as follows:

	Governmental Activities	Business-type Activities	Total Pueblo Urban Renewal Authority
Accounts	\$ 93,580	\$ 258,126	\$ 351,706
Notes	5,836	-	5,836
Due from Other Governments	88,000	-	88,000
Vendors fee	516,720	-	516,720
Sales Tax Increment	170,056	-	170,056
Property taxes	<u>13,953,320</u>	<u>-</u>	<u>13,953,320</u>
	<u>\$14,827,512</u>	<u>\$ 258,126</u>	<u>\$15,085,638</u>

	Governmental Funds				
	General Fund	Regional Tourism	Expanded Downtown District	St. Charles District	Lake Minnequa District
Accounts	\$ 3,708	\$ -	\$ 88,405	\$ -	\$ 1,467
Notes	5,836	-	-	-	-
Due from Other Governments	-	-	-	-	-
Vendors Fee	-	-	-	-	-
Sales Tax Increment	-	170,056	-	-	-
Property taxes	-	-	934,155	2,544,608	1,480,802
	<u>\$ 9,544</u>	<u>\$ 170,056</u>	<u>\$ 1,022,560</u>	<u>\$ 2,544,608</u>	<u>\$ 1,482,269</u>

	Governmental Funds				
	Vendor Fee	North Pueblo District	Evraz District	Other Governmental Funds	Total
Accounts	\$ -	\$ -	\$ -	\$ -	\$ 93,580
Notes	-	-	-	-	5,836
Due from Other Governments	-	-	-	88,000	88,000
Vendors Fee	516,720	-	-	-	516,720
Sales Tax Increment	-	-	-	-	170,056
Property taxes	-	907,405	7,680,266	406,084	13,953,320
	<u>\$ 516,720</u>	<u>\$ 907,405</u>	<u>\$ 7,680,266</u>	<u>\$ 494,084</u>	<u>\$ 14,827,512</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**C. INTERFUND RECEIVABLES/PAYABLES/TRANSFERS**

The following interfund receivables and payables are included in the fund financial statements at December 31, 2024:

	Interfund Receivable	Interfund Payable
Governmental funds -		
General fund	\$31,129,815	\$30,771,530
Economic development 1/2 cent tax	504,669	-
HUD grants	1,408,375	2,197,809
Public improvements funds	14,866,756	8,405,566
Nonmajor governmental	2,861,391	811,669
Total governmental funds	50,771,006	42,186,574
Enterprise funds -		
Golf enterprise	638,853	1,341,308
Sewer user	343,195	-
Stormwater utility	-	7,086,320
Memorial airport	714,308	-
Transportation services	1,347,931	8,471,435
Nonmajor enterprise funds	1,763,324	1,889,459
Total enterprise funds	4,807,611	18,788,522
Internal service fund	6,487,794	1,091,315
	\$62,066,411	\$62,066,411

The amounts reported as due from other funds and due to other funds are reflective of the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All amounts reflected as due from other funds are expected to be collected in the subsequent year.

The following table summarizes advances to/from other funds at December 31, 2024:

	Advances to Other Funds	Advances from Other Funds
Major governmental funds -		
Advance due general fund from Walking Stick golf course major enterprise fund	\$ 1,883,951	\$ -
Advance due public improvement fund from honor farm nonmajor enterprise fund	747,000	-
Major enterprise funds -		
Advance due to general fund from Walking Stick golf course	-	1,883,951
Nonmajor enterprise fund -		
Advance due to public improvement fund from honor farm fund	-	747,000
	\$ 2,630,951	\$ 2,630,951

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**C. INTERFUND RECEIVABLES/PAYABLES/TRANSFERS, Continued**

The advance from the capital improvement fund to the honor farm fund was provided for capital improvements. It is expected that these advances will be paid in more than one year. The advance from the general fund to Walking Stick golf course reflects an advance for debt service and capital improvements. It is presently anticipated that the repayment of this advance will begin in the near future.

Transfers for the year ended December 31, 2024, are as follows:

	<u>Transfers in</u>	<u>Transfers out</u>
Governmental funds -		
General fund		
from other funds	\$ 3,974,864	\$ -
to other funds	-	26,553,112
Economic development 1/2 cent tax to general fund	-	200,000
HUD grants from general fund	108,552	-
Public improvements funds		
from general fund	15,250,367	-
from sewer user fund	388,131	-
from nonmajor funds	277,000	-
from nonmajor funds	-	131,449
to Memorial Airport fund	-	38,073
Nonmajor governmental		
from general fund	3,187,443	-
from nonmajor funds	143,347	-
from stormwater utility	12,000	-
to general fund	-	3,351,266
to public improvement fund	-	277,000
to nonmajor funds	-	162,749
Total governmental funds	<u>23,341,704</u>	<u>30,713,649</u>
Enterprise funds -		
Sewer user fund to public improvement funds	-	388,131
Stormwater utility to nonmajor governmental funds	-	12,000
Memorial airport		
from general fund	1,627,749	-
from public improvement fund	38,073	-
Transportation services from general fund	3,858,443	-
Other enterprise funds		
from general fund	996,959	-
from public improvement fund	6,723	-
from nonmajor governmental funds	19,403	-
Total enterprise funds	<u>6,547,350</u>	<u>400,131</u>
Internal service fund from general fund	<u>1,224,726</u>	<u>-</u>
	<u>\$31,113,780</u>	<u>\$31,113,780</u>

The transfers to the enterprise funds represent, for the most part, operating subsidies. Other transfers reflect the allocation of general fund revenues to the fund legally required to spend the identified monies, along with grant-matching amounts.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**D. DUE FROM OTHER GOVERNMENTAL AGENCIES**

The amounts reflected as due from other governmental agencies on the government-wide statement of net position consist of state and federal grants receivable for both the governmental activities and the business-type activities.

**E. CAPITAL ASSETS**

Capital assets activity for the year ended December 31, 2024, was as follows:

	Balance January 1, 2024	Additions	Deletions/ Inventory Adjustments/ Transfers	Balance December 31, 2024
Governmental activities -				
Non-depreciable capital assets -				
Land	\$ 20,523,318	\$ 584,275	\$ -	\$ 21,107,593
Land - infrastructure	80,739,313	400,077	-	81,139,390
Art works	2,234,446	20,891	-	2,255,337
Intangibles	1,379,177	11,608	-	1,390,785
Construction in progress	11,132,123	26,958,565	(4,679,669)	33,411,019
Total non-depreciable capital assets	<u>116,008,377</u>	<u>27,975,416</u>	<u>(4,679,669)</u>	<u>139,304,124</u>
Depreciable capital assets -				
Land improvements	57,805,543	760,511	-	58,566,054
Infrastructure	207,578,544	2,419,431	-	209,997,975
Buildings	80,747,279	983,746	-	81,731,025
Machinery and equipment	57,532,157	7,537,549	(116,237)	64,953,469
Right-to-use assets - SBITA	3,486,644	3,324,886	(2,562,452)	4,249,078
Total depreciable capital assets	<u>407,150,167</u>	<u>15,026,123</u>	<u>(2,678,689)</u>	<u>419,497,601</u>
Less: accumulated depreciation and amortization for -				
Land improvements	(15,584,477)	(678,704)	-	(16,263,181)
Infrastructure	(67,325,432)	(2,176,465)	-	(69,501,897)
Buildings	(26,741,198)	(1,884,468)	-	(28,625,666)
Machinery and equipment	(46,326,821)	(4,811,589)	115,347	(51,023,063)
Right-to-use assets - SBITA	(2,747,689)	(1,503,622)	2,562,452	(1,688,859)
Total accumulated depreciation and amortization	<u>(158,725,617)</u>	<u>(11,054,848)</u>	<u>2,677,799</u>	<u>(167,102,666)</u>
Depreciable capital assets, net	<u>248,424,550</u>	<u>3,971,275</u>	<u>(890)</u>	<u>252,394,935</u>
Governmental activities capital assets, net	<u>\$ 364,432,927</u>	<u>\$ 31,946,691</u>	<u>\$ (4,680,559)</u>	\$ 391,699,059
				Less outstanding certificates of participation (33,948,570)
				Unspent debt proceeds 27,957,303
				Less outstanding financed purchases (509,719)
				Less outstanding SBITA obligations (2,512,906)
				Less capital-related payables (5,780,850)
				<u>Net investment in capital assets \$ 376,904,317</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**E. CAPITAL ASSETS, Continued**

The amounts above include buildings and equipment, net of accumulated depreciation, totaling \$798,971 that are related to the internal service fund reported as part of the governmental activities.

	Balance January 1, 2024	Additions	Deletions/ Inventory Adjustments/ Transfers	Balance December 31, 2024
Business-type activities -				
Non-depreciable capital assets -				
Land	\$ 4,411,394	\$ -	\$ -	\$ 4,411,394
Art works	57,105	-	-	57,105
Intangibles	96,820	500	-	97,320
Construction in progress	<u>1,498,695</u>	<u>12,660,095</u>	<u>(680,291)</u>	<u>13,478,499</u>
Total non-depreciable capital assets	<u>6,064,014</u>	<u>12,660,595</u>	<u>(680,291)</u>	<u>18,044,318</u>
Depreciable capital assets -				
Land improvements	64,635,803	-	-	64,635,803
Infrastructure	112,155,984	1,997,124	-	114,153,108
Buildings	92,625,853	212,180	-	92,838,033
Machinery and equipment	26,591,063	3,820,813	(942,463)	29,469,413
Other improvements	<u>26,398,937</u>	<u>-</u>	<u>-</u>	<u>26,398,937</u>
Total depreciable capital assets	<u>322,407,640</u>	<u>6,030,117</u>	<u>(942,463)</u>	<u>327,495,294</u>
Less: accumulated depreciation and amortization for -				
Land improvements	(21,145,028)	(1,650,312)	-	(22,795,340)
Infrastructure	(30,602,917)	(1,355,670)	-	(31,958,587)
Buildings	(26,788,538)	(1,875,223)	-	(28,663,761)
Machinery and equipment	(21,742,047)	(1,777,264)	940,087	(22,579,224)
Other improvements	<u>(25,077,856)</u>	<u>(92,125)</u>	<u>-</u>	<u>(25,169,981)</u>
Total accumulated depreciation and amortization	<u>(125,356,386)</u>	<u>(6,750,594)</u>	<u>940,087</u>	<u>(131,166,893)</u>
Depreciable capital assets, net	<u>197,051,254</u>	<u>(720,477)</u>	<u>(2,376)</u>	<u>196,328,401</u>
Business-type activities capital assets, net	<u>\$ 203,115,268</u>	<u>\$ 11,940,118</u>	<u>\$ (682,667)</u>	<u>\$ 214,372,719</u>
			Plus unspent debt proceeds	2,227,172
			Less outstanding notes payable	(16,703,618)
			Less outstanding financed purchases	(1,878,887)
			Less retainage payable	<u>(1,204,055)</u>
			Net investment in capital assets	<u>\$ 196,813,331</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**E. CAPITAL ASSETS, Continued**

	Balance January 1, 2024	Additions	Deletions/ Inventory Adjustments/ Transfers	Balance December 31, 2024
Pueblo Urban Renewal Authority discretely-presented component unit				
Non-depreciable capital assets -				
Land	\$ 1,279,647	\$ -	\$ (81,948)	\$ 1,197,699
Memorial	295,097	-	-	295,097
Total non-depreciable capital assets	<u>1,574,744</u>	<u>-</u>	<u>(81,948)</u>	<u>1,492,796</u>
Depreciable capital assets -				
Buildings	51,883,315	-	-	51,883,315
Machinery and equipment	2,113,938	163,826	-	2,277,764
Other improvements	2,725,733	328,209	-	3,053,942
Right-to-use assets - lease equipment	15,191	-	-	15,191
Right-to-use assets - SBITA	18,929	4,623	-	23,552
Total depreciable capital assets	<u>56,757,106</u>	<u>496,658</u>	<u>-</u>	<u>57,253,764</u>
Less: accumulated depreciation and amortization for -				
Buildings	(11,051,007)	(1,375,909)	-	(12,426,916)
Machinery and equipment	(1,022,152)	(157,581)	-	(1,179,733)
Other improvements	(1,133,749)	(143,046)	-	(1,276,795)
Right-to-use assets - lease equipment	(3,378)	(2,303)	-	(5,681)
Right-to-use assets - SBITA	(6,780)	(4,867)	-	(11,647)
Total accumulated depreciation and amortization	<u>(13,217,066)</u>	<u>(1,683,706)</u>	<u>-</u>	<u>(14,900,772)</u>
Depreciable capital assets, net	<u>43,540,040</u>	<u>(1,187,048)</u>	<u>-</u>	<u>42,352,992</u>
Total Pueblo Urban Renewal Authority capital assets, net	<u>\$ 45,114,784</u>	<u>\$ (1,187,048)</u>	<u>\$ (81,948)</u>	<u>\$ 43,845,788</u>
			Plus deferred amount of refunding	461,258
			Plus investments and cash restricted for capital debt	3,064,879
			Less outstanding debt obligations	(25,720,258)
			Less capital-related payables	(33,712)
			Plus net of unamortized discounts/premiums	26,180
			Net investment in capital assets	<u>\$ 21,644,135</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**E. CAPITAL ASSETS, Continued**

	<u>Balance January 1, 2024</u>	<u>Additions</u>	<u>Deletions/ Inventory Adjustments/ Transfers</u>	<u>Balance December 31, 2024</u>
Pueblo Municipal Rail Corporation discretely-presented component unit				
Non-depreciable capital assets -				
Land	\$ 529,620	\$ -	\$ -	\$ 529,620
Total depreciable capital assets	<u>529,620</u>	<u>-</u>	<u>-</u>	<u>529,620</u>
Depreciable capital assets -				
Infrastructure	3,071,960	-	-	3,071,960
Total depreciable capital assets	<u>3,071,960</u>	<u>-</u>	<u>-</u>	<u>3,071,960</u>
Less: accumulated depreciation for -				
Infrastructure	<u>(325,920)</u>	<u>(30,720)</u>	<u>-</u>	<u>(356,640)</u>
Total accumulated depreciation	<u>(325,920)</u>	<u>(30,720)</u>	<u>-</u>	<u>(356,640)</u>
Depreciable capital assets, net	<u>2,746,040</u>	<u>(30,720)</u>	<u>-</u>	<u>2,715,320</u>
Pueblo Municipal Rail Corporation capital assets, net	<u>\$ 3,275,660</u>	<u>\$ (30,720)</u>	<u>\$ -</u>	\$ 3,244,940
		Less outstanding debt obligations		<u>(895,083)</u>
		Net investment in capital assets		<u>\$ 2,349,857</u>

Depreciation expense was charged to functions/programs as follows:

Governmental activities -	
General government	\$ 2,220,673
Public safety	4,443,063
Public works	2,508,991
Culture and community welfare	737,185
Parks and recreation	1,087,103
Economic development	57,833
Total depreciation and amortization expense - governmental activities	<u>\$ 11,054,848</u>
Business-type activities -	
Golf course enterprise fund	\$ 573,588
Sewer user	2,220,474
Stormwater utility	1,094,683
Memorial airport	1,805,756
Transportation services	716,332
Other enterprise funds	339,761
Total depreciation and amortization expense - business-type activities	<u>\$ 6,750,594</u>
Discretely-presented component units -	
Pueblo Urban Renewal Authority	\$ 1,683,706
Pueblo Municipal Rail Corporation	30,720
Total depreciation and amortization expense - discretely-presented component units	<u>\$ 1,714,426</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**E. CAPITAL ASSETS, Continued**

At December 31, 2024, the City had in progress various construction projects for both governmental activities and business-type activities. Costs to date and total estimated costs are summarized below:

	Costs to December 31, 2024	Total Estimated Costs
Governmental activities -		
Parks and recreation projects	\$ 5,992,703	\$ 1,711,907
Public works projects	10,179,565	18,596,078
Other projects	17,238,751	26,498,133
	\$ 33,411,019	\$ 46,806,118
Business-type activities -		
Golf course enterprise fund	\$ 547,918	\$ 250,934
Parking facility	58,978	121,022
Sewer user	2,394,972	10,663,366
Stormwater utility	10,476,631	4,719,950
	\$ 13,478,499	\$ 15,755,272

**F. DEFERRED INFLOWS OF RESOURCES (NON-PENSION RELATED)**

Deferred inflows of resources (non-pension related) at December 31, 2024, are summarized as follows:

	Governmental Funds					Total
	General Fund	Economic Development 1/2 Cent Tax	HUD Grants	Public Improvements Fund	Other Governmental Funds	
	Property taxes	\$ 19,332,231	\$ -	\$ -	\$ -	
Notes and loans	1,266,299	-	3,180,645	-	-	4,446,944
Lease related	159,468	2,431,291	-	-	-	2,590,759
Other unavailable revenue	3,607,127	48,700	4,554,940	1,323,198	-	9,533,965
	24,365,125	2,479,991	7,735,585	1,323,198	85,376	35,989,275
Less: amounts recognized as revenue in government-wide statements	(3,607,127)	(48,700)	(4,554,940)	(1,323,198)	-	(9,533,965)
	\$ 20,757,998	\$ 2,431,291	\$ 3,180,645	\$ -	\$ 85,376	\$ 26,455,310

City of Pueblo, Colorado  
Notes to Financial Statements  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**F. DEFERRED INFLOWS OF RESOURCES (NON-PENSION RELATED), Continued**

	Pueblo Urban Renewal <u>Authority</u>
Property taxes	<u>\$ 13,953,320</u>

**G. PENSIONS**

**Public Employees Retirement Association (PERA)**

**General Information about the Pension Plan**

*Plan description.* Eligible employees of the City of Pueblo and its Discretely Presented Component Unit – Pueblo Urban Renewal Authority (PURA) are provided with pensions through the LGDTF – a cost-sharing multiple-employer defined benefit pension plan administered by Colorado Public Employees’ Retirement Association (“PERA”). Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided as of December 31, 2023.* PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee’s member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annualized into a monthly benefit based on life expectancy and other actuarial factors.

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

In all cases, the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments (COLAs), referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, will receive the maximum annual increase (A1) or A1 cap of 1.00 percent unless adjusted by the automatic adjustment provision (AAP). Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of 1.00 percent A1 cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10 percent of PERA's Annual Increase Reserve (AIR) for the LGDTF. The AAP may raise or lower the aforementioned A1 cap by up to 0.25 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

*Contributions provisions as of December 31, 2024.* Eligible employees, the City of Pueblo, and PURA are required to contribute to the LGDTF at a rate set by Colorado statute. The contribution requirements for the LGDTF are established under C.R. S. § 24-51-401, *et seq* and § 24-51-513. Employee contribution rates for the period of January 1, 2024 through December 31, 2024 are summarized on the table below:

	01/01/2024 through 12/31/2024
Employee contribution rate	9.00%

Contribution rates for the LGDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

The employer contribution requirements for all employees are summarized in the table below:

	01/01/2024 through 12/31/2024
Employer contribution rate	11.00%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	-1.02%
Amount apportioned to the LGDTF	9.98%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	2.20%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	1.50%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.08%
<b>Total Employer contribution rate to the LGDTF</b>	<b>13.76%</b>

Contribution rates for the LGDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the LGDTF in the period in which the compensation becomes payable to the member and the City of Pueblo and PURA are statutorily committed to pay the contributions to the LGDTF. Employer contributions recognized by the LGDTF from the City of Pueblo and PURA were \$4,521,866 and \$79,006, respectively, for the year ended December 31, 2024.

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022. Standard update procedures were used to roll forward the total pension liability to December 31, 2023. The City of Pueblo's and PURA's proportion of the net pension liability was based on the City of Pueblo's and PURA's contributions to the LGDTF for the calendar year 2023 relative to the total contributions of participating employers.

At December 31, 2024, the City of Pueblo and PURA reported a liability of \$23,379,206 and \$574,093, respectively, for its proportionate share of the net pension liability.

At December 31, 2023, the City of Pueblo's and PURA's proportion was 3.263 percent, which was a decrease of 0.192 percent from its proportion measured as of December 31, 2022.

For the year ended December 31, 2024, the City of Pueblo and PURA recognized pension expense of \$679,983 and \$40,303, respectively. At December 31, 2024, the City of Pueblo and PURA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<u>Primary Government-City of Pueblo</u>		
Difference between expected and actual experience	\$ 1,265,209	\$ 24,015
Net difference between projected and actual earnings on pension plans investments	6,826,825	-
Changes in assumptions of other inputs	-	-
Changes in proportionate share	-	470,144
Differences between contributions recognized and proportionate share of contributions	587,131	-
Contributions subsequent to the measurement date	4,521,866	-
City of Pueblo Total	<u>13,201,031</u>	<u>494,159</u>
<u>Discretely Presented Component Unit-PURA</u>		
Difference between expected and actual experience	31,068	590
Net difference between projected and actual earnings on pension plans investments	167,638	-
Changes in assumptions of other inputs	-	-
Changes in proportionate share	6,687	8,587
Differences between contributions recognized and proportionate share of contributions	102	9,280
Contributions subsequent to the measurement date	79,006	-
PURA Total	<u>284,501</u>	<u>18,457</u>
Total	<u>\$ 13,485,532</u>	<u>\$ 512,616</u>

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

\$4,600,872 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	City of Pueblo	PURA
2025	\$ 1,416,530	\$ 20,833
2026	2,891,279	70,998
2027	5,757,716	141,384
2028	(1,880,519)	(46,177)
	<u>\$ 8,185,006</u>	<u>\$ 187,038</u>

*Actuarial assumptions.* The total pension liability in the December 31, 2022, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30 percent
Real wage growth	0.70 percent
Wage inflation	3.00 percent
Salary increases, including wage inflation	3.20 – 11.30 percent
Long-term investment Rate of Return, net of pension plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07; (compounded annually)	1.00 percent
PERA benefit structure hired after 12/31/06 <sup>1</sup>	Financed by the AIR

<sup>1</sup>Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions for members were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumption for all members were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2022, valuation were based on the results of the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by the PERA Board on November 20, 2020.

The long-term expected return on plan assets is reviewed as part of regular experience studies performed at least every five years and asset/liability studies performed every three to five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>30 Year Expected Geometric Real Rate of Return</u>
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	<u>100.00%</u>	

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

*Discount rate.* The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled adjustments resulting from the 2018 and 2020 AAP assessments. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103 percent, at which point, the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- Beginning with the December 31, 2023, measurement date and thereafter, the FNP as of the current measurement date is used as a starting point for the GASB 67 projection test.

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

- As of the December 31, 2023, measurement date, the FNP and related disclosure components for the Local Government Division reflect payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. As of December 31, 2023, year-end, PERA recognized two additions for accounting and financial reporting purposes: a \$24 million payment received on December 4, 2023 and a \$2 million receivable. The employer disaffiliation payment and receivable allocations to the Local Government Division Trust Fund and HCTF were \$24.967 million and \$1.033 million, respectively.

Based on the above assumptions and methods, the LGDTF’s fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

*Sensitivity of the City of Pueblo’s and PURA’s proportionate share of the net pension liability to changes in the discount rate.* The following presents the City of Pueblo’s and PURA’s proportionate share of the net pension liability calculated using the discount rate of 7.25 percent as of the measurement date, as well as if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent):

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1 % Increase (8.25%)
Proportionate share of the net pension liability - City of Pueblo	\$ 45,825,844	\$ 23,379,206	\$ 4,576,495
Proportionate share of the net pension liability - PURA	\$ 1,125,287	\$ 574,093	\$ 112,379

*Pension plan fiduciary net position.* Detailed information about the LGDTF’s fiduciary net position is available in PERA’s annual comprehensive financial report which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**New Hire Fire and Police Association (FPPA)**

**General Information about the Pension Plan**

*Plan description.* The Statewide Retirement Plan is a cost-sharing multiple-employer defined benefit pension plan. The plan consists of four components: Defined Benefit Component, Hybrid Defined Benefit Component, Social Security Component, and Money Purchase Component. The Plan currently has 230 participating employee fire and police departments.

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

The Defined Benefit Component and Social Security Component cover substantially all full-time employees of participating fire or police departments in Colorado hired on or after April 8, 1978, provided that they are not already covered by a statutorily exempt plan. Employers once had the option to withdraw from the Plan, but a change in state statutes eliminated this option effective January 1, 1988, unless the employer elects and is determined to be eligible to participate in the Statewide Money Purchase Plan.

In 2003, legislation was enacted that allows departments who cover their firefighters and police officers in money purchase plans to elect coverage under the plan. As of August 5, 2003, clerical and other personnel from fire districts whose services are auxiliary to fire protection may also participate in the Plan. As of January 1, 2020, Colorado police and sheriff departments who participate in Social Security have the option of affiliating for coverage under the Plan.

The Plan assets are in the Fire & Police Members' Benefit Investment Fund Long-Term Pool and the Fire & Police Members' Self-Directed Investment Fund (for Deferred Retirement Option Plan (DROP) assets and Money Purchase Component assets). The Long-term Pool is designed primarily for open plans with a longer time horizon, appropriate risk tolerance, and lower liquidity needs. The investment return assumption is 7.00 percent.

Members participating in DROP or in the Money Purchase Component choose among various investment options offered by an outside investment manager.

The Plan is administered by the Fire & Police Pension Association of Colorado (FPPA). FPPA issues a publicly available annual comprehensive financial report that can be obtained on FPPA's website at <http://www.fppaco.org>.

*Benefits provided.* The FPPA Board of Directors may change the retirement age on an annual basis, depending upon the results of the actuarial valuation and other circumstances. The Normal Retirement Age should not be less than age 55 or more than age 60. Any member with at least twenty-five years of service may retire at any time after age of 55 and shall be eligible for a normal retirement pension. Members with combined age and years of service totaling 80 or more, with a minimum age of 50 also qualify for a normal retirement pension.

A member is eligible for retirement after attainment of age 55 with at least five years of credited service.

A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis.

The annual retirement benefit for the Defined Benefit Component is 2.0 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent of the average of the member's highest three years' base salary for each year of service thereafter.

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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

Beginning January 1, 2007, the annual normal retirement benefit for members of the Social Security Component is 1.0 percent of the member's highest three years base salary for each year of credited service up to ten years plus 1.25 percent of the average of the member's highest three years' base salary for each year thereafter. Prior to 2007, the benefit for members of the Social Security Component will be reduced by the amount of social security income the member receives annually, calculated as if the social security benefit started as of age 62.

The annual retirement benefit of the Hybrid Defined Benefit Component is 1.9 percent of the average of the member's highest three years' base salary for each year of credited service through December 31, 2022 and 1.5 percent of the average of the member's highest three years' base salary for each year of credited service after January 1, 2023.

Benefits paid to retired members and beneficiaries may be increased annually on October 1 via cost of living adjustment (COLA). COLAs may be compounding or non-compounding. The increase in benefits, if any, is based on the FPPA Board of Director's discretion. Compounding COLAs can range from 0 to the higher of 3 percent or the Consumer Price Index for Urban Wage Earners and Clerical Workers. Non-compounding COLAs take into consideration the investment returns, compounding COLAs and other economic factors. COLAs may begin once the retired member has been receiving retirement benefits for at least 12 calendar months prior to October 1.

Upon termination, the vested account balance within the Money Purchase Component becomes available to the member.

Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution.

*Contributions.* Contributions rates for the Plan are set by statute. The FPPA Board of Directors may further increase the required contributions, equally between employer and member, upon approval through an election by both the employers and members.

Members of the Defined Benefit Component contribute 12.0 percent of base salary. In 2020, legislation was enacted to increase the employer contributions rate to the Plan beginning in 2021. Employer contribution rates will increase 0.5 percent annually through 2030 to a total of 13.0 percent of base salary. These increases result in a combined contribution rate of 25.0 percent of base salary in 2030. In 2023, the total combined member and employer contribution rate of 21.5 percent.

Contributions from Defined Benefit Component members and employers of departments re-entering the Defined Benefit Component are established by resolution and approved by the FPPA Board of Directors. The continuing rate of contribution for reentry groups is determined for each reentry group. The additional contribution amount is determined locally and may be paid by the member, the employer, or split 50/50. Per the 2020 legislation, the required employer contribution rate for reentry departments also increases 0.5 percent annually. These increases result in a minimum combined contribution rate of 25.2 percent in 2030. In 2023, the total minimum required member and employer contribution rate was 21.7 percent.

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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

Members of the Social Security Component contribute 6.0 percent of base salary. Per 2020 legislation, employer contributions will increase 0.25 percent annually through 2030 to a total of 6.5 percent of base salary. These increases result in a combined contribution rate of 12.5 percent of base salary in 2030. In 2023, the total combined member and employer contribution rate was 10.75 percent.

The Hybrid Defined Benefit Component and Money Purchase Component members and their employers are currently each contributing at the rate determined by the individual employer. Effective January 1, 2023, the employer and member minimum contribution rates will increase by 0.125 percent annually until they reach a minimum rate of 9 percent each and at least a combined rate of 18 percent in 2030. In 2023, the total minimum combined member and employer contribution rate was 16.25 percent.

The Hybrid Defined Benefit Component sets contribution rates at a level that enables the defined benefits to be fully funded at the member's retirement date. The amount allocated to the Hybrid Defined Benefit Component is set annually by the FPPA Board of Directors. The Hybrid Defined Benefit Component contribution rate from July 1, 2023 through June 30, 2024 is 14.24 percent. The Hybrid Defined Benefit Component contribution rate from January 1, 2023 through June 30, 2023 was 13.90 percent. Contributions in excess of those necessary to fund the defined benefit are allocated to the member's self-directed account in the Money Purchase Component.

Within the Money Purchase Component, members are always fully vested in their own contributions, as well as the earnings those contributions. Vesting in the employer's contributions within the Money Purchase Component, and earnings on those contributions occurs according to the vesting schedule set by the plan document at 20 percent per year after the first year of service and to be 100 percent vested after five years of service or the attainment of age 55. Employer and member contributions are invested in funds at the discretion of members.

A member of the Plan may elect to make voluntary after-tax contributions to the Money Purchase Component of the Plan. Additional voluntary contributions from the employer are made on a pre-tax basis.

Contributions to the pension plan from the City of Pueblo were \$2,869,624 for the year ended December 31, 2024.

**Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2024, the City of Pueblo reported a liability of zero for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2024. The City of Pueblo's proportion of the net pension liability was based on the City of Pueblo's contributions to the Plan for the calendar year 2023 relative to the total contributions of participating employers to the Plan.

At December 31, 2023, the City of Pueblo's proportion was 2.532 percent, which was a decrease of 0.609 percent from its proportion measured as of December 31, 2022.

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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

For the year ended December 31, 2024, the City of Pueblo recognized pension expense of \$2,562,347. The Statewide Retirement Plan's beginning deferral amounts as of the measurement date is a restated amount from the combination of the outstanding deferral amounts as of the measurement date from the prior year of the Statewide Defined Benefit Plan and the Statewide Hybrid Plan. This restatement resulted in a decrease of the City's pension expense by \$390,578. At December 31, 2024, the City of Pueblo reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 4,805,674	\$ 230,898
Net difference between projected and actual earnings on pension plan investments	3,450,035	-
Changes in assumptions	2,787,481	-
Changes in proportionate share	2,669,748	
Differences between contributions recognized and proportionate share of contributions	324,985	-
Contributions subsequent to the measurement date	2,869,624	-
Total	\$ 16,907,547	\$ 230,898

\$2,869,624 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	
2025	\$ 2,405,592
2026	3,262,633
2027	4,405,334
2028	949,873
2029	1,027,838
Thereafter	1,755,755
Total	\$ 13,807,025

*Actuarial assumptions.* The actuarial valuations for the Statewide Retirement Plan were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2023. The valuations used the following actuarial assumption and other inputs:

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

	<u>Total Pension Liability</u>	<u>Actuarial Determined Contributions</u>
Actuarial Valuation Date	January 1, 2024	January 1, 2023
Actuarial Method	Entry Age Normal	Entry Age Normal
Amortization Method	N/A	Level % of Payroll, Open
Amortization Period	N/A	30 Years
Long-term Investment Rate of Return, net*	7.00%	7.00%
Projected Salary Increases*	4.25% - 11.25%	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0.00%	0.00%
* Includes Inflation at	2.50%	2.50%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, and then projected using the ultimate values of the MP-2020 projection scale for all years. The pre-retirement mortality assumption uses Pub-2010 Safety Healthy Employee Mortality Tables for males and females, amount-weighted, and then projected with the MP-2020 ultimate projection scale. The pre-retirement non-duty mortality tables are adjusted to 60% multiplier. The on-duty mortality rate is 0.00015.

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scales. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its January 2022 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Co., based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2023. The actuarial assumptions impact actuarial factors for benefit purposes such as purchase of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2023 are summarized in the following table:

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	35.0%	8.33%
Equity Long/Short	6.0%	7.27%
Private Markets	34.0%	10.31%
Fixed Income – Rates	10.0%	5.35%
Fixed Income – Credit	5.0%	5.89%
Absolute Return	9.0%	6.39%
Cash	<u>1.0%</u>	4.32%
Total	<u>100.0%</u>	

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board’s funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the Statewide Retirement Plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

As of the measurement period ending December 31, 2023, the COLA assumption, which was previously 0.00%, was revised to reflect the true nature of Board’s Benefits Policy which includes a variable COLA and supplemental payments. Consistent with Board’s policy, the new COLA assumption will fluctuate from year to year depending on plan experience and is the long-term COLA assumption which results in no Net Pension Asset. If current assets do not support Total Pension Liabilities using a COLA assumption of greater than 0.00%, then a COLA assumption of 0.00% will be used and a Net Pension Liability will be reported.

*Discount rate.* Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 3.77% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting single discount rate is 7.00%.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

*Sensitivity of the City of Pueblo’s proportionate share of the net pension liability to changes in the discount rate.* Regarding the sensitivity of the net pension liability/(asset) to changes in the single discount rate, the following presents the plan’s net pension liability/(asset), calculated using a single discount rate of 7.00%, as well as what the plan’s net pension liability/(asset) would be if it were calculated using a single discount rate that is one percent lower and one percent higher:

	1% Decrease (6.00%)	Rate Assumption (7.00%)	1 % Increase (8.00%)
Proportionate share of the net pension liability (asset)	\$ 14,149,692	\$ -	\$ -

*Pension plan fiduciary net position.* Detailed information about the SWDB’s fiduciary net position is available in FPPA’s annual comprehensive financial report which can be obtained at <http://www.fppaco.org>.

**Payable to the pension plan**

At December 31, 2024, the City reported a payable of \$242,352 for the outstanding amount of contributions to the pension plan required for the year ended December 31, 2024.

**Fire and Police Pension Association Old-Hire Police Plan**  
**(Old Hire Police Plan)**

**General Information about the Pension Plan**

*Plan description.* The Fire & Police Pension Association (FPPA) administers an agent multiple-employer Public Employee Retirement System (PERS). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available annual comprehensive financial report that can be obtained at FPPAco.org. Once in the site, locate the site map at the bottom of the web page and you will find the ‘Annual Report’ link.

*Benefits provided.* Members included are active employees hired prior to April 8, 1978, electing to remain covered under the provisions of the City’s current plan. The Normal Retirement Date of a member shall be the date on which he attains age 55 and has completed 20 years of service or has completed 25 years of service. Any Police Officer who elects to retire on or after his Normal Retirement Date shall be eligible for a monthly pension equal to 2.5% of his highest annual compensation times years of service, but the total monthly pension shall not be greater than 85% of his highest annual compensation.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

A Police Officer who terminated employment with 20 years of service before attaining age 55 shall be eligible for a monthly pension, starting at age 55, calculated in the same manner as the normal retirement benefit. Employee contributions without interest are refunded to Police Officers who terminate employment prior to completion of 20 years of service.

There are no death and disability benefits but members may elect one of the actuarially equivalent joint and survivor options at the time of retirement.

Cost-of-living Adjustment (COLA) benefits are increased in proportion to pay for rank at retirement. The current law has limited the increase to 3% for benefits earned after January 1, 1980. A side fund has been established to provide for full rank escalation.

*Employees covered by benefit terms.* At December 31, 2024, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	92
Inactive, Nonretired Members	0
Active Members	0
Total	<u>92</u>

*Contributions.* Members of this fund are currently contributing at the rate of 10% of base salary. For the year ended December 31, 2024, there were no active members in the plan. The City's actuarially determined contribution rates are calculated as of January 1 of even numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2022, determines the contribution amounts for 2023 and 2024. Contributions to the pension plan from the City of Pueblo were \$1,150,952 for the year ended December 31, 2024.

**Net Pension Liability**

The City of Pueblo's net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2024.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

*Actuarial assumptions.* The total pension liability in the January 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method	Entry Age Normal
Amortization Method	N/A
Remaining Amortization Period	N/A
Asset Valuation Method	5-Year smoothed fair value
Inflation	2.50 percent
Salary Increases	N/A
Investment Rate of Return	6.50 percent
Retirement Age	Any remaining actives are assumed to retire immediately

**Mortality:**

- Post Retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projections scales, and then projected prospectively using the ultimate rates of the scale for all years.
- Disabled (pre-1980): Post retirement rates set forward three years

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund’s target asset allocation as of December 31, 2023 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Nominal Rate of Return</u>
Cash	5.0%	5.5%
Fixed Income – Rates	30.0%	5.4%
Fixed Income – Credit	6.0%	5.9%
Absolute Return	6.0%	7.4%
Long Short	6.0%	7.0%
Global Public Equity	17.0%	8.3%
Private Capital	30.0%	10.2%
Total	<u>100.00%</u>	

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

*Discount rate.* Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 6.50%; the municipal bond rate is 3.77% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 6.50%.

**Changes in the Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at 12/31/2023	\$ 52,340,634	\$ 42,240,629	\$ 10,100,005
Changes for the year:			
Service cost	-	-	-
Interest	3,239,276	-	3,239,276
Differences between expected and actual experience	(597,905)	-	(597,905)
Changes in assumptions	(693,502)	-	(693,502)
Contributions - employer	-	1,055,039	(1,055,039)
Contributions - employee	-	-	-
Net investment income	-	2,577,190	(2,577,190)
Benefit payments	(5,091,377)	(5,091,377)	-
Administrative expense	-	(28,926)	28,926
Net changes	(3,143,508)	(1,488,074)	(1,655,434)
Balances at 12/31/2024	\$ 49,197,126	\$ 40,752,555	\$ 8,444,571

*Sensitivity of the City of Pueblo’s proportionate share of the net pension liability to changes in the discount rate.* Regarding the sensitivity of the net pension liability to changes in the Single Discount Rate, the following presents the plan’s net pension liability, calculated using a Single Discount Rate of 6.50%, as well as what the plan’s net pension liability would be if it were calculated using a Single Discount Rate that is one percent lower and one percent higher:

	Single Discount Rate		
	1% Decrease (5.50%)	Assumption (6.50%)	1 % Increase (7.50%)
City's net pension liability	\$ 12,081,765	\$ 8,444,571	\$ 5,234,304

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

*Pension plan fiduciary net position.* Detailed information about the PERS’s fiduciary net position is available in FPPA’s annual comprehensive financial report which can be obtained at <http://www.fppaco.org>.

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2024, the City of Pueblo recognized pension expense of (\$499,194). At December 31, 2024, the City of Pueblo reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 2,685,703	\$ -
Contributions subsequent to the measurement date	1,150,952	-
Total	\$ 3,836,655	\$ -

\$1,150,952 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	
2025	\$ 509,288
2026	845,922
2027	1,322,811
2028	7,682
	\$ 2,685,703

**Payable to the pension plan**

At December 31, 2024, the City reported a payable of \$95,913 for the outstanding amount of contributions to the pension plan required for the year ended December 31, 2024.

City of Pueblo, Colorado  
Notes to Financial Statements  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**Fire and Police Pension Association Old Hire Fire Plan**  
**(Old Hire Fire Plan)**

**General Information about the Pension Plan**

*Plan description.* The Fire & Police Pension Association (FPPA) administers an agent multiple-employer Public Employee Retirement System (PERS). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available annual comprehensive financial report that can be obtained at [FPPAco.org](http://FPPAco.org). Once in the site, locate the site map at the bottom of the web page and you will find the ‘Annual Report’ link.

*Benefits provided.* Members included are active employees hired prior to April 8, 1978, electing to remain covered under the provisions of the City’s current plan. The Normal Retirement Date of a member shall be the date on which he attains age 50 and has completed at least 20 years of credited service. Any Firefighter who elects to retire on or after his Normal Retirement Date shall be eligible for a monthly pension equal to one-half of his basic monthly salary at the date of his retirement, plus an additional 3% of monthly salary for each additional full year worked after reaching eligibility for normal retirement and after January 1, 1994. In addition, for each full month of service after reaching eligibility for normal retirement the monthly pension shall be increased by 0.25% of monthly salary. In no case shall the total benefit exceed 80% of monthly salary.

Active members who die with less than 20 years of service and 50 years of age are covered by the provisions of the Statewide Death and Disability fund. The spouses of active members who die after attaining eligibility for retirement benefits receive a benefit from the plan payable as a 50% joint and survivor benefit. Disability benefits are payable from the Statewide Death and Disability fund.

At the death of a retired member, the member’s beneficiary shall receive until death or remarriage, a monthly pension equal to one-third of the salary of the highest paid Firefighter at the time of retirement, but not less than \$750 per month. Prior to retirement, the Firefighter can also choose an actuarially equivalent joint and survivor option as specified in section 2-2-18 of the city code of Ordinances.

Cost-of-living Adjustment (COLA) benefits are increased in proportion to pay for rank at retirement. The current law has limited the increase to 3% for benefits earned after January 1, 1980. Survivor benefits equal to one-third of the salary of a first-grade Firefighter at the time of retirement, but not less than \$750 per month, are not eligible for rank escalation increases. Survivor benefits based on the actuarially equivalent Option A or Option B are eligible for rank escalation increases.

A member may elect to participate in the Deferred Retirement Option Plan (DROP) after reaching eligibility for Normal Retirement. A member can continue to work while participating in the DROP but must terminate employment within 5 years of entry into the DROP. The member’s percentage of retirement benefit is frozen at the time of entry into the DROP. The monthly payments that begin at entry into the DROP are accumulated until the member terminates service, at which time the DROP accumulated benefits can be paid as a lump sum, if desired. The member continues contributing 8% of pay which is credited to the DROP.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

*Employees covered by benefit terms.* At December 31, 2024, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	102
Inactive, Nonretired Members	0
Active Members	0
Total	102

*Contributions.* Members of this fund are currently contributing at the rate of 8% of base salary. For the year ended December 31, 2024, there were no active members in the plan. The City’s actuarially determined contribution rates are calculated as of January 1 of even numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2022, determines the contribution amounts for 2023 and 2024. Contributions to the pension plan from the City of Pueblo were \$1,519,685 for the year ended December 31, 2024.

**Net Pension Liability**

The City of Pueblo’s net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2024.

*Actuarial assumptions.* The total pension liability in the January 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method	Entry Age Normal
Amortization Method	N/A
Remaining Amortization Period	N/A
Asset Valuation Method	5-Year smoothed fair value
Inflation	2.50 percent
Salary Increases	N/A
Investment Rate of Return	6.50 percent
Retirement Age	Any remaining actives are assumed to retire immediately

**Mortality:**

- Post-retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.
- Disabled (pre-1980): Post-retirement rates set forward three years.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund’s target asset allocation as of December 31, 2023 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Nominal Rate of Return</u>
Cash	5.0%	5.5%
Fixed Income – Rates	30.0%	5.4%
Fixed Income – Credit	6.0%	5.9%
Absolute Return	6.0%	7.4%
Long/Short	6.0%	7.0%
Global Public Equity	17.0%	8.3%
Private Capital	<u>30.0%</u>	10.2%
Total	<u>100.00%</u>	

*Discount rate.* Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 6.50%; the municipal bond rate is 3.77% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 6.50%.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**Changes in the Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at 12/31/2023	\$ 40,089,234	\$ 28,784,728	\$ 11,304,506
Changes for the year:			
Service cost	-	-	-
Interest	2,462,935	-	2,462,935
Differences between expected and actual experience	3,828,913	-	3,828,913
Changes in assumptions	(700,774)	-	(700,774)
Contributions - employer	-	1,393,045	(1,393,045)
Contributions - employee	-	-	-
Net investment income	-	1,742,514	(1,742,514)
Benefit payments	(4,466,148)	(4,466,148)	-
Administrative expense	-	(34,810)	34,810
Net changes	1,124,926	(1,365,399)	2,490,325
Balances at 12/31/2024	\$ 41,214,160	\$ 27,419,329	\$ 13,794,831

*Sensitivity of the City of Pueblo's proportionate share of the net pension liability to changes in the discount rate.* Regarding the sensitivity of the net pension liability to changes in the Single Discount Rate, the following presents the plan's net pension liability, calculated using a Single Discount Rate of 6.50%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is one percent lower and one percent higher:

	Single Discount Rate		
	1% Decrease (5.50%)	Assumption (6.50%)	1 % Increase (7.50%)
City's net pension liability	\$ 16,629,326	\$ 13,794,831	\$ 11,277,965

*Pension plan fiduciary net position.* Detailed information about the PERS's fiduciary net position is available in FPPA's annual comprehensive financial report which can be obtained at <http://www.fppaco.org>.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2024, the City of Pueblo recognized pension expense of \$4,006,682. At December 31, 2024, the City of Pueblo reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 1,839,681	\$ -
Contributions subsequent to the measurement date	1,519,685	-
Total	\$ 3,359,366	\$ -

\$1,519,685 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	
2025	\$ 348,608
2026	579,206
2027	906,051
2028	5,816
	\$ 1,839,681

**Payable to the pension plan**

At December 31, 2024, the City reported a payable of \$126,640 for the outstanding amount of contributions to the pension plan required for the year ended December 31, 2024.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**SUMMARY OF ALL PENSION PLANS**

	Net Pension <u>Liability</u>	Net Pension <u>Assets</u>	Deferred Outflows <u>of Resources</u>	Deferred Inflows <u>of Resources</u>	Pension <u>Expense</u>
Primary Government-City of Pueblo					
PERA - Governmental Activities	\$16,884,018	\$ -	\$ 9,533,533	\$ 356,872	\$ 491,071
FPPA New Hire Fire and Police	-	-	16,907,547	230,898	2,562,347
FPPA Old Hire Fire	13,794,831	-	3,359,366	-	4,006,682
FPPA Old Hire Police	<u>8,444,571</u>	<u>-</u>	<u>3,836,655</u>	<u>-</u>	<u>(499,194)</u>
Governmental Activities Total	<u>39,123,420</u>	<u>-</u>	<u>33,637,101</u>	<u>587,770</u>	<u>6,560,906</u>
PERA - Business Type Activities	<u>6,495,188</u>	<u>-</u>	<u>3,667,498</u>	<u>137,287</u>	<u>188,912</u>
City of Pueblo Total	<u>45,618,608</u>	<u>-</u>	<u>37,304,599</u>	<u>725,057</u>	<u>6,749,818</u>
Discretely Presented Component Unit-PURA					
PERA	<u>574,093</u>	<u>-</u>	<u>284,501</u>	<u>18,457</u>	<u>40,303</u>
PURA Total	<u>574,093</u>	<u>-</u>	<u>284,501</u>	<u>18,457</u>	<u>40,303</u>
Total	<u>\$46,192,701</u>	<u>\$ -</u>	<u>\$ 37,589,100</u>	<u>\$ 743,514</u>	<u>\$ 6,790,121</u>

\$10,062,127 and \$79,006 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	<u>City of Pueblo</u>	<u>PURA</u>
2025	\$ 4,680,018	\$ 20,833
2026	7,579,040	70,998
2027	12,391,912	141,384
2028	(917,148)	(46,177)
2029	1,027,838	-
Thereafter	<u>1,755,755</u>	<u>-</u>
Total	<u>\$ 26,517,415</u>	<u>\$ 187,038</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

**Public Employees Retirement Association (PERA)**

**General Information about the OPEB Plan**

*Plan description.* Eligible employees of the Primary Government (City of Pueblo) and its Discretely Presented Component Unit (Pueblo Urban Renewal Authority (PURA)) are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided.* The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

City of Pueblo, Colorado  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

*PERA Benefit Structure*

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

*Contributions.* Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the City of Pueblo and PURA is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the City of Pueblo and PURA were \$321,279 and \$5,856 respectively, for the year ended December 31, 2024.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At December 31, 2024, the City of Pueblo and PURA reported a liability of \$1,784,315 and \$44,376, respectively, for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2022. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2023. The City of Pueblo and PURA proportion of the net OPEB liability was based on the City of Pueblo and PURA contributions to the HCTF for the calendar year 2023 relative to the total contributions of participating employers to the HCTF.

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

At December 31, 2023, the City of Pueblo and PURA's proportion was 0.257 percent, which was an increase of 0.011 percent from its proportion measured as of December 31, 2022.

For the year ended December 31, 2024, the City of Pueblo and PURA recognized OPEB expense of (\$58,644) and \$3,347, respectively. At December 31, 2024, the City of Pueblo and PURA reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<u>Primary Government - City of Pueblo</u>		
Difference between expected and actual experience	\$ -	\$ 365,712
Net difference between projected and actual earnings on OPEB plan investments	55,186	-
Changes in assumptions	20,982	189,198
Changes in proportionate share	110,061	77,927
Differences between contributions recognized and proportionate share of contributions	-	3,340
Contributions subsequent to the measurement date	321,279	-
City of Pueblo Total	507,508	636,177
<u>Discretely Presented Component Unit - PURA</u>		
Difference between expected and actual experience	-	9,095
Net difference between projected and actual earnings on OPEB plan investments	1,372	-
Changes in assumptions	522	4,706
Changes in proportionate share	14,788	2,821
Differences between contributions recognized and proportionate share of contributions	-	99
Contributions subsequent to the measurement date	5,856	-
PURA Total	22,538	16,721
Total	\$ 530,046	\$ 652,898

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

\$321,279 and \$5,856, respectively, reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended	<u>City of Pueblo</u>	<u>PURA</u>
2025	\$ (231,607)	\$ (776)
2026	(115,056)	674
2027	(28,493)	1,309
2028	(70,495)	(189)
2029	(7,616)	(538)
Thereafter	3,319	(519)
	<u>\$ (449,948)</u>	<u>\$ (39)</u>

*Actuarial assumptions.* The total OPEB liability in the December 31, 2022 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30 percent
Real wage growth	0.70 percent
Wage inflation	3.00 percent
Salary increases, including wage inflation	3.20 – 11.30 percent
Long-term investment Rate of Return, net of OPEB plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	7.00 percent in 2023, gradually decreasing to 4.50 percent in 2033
Medicare Part A premiums	3.50 percent for 2023, gradually increasing to 4.50 in 2035

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

Each year the per capita health care costs were developed by plan option; based on 2023 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the United Healthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors are then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

Age-Related Morbidity Assumptions

<u>Participant Age</u>	<u>Annual Increase (Male)</u>	<u>Annual Increase (Female)</u>
65-68	2.20%	2.30%
69	2.80%	2.20%
70	2.70%	1.60%
71	3.10%	0.50%
72	2.30%	0.70%
73	1.20%	0.80%
74	0.90%	1.50%
75-85	0.90%	1.30%
86 and older	0.00%	0.00%

Sample Age	MAPD PPO #1 with Medicare Part A		MAPD PPO #2 with Medicare Part A		MAPD HMO (Kaiser) Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$ 1,692	\$ 1,406	\$ 579	\$ 481	\$ 1,913	\$ 1,589
70	\$ 1,901	\$ 1,573	\$ 650	\$ 538	\$ 2,149	\$ 1,778
75	\$ 2,100	\$ 1,653	\$ 718	\$ 566	\$ 2,374	\$ 1,869

Sample Age	MAPD PPO #1 without Medicare Part A		MAPD PPO #2 without Medicare Part A		MAPD HMO (Kaiser) Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$ 6,469	\$ 5,373	\$ 4,198	\$ 3,487	\$ 6,719	\$ 5,581
70	\$ 7,266	\$ 6,011	\$ 4,715	\$ 3,900	\$ 7,546	\$ 6,243
75	\$ 8,026	\$ 6,319	\$ 5,208	\$ 4,101	\$ 8,336	\$ 6,563

The 2023 Medicare Part A premium is \$506 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

City of Pueblo, Colorado  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2022, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

<u>Year</u>	<u>PERACare Medicare Plans</u>	<u>Medicare Part A Premiums</u>
2023	7.00%	3.50%
2024	6.75%	3.50%
2025	6.50%	3.75%
2026	6.25%	3.75%
2027	6.00%	4.00%
2028	5.75%	4.00%
2029	5.50%	4.00%
2030	5.25%	4.25%
2031	5.00%	4.25%
2032	4.75%	4.25%
2033	4.50%	4.25%
2034	4.50%	4.25%
2035+	4.50%	4.50%

Mortality assumptions used in the December 31, 2022, valuation for the determination of the total OPEB liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the total OPEB liability for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for State and Local Government Divisions were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

City of Pueblo, Colorado  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The following health care cost assumptions were updated and used in the roll forward calculation for the HCTF:

- Per capita health care costs in effect as of December 31, 2022, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2023 plan year.
- The morbidity rates used to estimate individual retiree and spouse costs by age and by gender were updated effective December 31, 2022, actuarial valuation. The revised morbidity rate factors are based on a review of historical claims experience by age, gender, and status (active versus retired) from actuary's claims data warehouse.
- The health care cost trend rates applicable to health care premiums were revised to reflect the then current expectation of future increases in those premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by the Board's actuary, as discussed above.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

The actuarial assumptions used in the December 31, 2022, valuations were based on the results of the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were reviewed and adopted by the PERA Board on November 20, 2020.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared at least every five years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>30 Year Expected Geometric Real Rate of Return</u>
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	<u>6.00%</u>	4.70%
Total	<u>100.00%</u>	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

*Sensitivity of the City of Pueblo and PURA proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates.* The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1 % Increase in Trend Rates
Initial PERACare Medicare trend rate	5.75%	6.75%	7.75%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.50%	3.50%	4.50%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Proportionate share of the net OPEB liability - City of Pueblo	\$ 1,733,103	\$ 1,784,315	\$ 1,840,023
Proportionate share of the net OPEB liability - PURA	\$ 43,102	\$ 44,376	\$ 45,761

*Discount rate.* The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2023, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- Beginning with the December 31, 2023, measurement date and thereafter, the FNP as of the current measurement date is used as a starting point for the GASB 74 projection test.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

- As of the December 31, 2023, measurement date, the FNP and related disclosure components for the HCTF reflect payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. As of the December 31, 2023, year-end, PERA recognized two additions for accounting and financial reporting purposes: a \$24 million payment received on December 4, 2023, and a \$2 million receivable. The employer disaffiliation payment and receivable allocations to the HCTF and Local Government Division Trust Fund were \$1.033 million and \$24.967 million, respectively.

Based on the above assumptions and methods, the HCTF’s fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

*Sensitivity of the City of Pueblo proportionate share of the net OPEB liability to changes in the discount rate.* The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1 % Increase (8.25%)
Proportionate share of the net OPEB liability - City of Pueblo	\$ 2,107,500	\$ 1,784,315	\$ 1,507,830
Proportionate share of the net OPEB liability - PURA	\$ 52,414	\$ 44,376	\$ 37,500

*OPEB plan fiduciary net position.* Detailed information about the HCTF’s fiduciary net position is available in PERA’s annual comprehensive financial report which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**POLICE UNIT**

**General Information about the OPEB Plan**

*Plan description.* The plan allows eligible participants to enroll in postretirement medical and dental plans but does not provide any explicit subsidy. The plan is a single employer, defined benefit plan.

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

*Eligibility.* Active members are eligible for normal retirement with at least 55 years of age and 25 years of service. Active members may retire early if they are age 50 and have 30 years of service. Active members who become disabled may meet criteria for disability retirement eligibility prior to normal retirement. Any person employed by the City of Pueblo Police Unit on a permanent, full-time basis are included.

*Plan Membership.* At December 31, 2024, the following employees were covered by the benefit terms:

Active Members	182
Retirees, Surviving Spouses, and Covered Spouses	4
Total	186

*Benefits provided.* The City of Pueblo allows eligible participants to enroll in medical and dental plans upon retirement. The premiums for these plans are paid entirely by the plan participants. Thus, the City is only responsible for the implicit subsidy.

The implicit subsidy can be defined as the difference between the true cost of healthcare coverage and the insurance premiums charged for retirees and older workers. Healthcare utilization and costs increase with age, yet when insurance premiums are set, they are often established as singular amounts without regard to age. A portion of the singular premium paid by younger workers subsidizes the higher costs for retirees and older workers. This subsidy is reallocated to the OPEB plan when determining the true costs under GASB 75.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The plan operates on a pay-as-you-go basis and thus, has no assets. At December 31, 2024, the City of Pueblo reported a net OPEB liability of \$3,568,815. The net OPEB liability for the Police Unit was measured as of December 31, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2023 using data as of that date provided by the City and rolled forward to the measurement date of December 31, 2024.

The changes in the total OPEB liability are as follows:

	Total OPEB Liability
Balance at 12/31/2023	\$ 4,389,211
Changes for the year:	
Service cost	318,004
Interest	187,092
Changes in benefit terms	-
Differences between expected and actual experience	(883,201)
Changes in assumptions	(381,886)
Benefit payments, including refunds of employee contributions	(60,405)
Net change in total OPEB liability	(820,396)
Balance at 12/31/2024	\$ 3,568,815

City of Pueblo, Colorado  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

For the year ended December 31, 2024, the City of Pueblo recognized OPEB expense of (\$257,841). At December 31, 2024, the City of Pueblo reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 2,289,406
Difference in changes of assumptions	105,536	4,098,978
Total	\$ 105,536	\$ 6,388,384

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended	
2025	\$ (702,532)
2026	(702,532)
2027	(702,532)
2028	(702,532)
2029	(702,532)
Thereafter	(2,770,188)
	\$ (6,282,848)

*Actuarial assumptions.* The total OPEB liability in the December 31, 2023, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age normal, Level percent of salary
Asset valuation	N/A
Discount rate	4.28%
Future salary increase	Varies by year of service 15 years or more – 4.25% up to 2 years or less - 11.75%

**City of Pueblo, Colorado**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

The mortality assumption used is the Safety Pub-2010 Headcount Weighted Mortality Tables, projected on a fully generational basis using mortality scale MP-2021. The disabled mortality assumption used is Safety Pub-2010 Headcount Weighted Mortality Tables for Disabled Retirees, projected on a fully generational basis using mortality scale MP-2021. The mortality assumption for current and future beneficiaries used is the Pub-2010 Headcount Weighted Contingent Survivor Mortality Tables, projected on a fully generational basis using mortality scale MP-2021. MP-2021 was released by the Society of Actuaries (SOA) in October 2021. Note, the SOA has not produced an updated mortality improvement scale due to the experience years associated with the COVID-19 pandemic. Based on industry-wide expectations and the limited experience we have seen within the City of Pueblo plans, we do not believe any update is needed to the current assumption in light of the COVID-19 pandemic.

Covered health care and prescription drug expenses were assumed to increase by the percentages shown in the following table. The initial trend rate was developed using our National Health Care Trend Survey. The survey gathers information of trend expectations for the coming year from various insurers and PBMs. The ultimate trend is developed based on a building block approach which considers CPI, GDP, and Technology growth. We looked at projections published by CMS and considered the latest Getzen model as published by the Society of Actuaries to come up with these expectations.

<u>Year</u>	<u>Trend Rate</u>
2025	7.00%
2026	6.75%
2027	6.50%
2028	6.25%
2029	6.00%
2030	5.75%
2031	5.50%
2032	5.25%
2033	5.00%
2034	4.75%
2035	4.50%

*Sensitivity of the City of Pueblo’s net OPEB liability to changes in the Health Care Cost Trend Rates.* The following tables depict the sensitivity of the net OPEB liability due to changes in health care cost trend rates which are required under GASB No. 75.

	<u>1% Decrease in Trend Rates</u>	<u>Current Trend Rates</u>	<u>1 % Increase in Trend Rates</u>
Net OPEB liability	\$ 3,134,254	\$ 3,568,815	\$ 4,085,222

*Discount rate.* The discount rate at the measurement date is 4.28%. Benefit payments are funded on a pay-as-you go basis. The discount rate is based on the S&P Municipal Bond 20 Year High Grade Rate Index as of December 31, 2024. The discount rate at the previous measurement date is 4.00% based on the S&P Municipal Bond 20 Year High Grade Rate Index as of December 31, 2023.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

*Sensitivity of the City of Pueblo’s net OPEB liability to changes in the discount rate.* The following presents the proportionate share of the net OPEB liability calculated using the current discount rate, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease	Current Discount Rate	1 % Increase
Net OPEB liability	\$ 3,914,703	\$ 3,568,815	\$ 3,249,915

**FIRE UNIT**

**General Information about the OPEB Plan**

*Plan description.* The plan allows eligible participants to enroll in postretirement medical plans but does not provide any explicit subsidy. The plan is a single employer, defined benefit plan.

*Eligibility.* Active members are eligible for normal retirement with at least 55 years of age and 25 years of service. Active members may retire early if they are age 50 and have 30 years of service. Active members who become disabled may meet criteria for disability retirement eligibility prior to normal retirement. Any person employed by the City of Pueblo Fire Unit on a permanent, full-time basis are included.

*Plan Membership.* At December 31, 2024, the following employees were covered by the benefit terms:

Active Members	140
Retirees, Surviving Spouses, and Covered Spouses	3
Total	143

*Benefits provided.* The City of Pueblo allows eligible participants to enroll in medical plans upon retirement. The premiums for these plans are paid entirely by the plan participants. Thus, the City is only responsible for the implicit subsidy.

The implicit subsidy can be defined as the difference between the true cost of healthcare coverage and the insurance premiums charged for retirees and older workers. Healthcare utilization and costs increase with age, yet when insurance premiums are set, they are often established as singular amounts without regard to age. A portion of the singular premium paid by younger workers subsidizes the higher costs for retirees and older workers. This subsidy is reallocated to the OPEB plan when determining the true costs under GASB 75.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The plan operates on a pay-as-you-go basis and thus, has no assets. At December 31, 2024, the City of Pueblo reported a net OPEB liability of \$3,329,765. The net OPEB liability for the Fire Unit was measured as of December 31, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2023 using data as of that date provided by the City and rolled forward to the measurement date of December 31, 2024.

The changes in the total OPEB liability are as follows:

	Total OPEB Liability
Balance at 12/31/2023	\$ 3,707,642
Changes for the year:	
Service cost	259,180
Interest	156,309
Changes in benefit terms	-
Differences between expected and actual experience	(329,763)
Changes in assumptions	(344,228)
Benefit payments, including refunds of employee contributions	(119,375)
Net change in total OPEB liability	(377,877)
Balance at 12/31/2024	\$ 3,329,765

For the year ended December 31, 2024, the City of Pueblo recognized OPEB expense of \$(251,536). At December 31, 2024, the City of Pueblo reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 728,065
Difference in changes of assumptions	73,138	3,160,573
Total	\$ 73,138	\$ 3,888,638

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended	
2025	\$ (547,650)
2026	(547,650)
2027	(547,650)
2028	(524,882)
2029	(511,847)
Thereafter	<u>(1,135,821)</u>
	<u>\$ (3,815,500)</u>

*Actuarial assumptions.* The total OPEB liability in the December 31, 2023 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age normal, Level percent of salary
Asset valuation	N/A
Discount rate	4.28%
Future salary increase	Varies by year of service 15 years or more – 4.25% up to 2 years or less - 11.75%

The mortality assumption used is the Safety Pub-2010 Headcount Weighted Mortality Tables, projected on a fully generational basis using mortality scale MP-2021. The disabled mortality assumption used is Pub-2010 Safety Headcount Weighted Mortality Tables for Disabled Retirees, projected on a fully generational basis using mortality scale MP-2021. The mortality assumption for current and future beneficiaries used is the Pub-2010 Headcount Weighted Contingent Survivor Mortality Tables, projected on a fully generational basis using mortality scale MP-2021. MP-2021 was released by the Society of Actuaries (SOA) in October 2021. Note, the SOA has not produced an updated mortality improvement scale due to the experience years associated with the COVID-19 pandemic. Based on industry-wide expectations and the limited experience we have seen within the City of Pueblo plans, we do not believe any update is needed to the current assumption in light of the COVID-19 pandemic.

Covered health care and prescription drug expenses were assumed to increase by the percentages shown in the following table. The initial trend rate was developed using our National Health Care Trend Survey. The survey gathers information on trend expectations for the coming year from various insurers and PBMs. The ultimate trend is developed based on a building block approach which considers CPI, GDP, and Technology growth. We looked at projections published by CMS and considered the latest Getzen model as published by the Society of Actuaries to develop these expectations.

City of Pueblo, Colorado  
Notes to Financial Statements  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

<u>Year</u>	<u>Trend Rate</u>
2025	7.00%
2026	6.75%
2027	6.50%
2028	6.25%
2029	6.00%
2030	5.75%
2031	5.50%
2032	5.25%
2033	5.00%
2034	4.75%
2035	4.50%

*Sensitivity of the City of Pueblo's net OPEB liability to changes in the Health Care Cost Trend Rates.* The following tables depict the sensitivity of the net OPEB liability due to changes in health care cost trend rates which are required under GASB No. 75.

	<u>1% Decrease in Trend Rates</u>	<u>Current Trend Rates</u>	<u>1 % Increase in Trend Rates</u>
Net OPEB liability	\$ 2,963,482	\$ 3,329,765	\$ 3,761,988

*Discount rate.* The discount rate at the measurement date is 4.28%. Benefit payments are funded on a pay-as-you go basis. The discount rate is based on the S&P Municipal Bond 20 Year High Grade Rate Index as of December 31, 2024. The discount rate at the previous measurement date is 4.00% based on the S&P Municipal Bond 20 Year High Grade Rate Index as of December 31, 2023.

*Sensitivity of the City of Pueblo's net OPEB liability to changes in the discount rate.* The following presents the proportionate share of the net OPEB liability calculated using the current discount rate, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1 % Increase</u>
Net OPEB liability	\$ 3,609,144	\$ 3,329,765	\$ 3,069,694

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

**SUMMARY OF ALL OPEB PLANS**

Summary of OPEB Plans

	Net OPEB <u>Liability</u>	Net OPEB <u>Assets</u>	Deferred Outflows <u>of Resources</u>	Deferred Inflows <u>of Resources</u>	OPEB <u>Expense</u>
<u>Primary Government - City of Pueblo</u>					
PERA - Governmental Activities	\$ 1,288,598	\$ -	\$ 366,513	\$ 459,436	\$ (42,352)
Police Unit	3,568,815	-	105,536	6,388,384	(257,841)
Fire Unit	<u>3,329,765</u>	<u>-</u>	<u>73,138</u>	<u>3,888,638</u>	<u>(251,536)</u>
Governmental Activities Total	<u>8,187,178</u>	<u>-</u>	<u>545,187</u>	<u>10,736,458</u>	<u>(551,729)</u>
PERA - Business Type Activities	<u>495,717</u>	<u>-</u>	<u>140,995</u>	<u>176,741</u>	<u>(16,292)</u>
City of Pueblo Total	<u>8,682,895</u>	<u>-</u>	<u>686,182</u>	<u>10,913,199</u>	<u>(568,021)</u>
<u>Discretely Presented Component Unit - PURA</u>					
PERA	<u>44,376</u>	<u>-</u>	<u>22,538</u>	<u>16,721</u>	<u>3,347</u>
PURA Total	<u>44,376</u>	<u>-</u>	<u>22,538</u>	<u>16,721</u>	<u>3,347</u>
Total	<u>\$ 8,727,271</u>	<u>\$ -</u>	<u>\$ 708,720</u>	<u>\$ 10,929,920</u>	<u>\$ (564,674)</u>

\$321,279 and \$5,856 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended	<u>City of Pueblo</u>	<u>PURA</u>
2025	\$ (1,481,789)	\$ (776)
2026	(1,365,238)	674
2027	(1,278,675)	1,309
2028	(1,297,909)	(189)
2029	(1,221,995)	(538)
Thereafter	<u>(3,902,690)</u>	<u>(519)</u>
	<u>\$(10,548,296)</u>	<u>\$ (39)</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES**

The following is a summary of changes in long-term liabilities in the government-wide financial statements for the year ended December 31, 2024:

	Balance January 1, 2024, Restated (1)	Increases	Decreases	Balance December 31, 2024	Due Within One Year
Governmental activities:					
Certificates of participation -					
LED street lights, series 2014	\$ 465,709	\$ -	\$ (465,709)	\$ -	\$ -
Fire stations, series 2023	32,020,000	-	(1,050,000)	30,970,000	1,020,000
Unamortized premium	3,071,978	-	(93,408)	2,978,570	-
	<u>35,557,687</u>	<u>-</u>	<u>(1,609,117)</u>	<u>33,948,570</u>	<u>1,020,000</u>
Financed purchases-					
Parks lighting	-	649,894	(140,175)	509,719	118,472
Fire equipment	88,142	-	(88,142)	-	-
	<u>88,142</u>	<u>649,894</u>	<u>(228,317)</u>	<u>509,719</u>	<u>118,472</u>
Accrued interest payable	<u>53,521</u>	<u>192,224</u>	<u>(53,521)</u>	<u>192,224</u>	<u>192,224</u>
Compensated absences (2)	<u>11,418,935</u>	<u>529,986</u>	<u>-</u>	<u>11,948,921</u>	<u>717,370</u>
Claims and judgments	<u>1,948,438</u>	<u>1,981,858</u>	<u>(2,521,788)</u>	<u>1,408,508</u>	<u>1,197,232</u>
SBITA obligations	<u>669,122</u>	<u>3,324,885</u>	<u>(1,481,101)</u>	<u>2,512,906</u>	<u>1,144,760</u>
Net pension liability	<u>45,790,599</u>	<u>-</u>	<u>(6,667,179)</u>	<u>39,123,420</u>	<u>-</u>
Net OPEB liability	<u>9,501,068</u>	<u>-</u>	<u>(1,313,890)</u>	<u>8,187,178</u>	<u>179,780</u>
Total governmental activities	<u>\$ 105,027,512</u>	<u>\$ 6,678,847</u>	<u>\$(13,874,913)</u>	<u>\$ 97,831,446</u>	<u>\$ 4,569,838</u>

Notes:

- (1) – The beginning balance was restated due to the implementation of GASB Statement No. 101. See Note L – Change in Accounting Principle.
- (2) – The change in compensated absence liability is presented as a net change.

Payments on the certificates of participation, financed purchases, and accrued interest payable are recorded in the debt service fund. The payments for compensated absences and SBITA obligations are recorded in the applicable fund, while claims and judgments are recognized in the internal service fund. Payments on the net pension liability and the net post-employment benefit obligation are also recorded in the general fund.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

	Balance January 1, 2024, Restated (3)	Increases	Decreases	Balance December 31, 2024	Due Within One Year
Business-type activities:					
Financed purchases -					
Carts/course equipment	\$ -	\$ 2,396,722	\$ (517,835)	\$ 1,878,887	\$ 438,003
Total	<u>-</u>	<u>2,396,722</u>	<u>(517,835)</u>	<u>1,878,887</u>	<u>438,003</u>
Notes payable - sewer user fund					
2003 issue	516,576	-	(516,576)	-	-
2009 issue	487,500	-	(75,000)	412,500	75,000
2010 issue	9,485,510	-	(1,260,207)	8,225,303	1,281,373
Unamortized premium	462,388	-	(70,236)	392,152	-
2014 issue	<u>2,652,154</u>	<u>-</u>	<u>(203,278)</u>	<u>2,448,876</u>	<u>205,126</u>
	<u>13,604,128</u>	<u>-</u>	<u>(2,125,297)</u>	<u>11,478,831</u>	<u>1,561,499</u>
Notes payable - stormwater fund					
2018 issue	5,396,612	-	(313,983)	5,082,629	316,129
Unamortized premium	<u>152,312</u>	<u>-</u>	<u>(10,154)</u>	<u>142,158</u>	<u>-</u>
	<u>5,548,924</u>	<u>-</u>	<u>(324,137)</u>	<u>5,224,787</u>	<u>316,129</u>
Accrued interest payable	<u>220,924</u>	<u>286,782</u>	<u>(220,924)</u>	<u>286,782</u>	<u>286,782</u>
Compensated absences (4)	<u>754,780</u>	<u>75,059</u>	<u>-</u>	<u>829,839</u>	<u>54,113</u>
Net pension liability	<u>8,370,540</u>	<u>-</u>	<u>(1,875,352)</u>	<u>6,495,188</u>	<u>-</u>
Net OPEB liability	<u>547,170</u>	<u>-</u>	<u>(51,453)</u>	<u>495,717</u>	<u>-</u>
Total business-type activities	<u>\$ 29,046,466</u>	<u>\$ 2,758,563</u>	<u>\$ (5,114,998)</u>	<u>\$ 26,690,031</u>	<u>\$ 2,656,526</u>

Notes:

(3) – The beginning balance was restated due to the implementation of GASB Statement No. 101. See Note L – Change in Accounting Principle.

(4) – The change in compensated absence liability is presented as a net change.

All of the above obligations for the City’s business-type activities are serviced by the respective fund where the liability is recorded.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

	Balance January 1, 2024	Increases	Decreases	Balance December 31, 2024	Due Within One Year
Pueblo Urban Renewal Authority discretely-presented component unit					
Convention Center sales					
tax increment bond Series 2017	\$ 7,855,000	\$ -	\$ (75,000)	\$ 7,780,000	\$ 135,000
Unamortized discount	(90,826)	-	6,987	(83,839)	-
	<u>7,764,174</u>	<u>-</u>	<u>(68,013)</u>	<u>7,696,161</u>	<u>135,000</u>
Expanded Downtown refunding, series 2021	<u>3,685,000</u>	<u>-</u>	<u>(580,000)</u>	<u>3,105,000</u>	<u>595,000</u>
Lake Minnequa TIF refunding, series 2020	<u>1,860,000</u>	<u>-</u>	<u>(185,000)</u>	<u>1,675,000</u>	<u>190,000</u>
North Pueblo TIF refunding, series 2020	<u>2,520,000</u>	<u>-</u>	<u>(330,000)</u>	<u>2,190,000</u>	<u>340,000</u>
Memorial Hall taxable refunding, series 20	8,363,541	-	(479,968)	7,883,573	487,527
Unamortized premium	191,258	-	(12,750)	178,508	-
	<u>8,554,799</u>	<u>-</u>	<u>(492,718)</u>	<u>8,062,081</u>	<u>487,527</u>
Evraz TIF Series 2021A	<u>88,095,000</u>	<u>-</u>	<u>-</u>	<u>88,095,000</u>	<u>1,080,000</u>
Evraz TIF Series 2021B	<u>3,065,033</u>	<u>-</u>	<u>-</u>	<u>3,065,033</u>	<u>3,065,033</u>
St Charles TIF Series 2022	<u>15,945,857</u>	<u>-</u>	<u>(1,150,262)</u>	<u>14,795,595</u>	<u>1,202,369</u>
St Charles TIF Series 2024	<u>-</u>	<u>765,000</u>	<u>-</u>	<u>765,000</u>	<u>63,628</u>
Convention Center taxable refunding, series 2020	2,701,459	-	(155,032)	2,546,427	157,473
Unamortized premium	61,777	-	(4,118)	57,659	-
	<u>2,763,236</u>	<u>-</u>	<u>(159,150)</u>	<u>2,604,086</u>	<u>157,473</u>
Obligation under financed purchases	<u>131,463</u>	<u>-</u>	<u>(42,632)</u>	<u>88,831</u>	<u>44,576</u>
Lease obligations	<u>12,431</u>	<u>-</u>	<u>(3,458)</u>	<u>8,973</u>	<u>2,804</u>
SBITA obligations	<u>12,757</u>	<u>-</u>	<u>(7,787)</u>	<u>4,970</u>	<u>4,970</u>
Accrued interest payable	<u>476,532</u>	<u>6,149,595</u>	<u>(5,875,906)</u>	<u>750,221</u>	<u>750,221</u>
Compensated absences	<u>66,406</u>	<u>-</u>	<u>(5,294)</u>	<u>61,112</u>	<u>61,112</u>
Net pension liability	<u>812,888</u>	<u>-</u>	<u>(238,795)</u>	<u>574,093</u>	<u>-</u>
Net OPEB liability	<u>53,360</u>	<u>-</u>	<u>(8,984)</u>	<u>44,376</u>	<u>-</u>
Total Pueblo Urban Renewal Authority discretely-presented component unit	<u>\$135,818,936</u>	<u>\$ 6,914,595</u>	<u>\$ (9,147,999)</u>	<u>\$133,585,532</u>	<u>\$ 8,179,713</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

	Balance January 1, 2024	Increases	Decreases	Balance December 31, 2024	Due Within One Year
Pueblo Municipal Rail Corporation discretely-presented component unit					
Note payable	\$ 1,624,244	\$ -	\$ (729,161)	\$ 895,083	\$ 895,083
Accrued interest payable	<u>735,488</u>	<u>106,561</u>	<u>(842,049)</u>	<u>-</u>	<u>-</u>
Total Pueblo Municipal Rail Corporation discretely-presented component unit	<u>\$ 2,359,732</u>	<u>\$ 106,561</u>	<u>\$ (1,571,211)</u>	<u>\$ 895,083</u>	<u>\$ 895,083</u>

The following is a description of each individual issue for the governmental activities:

Certificates of participation

\$32,020,000 certificates of participation issued by the City; interest rate ranges from 4.00% to 5.00%; due in annual installments, including interest ranging from \$2,474,400 to \$2,479,150 through December 2043; debt is serviced by debt service fund, and is subject to annual appropriation by City Council, collateralized by buildings with a carrying value of \$49,537,897

\$ 30,970,000  
30,970,000

Obligations under financed purchases

\$649,894 obligation under financed purchase; interest rate of 4.88%; payable in annual installments of \$143,346, including interest through June 2028; debt is serviced by the debt service fund and is subject to annual appropriation by City Council

509,719  
509,719

Other obligations

Accrued interest payable  
 Compensated absences  
 Self-insured claims and judgments  
 SBITA obligations  
 Net pension liability  
 Net OPEB liability

192,224  
 11,948,921  
 1,408,508  
 2,512,906  
 39,123,420  
8,187,178  
63,373,157

Total governmental activities

\$ 94,852,876

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

The debt service requirements for the governmental activities certificates of participation are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 1,020,000	\$ 1,458,650	\$ 2,478,650
2026	1,070,000	1,407,650	2,477,650
2027	1,125,000	1,354,150	2,479,150
2028	1,180,000	1,297,900	2,477,900
2029	1,240,000	1,238,900	2,478,900
2030-2034	7,185,000	5,201,000	12,386,000
2035-2039	9,165,000	3,216,250	12,381,250
2040-2043	8,985,000	916,200	9,901,200
	<u>\$ 30,970,000</u>	<u>\$ 16,090,700</u>	<u>\$47,060,700</u>

The debt service requirements for the governmental activities financed purchases are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 118,472	\$ 24,874	\$ 143,346
2026	124,253	19,093	143,346
2027	130,317	13,029	143,346
2028	136,677	6,670	143,347
	<u>\$ 509,719</u>	<u>\$ 63,666</u>	<u>\$ 573,385</u>

The debt service requirements for the governmental activities SBITA obligations are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 1,144,760	\$ 68,244	\$ 1,213,004
2026	1,149,067	36,989	1,186,056
2027	219,079	5,919	224,998
	<u>\$ 2,512,906</u>	<u>\$ 111,152</u>	<u>\$ 2,624,058</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

The \$4,200,000 LED street lights, series 2014 certificates of participation issued by PMBC represent assignments of proportionate interests in rights to receive payments pursuant to an annually renewable lease purchase agreement and site lease agreement dated October 1, 2014. The principal and interest on the certificates are payable solely from annually appropriated base rentals paid by the City to PMBC. The certificates shall never constitute or give rise to a general obligation of the City within the meaning of any constitutional, statutory or other charter limitation. All the payment obligations of the City are subject to annual appropriation by City Council.

The \$32,020,000 three fire stations, series 2023 certificates of participation issued by BOKF, NA represent assignments of undivided interests in rights to receive payments pursuant to an annually renewable lease purchase agreement and site lease agreement dated December 1, 2023. The principal and interest on the certificates are payable solely from annually appropriated base rentals paid by the City to BOKF, NA. The certificates shall never constitute or give rise to a general obligation of the City within the meaning of any constitutional, statutory, or other charter limitation. All the payment obligations of the City are subject to annual appropriation by City Council.

The City has entered into subscription-based information technology arrangements (SBITAs) for public safety and administrative purposes. The SBITAs expire at various dates through 2027 and provide for renewal options. The subscriptions have payments that range from \$5,750 to \$345,072 and interest rates that range from 0.363% to 3.712%. As of December 31, 2024, SBITA assets and the related accumulated amortization totaled \$4,249,078 and \$1,688,859, respectively. As of December 31, 2024, the total combined value of the subscription liability is \$2,512,908. For the year ended December 31, 2024, variable payments including per user and usage-based costs associated with SBITAs were \$0.

The following is a description of each individual issue for the business-type activities:

Notes payable

\$1,500,000 note payable to Colorado Water Resources and Power Development Authority; non-interest bearing; due in semi-annual installments of \$37,500 through February 2030; debt is serviced by the sewer user major enterprise fund	\$ 412,500
\$23,595,277 note payable to Colorado Water Resources and Power Development Authority; interest rate of 2.5%; due in semi-annual installments including principal, interest and administrative fees ranging from \$793,437 to \$798,366 through August 2030; debt is serviced by the sewer user major enterprise fund	8,225,303

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

\$4,179,047 note payable to Colorado Water Resources and Power Development Authority; interest rate of 1.13%; due in semi-annual installments including principal, interest and administrative fees ranging from \$257,582 to \$266,240 through August 2035; debt is serviced by sewer user major enterprise fund 2,448,876

\$6,846,524 note payable to Colorado Water Resources and Power Development Authority; interest rate of 3.26%; due in semi-annual installments including principal, interest and administrative fees ranging from \$189,236 to \$223,215 through August 2038; debt is serviced by stormwater major enterprise fund 5,082,629  
16,169,308

Obligations under financed purchases

\$2,629,676 obligation under financed purchase; interest rate of 4.68%; payable in annual installments of \$525,935, including interest through February 2028; debt is serviced by the golf course major enterprise fund 1,878,887  
1,878,887

Other obligations

Accrued interest payable 286,782  
Compensated absences 829,839  
Net pension liability 6,495,188  
Net OPEB liability 495,717  
8,107,526

Total business-type activities \$ 26,155,721

The debt service requirements for the business-type activities notes payable are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 1,877,628	\$ 410,801	\$ 2,288,429
2026	1,912,262	387,851	2,300,113
2027	1,928,124	363,726	2,291,850
2028	1,984,622	297,423	2,282,045
2029	2,064,704	227,683	2,292,387
2030-2034	4,517,026	558,824	5,075,850
2035-2038	<u>1,884,942</u>	<u>159,792</u>	<u>2,044,734</u>
	<u>\$ 16,169,308</u>	<u>\$ 2,406,100</u>	<u>\$18,575,408</u>

The debt service requirements for the business-type activities financed purchases are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 438,003	\$ 87,932	\$ 525,935
2026	458,502	67,433	525,935
2027	479,960	45,975	525,935
2028	<u>502,422</u>	<u>23,513</u>	<u>525,935</u>
	<u>\$ 1,878,887</u>	<u>\$ 224,853</u>	<u>\$ 2,103,740</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

The notes payable with the Colorado Water Resources and Power Development Authority provided funds for various projects associated with the City’s wastewater system and stormwater system. The loan agreements provide that the net revenue of the sewer user major enterprise fund and the stormwater major enterprise fund is pledged as the repayment source for these notes.

The following is a description of each individual issue for the Pueblo Urban Renewal Authority:

Revenue bonds

\$17,030,000 sales tax increment bonds, series 2017; interest rate ranging from 2.25% to 5.00%; due in semi-annual installments, including annual interest ranging from \$396,575 to \$3,741,250 through June 2036	\$ 7,780,000
\$5,945,000 revenue refunding bonds series 2020; interest rate 1.60%; due in semi-annual installments, including annual interest ranging from \$627,499 to \$660,400 through December 2029	3,105,000
\$2,545,000 tax increment revenue refunding bonds series 2020, interest rate 2.95%; due in semi-annual installments, including annual interest ranging from \$196,903 to \$240,180 through December 2032	1,675,000
\$3,825,000 tax increment revenue refunding bonds series 2020, interest rate 2.75%; due in semi-annual installments, including annual interest ranging from \$398,100 to \$402,692 through December 2030	2,190,000
\$9,640,937 taxable revenue refunding bonds series 2020; interest rate ranges from 2.00% to 4.00%; due in semi-annual installments including interest ranging from \$236,022 to \$677,445 through December 2038	7,883,573
\$3,114,063 taxable revenue refunding bonds series 2020; interest rate ranges from 2.00% to 4.00%; due in semi-annual installments including interest ranging from \$76,236 to \$218,818 through December 2038	2,546,427
\$88,095,000 tax increment revenue bonds series 2021; interest rate 4.75%; due in semi-annual installments including annual interest ranging from \$2,092,256 to \$6,763,606 through December 2045	88,095,000
\$3,065,033 tax increment revenue bonds series 2021; interest rate 5.00%; due in one installment including interest of \$3,860,000 in December 2025	3,065,033
\$17,020,000, taxable increment revenue bonds series 2022; interest rate 4.53%; due in semi-annual installments, including annual interest, ranging from \$1,849,432 to \$1,872,609 through December 2034	14,795,595

City of Pueblo, Colorado  
Notes to Financial Statements  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

\$765,000, taxable increment revenue bonds series 2024; interest rate 5.50%; due in semi-annual installments, including annual interest, ranging from \$105,236 to \$77,707 through December 2033, with a final installment of \$202,923 in December 2034	<u>765,000</u>	131,900
<u>Obligations under financed purchases</u>		
\$91,000 obligation under financed purchase; interest rate of 4.25%; due in monthly installments including interest of \$1,257 through August 2026	24,216	
\$193,498 obligation under financed purchase; interest rate of 4.54%; due in monthly installments including interest of \$2,714 through February 2027	<u>64,615</u>	
	<u>88,831</u>	
<u>Other obligations</u>		
Accrued interest payable	750,221	
Compensated absences	61,112	
Lease obligations	8,973	
SBITA obligations	4,970	
Net pension liability	574,093	
Net OPEB liability	<u>44,376</u>	
	<u>1,443,745</u>	
Total Pueblo Urban Renewal Authority discretely-presented component unit		<u><u>\$133,433,204</u></u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

The debt service requirements for the Pueblo Urban Renewal Authority discretely-presented component unit are as follows:

<u>Year Ending December 31</u>	Governmental Activities			
	Revenue Bonds		Lease & SBITA Obligations	
	Principal	Interest	Principal	Interest
2025	\$ 7,023,557	\$ 6,032,779	\$ 7,774	\$ 685
2026	7,639,330	5,094,786	2,098	392
2027	7,546,381	4,777,493	2,261	229
2028	7,567,232	4,465,916	1,810	57
2029	7,548,221	4,154,557	-	-
2030-2034	31,866,260	16,359,153	-	-
2035-2039	21,648,219	10,302,222	-	-
2040-2044	24,910,000	5,049,015	-	-
2045	5,825,001	276,688	-	-
	<u>\$121,574,201</u>	<u>\$ 56,512,609</u>	<u>\$ 13,943</u>	<u>\$ 1,363</u>

<u>Year Ending December 31</u>	Business-type Activity			
	Revenue Bonds		Financed Purchases	
	Principal	Interest	Principal	Interest
2025	\$ 292,473	\$ 428,924	\$ 44,576	\$ 3,073
2026	341,135	419,081	41,553	1,067
2027	396,018	407,146	2,702	9
2028	469,680	392,562	-	-
2029	530,901	375,144	-	-
2030-2034	3,024,439	1,587,374	-	-
2035-2038	5,271,781	349,754	-	-
	<u>\$ 10,326,427</u>	<u>\$ 3,959,985</u>	<u>\$ 88,831</u>	<u>\$ 4,149</u>

The \$7,363,000 series 2017 revenue refunding bonds were issued by the Authority to advance refund \$7,193,000 of outstanding series 2006 revenue bonds. The bonds were refunded in July 2020.

The \$5,945,000 series 2020 revenue refunding bonds were issued by the Authority to refund \$6,026,700 of outstanding series 2017 revenue refunding bonds, which were issued to be used in the expanded urban renewal project area, specifically to assist in the financing and construction of a parking garage. Interest and principal on this note are payable from the pledged incremental property taxes generated within the Expanded Downtown district. Supplemental funding comes from the City, based on the agreement that the City will pay 40% of the net revenues received less expenditures paid. The Authority completed the refunding to reduce its total debt service payments over the next nine years by \$649,312 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$652,167.

The \$2,420,000 series 2018 revenue refunding bonds were issued by the Authority to advance refund \$2,420,000 of outstanding series 2011 revenue bonds. The bonds were refunded in July 2020.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

The \$2,545,000 series 2020 tax increment revenue refunding bonds were issued by the Authority to refund \$2,172,594 of outstanding series 2018 revenue refunding bonds, which were issued to provide funds for the construction of certain infrastructure and other improvements in the Lake Minnequa district. An additional \$500,000 was borrowed as part of the refunding for additional district infrastructure improvements. Interest and principal on this note are payable from the pledged incremental property taxes generated within the Lake Minnequa district. The Authority completed the refunding to reduce its total debt service payments over the next 12 years by \$69,983 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$95,014.

The \$4,000,000 multi-draw term bank note was issued to provide assistance for the construction of the Dillon flyover infrastructure project together with other improvements in the North Pueblo district. Interest and principal on this note are payable from the pledged incremental property taxes generated within the North Pueblo district. In connection with this note, the Authority entered into an agreement with the City, which allows for the City, at its discretion, to fund any shortfalls in the Authority's ability to make debt service payments from pledged incremental property taxes. The agreement provides that if the North Pueblo district eventually provides the Authority with a surplus of incremental property taxes, the Authority will repay the shortfall payments made by the City, along with 5% of simple interest. During 2023, the City did not pay any debt service shortfall.

The \$3,825,000 series 2020 tax increment revenue refunding bonds were issued by the Authority to refund \$2,476,110 outstanding balance of the 2013 multi-draw term bank note, and \$1,509,744 notes payable to the City. The bank note and notes due to the City were issued to provide assistance for the construction of the Dillon flyover infrastructure project together with other improvements in the North Pueblo district. Interest and principal on these bonds are payable from the pledged incremental property taxes generated within the North Pueblo district. The Authority completed the refunding to reduce its total debt service payments over the next 10 years by \$190,586 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$177,241.

The \$10,000,000 series 2011B improvement revenue bonds were issued by the Authority for the purpose of providing funds for the remodeling and restoring of the historic Memorial Hall which is within the expanded downtown district. The bonds were partially refunded in July 2020. The remaining \$225,000 bonds mature annually beginning in 2020 with final payment in 2021.

In July 2020, the Authority entered into a refunding transaction whereby the series 2020 taxable revenue refunding bonds were issued to partially refund \$12,595,000 the Authority's series 2011B refunding and improvement revenue bonds. The series 2020 bonds were issued in the amount of \$12,755,000. The net proceeds of \$12,680,848 (after payment of \$561,144 in underwriting fees and other issuance costs) were used to purchase U.S. government securities. Those securities were deposited into an irrevocable trust with an escrow agent to provide for future debt payments on the series 2011B refunding and improvement bonds beginning with bonds maturing in 2022. The total amount deposited with the escrow agent was \$12,680,848, which included the \$11,775,000 refunded bonds, \$73,205 in current interest, and deferred amounts on refunding of \$832,643. As a result of this transaction, the series 2011B refunding and improvement bonds maturing in 2022 through 2038 are considered to be defeased in-substance and the liability for those bonds has been removed from the statement of net position. The Authority completed the advance refunding to

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

reduce its total debt service payments over the next 18 years by \$2,865,550 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$2,345,592.

Interest and principal on these bonds are payable from the proceeds of the pledged revenue which consists of 3.3% of the City's sales and use tax collections. On a monthly basis, the City remits 3.3% of its sales and use tax collections to the trustee for debt service on the series 2011B refunding and improvement bonds (through 2021) and the series 2020 taxable revenue refunding bonds on behalf of the Authority. A portion of these monthly collections is allocated by the trustee for operations and maintenance and debt service of the Authority's convention center.

The \$88,095,000 Tax Increment Revenue Bonds Series 2021A and the \$3,065,033 Tax Increment Revenue Bonds Series 2021B bonds were issued by the Authority for the purpose of providing funds for a portion of certain public improvements of the long-rail mill to be constructed in the EVRAZ Rail Urban Renewal Area. These public improvements are primarily environmental in nature and are all certified as public improvements necessary for the project. Interest and principal on this note are payable from the pledged incremental property taxes generated within the EVRAZ Rail Urban Renewal Area.

The \$17,020,000 Tax Increment Revenue Bonds Series 2022 were issued by the Authority for the purpose of providing funds for a portion of certain public improvements including projects selected by Pueblo County, Pueblo City Schools and District 70 School District. These include improvements to a regional sports facility, Pueblo West High School and a new County roadway extension. Interest and principal on this note are payable from these entities' pledged portions of incremental property taxes generated within the St. Charles Urban Renewal Area.

The \$17,030,000 series 2017 sales tax increment revenue bonds were issued by the Authority for the purpose of providing funds for the design, construction, equipping and improvement of Phase 1, and component parts of Phases 2 and 3 of the RTA Project consisting of the expansion of the Pueblo Convention Center. Interest and principal on this note are payable from the pledged incremental state sales taxes generated within the established 2012 boundaries of the City of Pueblo. The Authority, in conjunction with the Colorado Economic Development Commission (the "Commission"), approved a resolution dedicating specified sales tax increment revenue for approved regional tourism projects. This agreement specifies a percentage of sales tax increment revenue will be dedicated to the Project in the amount of 24.7% of state sales tax revenue collected within the Regional Tourism Zone in excess of the Base Year Revenue (calculated as state sales tax revenue collected by the State from taxable transactions occurring within the Regional Tourism Zone during the twelve-month period from May 1, 2011 and ending on April 30, 2012) until April 30, 2022. Thereafter 3.3% of state sales tax revenue collected within the Regional Tourism Zone in excess of the Base Year Revenue will be dedicated to the Project until the earlier of either the date on which \$35.7 million in state sales tax increment revenue has been paid or payment in full has been made on the bonds associated with financing the project, provided no single bond shall have a maturity date of 30 years. There is an option, with written notification to the Commission to extend the financing term to a date not to exceed 50 years. The funds received for the states sales tax increment revenue are being used to pay debt service on the Convention Center State Sales Tax Increment Revenue Bonds.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

The \$3,890,000 series 2011B tax-exempt revenue refunding bonds were issued by the Authority to advance refund \$2,420,000 of outstanding series 2011 revenue bonds, which were issued to provide funds for the construction of certain infrastructure and other improvements in the original downtown district. The bonds were partially refunded in July 2020. The remaining \$305,000 bonds mature annually beginning in 2020 with final payment in 2021.

The \$765,000 Tax Increment Revenue Bonds Series 2024 were issued by the Authority for the purpose of providing funds for a portion of certain public improvements projects selected by Pueblo City-County Library District, which includes improvements to the elevators at their main location. Interest and principal on this note are payable from these entity's pledged portions of incremental property taxes generated within the St. Charles Urban Renewal Area.

Lease Obligations – The Authority entered into two separate lease agreements for telephone equipment and a copier to be used in the administrative office. The phone lease began on June 1, 2022, and ends on June 1, 2025, with an initial value of \$4,838 and 36 monthly payments of \$145. The copier lease began on September 1, 2023, and ends on September 1, 2028, with an initial value of \$10,353 and 60 monthly payments of \$207. There were no stated interest rates in the leases so the Authority used the current line of credit rate at the time the lease was initiated to calculate the initial present value.

SBITA Obligations – The Authority entered into two separate subscription-based information technology arrangements (SBITAs) for internet-based telephone service and offsite data storage. The phone service agreement began on Jun 1, 2022, and ends on Jun 1, 2025, with an initial value of \$10,040 and 36 monthly payments of \$300. The data storage agreement began on September 1, 2023, and ends on September 1, 2025, with an initial value of \$8,889 and 24 monthly payments of \$400. There were no stated interest rates in the leases so the Authority used the current line of credit rate at the time the agreements were initiated to calculate the initial present value.

The following is a description of each individual issue for the Pueblo Municipal Rail Corporation discretely-presented component unit:

Note payable

\$2,200,000 promissory note in favor of the City of Pueblo, Colorado; interest at prime; present anticipated due date is September 2026; collateralized by land with a carrying value of \$529,620

\$ 895,083

The debt service requirements for the Pueblo Municipal Rail Corporation discretely-presented component unit are as follows:

Year Ending December 31	Principal	Interest	Total
2025	\$ 895,083	\$ 61,131	\$ 956,214
	\$ 895,083	\$ 61,131	\$ 956,214

City of Pueblo, Colorado  
Notes to Financial Statements  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**J. NET POSITION**

Restricted net position represents net position whose uses are subject to constraints that are either (1) legally imposed by creditors (such as debt covenants), grantors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. Restricted net position at December 31, 2024, is as follows:

	Governmental Activities	Pueblo Urban Renewal Authority
Tabor	\$ 5,214,161	\$ -
Economic development	121,573,410	-
Debt service and district projects	-	2,673,177
Capital projects	9,837,605	-
Public safety	8,765,666	-
Public works	15,141,175	-
Parks and recreation	2,426,667	-
Culture and community welfare	4,735,045	-
	\$ 167,693,729	\$ 2,673,177

*Restricted for TABOR* – This represents approximately 3% of the City’s 2024 fiscal year spending as that term is defined in the Colorado constitution. Under these provisions of the constitution, this portion of the City’s net position can be used for declared emergencies only and the City must maintain 3% or more of its fiscal year spending in this restricted account. The City does not believe this restriction meets the definition of a stabilization arrangement under generally accepted accounting principles.

*Restricted for economic development* – For governmental activities, this amount represents the fund balance of the major special revenue Economic Development ½ Cent Tax Fund. The provisions of the enabling ordinance as approved by the voters of the City provide that the funds available in this fund are limited to expenditures incurred for the creation of primary jobs within the City to include the area around the airport.

*All other governmental activities restrictions* – The remaining governmental activities restricted captions (capital projects, public safety, public works, parks and recreation, and culture and community development) represent the fund balances of the major HUD grants fund, the major public improvements fund, the major capital improvement fund, and other governmental funds.

City of Pueblo, Colorado  
Notes to Financial Statements  
December 31, 2024

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**J. NET POSITION, Continued**

*Explanation of certain differences between the proprietary fund statement of net position and the government-wide statement of net position* – The proprietary fund statement of net position includes a reconciliation between net position-total enterprise funds and net position of business-type activities as reported in the government-wide statement of net position. The description of the sole element of that reconciliation is “adjustment to report the cumulative internal balance for the net effect of the activity between the internal service funds and the business-type activities over time.” The details of the (\$3,428,800) difference are as follows:

Internal receivable representing charges in excess of cost to business-type activities-prior years, Pueblo Transit	\$ (1,239,017)
Internal receivable representing charges in excess of cost to business-type activities-prior years, Internal Service Fund	(2,319,111)
Internal receivable representing costs in excess of charges to business-type activities-current year, Pueblo Transit	285,642
Internal receivable representing charges in excess of cost to business-type activities-current year, Internal Service Fund	<u>(156,314)</u>
Net adjustment to decrease net position - total enterprise funds to arrive at net position - business-type activities	<u><u>\$ (3,428,800)</u></u>

Pueblo Urban Renewal Authority Net Position – Restricted net position represents net position whose uses are subject to constraints that are either (1) legally imposed by creditors (such as debt covenants), grantors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**K. FUND BALANCES**

At December 31, 2024, fund balances for governmental funds consist of the following:

	Governmental Funds						Total
	General Fund	Economic Development 1/2 Cent Tax Fund	HUD Grants Fund	Public Improvements Funds	Fire Station Project	Other Governmental Funds	
Fund Balances -							
Nonspendable -							
Inventories	\$ 33,724	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 33,724
Leases receivable, net	11,493	143,044	-	-	-	-	154,537
Prepaid items	621,524	-	-	1,615,602	868,344	24,368	3,129,838
Long-term fund advances	1,883,951	-	-	-	-	-	1,883,951
Total Nonspendable	<u>2,550,692</u>	<u>143,044</u>	<u>-</u>	<u>1,615,602</u>	<u>868,344</u>	<u>24,368</u>	<u>5,202,050</u>
Restricted -							
Tabor	5,214,161	-	-	-	-	-	5,214,161
Economic development incentives	-	121,430,366	-	-	-	-	121,430,366
Low and moderate income assistance	-	-	3,323,316	-	-	385,059	3,708,375
Streets, highways and bridges	-	-	-	-	-	10,942,152	10,942,152
Police and fire assistance	-	-	-	-	-	8,765,666	8,765,666
Parks and recreation projects	-	-	-	-	-	2,426,667	2,426,667
Waste and other disposal	-	-	-	-	-	4,199,023	4,199,023
District maintenance	-	-	-	-	-	165,684	165,684
Cemetery maintenance	-	-	-	-	-	15,440	15,440
Opioid Education Projects	-	-	-	-	-	845,546	845,546
Capital projects	-	-	-	8,799,717	23,302,637	169,544	32,271,898
Total Restricted	<u>5,214,161</u>	<u>121,430,366</u>	<u>3,323,316</u>	<u>8,799,717</u>	<u>23,302,637</u>	<u>27,914,781</u>	<u>189,984,978</u>
Committed -							
Minimum reserve	15,535,941	-	-	-	-	-	15,535,941
Capital projects	-	-	-	34,182	-	-	34,182
Total Committed	<u>15,535,941</u>	<u>-</u>	<u>-</u>	<u>34,182</u>	<u>-</u>	<u>-</u>	<u>15,570,123</u>
Assigned -							
Subsequent years' expenditures	8,749,971	-	-	-	-	-	8,749,971
Year-end sales and use tax receivable	6,925,859	-	-	-	-	-	6,925,859
Capital projects	-	-	-	18,338,134	-	-	18,338,134
Long-term fund advances	-	-	-	747,000	-	-	747,000
Parks and recreation projects	-	-	-	-	-	63,828	63,828
Donor specified projects	-	-	-	-	-	257,935	257,935
Total Assigned	<u>15,675,830</u>	<u>-</u>	<u>-</u>	<u>19,085,134</u>	<u>-</u>	<u>321,763</u>	<u>35,082,727</u>
Unassigned	11,254,025	-	-	-	-	-	11,254,025
Total Unassigned	<u>11,254,025</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>11,254,025</u>
	<u>\$50,230,649</u>	<u>\$ 121,573,410</u>	<u>\$ 3,323,316</u>	<u>\$29,534,635</u>	<u>\$24,170,981</u>	<u>\$28,260,912</u>	<u>\$ 257,093,903</u>

City Council has committed 12% of total general fund expenditures and transfers as a minimum reserve for major unanticipated emergencies.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
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**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**L. CHANGE IN ACCOUNTING PRINCIPLE**

Effective January 1, 2024, the City implemented the provisions of GASB Statement No. 101, *Compensated Absences*. This statement updated the recognition and measurement guidance for compensated absences and associated salary-related payments and amended certain previously required disclosures. As a result of the implementation of this standard, the compensated absences liability as of January 1, 2024, as restated by \$(5,486,564) in the governmental activities and \$7,088 in the business-type activities. The effect of the implementation of this standard is shown in the table below.

	December 31, 2023 Net Position, As Previously Reported	Restatement for Implementation of GASB Statement 101	December 31, 2023 Net Position, As Restated
<b>Government-Wide -</b>			
Governmental Activities	\$ 571,931,390	\$ (5,486,564)	\$ 566,444,826
Business-Type Activities	281,899,687	7,088	281,906,775
Total Primary Government	<u>\$ 853,831,077</u>	<u>\$ (5,479,476)</u>	<u>\$ 848,351,601</u>
<b>Proprietary Funds -</b>			
<b>Major Enterprise Funds -</b>			
Golf Course Enterprise	\$ 1,683,704	\$ -	\$ 1,683,704
Sewer User Fund	159,862,422	(44,032)	159,818,390
Stormwater Utility	61,350,067	(67,131)	61,282,936
Memorial Airport	44,564,716	152,327	44,717,043
Transportation Services	3,257,113	(34,076)	3,223,037
Nonmajor Enterprise Funds	14,739,793	-	14,739,793
Internal Service Funds	8,186,075	(22,736)	8,163,339
Total Proprietary Funds	<u>\$ 293,643,890</u>	<u>\$ (15,648)</u>	<u>\$ 293,628,242</u>

**M. CHANGE IN PRESENTATION**

During 2024, the Fire Station Project Fund was reclassified from nonmajor to a major fund due to the fund exceeding the quantitative threshold to qualify as a major fund. Reporting units affected by this reclassification are as follows:

	Fire Station Project Fund	Nonmajor Governmental Funds
December 31, 2023 fund balance, as originally reported	\$ -	\$ 58,252,576
Change from nonmajor fund to major fund	<u>34,507,808</u>	<u>(34,507,808)</u>
December 31, 2023 fund balance, as restated	<u>\$ 34,507,808</u>	<u>\$ 23,744,768</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**IV. OTHER NOTE DISCLOSURES**

**A. RISK MANAGEMENT**

The City and PURA are exposed to various risks of loss related to torts, property and casualty, errors and omissions, injuries to employees and health claims. Risks of loss from torts, errors and omissions, and property and casualty are covered by the City’s participation in the property and casualty pool of the Colorado Intergovernmental Risk Sharing Agency (CIRSA) which is a separate and independent governmental public entity risk pool formed through intergovernmental agreement by member municipalities to provide defined liability and property coverage. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years. PURA is covered by commercial insurance. The membership agreement provides that the pool be self-sustaining through member premiums and reinsure with commercial companies for claims in excess of \$1,195,000 per occurrence for property and casualty. The City utilizes various deductibles for Property and Casualty. The per claim/occurrence deductibles are as follows: \$150,000-Liability, and \$10,000-Auto Liability.

The City has elected to self-insure for workmen’s compensation with a specific retention risk of \$750,000 for police/fire and \$600,000 for all other employees in 2024. Claims and insurance costs are recognized as expenses in the internal service fund and totaled \$4,087,507 for the year ended December 31, 2024. At December 31, 2024, the actuarially determined loss reserve for self-insured workmen’s compensation claims totaled \$1,643,840 which represents the discounted present value of expected losses using a discount rate assumption of 5% and includes claims incurred but not yet reported. Changes in the claims liability for the years ended December 31, 2024 and 2023 are as follows:

	Year Ended December 31	
	2024	2023
Estimated claims liability, January 1	\$ 1,948,438	\$ 1,845,538
Current year claims and changes in estimates	(2,521,788)	(1,631,744)
Current year payments	1,981,858	1,734,644
Estimated claims liability, December 31	\$ 1,408,508	\$ 1,948,438

The City has elected to self-insure for employee health claims. The plan is administered by Anthem BDBS, with individual and aggregate stop loss coverage. The individual stop loss deductible is \$150,000 and the aggregate stop loss includes a 25% risk corridor. Claims and fixed costs are recognized as expenses in the internal service fund and totaled \$13,248,237 for the year ended December 31, 2024, resulting in a 95.9% loss ratio to the budget accruals.

**NEW HIRE FIRE AND POLICE DEATH AND DISABILITY**

The City of Pueblo contributes to the statewide, cost-sharing, multiple-employer death and disability plan administered by the Colorado Fire and Police Pension Association (FPPA). The statewide plan provides death and disability benefits for those new hires employed after January 1, 1997 and their beneficiaries. Title 31, Article 30 of the Colorado Revised Statutes (CRS), as amended, assigns the authority to establish benefit provisions to the state legislature. FPPA issues a publicly available financial report that includes the statewide death and disability plan. That report may be obtained by writing to FPPA of Colorado, 7979 East Tufts Avenue, Suite 150, Denver, Colorado, 80237, or by calling FPPA at 770-3772 in the Denver metro area or 1-800-332-3772 from outside the metro area.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**IV. OTHER NOTE DISCLOSURES, Continued**

**A. RISK MANAGEMENT, Continued**

Plan members and the City of Pueblo are required to contribute at a rate set by statute. The contribution requirements of plan members and the City of Pueblo are established under Title 31, Article 30, part 10 of the CRS, as amended. The contribution rate for new-hire police members is 1.00% of covered salary and for the City of Pueblo the contribution rate is 2.60% of covered salary. The contribution rate for new-hire fire members is 0.00% of covered salary and for the City of Pueblo the contribution rate is 3.60% of covered salary. The City of Pueblo's contributions to the statewide death and disability plan for the years ended December 31, 2024, 2023, 2022, and 2021 were \$809,392, \$736,178, \$668,695, and \$627,902, respectively, equal to their required contributions for each year.

**B. OTHER REPORTING ENTITY DISCLOSURES**

**JOINT VENTURES**

For the following joint ventures, the City has an ongoing financial responsibility and not an ongoing financial interest accounted for on the equity method.

**PUEBLO REGIONAL BUILDING DEPARTMENT**

The City is a participant with the County of Pueblo, Colorado (the County) in a joint venture known as the Pueblo Regional Building Department. The Department's purpose is to enforce building codes and license contractors throughout the City and County. The governing body is composed of nine members, three of which are appointed by the City, three are appointed by the County, and one member is jointly appointed. The remaining two members consist of a City Council person and a County Commissioner. The Department is required to submit monthly reports of revenues and expenditures to the City and County and their annual budget is subject to the approval of the City and County. In addition, the agreement stipulates that if allocated expenses exceed revenues for either the City or County, the Department can assess the City or County for the deficit. Complete financial statements for the Department can be obtained from the Department's administrative office at 830 N. Main St., Pueblo, Colorado. Subsequent to year-end, the County has notified the City of its intention to terminate the joint venture effective December 31, 2025.

**PUEBLO DEPARTMENT OF PUBLIC HEALTH & ENVIRONMENT**

The Pueblo Department of Public Health & Environment is also a joint venture between the City of Pueblo and the County of Pueblo. The Department was created in 1952 for the purpose of providing public health care services to the residents of the City and County. A portion of the Department's revenues are composed of subsidies from the City of Pueblo and County of Pueblo, with the City's totaling \$819,483 for 2024. The governing body of the Department is composed of five members, two of which are appointed by the City of Pueblo, two are appointed by the County of Pueblo, and one member is jointly appointed.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**IV. OTHER NOTE DISCLOSURES, Continued**

**B. OTHER REPORTING ENTITY DISCLOSURES, Continued**

The governing body of the Department appoints the administrator and the administrator appoints all other personnel. The joint venture agreement requires that the governing body of the Department submit a proposed annual operating budget to the City and County for their approval. Based upon the proposed budget, the City and County individually determine the amount of their respective annual subsidies for the Department. The joint venture agreement also stipulates that the participants shall endeavor to appropriate funds to the Department that are reasonable, fair and equitable to all parties. Complete financial statements for the Pueblo Department of Public Health & Environment can be obtained from their administrative office located at 101 W. 9<sup>th</sup> Street, Pueblo, Colorado.

**HISTORIC ARKANSAS RIVERWALK AUTHORITY**

The City is a participant with the County of Pueblo (the County), the Pueblo Urban Renewal Authority (PURA), the Pueblo Conservancy District (the District) and the Board of Water Works (the Board) in a joint venture known as the Historic Arkansas Riverwalk Authority (the Authority). The Authority's purpose is to promote, manage, supervise, operate, develop and maintain the Historic Arkansas Riverwalk Project (HARP). The governing body is composed of seven members, two of which are appointed by the City, while each of the other participants appoints one member and one member is appointed by the majority vote of an appointment committee composed of five persons who are appointed by each of the governing bodies of the parties. A portion of the Authority's revenues are composed of subsidies from the City of Pueblo and the County of Pueblo, with the City's totaling \$558,000 for 2024.

The Authority is required to submit an annual budget to each of the participants, except the Board. The budget is to include a specific line item for each participant's subsidy, except the Board's. The governing body of each participant, in its sole discretion, shall approve such budgeted specific line item for appropriation to the Authority in an amount equal to, greater or lesser than the amount contained in the annual plan and budget. Complete financial statements for the Authority can be obtained from their administrative office located at 125 Riverwalk Place, Pueblo, Colorado.

**JOINTLY GOVERNED ORGANIZATION**

**PUEBLO AREA COUNCIL OF GOVERNMENTS (PACOG)**

PACOG was formed in 1971 to serve as an interlocal advisory board through which local government entities may be aided in dealing with issues of common interest that transcend geographic borders to include a comprehensive regional planning process. PACOG's governing body is composed of 15 members, of which 7 are City Council members. The City's accountability is limited to making these appointments. During 2024, the City appropriated \$56,496 to PACOG.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**IV. OTHER NOTE DISCLOSURES, Continued**

**B. OTHER REPORTING ENTITY DISCLOSURES, Continued**

RELATED ORGANIZATION

PUEBLO HOUSING AUTHORITY

The governing body of the Pueblo Housing Authority is composed of five members, all of whom are appointed by City Council. The City's accountability for the Housing Authority does not extend beyond making these appointments.

**C. COMMITMENTS AND CONTINGENCIES**

MULTI-YEAR AGREEMENTS

The City previously entered into an agreement to acquire equipment and professional services for certain public safety activities. The City has determined this agreement does not meet the criteria under GASB 87-Leases, due to the timing of receipt of the underlying equipment, which is over the term of the agreement. The estimated total cost of the equipment and miscellaneous items is \$1,249,563. There are no further payments due under the current agreement. The City has entered into a new agreement to acquire similar equipment and professional services for public safety activities beginning in 2025.

OTHER COMMITMENTS AND CONTINGENCIES

Encumbrances are commitments related to unperformed (executory) contracts for goods and services. Encumbrances outstanding at December 31, 2024 are not accounted for as expenditures and liabilities but are included in fund balance. Encumbrances outstanding at December 31, 2024 for governmental funds are as follows:

General fund	\$ 244,314
Economic development 1/2 cent tax fund	1,601,811
HUD grants fund	280,380
Public Improvement fund	16,107,041
Fire Station fund	18,769,336
Other governmental funds	1,580,692
	<u>\$ 38,583,574</u>

ARBITRAGE LIABILITY

The City has not determined its arbitrage liability, if any; however, the City believes any resulting liability is not material to its financial position as reflected in the government-wide statement of net position or the proprietary funds' statement of net position, as applicable.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**IV. OTHER NOTE DISCLOSURES, Continued**

**C. COMMITMENTS AND CONTINGENCIES, Continued**

GRANTS AND OTHER

The City participates in a number of federal and state-assisted grant programs. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audit could become a liability of the City. In the opinion of management, however, any such disallowed claims would not have a material effect on the financial statements as of and for the year ended December 31, 2024.

LEGAL DEBT MARGIN

The amount of general obligation long-term debt that can be incurred by the City is limited by the charter and state statutes. General obligation debt cannot exceed 10% of assessed valuation. At December 31, 2024, the debt limit was \$140,858,112 and the debt margin was \$140,858,112.

OTHER ITEMS

*Tax Spending and Debt Limitations*

Colorado voters passed an amendment to the state constitution in November 1992 which contains several limitations, including revenue raising, spending abilities and other specific requirements affecting state and local governments. The amendment, commonly known as the TABOR Amendment, is complex and subject to judicial interpretation; however, the City believes it is in compliance with the requirements of the amendment. The City has made certain interpretations of the amendment's language in order to determine its compliance.

*Litigation*

The City is a defendant in numerous lawsuits and claims arising in the normal course of operations. The City is vigorously defending all such claims and believes the outcome of any such negative claims and litigation will not have a material adverse effect on the financial position of the City.

*National Opioid Settlements*

In 2021, nationwide settlements were reached to resolve all opioids litigation brought by states and local political subdivisions against the three largest pharmaceutical distributors—McKesson, Cardinal Health, and AmerisourceBergen (“Distributors”)—and against manufacturer Janssen Pharmaceuticals, Inc. and its parent company Johnson & Johnson (collectively, “J&J”). These 2021 National Settlements have been finalized, and payments have already begun. In all, the Distributors will pay up to \$21 billion over 18 years, and J&J will pay up to an additional \$5 billion over no more than nine years.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**IV. OTHER NOTE DISCLOSURES, Continued**

**C. COMMITMENTS AND CONTINGENCIES, Continued**

In late 2022, agreements were announced with three pharmacy chains—CVS, Walgreens, and Walmart—and two additional manufacturers—Allergan and Teva. In January 2023, each of those pharmacy chains and manufacturers confirmed that a sufficient number of states had agreed to the settlements to move forward. As with the 2021 National Settlements, states and local governments that want to participate in the 2022 National Settlements now will have the opportunity to “opt in.” The greater the level of subdivision participation, the more funds will ultimately be paid out for abatement.

In 2024, the City received \$737,342 in settlement payments. There are settlement agreements still ongoing and the City is unable to determine the total amount of any future settlement payments.

*Pueblo Urban Renewal Authority*

The Authority entered into an agreement with Thunder Village Metropolitan District and Thunder Village Metropolitan District 2 which provides that the Authority will reimburse the Districts for the costs of certain public improvements. As of December 31, 2024, the District has approximately \$6,217,690 of unreimbursed expenses. The Authority’s obligation, however, is limited to the amount of actual tax increment revenues generated within the Thunder Village Metropolitan District project area until 2032 and the Thunder Village Metropolitan District 2 project area until 2045.

In 2012, the Authority, in conjunction with the Colorado Economic Development Commission, approved a resolution dedicating specified sales tax increment revenue for approved regional tourism projects. As required by the resolution and agreement, the Authority has established a special fund to receive these funds. For the year ended December 31, 2024, the Authority recognized sales tax increment revenues of \$889,184.

The Authority entered into an agreement with Lot 1, LLC which provides that the Authority will reimburse Lot 1, LLC for the costs of certain public improvements. As of December 31, 2024, Lot 1, LLC has approximately \$161,401 of unreimbursed expenses. The Authority’s obligation, however, is limited to fifty percent (50%) of the amount of actual incremental property taxes generated by the property in question within the Downtown Expanded Project Area until 2029.

The Authority entered into an agreement with Full Plate Management, LLC which provides that the Authority will reimburse Full Plate Management, LLC for the costs of certain public improvements. As of December 31, 2024, Full Plate Management, LLC has approximately \$2,907,687 of unreimbursed expenses. The Authority’s obligation, however, is limited to eighty-eight percent (88%) of the amount of actual incremental property taxes generated by the property in question within the Union Avenue Project Area until 2034.

Colorado voters passed an amendment to the state constitution in November, 1992 which contains several limitations, including revenue raising, spending abilities and other specific requirements affecting state and local governments. The amendment, commonly known as the Tabor Amendment, is complex and subject to judicial interpretation; however, the Authority believes it is in compliance with the requirements of the amendment. The Authority believes it is exempt from the provisions of the amendment because it is not a taxing body, nor does it have the power to hold elections.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2024**

**IV. OTHER NOTE DISCLOSURES, Continued**

**C. COMMITMENTS AND CONTINGENCIES, Continued**

In November of 2021, voters approved Ballot Issue No. 2A, allowing the City to retain and spend the full amount of City revenues received from all sources, including all investment income thereon, with the City's commitment to spend a minimum of \$5,000,000 annually for street maintenance and repairs and road improvements within the City, and exceptions to the revenue, spending and other limitations or conditions which would otherwise apply pursuant to Tabor Amendment of the Colorado constitution or any other law.

*Subsequent Events*

Management of the City has evaluated subsequent events through the date financial statements are available for issue, which is the date of the Independent Auditors' Report.

## Required Supplementary Information

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**City of Pueblo, Colorado**  
**Budgetary Comparison Schedule**  
**General Fund**  
**Year Ended December 31, 2024**

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final	Budget Basis	
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Taxes	\$ 105,296,753	\$ 105,296,753	\$ 103,017,154	\$ (2,279,599)
Licenses and permits	975,900	975,900	1,133,967	158,067
Intergovernmental	3,261,500	3,261,500	4,438,634	1,177,134
Charges for services	5,080,481	5,080,481	5,685,488	605,007
Fees and fines	1,536,350	1,536,350	1,397,563	(138,787)
Investment earnings	2,000,000	2,000,000	1,877,267	(122,733)
Disposal of assets	15,000	15,000	44,633	29,633
Other revenue	339,500	339,500	351,661	12,161
Transfers in	3,930,145	3,930,145	3,974,864	44,719
<b>TOTAL REVENUES AND OTHER FINANCING SOURCES</b>	<b>122,435,629</b>	<b>122,435,629</b>	<b>121,921,231</b>	<b>(514,398)</b>
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Current -				
General government -				
City council	558,715	558,715	285,050	273,665
Mayor's office	1,535,678	1,534,733	1,104,255	430,478
Municipal court	1,796,884	1,796,884	1,551,561	245,323
City clerk	778,276	778,276	694,697	83,579
Human resources	1,085,140	1,085,140	1,049,244	35,896
Finance	3,374,909	3,277,646	2,864,498	413,148
Civil service	479,441	479,441	439,298	40,143
Law	1,413,685	1,413,685	1,324,267	89,418
Information technology	5,783,346	5,757,998	4,934,201	823,797
Planning and housing	1,748,873	1,724,873	1,483,715	241,158
Purchasing	606,856	606,856	568,772	38,084
Public safety -				
Police	38,226,969	36,467,068	33,912,760	2,554,308
Fire	25,336,721	25,273,918	24,094,199	1,179,719
Public works	10,236,462	9,747,446	8,670,506	1,076,940
Parks and recreation	8,301,987	8,289,820	8,186,246	103,574
Culture and community welfare	7,994,574	8,167,019	8,159,789	7,230
Nondepartmental	1,032,000	1,129,263	1,129,263	-
Capital outlay	-	499,868	417,708	82,160
Transfers out	22,877,136	26,667,784	26,553,112	114,672
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<b>133,167,652</b>	<b>135,256,433</b>	<b>127,423,141</b>	<b>7,833,292</b>
<b>EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES</b>	<b>(10,732,023)</b>	<b>(12,820,804)</b>	<b>(5,501,910)</b>	<b>7,318,894</b>
<b>FUND BALANCE, January 1</b>	<b>10,732,023</b>	<b>12,820,804</b>	<b>48,843,531</b>	<b>36,022,727</b>
<b>FUND BALANCE, December 31</b>	<b>\$ -</b>	<b>\$ -</b>	<b>43,341,621</b>	<b>\$ 43,341,621</b>
Adjustment from budgetary basis to generally accepted accounting principles				
Accrued sales tax and franchise tax			6,925,859	
Change in allowance for uncollectible account			(48,672)	
Lease recognition adjustments			11,841	
<b>Fund balance - generally accepted accounting principles</b>			<b>\$ 50,230,649</b>	

*See notes to required supplementary information.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**General Fund**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources, together with budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

REVENUES AND OTHER FINANCING SOURCES	\$	121,921,231
Actual amounts (budgetary basis) of revenues and other financing sources from the budgetary comparison schedule		
Differences - budget to GAAP		
Accrued sales tax and franchise tax, beginning of year		(7,658,947)
Accrued sales tax and franchise tax, end of year		6,925,859
SBITA recognition adjustments		2,043,033
Lease recognition adjustments		2,504
Change in the allowance for uncollectible accounts		<u>1,846</u>
GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$	<u>123,235,526</u>
EXPENDITURES AND OTHER FINANCING USES		
Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule		
	\$	127,423,141
Differences - Budget to GAAP		
SBITA recognition adjustments		<u>2,043,033</u>
GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$	<u>129,466,174</u>

*See notes to required supplementary information.*

**City of Pueblo, Colorado**  
**Budgetary Comparison Schedule**  
**Economic Development 1/2 Cent Tax Fund**  
**Year Ended December 31, 2024**

	Budgeted Amounts		Actual Budget Basis	Variance With Final Budget
	Original	Final		
<b>REVENUES</b>				
Investment earnings	\$ 786,000	\$ 786,000	\$ 3,894,359	\$ 3,108,359
Rents and other revenue	1,787,000	1,787,000	4,386,423	2,599,423
Sales and use taxes	12,639,333	12,639,333	12,416,476	(222,857)
TOTAL REVENUES AND OTHER FINANCING SOURCES	15,212,333	15,212,333	20,697,258	5,484,925
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Current -				
Professional services	477,800	477,800	381,584	96,216
Programs/projects	14,534,533	29,098,138	3,746,331	25,351,807
Capital outlay	-	3,388,521	869,007	2,519,514
Transfers out	200,000	200,000	200,000	-
TOTAL EXPENDITURES AND OTHER FINANCING USES	15,212,333	33,164,459	5,196,922	27,967,537
NET CHANGE IN FUND BALANCE	-	(17,952,126)	15,500,336	33,452,462
FUND BALANCE, January 1	-	17,952,126	64,403,463	46,451,337
FUND BALANCE, December 31	\$ -	\$ -	79,903,799	\$ 79,903,799
Adjustment from budgetary basis to generally accepted accounting principles				
Notes and loans receivable, net			41,513,322	
Lease recognition adjustments			156,289	
Fund balance - generally accepted accounting principles			\$ 121,573,410	

*See notes to required supplementary information.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Economic Development 1/2 Cent Tax Fund**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources, together with budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues from the budgetary comparison schedule	\$	20,697,258
Differences - budget to GAAP		
Loan payments received		(3,135,825)
Lease recognition adjustments		12,373
		12,373

GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$	17,573,806
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EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$	5,196,922
Differences - Budget to GAAP		
Loans made during the year		(233,207)
Change in the allowance for uncollectible loans		104,304
Credits awarded to loan recipients for meeting established employment targets		2,767,265
		2,767,265

GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$	7,835,284
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*See notes to required supplementary information.*

**City of Pueblo, Colorado**  
**Budgetary Comparison Schedule**  
**HUD Grants Fund**  
**Year Ended December 31, 2024**

	Budgeted Amounts		Actual	Variance With
	Original	Final	Budget	Final Budget
REVENUES AND OTHER				
FINANCING SOURCES				
Intergovernmental	\$ 2,275,000	\$ 4,631,083	\$ 1,785,217	\$ (2,845,866)
Loan payments	-	-	15,073	15,073
Other revenue	-	-	19,887	19,887
Transfers in	200,000	732,150	108,552	(623,598)
TOTAL REVENUES AND				
OTHER FINANCING SOURCES	2,475,000	5,363,233	1,928,729	(3,434,504)
EXPENDITURES AND OTHER				
FINANCING USES				
Current -				
Programs/projects	2,351,300	13,420,252	1,299,662	12,120,590
Capital outlay	-	622,978	-	622,978
Transfers out	378,700	868,700	-	868,700
TOTAL EXPENDITURES AND	2,730,000	14,911,930	1,299,662	13,612,268
OTHER FINANCING USES				
NET CHANGE IN FUND BALANCE	(255,000)	(9,548,697)	629,067	10,177,764
FUND BALANCE, January 1	255,000	9,548,697	2,810,164	(6,738,533)
FUND BALANCE, December 31	\$ -	\$ -	3,439,231	\$ 3,439,231
Adjustment from budgetary basis to				
generally accepted accounting principles				
Loans receivable			4,021,675	
Inventory of land held for resale			116,713	
Sale of inventory			255	
Loan write off			1,122	
Deferred inflow of resources related to grants			(4,255,680)	
Fund balance - generally accepted				
accounting principles			\$ 3,323,316	

*See notes to required supplementary information.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**HUD Grants Fund**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues and other financing sources from the budgetary comparison schedule	\$	1,928,729
Differences - budget to GAAP		
Loan payments and other revenue received		(15,074)
Deferred inflows of resources related to grants		1,457,891
		1,457,891

GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$	3,371,546
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EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$	1,299,662
Differences - budget to GAAP		
Inventory and other expenditures		255
		255

GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$	1,299,917
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*See notes to required supplementary information.*

**City of Pueblo, Colorado**  
**Notes to Required Supplementary Information**  
**Year Ended December 31, 2024**

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**BUDGETARY INFORMATION**

The City adheres to the following procedures in establishing the budgetary data reflected in the budgetary comparison schedules.

A proposed budget for the fiscal year commencing the following January 1 is submitted to City Council by the City Manager on or before October 15th. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by City Council to obtain taxpayer comments. The City adopted budgets for all funds except the Historic Arkansas River Project capital projects fund, the Fire Station Project capital projects fund, the Pueblo Transit internal service fund and the custodial fund. All funds, including proprietary funds, use the current financial resources measurement focus and the modified accrual basis of accounting in preparing the budgets. In addition, appropriations lapse at the end of the year and expenditures for on-going projects are appropriated in the following year.

Expenditure estimates in the annual budgets are enacted into law through the passage of an appropriation ordinance. The City Manager may at any time transfer any unencumbered appropriated balance or portion thereof from one classification of expenditure to another within the same department, office or agency. The Council may, by resolution, transfer any unencumbered appropriated balance or portion thereof from one department, office or agency to another. City Council may amend the original adopted budget during the year by passing a new ordinance to reflect current needs. During 2024, the expenditure estimates were amended. These amendments were made in accordance with the City Charter.

The legal level of budgetary control exists at the department level for the general fund, while the legal level of budgetary control for all other funds is at the total fund level. That is to say, total expenditures for each department in the general fund or the total expenditures in all other funds cannot legally exceed appropriations for that department or fund.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to preserve that portion of the applicable appropriation is employed as an extension of the formal budgetary integration in all funds.

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Proportionate Share of the Net Pension Liability (Asset)**  
**Public Employees' Retirement Association**  
**Local Government Division Trust Fund**  
**Year Ended December 31, 2024**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
City's proportion of the net pension liability (asset)	3.263%	3.071%	3.228%	3.242%	3.291%	3.325%	3.273%	3.203%	3.363%	3.489%
City's proportionate share of the net pension liability (asset)	\$ 23,953,299	\$ 30,789,522	\$ (2,768,216)	\$ 16,893,478	\$ 24,068,834	\$ 41,802,332	\$ 36,442,564	\$ 43,251,422	\$ 37,046,169	\$ 31,272,221
City's covered payroll	\$ 29,271,900	\$ 25,561,274	\$ 24,375,525	\$ 23,000,641	\$ 22,678,872	\$ 21,812,282	\$ 20,653,640	\$ 19,420,370	\$ 19,115,117	\$ 19,119,848
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	81.830%	120.454%	-11.357%	73.448%	106.129%	191.646%	176.446%	222.712%	193.806%	163.559%
Plan fiduciary net position as a percentage of the total pension liability (asset)	88.030%	82.990%	101.490%	90.880%	86.260%	75.960%	79.370%	73.600%	76.900%	88.783%

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Contributions**  
**Public Employees' Retirement Association**  
**Local Government Division Trust Fund**  
**Year Ended December 31, 2024**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 4,600,872	\$ 3,938,524	\$ 3,384,970	\$ 3,170,964	\$ 2,959,364	\$ 2,877,365	\$ 2,765,672	\$ 2,618,370	\$ 2,461,991	\$ 2,421,672
Contributions in relation to the contractually required contribution	<u>4,600,872</u>	<u>3,938,524</u>	<u>3,384,970</u>	<u>3,170,964</u>	<u>2,959,364</u>	<u>2,877,365</u>	<u>2,765,672</u>	<u>2,618,370</u>	<u>2,461,991</u>	<u>2,421,672</u>
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 33,334,517	\$ 29,271,900	\$ 25,561,274	\$ 24,375,525	\$ 23,000,641	\$ 22,678,872	\$ 21,812,282	\$ 20,653,640	\$ 19,420,370	\$ 19,115,117
Contributions as a percentage of covered payroll	13.80%	13.45%	13.24%	13.01%	12.87%	12.69%	12.68%	12.68%	12.68%	12.67%

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Proportionate Share of the Net Pension (Asset)/Liability**  
**Fire and Police Pension Association**  
**New Hire Fire and Police Pension Fund**  
**Year Ended December 31, 2024**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
City's proportion of the net pension liability (asset)	2.523%	3.132%	3.071%	3.170%	3.345%	3.464%	3.672%	3.989%	4.161%	4.395%
City's proportionate share of the net pension liability (asset)	\$ -	\$ 2,779,994	\$ (16,642,786)	\$ (6,882,083)	\$ (1,891,810)	\$ 4,379,447	\$ (5,282,751)	\$ 1,441,379	\$ (73,352)	\$ (4,960,089)
City's covered payroll	\$ 26,968,834	\$ 25,337,194	\$ 24,791,482	\$ 25,453,823	\$ 24,765,030	\$ 23,013,364	\$ 21,476,338	\$ 20,416,199	\$ 20,150,739	\$ 19,763,175
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	0.000%	10.972%	-67.131%	-27.038%	-7.639%	19.030%	-24.598%	7.060%	(0.364%)	(25.098%)
Plan fiduciary net position as a percentage of the total pension liability	100.000%	97.600%	116.200%	106.700%	101.900%	95.200%	106.300%	98.210%	100.100%	106.800%

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Contributions**  
**Fire and Police Pension Association**  
**New Hire Fire and Police Pension Fund**  
**Year Ended December 31, 2024**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 2,869,624	\$ 2,561,883	\$ 2,280,350	\$ 2,106,814	\$ 2,036,305	\$ 1,984,373	\$ 1,841,067	\$ 1,718,110	\$ 1,633,306	\$ 1,613,793
Contributions in relation to the contractually required contribution	<u>2,869,624</u>	<u>2,561,883</u>	<u>2,280,350</u>	<u>2,106,814</u>	<u>2,036,305</u>	<u>1,984,373</u>	<u>1,841,067</u>	<u>1,718,110</u>	<u>1,633,306</u>	<u>1,613,793</u>
Contribution deficiency (excess)	<u>\$ -</u>									
City's covered payroll	\$ 28,703,981	\$ 26,968,834	\$ 25,337,194	\$ 24,791,482	\$ 25,453,823	\$ 24,765,030	\$ 23,013,364	\$ 21,476,338	\$ 20,416,199	\$ 20,150,739
Contributions as a percentage of covered payroll	10.00%	9.50%	9.00%	8.50%	8.00%	8.01%	8.00%	8.00%	8.00%	8.01%

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Changes in the City's Net Pension Liability and Related Ratios**  
**Pueblo Old Hire Police Pension Fund**  
**Year Ended December 31, 2024**

Measurement Period Ended December 31,	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total pension liability -</b>										
Service cost	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Interest	3,239,276	3,351,125	3,685,353	3,784,065	4,307,152	4,389,303	4,635,366	4,699,710	4,564,633	4,647,773
Changes in benefit terms	-	-	-	-	-	-	-	-	-	-
Differences between expected and actual experience	(597,905)	-	(3,707,187)	-	(2,156,977)	-	(2,388,914)	-	(1,429,499)	-
Changes in assumptions	(693,502)	-	-	-	4,081,386	-	-	-	4,313,589	-
Benefit payments, including refunds of employee contributions	(5,091,377)	(5,052,974)	(5,185,230)	(5,416,523)	(5,457,839)	(5,510,499)	(5,543,482)	(5,571,276)	(5,721,421)	(5,789,929)
Net change in total pension liability	(3,143,508)	(1,701,849)	(5,207,064)	(1,632,458)	773,722	(1,121,196)	(3,297,030)	(871,566)	1,727,302	(1,142,156)
Total pension liability - beginning	52,340,634	54,042,483	59,249,547	60,882,005	60,108,283	61,229,479	64,526,509	65,398,075	63,670,773	64,812,929
Total pension liability - ending (a)	\$ 49,197,126	\$ 52,340,634	\$ 54,042,483	\$ 59,249,547	\$ 60,882,005	\$ 60,108,283	\$ 61,229,479	\$ 64,526,509	\$ 65,398,075	\$ 63,670,773
<b>Plan fiduciary net position -</b>										
Contributions - employer	\$ 1,055,039	\$ 1,278,836	\$ 1,385,406	\$ 1,278,836	\$ 1,303,218	\$ 1,571,421	\$ 1,542,672	\$ 1,226,430	\$ 1,272,351	\$ 1,710,695
Contributions - employee	-	-	-	-	-	-	-	-	-	2,821
Net investment income	2,577,190	(3,478,378)	5,379,882	4,636,962	5,627,261	54,766	6,655,302	2,495,649	955,007	3,522,694
Benefit payments, including refunds of employee contributions	(5,091,377)	(5,052,974)	(5,185,230)	(5,416,523)	(5,457,839)	(5,510,499)	(5,543,482)	(5,571,276)	(5,721,421)	(5,789,929)
Administrative expense	(28,926)	(28,499)	(23,991)	(25,160)	(23,292)	(27,991)	(21,358)	(78,233)	(73,229)	(89,300)
Net change in plan fiduciary net position	(1,488,074)	(7,281,015)	1,556,067	474,115	1,449,348	(3,912,303)	2,633,134	(1,927,430)	(3,567,292)	(643,019)
Plan fiduciary net position - beginning	42,240,629	49,521,644	47,965,577	47,491,462	46,042,114	49,954,417	47,321,283	49,248,713	52,816,005	53,459,024
Plan fiduciary net position - ending (b)	\$ 40,752,555	\$ 42,240,629	\$ 49,521,644	\$ 47,965,577	\$ 47,491,462	\$ 46,042,114	\$ 49,954,417	\$ 47,321,283	\$ 49,248,713	\$ 52,816,005
City's net pension liability - ending (a) - (b)	\$ 8,444,571	\$ 10,100,005	\$ 4,520,839	\$ 11,283,970	\$ 13,390,543	\$ 14,066,169	\$ 11,275,062	\$ 17,205,226	\$ 16,149,362	\$ 10,854,768
Plan fiduciary net position as a percentage of the total pension liability	82.84%	80.70%	91.63%	80.96%	78.01%	76.60%	81.59%	73.34%	75.31%	82.95%
Covered-employee payroll	N/A	\$ 99,053								
City of Pueblo's net pension liability as a percentage of covered-employee payroll	N/A	10,958.55%								

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Contributions**  
**Pueblo Old Hire Police Pension Fund**  
**Year Ended December 31, 2024**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially determined contribution	\$ 1,150,952	\$ 1,150,952	\$ 1,278,836	\$ 1,278,836	\$ 1,278,836	\$ 1,278,836	\$ 1,571,421	\$ 1,542,672	\$ 1,226,430	\$ 1,226,430
Contributions in relation to the actuarially required contribution	<u>1,150,952</u>	<u>1,150,952</u>	<u>1,278,836</u>	<u>1,278,836</u>	<u>1,278,836</u>	<u>1,278,836</u>	<u>1,571,421</u>	<u>1,542,672</u>	<u>1,226,430</u>	<u>1,272,351</u>
Contribution deficiency (excess) (1)	<u>\$ -</u>	<u>\$ (45,921)</u>								
City's covered-employee payroll	N/A									
Contributions as a percentage of covered-employee payroll	N/A									

(1) The contribution deficiency (excess) is the result of accrual differences between years.

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Changes in the City's Net Pension Liability and Related Ratios**  
**Pueblo Old Hire Fire Pension Fund**  
**Year Ended December 31, 2024**

Measurement Period Ended December 31,	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total pension liability -</b>										
Service cost	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Interest	2,462,935	2,580,555	2,893,877	2,985,886	3,243,485	3,337,740	3,426,964	3,498,913	3,434,587	3,512,883
Changes in benefit terms	-	-	-	-	-	-	-	-	-	-
Differences between expected and actual experience	3,828,913	-	(3,410,780)	-	932,801	-	(102,157)	-	(1,302,712)	-
Changes in assumptions	(700,774)	-	-	-	3,079,317	-	-	-	3,235,013	-
Benefit payments, including refunds of employee contributions	(4,466,148)	(4,316,394)	(4,290,877)	(4,508,516)	(4,609,831)	(4,579,672)	(4,451,570)	(4,464,644)	(4,552,205)	(4,561,272)
Net change in total pension liability	1,124,926	(1,735,839)	(4,807,780)	(1,522,630)	2,645,772	(1,241,932)	(1,126,763)	(965,731)	814,683	(1,048,389)
Total pension liability - beginning	40,089,234	41,825,073	46,632,853	48,155,483	45,509,711	46,751,643	47,878,406	48,844,137	48,029,454	49,077,843
Total pension liability - ending (a)	<u>\$ 41,214,160</u>	<u>\$ 40,089,234</u>	<u>\$ 41,825,073</u>	<u>\$ 46,632,853</u>	<u>\$ 48,155,483</u>	<u>\$ 45,509,711</u>	<u>\$ 46,751,643</u>	<u>\$ 47,878,406</u>	<u>\$ 48,844,137</u>	<u>\$ 48,029,454</u>
<b>Plan fiduciary net position -</b>										
Contributions - employer	\$ 1,393,045	\$ 1,519,685	\$ 1,646,325	\$ 1,519,685	\$ 1,523,538	\$ 1,565,925	\$ 1,545,814	\$ 1,324,595	\$ 1,299,942	\$ 1,028,768
Contributions - employee	-	-	-	-	-	-	-	-	-	2,092
Net investment income	1,742,514	(2,381,963)	3,692,136	3,188,660	3,900,787	42,610	4,671,464	1,755,976	674,555	2,511,258
Benefit payments, including refunds of employee contributions	(4,466,148)	(4,316,394)	(4,290,877)	(4,508,516)	(4,609,831)	(4,579,672)	(4,451,570)	(4,464,644)	(4,552,205)	(4,561,272)
Administrative expense	(34,810)	(32,286)	(26,339)	(28,368)	(26,002)	(31,654)	(26,185)	(57,923)	(55,541)	(66,952)
Net change in plan fiduciary net position	(1,365,399)	(5,210,958)	1,021,245	171,461	788,492	(3,002,791)	1,739,523	(1,441,996)	(2,633,249)	(1,086,106)
Plan fiduciary net position - beginning	28,784,728	33,995,686	32,974,441	32,802,980	32,014,488	35,017,279	33,277,756	34,719,752	37,353,001	38,439,107
Plan fiduciary net position - ending (b)	<u>\$ 27,419,329</u>	<u>\$ 28,784,728</u>	<u>\$ 33,995,686</u>	<u>\$ 32,974,441</u>	<u>\$ 32,802,980</u>	<u>\$ 32,014,488</u>	<u>\$ 35,017,279</u>	<u>\$ 33,277,756</u>	<u>\$ 34,719,752</u>	<u>\$ 37,353,001</u>
City's net pension liability - ending (a) - (b)	\$ 13,794,831	\$ 11,304,506	\$ 7,829,387	\$ 13,658,412	\$ 15,352,503	\$ 13,495,223	\$ 11,734,364	\$ 14,600,650	\$ 14,124,385	\$ 10,676,453
Plan fiduciary net position as a percentage of the total pension liability	66.53%	71.80%	81.28%	70.71%	68.12%	70.35%	74.90%	69.50%	71.08%	77.77%
Covered-employee payroll	N/A	\$ 78,448								
City of Pueblo's net pension liability as a percentage of covered-employee payroll	N/A	13,609.59%								

See accompanying Independent Auditor's Report.

**City of Pueblo, Colorado**  
**Schedule of the City's Contributions**  
**Pueblo Old Hire Fire Pension Fund**  
**Year Ended December 31, 2024**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially determined contribution	\$ 1,519,685	\$ 1,519,685	\$ 1,519,685	\$ 1,519,685	\$ 1,519,685	\$ 1,519,685	\$ 1,565,925	\$ 1,545,814	\$ 1,324,595	\$ 1,299,942
Contributions in relation to the actuarially required contribution	1,519,685	1,519,685	1,519,685	1,519,685	1,519,685	1,519,685	1,565,925	1,545,814	1,324,595	1,299,942
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City's covered-employee payroll	N/A									
Contributions as a percentage of covered-employee payroll	N/A									

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Proportionate Share**  
**of the Other Post-Employment Benefit Amounts**  
**Public Employees' Retirement Association**  
**Local Government Division Trust Fund**  
**Year Ended December 31, 2024**

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	2023	2022	2021	2020	2019	2018	2017	2016
City's proportion of the net OPEB liability	0.257%	0.246%	0.249%	0.247%	0.252%	0.258%	0.254%	0.246%
City's proportionate share of the net OPEB liability	\$ 1,828,691	\$ 2,004,745	\$ 2,150,098	\$ 2,347,883	\$ 2,826,922	\$ 3,510,198	\$ 3,300,984	\$ 3,189,474
City's covered payroll	\$ 32,072,060	\$ 24,945,019	\$ 23,875,625	\$ 23,000,641	\$ 22,673,097	\$ 21,806,582	\$ 20,647,940	\$ 19,414,670
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	5.702%	8.037%	9.005%	10.208%	12.468%	16.097%	15.987%	16.428%
Plan fiduciary net position as a percentage of the total OPEB liability	46.160%	38.570%	39.400%	32.780%	24.490%	17.027%	17.529%	16.716%

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Other Post-Employment Benefit Contributions**  
**Public Employees' Retirement Association**  
**Local Government Division Trust Fund**  
**Year Ended December 31, 2024**

	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 327,135	\$ 289,237	\$ 254,439	\$ 243,531	\$ 232,857	\$ 231,266	\$ 222,427	\$ 210,609	\$ 198,030
Contributions in relation to the contractually required contribution	<u>327,135</u>	<u>289,237</u>	<u>254,439</u>	<u>243,531</u>	<u>232,857</u>	<u>231,266</u>	<u>222,427</u>	<u>210,609</u>	<u>198,030</u>
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 32,072,060	\$ 28,356,604	\$ 24,945,019	\$ 23,875,625	\$ 23,000,641	\$ 22,673,097	\$ 21,806,582	\$ 20,647,940	\$ 19,414,670
Contributions as a percentage of covered payroll	1.02%	1.02%	1.02%	1.02%	1.01%	1.02%	1.02%	1.02%	1.02%

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Changes in the City's Net Other**  
**Post-Employment Benefit Liability and Related Ratios**  
**Pueblo Police Unit**  
**Year Ended December 31, 2024**

Measurement Period Ended December 31,	2024	2023	2022	2021	2020	2019	2018
<b>Total OPEB liability -</b>							
Service cost	\$ 318,004	\$ 285,087	\$ 769,944	\$ 780,822	\$ 740,047	\$ 725,338	\$ 759,482
Interest	187,092	177,194	196,742	156,717	285,137	291,404	235,428
Changes in benefit terms	-	-	-	-	-	-	-
Differences between expected and actual experience	(883,201)	-	(1,771,601)	-	(241,008)	-	-
Changes in assumptions	(381,886)	126,456	(3,280,537)	(242,389)	(1,383,690)	(215,658)	(358,105)
Benefit payments, including refunds of employee contributions	(60,405)	(50,793)	(74,411)	(46,309)	(88,672)	(61,219)	(33,697)
Net change in total OPEB liability	(820,396)	537,944	(4,159,863)	648,841	(688,186)	739,865	603,108
Total OPEB liability - beginning	<u>4,389,211</u>	<u>3,851,267</u>	<u>8,011,130</u>	<u>7,362,289</u>	<u>8,050,475</u>	<u>7,310,610</u>	<u>6,707,502</u>
Total OPEB liability - ending	<u>\$ 3,568,815</u>	<u>\$ 4,389,211</u>	<u>\$ 3,851,267</u>	<u>\$ 8,011,130</u>	<u>\$ 7,362,289</u>	<u>\$ 8,050,475</u>	<u>\$ 7,310,610</u>
Covered-employee payroll	N/A						
City of Pueblo's net OPEB liability as a percentage of covered-employee payroll	N/A						

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

Note: There are no assets accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for the OPEB plan.

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Changes in the City's Net Other**  
**Post-Employment Benefit Liability and Related Ratios**  
**Pueblo Fire Unit**  
**Year Ended December 31, 2024**

Measurement Period Ended December 31,	2024	2023	2022	2021	2020	2019	2018
<b>Total OPEB liability -</b>							
Service cost	\$ 259,180	\$ 233,447	\$ 495,195	\$ 501,109	\$ 481,675	\$ 463,733	\$ 484,285
Interest	156,309	152,135	143,051	117,202	233,771	245,650	204,747
Changes in benefit terms	-	-	-	-	-	-	-
Differences between expected and actual experience	(329,763)	-	(251,660)	-	(473,265)	-	-
Changes in assumptions	(344,228)	90,028	(2,804,276)	(156,439)	(1,165,035)	(110,846)	(265,058)
Benefit payments, including refunds of employee contributions	(119,375)	(127,333)	(170,210)	(171,427)	(217,338)	(171,280)	(97,767)
Net change in total OPEB liability	(377,877)	348,277	(2,587,900)	290,445	(1,140,192)	427,257	326,207
Total OPEB liability - beginning	<u>3,707,642</u>	<u>3,359,365</u>	<u>5,947,265</u>	<u>5,656,820</u>	<u>6,797,012</u>	<u>6,369,755</u>	<u>6,043,548</u>
Total OPEB liability - ending	<u>\$ 3,329,765</u>	<u>\$ 3,707,642</u>	<u>\$ 3,359,365</u>	<u>\$ 5,947,265</u>	<u>\$ 5,656,820</u>	<u>\$ 6,797,012</u>	<u>\$ 6,369,755</u>
Covered-employee payroll	N/A						
City of Pueblo's net OPEB liability as a percentage of covered-employee payroll	N/A						

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

Note: There are no assets accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for the OPEB plan.

*See accompanying Independent Auditor's Report.*

## Supplementary Information

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**City of Pueblo, Colorado**  
**Explanation of Funds**  
**December 31, 2024**

**Nonmajor Governmental Funds**

**SPECIAL REVENUE FUNDS**

Special revenue funds are used to account for specific revenues that are restricted or committed to expenditure for particular purposes.

Intergovernmental – This fund is used to account for the collection and disbursement of revenues received from other governmental agencies to be used for specific purposes. Revenues received in this fund include: Highway User’s Tax Fund (HUTF) monies which may only be used for the construction, improvement, or maintenance of the streets and roadways within the City; Conservation Trust Funds (CTF) are received from the Colorado state lottery and are restricted for parks and open space related projects; property seized from persons convicted of certain crimes is received from law enforcement agencies and must be used only for specific law enforcement purposes; proceeds from property seized in federal narcotic law enforcement activities pursuant to a federal revenue sharing agreement which are restricted to law enforcement purposes.

Special Charges – This fund is used to account for the collection and disbursement of revenues received from special fees and charges to be used for specific purposes. Revenues include: E-911 telephone charges assessed against telephone lines to be used to purchase and maintain enhanced 911 equipment and related activities; a special tipping fee assessed at the Southside landfill for the purpose of monitoring environmental conditions and future remediation, if necessary; a solid waste surcharge on tipping fees at all solid waste disposal sites to be used for solid waste management purposes; plastic pollution reduction fees assessed as part of the Plastic Pollution Reduction Act enacted by the State of Colorado in 2021 for the purpose of programs that address waste, litter, illegal dumping, recycling, composting, waste diversion program and outreach and education activities; and a sales tax collection fee which is restricted to the debt service of the Memorial Hall series 2011A and series 2011B bonds issued by Pueblo Urban Renewal Authority (PURA) in 2011 and 2020, along with the operations and debt service of the convention center operated by PURA.

Stimulus Grants – This fund is used to account for the collection of specific federal revenues received for particular low- and moderate-income housing projects.

Police Safety Tax – This fund is used to account for the collection of a 0.2% sales tax. The revenue is used for operating expenses and personnel cost within the Police department.

Southpointe Special District – This fund is used to account for the collection of revenues from a mill levy on property within the district. The revenues are restricted for the maintenance of certain public improvements of general benefit to the residents of the district and may include open space, trails, paths, landscaping, fencing, pillars, street medians, entry islands, utility rights of way, irrigation facilities, water system improvements, a theme area, and signage.

Bandera Blvd. Special District – This fund is used to account for the collection of revenues from a mill levy on property within the district. The revenues are restricted for the maintenance of certain public improvements of general benefit to the residents of the district and may include open space, trails, paths, landscaping, fencing, pillars, street medians, entry islands, utility rights of way, irrigation facilities, water system improvements, a theme area, and signage.

**City of Pueblo, Colorado**  
**Explanation of Funds (Cont'd.)**  
**December 31, 2024**

North Gateway BID – This fund is used to account for the collection of new sales taxes generated by the commercial development within the business improvement district. The revenues are to be used for the construction of certain infrastructure within the district.

North Gateway PIF – This fund is used to account for collection of revenues generated from the imposition of a public improvement fee by the property owners on all sales that occur within the boundaries of North Gateway BID. Revenues collected from this fee are restricted for the construction of certain additional public improvements within the North Gateway BID.

Opioid Settlement – This fund is used to account for collection of revenues from settlement payments received from pharmaceutical companies and various distributors. Revenues collected from these companies and distributors is to be used to implement forward-looking strategies, programming, and services to abate the opioid epidemic, as well as reasonable administrative costs.

Other Special Revenue – This fund is used to account for the collection and disbursement of miscellaneous special revenues which are restricted to expenditure for specific purposes. The fund includes revenues received from the Mountain View Cemetery Endowment to be used for the purpose of gravesite maintenance at the City-owned cemetery; miscellaneous contributions and donations to be expended in accordance with donor wishes; revenues and interest earnings on the Pueblo Beautiful Endowment to be used for the beautification of the City; and proceeds from the sale of lots located on the Historic Arkansas Riverwalk of Pueblo to be used solely for the commercial development of the Riverwalk.

**CAPITAL PROJECTS FUNDS**

Capital projects funds are used to account for and report financial resources that are restricted, committed or assigned for capital outlays, including the acquisition and construction of capital facilities and other capital assets but excludes those types of capital-related outflows financed by proprietary funds.

Historic Arkansas River Project – This fund accounts for revenues and expenditures relating to the construction and development of the Historic Arkansas Riverwalk. The initial phases of this project were financed through the issuance of limited tax general obligation bonds, with later phases financed through private donations and various grants.

**DEBT SERVICE FUND**

The debt service fund accounts for and reports financial resources that are restricted, committed or assigned to expenditure for principal and interest on general obligation debt, certificates of participation and financed purchases of governmental funds.

**City of Pueblo, Colorado**  
**Explanation of Funds (Cont'd.)**  
**December 31, 2024**

**Proprietary Funds**

**NONMAJOR ENTERPRISE FUNDS**

Enterprise funds account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses including depreciation), of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

Street Repair – This fund accounts for the operations of the Street Repair utility. Activities of the fund include design, construction, management, and repair of the street and road systems located with the City. All costs are financed through monthly charges to utility customers with fees set by City Council.

Honor Farm – This fund is used to account for the recreational activities that are conducted at the facility known as the “Honor Farm”. All activities necessary to provide such services are accounted for in this fund.

Parking Facilities – This fund is used to account for the operation of public parking facilities located throughout the City. All activities necessary to provide such services are accounted for in this fund.

Memorial Hall – This fund is used to account for the activities that are held at Memorial Hall. The facility is managed by a third party as part of an agreement with the City. All activities necessary to provide such services are accounted for in this fund except debt service because the bonds that were issued to improve and upgrade the facility were issued by Pueblo Urban Renewal Authority.

**City of Pueblo, Colorado**  
**Explanation of Funds (Cont'd.)**  
**December 31, 2024**

**INTERNAL SERVICE FUNDS**

The internal service funds are used to account for the financing of goods and services provided by one department or agency to other departments or agencies of the government and to other entities on a cost reimbursement basis.

Internal Service Fund – This fund accounts for the costs of the City’s self-insured workmen’s compensation plan and employee health insurance together with the City’s property and casualty risk management activities which is accounted for through the City’s membership in the Colorado Intergovernmental Risk Sharing Agency (CIRSA). This fund also is used to account for the repair of motor vehicles and other related costs of all vehicles owned by the City. The vehicles and equipment maintained are acquired by the various user departments which are responsible for the financing of replacement vehicles as necessary. The fund also accounts for costs of the City’s telephone system with departments of the City being charged a proportionate share of the costs.

Pueblo Transit – This fund accounts for the provision of labor services to the City’s transportation services enterprise fund in operating the public bus system. These services are provided by employees of a separate, not-for-profit corporation known as Pueblo Transit.

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## Nonmajor Governmental Funds

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**City of Pueblo, Colorado**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds**

**December 31, 2024**

	Special Revenue					
	Inter- governmental	Special Charges	Stimulus Grants	Police Safety Tax	Southpointe Special District	Bandera Blvd. Special District
<b>Assets</b>						
Restricted cash and cash equivalents	\$ 517,922	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	14,518,880	9,776,676	-	-	122,020	44,811
Taxes receivable, net	-	-	-	-	38,592	46,784
Due from other funds	-	1,620,582	85,142	562,678	636	244
Receivable from other governments	22,686	-	-	-	-	-
Other receivables	27,809	712,806	-	459,711	467	371
Property held for resale	-	-	299,918	-	-	-
Prepaid items	-	21,001	-	3,367	-	-
<b>Total assets</b>	<b>\$ 15,087,297</b>	<b>\$ 12,131,065</b>	<b>\$ 385,060</b>	<b>\$ 1,025,756</b>	<b>\$ 161,715</b>	<b>\$ 92,210</b>
<b>Liabilities</b>						
Accounts payable and accrued liabilities	\$ 531,913	\$ 540,157	\$ -	\$ 2,504	\$ 21	\$ 4,461
Due to other funds	670,823	140,845	1	-	-	-
<b>Total liabilities</b>	<b>1,202,736</b>	<b>681,002</b>	<b>1</b>	<b>2,504</b>	<b>21</b>	<b>4,461</b>
Deferred inflows of resources	-	-	-	-	38,592	46,784
<b>Fund balances</b>						
Nonspendable	-	21,001	-	3,367	-	-
Restricted	13,884,561	11,429,062	385,059	1,019,885	123,102	40,965
Assigned	-	-	-	-	-	-
<b>Total fund balances</b>	<b>13,884,561</b>	<b>11,450,063</b>	<b>385,059</b>	<b>1,023,252</b>	<b>123,102</b>	<b>40,965</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 15,087,297</b>	<b>\$ 12,131,065</b>	<b>\$ 385,060</b>	<b>\$ 1,025,756</b>	<b>\$ 161,715</b>	<b>\$ 92,210</b>

				Capital Projects		Total Nonmajor Governmental Funds
North Gateway BID	North Gateway PIF	Opioid Settlement	Other Special Revenue	Historic Arkansas River Project	Debt Service	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 517,922
-	-	839,912	69,927	-	-	25,372,226
-	-	-	-	-	-	85,376
17,263	23,014	3,939	376,849	169,544	1,500	2,861,391
-	-	-	-	-	-	22,686
24,998	42,349	1,695	5,989	-	-	1,276,195
-	-	-	-	-	-	299,918
-	-	-	-	-	-	24,368
<u>\$ 42,261</u>	<u>\$ 65,363</u>	<u>\$ 845,546</u>	<u>\$ 452,765</u>	<u>\$ 169,544</u>	<u>\$ 1,500</u>	<u>\$ 30,460,082</u>
\$ 40,644	\$ 65,363	\$ -	\$ 115,562	\$ -	\$ 1,500	\$ 1,302,125
-	-	-	-	-	-	811,669
<u>40,644</u>	<u>65,363</u>	<u>-</u>	<u>115,562</u>	<u>-</u>	<u>1,500</u>	<u>2,113,794</u>
-	-	-	-	-	-	85,376
-	-	-	-	-	-	24,368
1,617	-	845,546	15,440	169,544	-	27,914,781
-	-	-	321,763	-	-	321,763
<u>1,617</u>	<u>-</u>	<u>845,546</u>	<u>337,203</u>	<u>169,544</u>	<u>-</u>	<u>28,260,912</u>
<u>\$ 42,261</u>	<u>\$ 65,363</u>	<u>\$ 845,546</u>	<u>\$ 452,765</u>	<u>\$ 169,544</u>	<u>\$ 1,500</u>	<u>\$ 30,460,082</u>

See accompanying Independent Auditor's Report.

**City of Pueblo, Colorado**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Nonmajor Governmental Funds**

**For the Year Ended December 31, 2024**

	Special Revenue					
	Inter- governmental	Special Charges	Stimulus Grants	Police Safety Tax	Southpointe Special District	Bandera Blvd. Special District
<b>Revenues</b>						
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ 38,741	\$ 48,290
Sales and miscellaneous taxes	-	3,135,577	-	4,966,590	3,013	3,809
Intergovernmental	6,701,865	-	-	-	-	-
Charges for services	-	3,449,681	-	-	-	-
Investment earnings (losses)	661,658	456,171	-	-	6,248	2,601
Other revenues	-	-	5,527	-	-	-
<b>Total revenues</b>	<b>7,363,523</b>	<b>7,041,429</b>	<b>5,527</b>	<b>4,966,590</b>	<b>48,002</b>	<b>54,700</b>
<b>Expenditures</b>						
<b>Current</b>						
Public safety	56,354	501,158	-	3,785,000	-	-
Public works	675,321	-	-	-	-	-
Parks and recreation	227,908	-	-	-	31,336	45,858
Culture and community welfare	-	3,135,577	5,527	-	-	-
<b>Debt service</b>						
Principal	-	-	-	341,035	-	-
Interest and other charges	-	-	-	4,037	-	-
Capital outlay	1,281,217	599,689	-	1,100,206	-	-
<b>Total expenditures</b>	<b>2,240,800</b>	<b>4,236,424</b>	<b>5,527</b>	<b>5,230,278</b>	<b>31,336</b>	<b>45,858</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>5,122,723</b>	<b>2,805,005</b>	<b>-</b>	<b>(263,688)</b>	<b>16,666</b>	<b>8,842</b>
<b>Other financing sources (uses)</b>						
Transfers in	12,000	-	-	-	-	-
Transfers out	(2,833,815)	(842,000)	-	(90,040)	-	-
<b>Total other financing sources (uses)</b>	<b>(2,821,815)</b>	<b>(842,000)</b>	<b>-</b>	<b>(90,040)</b>	<b>-</b>	<b>-</b>
<b>Change in fund balances</b>	<b>2,300,908</b>	<b>1,963,005</b>	<b>-</b>	<b>(353,728)</b>	<b>16,666</b>	<b>8,842</b>
Fund balance at beginning of year, as originally reported	11,583,653	9,487,058	385,059	1,376,980	106,436	32,123
Change within financial reporting entity (nonmajor to major fund)	-	-	-	-	-	-
<b>Fund balance at beginning of year, as restated</b>	<b>11,583,653</b>	<b>9,487,058</b>	<b>385,059</b>	<b>1,376,980</b>	<b>106,436</b>	<b>32,123</b>
<b>Fund balance at end of year</b>	<b>\$ 13,884,561</b>	<b>\$ 11,450,063</b>	<b>\$ 385,059</b>	<b>\$ 1,023,252</b>	<b>\$ 123,102</b>	<b>\$ 40,965</b>

				Capital Projects			
North Gateway BID	North Gateway PIF	Opioid Settlement	Other Special Revenue	Historic Arkansas River Project	Fire Station Project	Debt Service	Total Nonmajor Governmental Funds
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 87,031
199,339	-	-	-	-	-	-	8,308,328
-	-	-	-	-	-	-	6,701,865
-	303,851	-	-	-	-	-	3,753,532
-	-	29,205	3,438	-	-	-	1,159,321
-	-	737,342	109,421	-	-	-	852,290
199,339	303,851	766,547	112,859	-	-	-	20,862,367
-	-	144,454	-	-	-	-	4,486,966
189,372	288,658	-	-	-	-	-	1,153,351
-	-	-	296,605	-	-	-	601,707
-	-	-	-	-	-	-	3,141,104
-	-	-	-	-	-	1,744,026	2,085,061
-	-	-	-	-	-	1,440,660	1,444,697
-	-	-	4,000	-	-	-	2,985,112
189,372	288,658	144,454	300,605	-	-	3,184,686	15,897,998
9,967	15,193	622,093	(187,746)	-	-	(3,184,686)	4,964,369
-	-	-	146,104	-	-	3,184,686	3,342,790
(9,967)	(15,193)	-	-	-	-	-	(3,791,015)
(9,967)	(15,193)	-	146,104	-	-	3,184,686	(448,225)
-	-	622,093	(41,642)	-	-	-	4,516,144
1,617	-	223,453	378,845	169,544	34,507,808	-	58,252,576
-	-	-	-	-	(34,507,808)	-	(34,507,808)
1,617	-	223,453	378,845	169,544	-	-	23,744,768
\$ 1,617	\$ -	\$ 845,546	\$ 337,203	\$ 169,544	\$ -	\$ -	\$ 28,260,912

See accompanying Independent Auditor's Report.

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## Special Revenue Funds

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**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Intergovernmental Fund**  
**Year Ended December 31, 2024**

	Budgeted Amounts <u>Final</u>	Actual Budget <u>Basis</u>	Variance With <u>Final Budget</u>
<b>REVENUES</b>			
Intergovernmental	\$ 5,960,519	\$ 6,701,865	\$ 741,346
Investment earnings (losses)	20,000	661,658	641,658
Transfers in	<u>12,000</u>	<u>12,000</u>	<u>-</u>
<b>TOTAL REVENUES</b>	<u>5,992,519</u>	<u>7,375,523</u>	<u>1,383,004</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	13,276,192	2,240,800	11,035,392
Transfers out	<u>2,690,469</u>	<u>2,833,815</u>	<u>(143,346)</u>
<b>TOTAL EXPENDITURES AND     OTHER FINANCING USES</b>	<u>15,966,661</u>	<u>5,074,615</u>	<u>10,892,046</u>
<b>NET CHANGE IN FUND BALANCE</b>	(9,974,142)	2,300,908	12,275,050
<b>FUND BALANCE, January 1</b>	<u>9,974,142</u>	<u>11,583,653</u>	<u>1,609,511</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	<u>\$ 13,884,561</u>	<u>\$ 13,884,561</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Special Charges Fund**  
**Year Ended December 31, 2024**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget
<b>REVENUES</b>			
Charges for services	\$ 2,780,000	\$ 3,449,681	\$ 669,681
Sales and miscellaneous taxes	3,191,856	3,135,577	(56,279)
Investment earnings (losses)	25,000	456,171	431,171
TOTAL REVENUES	<u>5,996,856</u>	<u>7,041,429</u>	<u>1,044,573</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	6,006,605	4,236,424	1,770,181
Transfers out	842,000	842,000	-
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>6,848,605</u>	<u>5,078,424</u>	<u>1,770,181</u>
NET CHANGE IN FUND BALANCE	(851,749)	1,963,005	2,814,754
FUND BALANCE, January 1	<u>851,749</u>	<u>9,487,058</u>	<u>8,635,309</u>
FUND BALANCE, December 31	<u>\$ -</u>	<u>\$ 11,450,063</u>	<u>\$ 11,450,063</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Stimulus Grants**  
**Year Ended December 31, 2024**

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	<u>Budgeted Amounts Final</u>	<u>Actual Budget Basis</u>	<u>Variance With Final Budget</u>
<b>REVENUES</b>			
Other revenues	\$ -	\$ 5,527	\$ 5,527
TOTAL REVENUES	<u>-</u>	<u>5,527</u>	<u>5,527</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	<u>79,614</u>	<u>-</u>	<u>79,614</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>79,614</u>	<u>-</u>	<u>79,614</u>
<b>NET CHANGE IN FUND BALANCE</b>	(79,614)	5,527	85,141
<b>FUND BALANCE, January 1</b>	<u>79,614</u>	<u>79,615</u>	<u>1</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	\$ 85,142	<u>\$ 85,142</u>
Adjustment from budgetary basis to generally accepted accounting principles			
Inventory		299,917	
Deferred inflows of resources related to grants		<u>-</u>	
<b>Fund balance - generally accepted accounting principles</b>		<u>\$ 385,059</u>	

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Stimulus Grants**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary expenditures and other financing  
uses and GAAP expenditures and other financing uses

EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$ -
Differences - budget to GAAP	
Sale of inventory	<u>5,527</u>
GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	<u><u>\$ 5,527</u></u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Police Safety Tax**  
**Year Ended December 31, 2024**

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	<u>Budgeted Amounts Final</u>	<u>Actual Budget Basis</u>	<u>Variance With Final Budget</u>
<b>REVENUES</b>			
Sales and miscellaneous taxes	\$ 5,055,733	\$ 4,966,590	\$ (89,143)
TOTAL REVENUES	<u>5,055,733</u>	<u>4,966,590</u>	<u>(89,143)</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	3,841,184	3,785,000	56,184
Capital outlay	3,268,682	1,100,206	2,168,476
Debt service	653,676	345,072	308,604
Transfers out	<u>70,637</u>	<u>90,040</u>	<u>(19,403)</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>7,834,179</u>	<u>5,320,318</u>	<u>2,513,861</u>
<b>NET CHANGE IN FUND BALANCE</b>	(2,778,446)	(353,728)	2,424,718
<b>FUND BALANCE, January 1</b>	<u>2,778,446</u>	<u>1,376,980</u>	<u>(1,401,466)</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	<u>\$ 1,023,252</u>	<u>\$ 1,023,252</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**SouthPointe Special District**  
**Year Ended December 31, 2024**

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	<u>Budgeted Amounts Final</u>	<u>Actual Budget Basis</u>	<u>Variance With Final Budget</u>
<b>REVENUES</b>			
Property and other taxes	\$ 41,408	\$ 41,754	\$ 346
Investment earnings (losses)	-	6,248	6,248
<b>TOTAL REVENUES</b>	<u>41,408</u>	<u>48,002</u>	<u>6,594</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	<u>146,476</u>	<u>31,336</u>	<u>115,140</u>
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>146,476</u>	<u>31,336</u>	<u>115,140</u>
<b>NET CHANGE IN FUND BALANCE</b>	(105,068)	16,666	121,734
<b>FUND BALANCE, January 1</b>	<u>105,068</u>	<u>106,436</u>	<u>1,368</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	<u>\$ 123,102</u>	<u>\$ 123,102</u>

*See accompanying independent auditor's report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Bandera Blvd. Special District**  
**Year Ended December 31, 2024**

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	<u>Budgeted Amounts Final</u>	<u>Actual Budget Basis</u>	<u>Variance With Final Budget</u>
<b>REVENUES</b>			
Property and other taxes	\$ 50,266	\$ 52,099	\$ 1,833
Investment earnings (losses)	-	2,601	2,601
TOTAL REVENUES	<u>50,266</u>	<u>54,700</u>	<u>4,434</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	<u>62,489</u>	<u>45,858</u>	<u>16,631</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>62,489</u>	<u>45,858</u>	<u>16,631</u>
<b>NET CHANGE IN FUND BALANCE</b>	(12,223)	8,842	21,065
<b>FUND BALANCE, January 1</b>	<u>12,223</u>	<u>32,123</u>	<u>19,900</u>
<b>FUND BALANCE, December 31</b>	<u><u>\$ -</u></u>	<u><u>\$ 40,965</u></u>	<u><u>\$ 40,965</u></u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**North Gateway BID**  
**Year Ended December 31, 2024**

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	<u>Budgeted</u> <u>Amounts</u> <u>Final</u>	<u>Actual</u> <u>Budget</u> <u>Basis</u>	<u>Variance With</u> <u>Final Budget</u>
<b>REVENUES</b>			
Sales and miscellaneous taxes	\$ 231,781	\$ 199,339	\$ (32,442)
TOTAL REVENUES	<u>231,781</u>	<u>199,339</u>	<u>(32,442)</u>
<b>EXPENDITURES AND OTHER</b>			
<b>FINANCING USES</b>			
Current -			
Programs/projects	220,192	189,372	30,820
Transfers out	<u>11,589</u>	<u>9,967</u>	<u>1,622</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>231,781</u>	<u>199,339</u>	<u>32,442</u>
<b>NET CHANGE IN FUND BALANCE</b>	-	-	-
<b>FUND BALANCE, January 1</b>	<u>-</u>	<u>1,617</u>	<u>1,617</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	<u>\$ 1,617</u>	<u>\$ 1,617</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**North Gateway PIF**  
**Year Ended December 31, 2024**

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	<u>Budgeted</u> Amounts <u>Final</u>	<u>Actual</u> Budget Basis	<u>Variance With</u> <u>Final Budget</u>
REVENUES			
Charges for services	\$ 303,851	\$ 303,851	\$ -
TOTAL REVENUES	<u>303,851</u>	<u>303,851</u>	<u>-</u>
EXPENDITURES AND OTHER FINANCING USES			
Current -			
Programs/projects	290,101	288,658	1,443
Transfers out	<u>13,750</u>	<u>15,193</u>	<u>(1,443)</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>303,851</u>	<u>303,851</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	-	-	-
FUND BALANCE, January 1	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCE, December 31	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Opioid Settlement**  
**Year Ended December 31, 2024**

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	<u>Budgeted</u> <u>Amounts</u> <u>Final</u>	<u>Actual</u> <u>Budget</u> <u>Basis</u>	<u>Variance With</u> <u>Final Budget</u>
<b>REVENUES</b>			
Investment earnings (losses)	\$ -	\$ 29,205	\$ 29,205
Other revenues	<u>144,560</u>	<u>737,342</u>	<u>592,782</u>
TOTAL REVENUES	<u>144,560</u>	<u>766,547</u>	<u>621,987</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	<u>144,560</u>	<u>144,454</u>	<u>106</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>144,560</u>	<u>144,454</u>	<u>106</u>
<b>NET CHANGE IN FUND BALANCE</b>	-	622,093	622,093
<b>FUND BALANCE, January 1</b>	<u>-</u>	<u>223,453</u>	<u>223,453</u>
<b>FUND BALANCE, December 31</b>	<u><u>\$ -</u></u>	<u><u>\$ 845,546</u></u>	<u><u>\$ 845,546</u></u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Other Special Revenue Fund**  
**Year Ended December 31, 2024**

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	Budgeted Amounts <u>Final</u>	Actual Budget <u>Basis</u>	Variance With <u>Final Budget</u>
<b>REVENUES</b>			
Contributions/donations	\$ 156,000	\$ 109,421	\$ (46,579)
Investment earnings (losses)	600	3,438	2,838
Transfers in	<u>142,952</u>	<u>146,104</u>	<u>3,152</u>
<b>TOTAL REVENUES</b>	<u>299,552</u>	<u>258,963</u>	<u>(40,589)</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	499,105	296,605	202,500
Capital outlay	<u>-</u>	<u>4,000</u>	<u>(4,000)</u>
<b>TOTAL EXPENDITURES AND         OTHER FINANCING USES</b>	<u>499,105</u>	<u>300,605</u>	<u>198,500</u>
<b>NET CHANGE IN FUND BALANCE</b>	(199,553)	(41,642)	157,911
<b>FUND BALANCE, January 1</b>	<u>199,553</u>	<u>378,845</u>	<u>179,292</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	<u>\$ 337,203</u>	<u>\$ 337,203</u>

*See accompanying Independent Auditor's Report.*

## Capital Projects Funds

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**City of Pueblo, Colorado**  
**Budgetary Comparison Schedule**  
**Public Improvements Fund**  
**Year Ended December 31, 2024**

	Budgeted Amounts		Actual	Variance With
	Original	Final	Budget Basis	Final Budget
<b>REVENUES AND OTHER</b>				
<b>FINANCING SOURCES</b>				
Intergovernmental	\$ 467,900	\$ 37,132,433	\$ 16,899,580	\$ (20,232,853)
Proceeds from financed purchase	-	649,894	649,894	-
Investment earnings (losses)	-	1,428,653	1,484,953	56,300
Other revenue	-	392,000	254,408	(137,592)
Transfer in	12,360,000	15,527,367	15,915,498	388,131
<b>TOTAL REVENUES AND OTHER FINANCING SOURCES</b>	12,827,900	55,130,347	35,204,333	(19,926,014)
 <b>EXPENDITURES AND OTHER</b>				
<b>FINANCING USES</b>				
Current -				
Programs/projects	10,906,459	71,614,830	14,601,808	57,013,022
Capital outlay	2,132,000	43,761,136	17,983,542	25,777,594
Transfers out	-	-	169,522	(169,522)
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	13,038,459	115,375,966	32,754,872	82,621,094
 <b>NET CHANGE IN FUND BALANCE</b>	(210,559)	(60,245,619)	2,449,461	62,695,080
 <b>FUND BALANCE, January 1</b>	210,559	60,245,619	27,188,345	33,057,274
 <b>FUND BALANCE, December 31</b>	\$ -	\$ -	\$ 29,637,806	\$ 95,752,354
 Adjustment from budgetary basis to generally accepted accounting principles				
Deferred inflows of resources related to grants			(103,171)	
Fund balance - generally accepted accounting principles			\$ 29,534,635	

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Public Improvements Fund**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues and other financing sources from the budgetary comparison schedule	\$ 35,204,333
Differences - budget to GAAP	
Deferred inflows of resources related to grants	1,349,235
SBITA recognition adjustments	1,281,852

GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$ 37,835,420
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EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$ 32,754,872
Differences - budget to GAAP	
SBITA recognition adjustments	1,281,852

GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$ 34,036,724
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*See accompanying Independent Auditor's Report.*

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## Debt Service Fund

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**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Debt Service Fund**  
**Year Ended December 31, 2024**

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	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget
	<u>Final</u>	<u>Basis</u>	<u>Final Budget</u>
REVENUES			
Transfers in	\$ 3,184,686	\$ 3,184,686	\$ -
TOTAL REVENUES	<u>3,184,686</u>	<u>3,184,686</u>	<u>-</u>
EXPENDITURES AND OTHER FINANCING USES			
Debt service -			
Principal	3,031,762	1,744,026	1,287,736
Interest and fiscal charges	<u>152,924</u>	<u>1,440,660</u>	<u>(1,287,736)</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>3,184,686</u>	<u>3,184,686</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	-	-	-
FUND BALANCE, January 1	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCE, December 31	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

*See accompanying Independent Auditor's Report.*

## Enterprise Funds

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**City of Pueblo, Colorado**  
**Combining Statement of Net Position**  
**Nonmajor Enterprise Funds**  
**December 31, 2024**

Business-type Activities - Enterprise Funds

	Street Repair	Honor Farm	Parking Facilities	Memorial Hall	Total
<b>Assets</b>					
Current assets					
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ 676,071	\$ 676,071
Accounts receivable, net	-	55,500	8,981	27,538	92,019
Leases receivable	-	24,919	-	-	24,919
Due from other funds	983,014	-	780,310	-	1,763,324
Other receivables	-	36	-	-	36
Prepaid expenses	-	-	3,335	6,002	9,337
<b>Total current assets</b>	<b>983,014</b>	<b>80,455</b>	<b>792,626</b>	<b>709,611</b>	<b>2,565,706</b>
Noncurrent assets					
Capital assets					
Land	-	1,364,618	1,454,630	-	2,819,248
Land improvements	-	915,486	1,300,257	-	2,215,743
Infrastructure	405,065	-	-	-	405,065
Buildings	-	357,047	3,261,974	11,360,862	14,979,883
Machinery and equipment	-	185,140	198,261	-	383,401
Less accumulated depreciation	(7,595)	(668,089)	(2,295,483)	(2,671,371)	(5,642,538)
Construction in progress	-	-	58,978	-	58,978
Intangibles	5,321	-	-	-	5,321
<b>Total capital assets</b>	<b>402,791</b>	<b>2,154,202</b>	<b>3,978,617</b>	<b>8,689,491</b>	<b>15,225,101</b>
<b>Total noncurrent assets</b>	<b>402,791</b>	<b>2,154,202</b>	<b>3,978,617</b>	<b>8,689,491</b>	<b>15,225,101</b>
<b>Total assets</b>	<b>1,385,805</b>	<b>2,234,657</b>	<b>4,771,243</b>	<b>9,399,102</b>	<b>17,790,807</b>
Deferred outflows of resources					
OPEB-related	-	-	1,048	-	1,048
Pension-related	-	-	27,266	-	27,266
<b>Total deferred outflows of resources</b>	<b>-</b>	<b>-</b>	<b>28,314</b>	<b>-</b>	<b>28,314</b>
<b>Liabilities</b>					
Current liabilities					
Accounts payable	-	60,113	101,322	151,627	313,062
Accrued expenses	-	-	115	-	115
Due to other funds	-	916,171	-	973,288	1,889,459
Advances from others	-	-	-	503,846	503,846
<b>Total current liabilities</b>	<b>-</b>	<b>976,284</b>	<b>101,437</b>	<b>1,628,761</b>	<b>2,706,482</b>
Noncurrent liabilities					
Advance from other funds	-	747,000	-	-	747,000
Net OPEB liability	-	-	3,685	-	3,685
Net pension liability	-	-	48,288	-	48,288
<b>Total noncurrent liabilities</b>	<b>-</b>	<b>747,000</b>	<b>51,973</b>	<b>-</b>	<b>798,973</b>
<b>Total liabilities</b>	<b>-</b>	<b>1,723,284</b>	<b>153,410</b>	<b>1,628,761</b>	<b>3,505,455</b>
Deferred inflows of resources					
OPEB-related	-	-	1,314	-	1,314
Pension-related	-	-	1,021	-	1,021
Leases	-	24,736	-	-	24,736
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>24,736</b>	<b>2,335</b>	<b>-</b>	<b>27,071</b>
<b>Net position</b>					
Net investment in capital assets	402,791	2,154,202	3,978,617	8,689,491	15,225,101
Unrestricted	983,014	(1,667,565)	665,195	(919,150)	(938,506)
<b>Total net position</b>	<b>\$ 1,385,805</b>	<b>\$ 486,637</b>	<b>\$ 4,643,812</b>	<b>\$ 7,770,341</b>	<b>\$ 14,286,595</b>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Combining Statement of Revenues, Expenses and Changes in Net Position**  
**Nonmajor Enterprise Funds**  
**For the Year Ended December 31, 2024**

Business-type Activities - Enterprise Funds

	Street Repair	Honor Farm	Transportation Services	Parking Facilities	Memorial Hall	Total
<b>Operating revenues</b>						
Charges for services	\$ -	\$ 47,971	\$ -	\$ 132,761	\$ 1,604,914	\$ 1,785,646
Other revenues	7	-	-	452	-	459
<b>Total operating revenues</b>	<b>7</b>	<b>47,971</b>	<b>-</b>	<b>133,213</b>	<b>1,604,914</b>	<b>1,786,105</b>
<b>Operating expenses</b>						
Personnel services	-	-	-	81,554	-	81,554
Contractual services	-	5,711	-	165,407	1,584,316	1,755,434
Utilities	-	56,970	-	38,786	132,691	228,447
Repairs and maintenance	168,699	29,072	-	8,623	13,972	220,366
Other supplies and expenses	-	538	-	439,192	197,096	636,826
Depreciation	7,595	16,248	-	92,276	223,642	339,761
<b>Total operating expenses</b>	<b>176,294</b>	<b>108,539</b>	<b>-</b>	<b>825,838</b>	<b>2,151,717</b>	<b>3,262,388</b>
<b>Operating loss</b>	<b>(176,287)</b>	<b>(60,568)</b>	<b>-</b>	<b>(692,625)</b>	<b>(546,803)</b>	<b>(1,476,283)</b>
Income (loss) before capital contributions and transfers	(176,287)	(60,568)	-	(692,625)	(546,803)	(1,476,283)
Transfers in	-	40,183	-	659,741	323,161	1,023,085
<b>Changes in net position</b>	<b>(176,287)</b>	<b>(20,385)</b>	<b>-</b>	<b>(32,884)</b>	<b>(223,642)</b>	<b>(453,198)</b>
Net position at beginning of year, as originally reported	1,562,092	507,022	3,257,113	4,676,696	7,993,983	17,996,906
Change within financial reporting entity (nonmajor to major fund)	-	-	(3,257,113)	-	-	(3,257,113)
Net position at beginning of year, as restated	1,562,092	507,022	-	4,676,696	7,993,983	14,739,793
<b>Net position at end of year</b>	<b>\$ 1,385,805</b>	<b>\$ 486,637</b>	<b>\$ -</b>	<b>\$ 4,643,812</b>	<b>\$ 7,770,341</b>	<b>\$ 14,286,595</b>

**City of Pueblo, Colorado**  
**Combining Statement of Cash Flows**  
**Nonmajor Enterprise Funds**  
**For the Year-Ended December 31, 2024**

	Business-type Activities - Enterprise Funds				Total
	Street Repair	Honor Farm	Parking Facilities	Memorial Hall	
<b>Cash flows from operating activities</b>					
Cash received from customers	\$ 7	\$ 65,327	\$ 125,093	\$ 1,599,444	\$ 1,789,871
Cash payments to suppliers	(218,653)	(76,584)	(564,232)	(1,898,754)	(2,758,223)
Cash payments to employees	-	-	(81,966)	-	(81,966)
Receipts for interfund services	-	-	-	(7,388)	(7,388)
(Payments) advances for interfund services	340,532	(28,926)	(79,655)	-	231,951
<b>Net cash flows from operating activities</b>	<b>121,886</b>	<b>(40,183)</b>	<b>(600,760)</b>	<b>(306,698)</b>	<b>(825,755)</b>
<b>Cash flows from non-capital financing activities</b>					
Transfers in	-	40,183	659,741	323,161	1,023,085
Receipts (payments) from fund advance	-	-	-	149,703	149,703
<b>Net cash flows from non-capital financing activities</b>	<b>-</b>	<b>40,183</b>	<b>659,741</b>	<b>472,864</b>	<b>1,172,788</b>
<b>Cash flows from capital and related financing activities</b>					
Acquisitions of capital assets	(121,886)	-	(58,981)	-	(180,867)
<b>Net cash flows from capital and related financing activities</b>	<b>(121,886)</b>	<b>-</b>	<b>(58,981)</b>	<b>-</b>	<b>(180,867)</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>166,166</b>	<b>166,166</b>
Cash and cash equivalents at beginning of year	-	-	-	509,905	509,905
<b>Cash and cash equivalents at end of year</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 676,071</b>	<b>\$ 676,071</b>
<b>Reconciliation of operating loss to net cash flows from operating activities</b>					
Operating loss	\$ (176,287)	\$ (60,568)	\$ (692,625)	\$ (546,803)	\$ (1,476,283)
Adjustments to reconcile operating loss to net cash flows from operating activities:					
Depreciation	7,595	16,248	92,276	223,642	339,761
(Increase) decrease in operating assets:					
Accounts receivable	-	140,986	(8,120)	(5,470)	127,396
Due from other funds	-	-	(79,655)	-	(79,655)
Prepaid items	-	-	(3,335)	28,100	24,765
Increase (decrease) in operating liabilities:					
Accounts payable and accrued expenses	(49,954)	15,707	91,111	1,221	58,085
Due to other funds	340,532	(28,926)	-	(7,388)	304,218
Lease related deferred inflows of resources	-	(123,630)	-	-	(123,630)
Net OPEB liability and related deferred inflows and outflows of resources	-	-	354	-	354
Net pension liability and related deferred inflows and outflows of resources	-	-	(766)	-	(766)
<b>Net cash flows from operating activities</b>	<b>\$ 121,886</b>	<b>\$ (40,183)</b>	<b>\$ (600,760)</b>	<b>\$ (306,698)</b>	<b>(825,755)</b>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Golf Course Enterprise**  
**Year Ended December 31, 2024**

	Budgeted Amounts <u>Final</u>	Actual Budget <u>Basis</u>	Variance With <u>Final Budget</u>
<b>REVENUES AND OTHER</b>			
<b>FINANCING SOURCES</b>			
Charges for services	\$ 3,000,285	\$ 3,165,385	\$ 165,100
Other revenues	<u>-</u>	<u>1,413</u>	<u>1,413</u>
<b>TOTAL REVENUES</b>	<u>3,000,285</u>	<u>3,166,798</u>	<u>166,513</u>
<b>EXPENDITURES AND OTHER</b>			
<b>FINANCING USES</b>			
Current -			
Personnel services	118,887	115,223	3,664
Contractual services	1,210,902	1,213,819	(2,917)
Utilities	495,500	562,373	(66,873)
Repairs and maintenance	491,979	259,997	231,982
Other supplies and expenses	442,911	411,037	31,874
Capital outlay	462,818	172,429	290,389
Debt Service -			
Principal	467,095	517,835	(50,740)
Interest and fees	<u>16,269</u>	<u>102,344</u>	<u>(86,075)</u>
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>3,706,361</u>	<u>3,355,057</u>	<u>351,304</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (706,076)</u>	<u>\$ (188,259)</u>	<u>\$ 517,817</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Golf Course Enterprise**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources, together with budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues from the budgetary comparison schedule	\$	3,166,798
Differences - budget to GAAP		
Lease recognition adjustments		(5,129)
Gain on disposal of capital assets		1,798
		1,798

GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$	3,163,467
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EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$	3,355,057
Differences - Budget to GAAP		
Depreciation expense		573,588
Capital outlay		(172,429)
Principal payments		(517,835)
Pension and OPEB adjustments		(14,171)
Change in accrued interest		80,605
		80,605

GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$	3,304,815
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*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Sewer User**  
**Year Ended December 31, 2024**

	<u>Original</u>	<u>Budgeted Amounts Final</u>	<u>Actual Budget Basis</u>	<u>Variance With Final Budget</u>
<b>REVENUES</b>				
Charges for services and other operating revenue	\$ 31,153,895	\$ 31,153,895	\$ 34,213,355	\$ 3,059,460
Investment earnings (losses)	250,000	250,000	4,766,882	4,516,882
<b>TOTAL REVENUES</b>	<u>31,403,895</u>	<u>31,403,895</u>	<u>38,980,237</u>	<u>7,576,342</u>
<b>EXPENDITURES AND OTHER</b>				
<b>FINANCING USES</b>				
Current -				
Personnel services	6,688,824	6,688,824	5,815,710	873,114
Contractual services	3,060,108	3,797,299	2,335,740	1,461,559
Utilities	1,289,400	1,289,400	925,656	363,744
Repairs and maintenance	11,124,496	58,540,110	4,461,714	54,078,396
Other supplies and expenses	1,554,878	21,723	840,440	(818,717)
Capital outlay	5,757,340	6,858,917	4,104,772	2,754,145
Debt Service -				
Principal	2,060,865	2,060,865	2,055,062	5,803
Interest and fees	399,353	399,353	320,830	78,523
Transfers out	-	-	388,131	(388,131)
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>31,935,264</u>	<u>79,656,491</u>	<u>21,248,055</u>	<u>58,408,436</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (531,369)</u>	<u>\$ (48,252,596)</u>	<u>\$ 17,732,182</u>	<u>\$ 65,984,778</u>

*See accompanying independent auditor's report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Sewer User**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources, together with budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues from the budgetary comparison schedule	\$	38,980,237
Differences - budget to GAAP		
Gain on disposal of capital assets		35,645
Change in the allowance for uncollectible accounts		(8,994)
		(8,994)
GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$	39,006,888

EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$	21,248,055
Differences - Budget to GAAP		
Depreciation expense		2,220,474
Capital outlay		(4,104,772)
Principal payments		(2,055,062)
Pension and OPEB adjustments		(616,480)
Change in accrued compensated absences		37,150
Change in accrued interest		(82,065)
		(82,065)
GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$	16,647,300

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Stormwater Utility**  
**Year Ended December 31, 2024**

	<u>Budgeted</u> Amounts <u>Final</u>	<u>Actual</u> Budget Basis	<u>Variance With</u> <u>Final Budget</u>
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 4,950,000	\$ 5,156,256	\$ 206,256
Investment earnings (losses)	<u>100,000</u>	<u>1,158,117</u>	<u>1,058,117</u>
<b>TOTAL REVENUES</b>	<u>5,050,000</u>	<u>6,314,373</u>	<u>1,264,373</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Personnel services	2,835,269	2,236,990	598,279
Contractual services	850,855	723,110	127,745
Utilities	111,900	123,568	(11,668)
Repairs and maintenance	401,031	1,218,615	(817,584)
Other supplies and expenses	10,496,826	100,332	10,396,494
Capital outlay	4,117,158	411,761	3,705,397
Debt Service -			
Principal	313,983	313,983	-
Interest and fees	132,448	132,447	1
Transfers out	<u>12,000</u>	<u>12,000</u>	<u>-</u>
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>19,271,470</u>	<u>5,272,806</u>	<u>13,998,664</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (14,221,470)</u>	<u>\$ 1,041,567</u>	<u>\$ 15,263,037</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Stormwater Utility**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources, together with budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues from the budgetary comparison schedule	\$	6,314,373
Differences - budget to GAAP		
Change in the allowance for uncollectible accounts		(3,056)

GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$	6,311,317
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EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$	5,272,806
Differences - Budget to GAAP		
Depreciation expense		1,094,683
Capital outlay		(411,761)
Principal payments		(313,983)
Pension and OPEB adjustments		(157,746)
Change in accrued compensated absences		3,794
Change in accrued interest		(13,071)

GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$	5,474,722
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*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Memorial Airport Fund**  
**Year Ended December 31, 2024**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 692,952	\$ 668,407	\$ (24,545)
Intergovernmental	608,069	10,466,633	9,858,564
Investment earnings (losses)	-	5,070	5,070
Transfers in	1,674,255	1,665,822	(8,433)
<b>TOTAL REVENUES</b>	<u>2,975,276</u>	<u>12,805,932</u>	<u>9,830,656</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Personnel services	1,391,064	1,392,947	(1,883)
Contractual services	243,652	238,652	5,000
Utilities	421,042	398,172	22,870
Repairs and maintenance	372,000	132,710	239,290
Other supplies and expenses	461,776	796,565	(334,789)
Capital outlay	12,257,245	10,642,542	1,614,703
Transfers out	6,548	-	6,548
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>15,153,327</u>	<u>13,601,588</u>	<u>1,551,739</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (12,178,051)</u>	<u>\$ (795,656)</u>	<u>\$ 11,382,395</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Memorial Airport Fund**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources, together with budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues from the budgetary comparison schedule	\$	12,805,932
Differences - budget to GAAP		
Lease recognition adjustments		11,055
Gain on disposal of capital assets		21,554
Change in the allowance for uncollectible accounts		<u>(51,155)</u>
GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$	<u>12,787,386</u>

EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$	13,601,588
Differences - Budget to GAAP		
Depreciation expense		1,805,756
Capital outlay		(10,642,542)
Pension and OPEB adjustments		(124,927)
Change in accrued compensated absences		<u>982</u>
GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$	<u>4,640,857</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Transportation Services Fund**  
**Year Ended December 31, 2024**

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	<u>Budgeted</u> <u>Amounts</u> <u>Final</u>	<u>Actual</u> <u>Budget</u> <u>Basis</u>	<u>Variance With</u> <u>Final Budget</u>
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 610,613	\$ 693,007	\$ 82,394
Intergovernmental	3,341,831	3,494,161	152,330
Transfers in	<u>3,859,302</u>	<u>3,858,443</u>	<u>(859)</u>
<b>TOTAL REVENUES</b>	<u>7,811,746</u>	<u>8,045,611</u>	<u>233,865</u>
<b>EXPENDITURES AND OTHER</b>			
<b>FINANCING USES</b>			
Current -			
Personnel services	3,768,350	3,769,409	(1,059)
Contractual services	1,587,025	1,626,119	(39,094)
Utilities	921,689	462,878	458,811
Repairs and maintenance	506,317	484,968	21,349
Other supplies and expenses	1,035,195	150,551	884,644
Capital outlay	<u>2,731,067</u>	<u>101,330</u>	<u>2,629,737</u>
<b>TOTAL EXPENDITURES AND</b>			
<b>OTHER FINANCING USES</b>	<u>10,549,643</u>	<u>6,595,255</u>	<u>3,954,388</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (2,737,897)</u>	<u>\$ 1,450,356</u>	<u>\$ 4,188,253</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Transportation Services Fund**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources, together with budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues from the budgetary comparison schedule	\$	8,045,611
Differences - budget to GAAP		
Gain on disposal of capital assets		103
Lease recognition adjustments		796
Change in the allowance for uncollectible accounts		(3,231)
		(3,231)

GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$	8,043,279
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EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$	6,595,255
Differences - Budget to GAAP		
Depreciation expense		716,332
Capital outlay		(101,330)
Change in accrued compensated absences		33,132
		33,132

GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$	7,243,389
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*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Street Repair Fund**  
**Year Ended December 31, 2024**

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	Budgeted Amounts <u>Final</u>	Actual Budget Basis	Variance With <u>Final Budget</u>
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ -	\$ 7	\$ 7
TOTAL REVENUES	<u>-</u>	<u>7</u>	<u>7</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Repairs and maintenance	941,591	168,699	772,892
Capital outlay	<u>361,500</u>	<u>121,886</u>	<u>239,614</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>1,303,091</u>	<u>290,585</u>	<u>1,012,506</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (1,303,091)</u>	<u>\$ (290,578)</u>	<u>\$ 1,012,513</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Street Repair Fund**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$ 290,585
Differences - Budget to GAAP	
Depreciation expense	7,595
Capital outlay	(121,886)
GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$ 176,294

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Honor Farm Fund**  
**Year Ended December 31, 2024**

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	<u>Budgeted Amounts Final</u>	<u>Actual Budget Basis</u>	<u>Variance With Final Budget</u>
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 91,320	\$ 51,770	\$ (39,550)
Transfers in	<u>41,578</u>	<u>40,183</u>	<u>(1,395)</u>
<b>TOTAL REVENUES</b>	<u>132,898</u>	<u>91,953</u>	<u>(40,945)</u>
 <b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Contractual services	5,711	5,711	-
Utilities	26,500	56,970	(30,470)
Repairs and maintenance	79,789	29,072	50,717
Other supplies and expenses	<u>20,898</u>	<u>200</u>	<u>20,698</u>
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>132,898</u>	<u>91,953</u>	<u>40,945</u>
 <b>NET CHANGE IN FUND BALANCE</b>	 <u>\$ -</u>	 <u>\$ -</u>	 <u>\$ -</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Honor Farm Fund**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources, together with budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues from the budgetary comparison schedule	\$	91,953
Differences - budget to GAAP		
Lease recognition adjustments		(3,799)

GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$	88,154
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EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$	91,953
Differences - Budget to GAAP		
Depreciation expense		16,248
Lease recognition adjustments		338

GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$	108,539
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*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Parking Facilities Fund**  
**Year Ended December 31, 2024**

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	Budgeted Amounts <u>Final</u>	Actual Budget <u>Basis</u>	Variance With <u>Final Budget</u>
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 128,200	\$ 133,213	\$ 5,013
Transfers in	<u>220,601</u>	<u>659,741</u>	<u>439,140</u>
TOTAL REVENUES	<u>348,801</u>	<u>792,954</u>	<u>444,153</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Personnel services	152,807	81,966	70,841
Contractual services	219,553	165,407	54,146
Utilities	60,529	38,786	21,743
Repairs and maintenance	130,776	8,623	122,153
Other supplies and expenses	346,825	439,192	(92,367)
Capital outlay	<u>15,076</u>	<u>58,978</u>	<u>(43,902)</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>925,566</u>	<u>792,952</u>	<u>132,614</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (576,765)</u>	<u>\$ 2</u>	<u>\$ 576,767</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Parking Facilities Fund**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$	792,952
Differences - Budget to GAAP		
Depreciation expense		92,276
Capital outlay		(58,978)
Pension and OPEB adjustments		(412)
		(412)
GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$	825,838

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Memorial Hall Fund**  
**Year Ended December 31, 2024**

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	Budgeted Amounts <u>Final</u>	Actual Budget <u>Basis</u>	Variance With <u>Final Budget</u>
REVENUES			
Charges for services and other operating revenue	\$ 1,905,385	\$ 1,604,914	\$ (300,471)
Transfers in	<u>343,893</u>	<u>323,161</u>	<u>(20,732)</u>
TOTAL REVENUES	<u>2,249,278</u>	<u>1,928,075</u>	<u>(321,203)</u>
EXPENDITURES AND OTHER FINANCING USES			
Current -			
Contractual services	2,249,278	1,584,316	664,962
Utilities	-	132,691	(132,691)
Repairs and maintenance	-	13,972	(13,972)
Other supplies and expenses	<u>-</u>	<u>197,096</u>	<u>(197,096)</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>2,249,278</u>	<u>1,928,075</u>	<u>321,203</u>
NET CHANGE IN FUND BALANCE	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Memorial Hall Fund**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$ 1,928,075
Differences - Budget to GAAP	
Depreciation expense	<u>223,642</u>
GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	<u>\$ 2,151,717</u>

*See accompanying Independent Auditor's Report.*

## Internal Service Funds

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**City of Pueblo, Colorado**  
**Combining Statement of Net Position**  
**Internal Service Funds**  
**December 31, 2024**

	Internal Service Fund	Pueblo Transit	Total
<b>Assets</b>			
<b>Current Assets</b>			
Cash and cash equivalents	\$ 200	\$ -	\$ 200
Restricted cash and cash equivalents	6,116,581	-	6,116,581
Accounts receivable, net	6,841	-	6,841
Due from other funds	6,487,794	-	6,487,794
Inventories	368,539	-	368,539
Prepaid items	263,000	-	263,000
<b>Total current assets</b>	<b>13,242,955</b>	<b>-</b>	<b>13,242,955</b>
<b>Noncurrent Assets</b>			
<b>Capital Assets</b>			
Buildings	1,036,366	-	1,036,366
Machinery and equipment	1,148,009	-	1,148,009
Less accumulated depreciation	(1,468,102)	-	(1,468,102)
Construction in progress	82,698	-	82,698
<b>Total noncurrent assets</b>	<b>798,971</b>	<b>-</b>	<b>798,971</b>
<b>Total assets</b>	<b>14,041,926</b>	<b>-</b>	<b>14,041,926</b>
<b>Deferred outflows of resources</b>			
OPEB-related	11,112	38,445	49,557
Pension-related	289,041	1,000,018	1,289,059
<b>Total deferred outflows of resources</b>	<b>300,153</b>	<b>1,038,463</b>	<b>1,338,616</b>
<b>Liabilities</b>			
<b>Current liabilities</b>			
Accounts payable	1,114,170	-	1,114,170
Due to other funds	1,091,315	-	1,091,315
Compensated absences	6,604	-	6,604
Claims and judgments	1,197,232	-	1,197,232
<b>Total current liabilities</b>	<b>3,409,321</b>	<b>-</b>	<b>3,409,321</b>
<b>Noncurrent liabilities</b>			
Compensated absences	98,144	-	98,144
Claims and judgments	211,276	-	211,276
Net OPEB liability	39,068	135,167	174,235
Net pension liability	511,896	1,771,045	2,282,941
<b>Total noncurrent liabilities</b>	<b>860,384</b>	<b>1,906,212</b>	<b>2,766,596</b>
<b>Total liabilities</b>	<b>4,269,705</b>	<b>1,906,212</b>	<b>6,175,917</b>
<b>Deferred inflows of resources</b>			
OPEB-related	13,929	48,192	62,121
Pension-related	10,820	37,434	48,254
<b>Total deferred inflows of resources</b>	<b>24,749</b>	<b>85,626</b>	<b>110,375</b>
<b>Net position</b>			
Net investment in capital assets	798,971	-	798,971
Unrestricted	9,248,654	(953,375)	8,295,279
<b>Total net position</b>	<b>\$ 10,047,625</b>	<b>\$ (953,375)</b>	<b>\$ 9,094,250</b>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Combining Statement of Revenues, Expenses, and Changes in Net Position**  
**Internal Service Funds**  
**For the Year Ended December 31, 2024**

	Internal Service Fund	Pueblo Transit	Total
<b>Operating revenues</b>			
Charges for services	\$ 19,248,617	\$ 3,769,409	\$ 23,018,026
Other operating revenues	553,208	-	553,208
<b>Total operating revenues</b>	<b>19,801,825</b>	<b>3,769,409</b>	<b>23,571,234</b>
<b>Operating expenses</b>			
Personnel services	961,298	3,483,767	4,445,065
Contractual services	51,519	-	51,519
Utilities	76,117	-	76,117
Repairs and maintenance	82,491	-	82,491
Other supplies and expenses	1,830,424	-	1,830,424
Insurance claims expenses	17,335,740	-	17,335,740
Depreciation	126,458	-	126,458
<b>Total operating expenses</b>	<b>20,464,047</b>	<b>3,483,767</b>	<b>23,947,814</b>
<b>Operating income (loss)</b>	<b>(662,222)</b>	<b>285,642</b>	<b>(376,580)</b>
<b>Nonoperating revenues (expenses)</b>			
Investment earnings	82,765	-	82,765
<b>Total nonoperating revenues (expenses)</b>	<b>82,765</b>	<b>-</b>	<b>82,765</b>
<b>Net income (loss) before transfers</b>	<b>(579,457)</b>	<b>285,642</b>	<b>(293,815)</b>
Transfers in	1,224,726	-	1,224,726
Change in net position	645,269	285,642	930,911
Net position at beginning of year, as originally reported	9,425,092	(1,239,017)	8,186,075
Change in accounting principle	(22,736)	-	(22,736)
Net position at beginning of year, as restated	9,402,356	(1,239,017)	8,163,339
<b>Net position at end of year</b>	<b>\$ 10,047,625</b>	<b>\$ (953,375)</b>	<b>\$ 9,094,250</b>

*See accompanying Independent Auditor's Report.*

**City of Pueblo**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
**For the Year Ended December 31, 2024**

	Internal Service Fund	Pueblo Transit	Total
<b>Cash flows from operating activities</b>			
Cash received from customers	\$ 20,806,670	\$ 3,769,409	\$ 24,576,079
Cash payments to suppliers	(20,495,522)	-	(20,495,522)
Cash payments to employees	(1,075,480)	(3,769,409)	(4,844,889)
(Payments) advances for interfund services	65,583	-	65,583
Net cash flows from operating activities	(698,749)	-	(698,749)
<b>Cash flows from non-capital financing activities</b>			
Transfers in	1,224,726	-	1,224,726
Net cash flows from non-capital financing activities	1,224,726	-	1,224,726
<b>Cash flows from capital and related financing activities</b>			
Acquisitions of capital assets	(149,651)	-	(149,651)
Net cash flows from capital and related financing activities	(149,651)	-	(149,651)
<b>Cash flows from investing activities</b>			
Interest earnings received	82,765	-	82,765
Net cash flows from investing activities	82,765	-	82,765
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>459,091</b>	<b>-</b>	<b>459,091</b>
Cash and cash equivalents at beginning of year	5,657,690	-	5,657,690
<b>Cash and cash equivalents at end of year</b>	<b>6,116,781</b>	<b>-</b>	<b>6,116,781</b>
Reported in the accompanying statement of net position as follows:			
Cash and cash equivalents	\$ 200	\$ -	\$ 200
Restricted cash and cash equivalents	6,116,581	-	6,116,581
	\$ 6,116,781	\$ -	\$ 6,116,781

**Reconciliation of operating income (loss) to net cash flows from operating activities**

Operating income (loss)	\$ (662,222)	\$ 285,642	\$ (376,580)
Adjustments to reconcile operating income (loss)			
to net cash flows from operating activities:			
Depreciation	126,458	-	126,458
(Increase) decrease in operating assets:			
Accounts receivable	1,004,845	-	1,004,845
Due from other funds	65,583	-	65,583
Prepaid items	(13,811)	-	(13,811)
Inventories	(105,613)	-	(105,613)
Increase (decrease) in operating liabilities:			
Accounts payable and accrued expenses	(448,135)	-	(448,135)
Claims and judgments	(539,930)	-	(539,930)
Net OPEB liability and related deferred inflows			
and outflows of resources	(12,811)	-	(12,811)
Net pension liability and related deferred inflows			
and outflows of resources	(113,113)	(285,642)	(398,755)
Net cash flows from operating activities	\$ (698,749)	\$ -	\$ (698,749)

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Internal Service Fund**  
**Year Ended December 31, 2024**

	Budgeted Amounts <u>Final</u>	Actual Budget Basis <u>          </u>	Variance With <u>Final Budget</u>
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 19,471,936	\$ 19,884,590	\$ 412,654
Transfers in	<u>1,100,000</u>	<u>1,224,726</u>	<u>124,726</u>
<b>TOTAL REVENUES</b>	<u>20,571,936</u>	<u>21,109,316</u>	<u>537,380</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Personnel services	1,174,028	1,075,480	98,548
Contractual services	57,680	51,519	6,161
Utilities	72,350	67,736	4,614
Repairs and maintenance	142,221	82,491	59,730
Other supplies and expenses	1,792,460	1,838,805	(46,345)
Insurance claims expense	17,629,179	17,335,740	293,439
Capital outlay	24,925	149,651	(124,726)
Debt Service -			
Principal	<u>8,382</u>	<u>-</u>	<u>8,382</u>
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>20,901,225</u>	<u>20,601,422</u>	<u>299,803</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (329,289)</u>	<u>\$ 507,894</u>	<u>\$ 837,183</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Internal Service Fund**  
**Year Ended December 31, 2024**

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BUDGETARY BASIS

Explanation of differences between budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$	20,601,422
Differences - Budget to GAAP		
Depreciation expense		126,458
Capital outlay		(149,651)
Pension and OPEB adjustments		(125,924)
Change in accrued compensated absences		<u>11,742</u>
 GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	 \$	 <u><u>20,464,047</u></u>

*See accompanying Independent Auditor's Report.*

## Other Schedules

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**City of Pueblo**  
**Pueblo Memorial Airport**  
**Schedule of Passenger Facility Charge Collected and Expended**  
**For the Year Ended December 31, 2024**

	Unliquidated Passenger Facility Charge Revenue Account December 31, 2023	Passenger Facility Charge Collections	Interest Earned	Current Year Expenditures	Unliquidated Passenger Facility Charge Revenue Account December 31, 2024
Extend taxiway K, Phase II	\$ 89,195	\$ 11,365	\$ -	\$ -	\$ 100,560
Total assets	\$ 89,195	\$ 11,365	\$ -	\$ -	\$ 100,560

*See accompanying Independent Auditor's Report.*

<b>LOCAL HIGHWAY FINANCE REPORT</b>	STATE: <b>COLORADO</b>
	YEAR ENDING (mm/yy): <b>12/24</b>

This Information From The Records Of: <b>City of Pueblo</b>	Prepared By: <b>Stephanie N. Sincerbox</b>
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**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

**II. RECEIPTS FOR ROAD AND STREET PURPOSES**

**III. EXPENDITURES FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A. Receipts from local sources:</b>		<b>A. Local highway expenditures:</b>	
1. Local highway-user taxes		1. Capital outlay (from page 2)	\$ 10,718,217.00
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	\$ 2,694,190.00
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	\$ 1,587,178.00
2. General fund appropriations	\$ 7,696,360.00	b. Snow and ice removal	\$ 204,901.00
3. Other local imposts (from page 2)	\$ 2,624,569.00	c. Other	\$ 799,472.00
4. Miscellaneous local receipts (from page 2)	\$ 2,195,153.00	d. Total (a. through c.)	\$ 2,591,551.00
5. Transfers from toll facilities		4. General administration & miscellaneous	\$ 450,745.00
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	\$ 1,457,978.00
a. Bonds - Original Issues		6. Total (1 through 5)	\$ 17,912,681.00
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	\$ -	a. Interest	
7. Total (1 through 6)	\$ 12,516,082.00	b. Redemption	
<b>B. Private Contributions</b>	\$ 400,077.00	c. Total (a. + b.)	\$ -
<b>C. Receipts from State government</b> (from page 2)	\$ 4,485,096.00	2. Notes:	
<b>D. Receipts from Federal Government</b> (from page 2)	\$ 2,418,381.00	a. Interest	
<b>E. Total receipts (A.7 + B + C + D)</b>	\$ 19,819,636.00	b. Redemption	
		c. Total (a. + b.)	\$ -
		3. Total (1.c + 2.c)	\$ -
		<b>C. Payments to State for highways</b>	
		<b>D. Payments to toll facilities</b>	
		<b>E. Total expenditures (A.6 + B.3 + C + D)</b>	\$ 17,912,681.00

**IV. LOCAL HIGHWAY DEBT STATUS**

*(Show all entries at par)*

	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>				\$ -
1. Bonds (Refunding Portion)				\$ -
<b>B. Notes (Total)</b>				\$ -

**V. LOCAL ROAD AND STREET FUND BALANCE (RECEIPTS AND DISBURSEMENTS ONLY)**

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	\$ 9,035,197.00	\$ 19,819,636.00	\$ 17,912,681.00	\$ 10,942,152.00	\$ -

Notes and Comments:

**LOCAL HIGHWAY FINANCE REPORT**

STATE:  
**COLORADO**  
 YEAR ENDING (mm/yy):  
 12/24

**II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assesments	\$ 650,594.00	a. Interest on investments	\$ 528,956.00
b. Other local imposts:		b. Traffic Fines & Penalties	\$ 503,859.00
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees	\$ 259,207.00	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	\$ 1,714,768.00	g. Other Misc. Receipts	\$ 1,162,338.00
6. Total (1. through 5.)	\$ 1,973,975.00	h. Other	
c. Total (a. + b.)	\$ 2,624,569.00	i. Total (a. through h.)	\$ 2,195,153.00
<i>(Carry forward to page 1)</i>		<i>(Carry forward to page 1)</i>	

ITEM	AMOUNT	ITEM	AMOUNT
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes (from Item I.C.5.)	\$ 4,157,452.00	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	\$ 327,644.00	d. Federal Transit Administration	
d. DOLA Grant		e. U.S. Corps of Engineers	
e. Other		f. Other Federal	\$ 2,418,381.00
f. Total (a. through e.)	\$ 327,644.00	g. Total (a. through f.)	\$ 2,418,381.00
4. Total (1. + 2. + 3.f)	\$ 4,485,096.00	3. Total (1. + 2.g)	\$ 2,418,381.00
<i>(Carry forward to page 1)</i>		<i>(Carry forward to page 1)</i>	

**III. EXPENDITURES FOR ROAD AND STREET PURPOSES - DETAIL**

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs		\$ 400,077.00	\$ 400,077.00
b. Engineering Costs		\$ 96,826.00	\$ 96,826.00
c. Construction:			
(1). New Facilities		\$ 716,070.00	\$ 716,070.00
(2). Capacity Improvements		\$ 1,120,118.00	\$ 1,120,118.00
(3). System Preservation		\$ 8,385,126.00	\$ 8,385,126.00
(4). System Enhancement And Operation			\$ -
(5). Total Construction (1)+(2)+(3)+(4)	\$ -	\$ 10,221,314.00	\$ 10,221,314.00
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.4)	\$ -	\$ 10,718,217.00	\$ 10,718,217.00
<i>(Carry forward to page 1)</i>			

Notes and Comments:

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## Statistical Section

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## Statistical Section

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City's overall financial health.

### Contents

	<u>Pages</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	203
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue sources, sales tax and property tax.	209
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	216
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	222
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and activities it performs.	224

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**CITY OF PUEBLO, COLORADO**  
**NET POSITION BY COMPONENT**  
**Last Ten Fiscal Years**  
(Accrual basis of accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Governmental activities</b>										
Net investment in capital assets	\$ 307,415,524	\$ 322,263,921	\$ 327,352,383	\$ 322,043,078	\$ 325,157,144	\$ 339,377,854	\$ 341,913,274	\$ 347,671,902	\$ 361,586,950	\$ 376,904,317
Restricted	97,683,789	95,030,761	100,958,399	120,270,177	129,508,504	128,434,347	148,301,923	150,003,608	147,202,184	167,693,729
Unrestricted	(16,336,921)	(6,551,772)	(17,995,211)	(16,883,492)	(6,292,161)	(5,272,171)	6,197,077	53,006,245	57,655,692	52,268,390
<b>Total governmental activities net position</b>	<b>\$ 388,762,392</b>	<b>\$ 410,742,910</b>	<b>\$ 410,315,571</b>	<b>\$ 425,429,763</b>	<b>\$ 448,373,487</b>	<b>\$ 462,540,030</b>	<b>\$ 496,412,274</b>	<b>\$ 550,681,755</b>	<b>\$ 566,444,826</b>	<b>\$ 596,866,436</b>
<b>Business-type activities</b>										
Net investment in capital assets	\$ 162,247,604	\$ 163,146,725	\$ 167,925,273	\$ 172,737,172	\$ 177,494,464	\$ 187,045,170	\$ 189,923,492	\$ 187,537,018	\$ 187,071,710	\$ 196,813,331
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted	12,270,072	18,682,525	22,701,679	30,606,807	43,731,319	47,334,218	59,191,658	75,724,124	94,835,065	116,770,828
<b>Total business-type activities net position</b>	<b>\$ 174,517,676</b>	<b>\$ 181,829,250</b>	<b>\$ 190,626,952</b>	<b>\$ 203,343,979</b>	<b>\$ 221,225,783</b>	<b>\$ 234,379,388</b>	<b>\$ 249,115,150</b>	<b>\$ 263,261,142</b>	<b>\$ 281,906,775</b>	<b>\$ 313,584,159</b>
<b>Primary government</b>										
Net investment in capital assets	\$ 469,663,128	\$ 485,410,646	\$ 495,277,656	\$ 494,780,250	\$ 502,651,608	\$ 526,423,024	\$ 531,836,766	\$ 535,208,920	\$ 548,658,660	\$ 573,717,648
Restricted	97,683,789	95,030,761	100,958,399	120,270,177	129,508,504	128,434,347	148,301,923	150,003,608	147,202,184	167,693,729
Unrestricted	(4,066,849)	12,130,753	4,706,468	13,723,315	37,439,158	42,062,047	65,388,735	128,730,369	152,490,757	169,039,218
<b>Total primary government net position</b>	<b>\$ 563,280,068</b>	<b>\$ 592,572,160</b>	<b>\$ 600,942,523</b>	<b>\$ 628,773,742</b>	<b>\$ 669,599,270</b>	<b>\$ 696,919,418</b>	<b>\$ 745,527,424</b>	<b>\$ 813,942,897</b>	<b>\$ 848,351,601</b>	<b>\$ 910,450,595</b>

**CITY OF PUEBLO, COLORADO**  
**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
(Accrual basis of accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Expenses</b>										
Governmental activities										
General government	\$ 12,471,787	\$ 13,947,968	\$ 13,327,614	\$ 16,668,126	\$ 12,234,819	\$ 18,733,185	\$ 17,207,205	\$ 19,031,481	\$ 36,794,015	\$ 29,406,310
Public safety	44,662,761	46,540,217	49,623,376	46,233,849	52,915,609	59,861,037	55,343,290	43,072,584	61,714,760	68,538,478
Public works	20,780,039	17,710,527	11,746,051	12,172,738	9,201,995	9,669,351	12,104,138	10,139,094	12,576,320	12,405,817
Culture and community welfare	8,055,195	8,548,558	7,911,436	10,041,719	10,050,263	9,608,818	10,586,112	11,822,184	13,822,549	15,269,223
Parks and recreation	5,828,170	6,897,741	7,511,512	7,891,429	6,433,296	5,383,474	7,494,299	7,374,781	8,804,783	9,362,284
Economic development	4,906,360	(845,556)	5,539,464	2,728,433	7,045,555	7,216,085	4,129,569	10,196,358	14,901,805	6,824,110
Other	-	544,756	735,897	-	-	-	-	-	-	-
Interest on long-term debt	1,142,197	411,047	712,937	693,978	605,412	515,086	401,053	298,874	916,828	1,495,171
Total governmental activities	<u>97,846,509</u>	<u>93,755,258</u>	<u>97,108,287</u>	<u>96,430,272</u>	<u>98,486,949</u>	<u>110,987,036</u>	<u>107,265,666</u>	<u>101,935,356</u>	<u>149,531,060</u>	<u>143,301,393</u>
Business-type activities										
Golf enterprise	\$ 2,966,262	\$ 3,100,949	\$ 2,333,926	\$ 2,566,495	\$ 2,448,996	\$ 2,362,280	\$ 2,578,104	\$ 2,657,197	\$ 3,056,111	\$ 3,305,219
Sewer user	16,540,331	12,038,544	14,625,289	17,968,821	14,030,091	19,629,035	17,163,902	16,257,863	17,984,422	16,301,001
Stormwater utility	2,896,523	7,314,843	4,707,825	3,817,259	3,138,822	2,791,233	3,739,876	3,390,120	4,595,816	5,486,940
Other business-type activities	13,108,596	13,766,479	13,913,701	14,473,680	14,090,719	17,894,578	17,660,703	15,532,206	16,788,465	18,719,923
Total business-type activities	<u>35,511,712</u>	<u>36,220,815</u>	<u>35,580,741</u>	<u>38,826,255</u>	<u>33,708,628</u>	<u>42,677,126</u>	<u>41,142,585</u>	<u>37,837,386</u>	<u>42,424,814</u>	<u>43,813,083</u>
Total primary government expenses	<u>\$ 133,358,221</u>	<u>\$ 129,976,073</u>	<u>\$ 132,689,028</u>	<u>\$ 135,256,527</u>	<u>\$ 132,195,577</u>	<u>\$ 153,664,162</u>	<u>\$ 148,408,251</u>	<u>\$ 139,772,742</u>	<u>\$ 191,955,874</u>	<u>\$ 187,114,476</u>

**CITY OF PUEBLO, COLORADO**  
**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
(Accrual basis of accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Program revenue</b>										
Governmental activities										
Permits, fees, fines and charges for services										
General government	\$ 3,537,728	\$ 3,699,562	\$ 3,915,422	\$ 4,689,123	\$ 5,199,703	\$ 5,046,435	\$ 5,008,695	\$ 5,059,892	\$ 4,883,283	\$ 4,944,111
Public safety	3,630,834	3,902,691	4,731,960	4,417,499	5,367,804	3,502,772	4,958,265	7,711,983	6,371,700	6,171,844
Public works	353,921	465,353	246,015	2,574,745	2,739,843	2,387,377	3,085,205	2,764,060	2,803,577	3,001,726
Culture and community welfare	368,223	297,828	292,396	248,563	48,922	27,930	248,087	48,401	130,928	214,989
Parks and recreation	631,889	648,325	716,149	749,193	818,555	299,602	765,327	816,165	798,153	902,165
Economic development	-	-	-	27,031	48,165	-	132,599	4,571	10,001	-
Operating grants and contributions	10,428,895	14,328,624	9,345,632	11,645,011	10,798,995	10,477,385	16,034,406	13,756,877	22,353,242	17,306,543
Capital grants and contributions	8,159,967	9,620,950	6,974,583	2,771,973	5,560,859	8,624,350	5,626,623	7,112,429	6,128,541	11,948,710
Total governmental activities program revenue	<u>27,111,457</u>	<u>32,963,333</u>	<u>26,222,157</u>	<u>27,123,138</u>	<u>30,582,846</u>	<u>30,365,851</u>	<u>35,859,207</u>	<u>37,274,378</u>	<u>43,479,425</u>	<u>44,490,088</u>
Business-type activities										
Charges for services										
Golf	\$ 2,227,398	\$ 2,212,471	\$ 2,178,770	\$ 2,319,896	\$ 2,287,895	\$ 2,561,293	\$ 2,728,690	\$ 2,669,726	\$ 2,884,316	\$ 3,159,998
Sewer	16,422,771	18,564,168	20,199,200	23,339,793	25,603,065	27,244,697	29,334,131	31,048,069	32,430,440	34,174,909
Stormwater	3,579,194	4,568,531	4,198,016	4,486,414	4,882,410	4,855,003	5,002,157	4,885,864	5,052,145	5,006,623
Other	4,981,018	5,306,526	5,482,730	5,055,219	8,081,390	7,277,799	7,994,629	5,656,846	6,403,475	6,814,079
Operating grants and contributions	2,008,817	7,037,900	2,732,228	9,555,991	4,219,974	5,020,738	4,394,179	4,526,394	2,610,901	4,400,496
Capital grants and contributions	2,908,184	747,707	61,883	1,430,478	136,346	5,481,170	2,192,490	953,679	2,736,953	9,560,298
Total business-type activities program revenue	<u>32,127,382</u>	<u>38,437,303</u>	<u>34,852,827</u>	<u>46,187,791</u>	<u>45,211,080</u>	<u>52,440,700</u>	<u>51,646,276</u>	<u>49,740,578</u>	<u>52,118,230</u>	<u>63,116,403</u>
Total primary government program revenue	<u>\$ 59,238,839</u>	<u>\$ 71,400,636</u>	<u>\$ 61,074,984</u>	<u>\$ 73,310,929</u>	<u>\$ 75,793,926</u>	<u>\$ 82,806,551</u>	<u>\$ 87,505,483</u>	<u>\$ 87,014,956</u>	<u>\$ 95,597,655</u>	<u>\$ 107,606,491</u>
<b>Net (expense) revenue</b>										
Governmental activities	\$ (70,735,052)	\$ (60,791,925)	\$ (70,886,130)	\$ (69,307,134)	\$ (67,904,103)	\$ (80,621,185)	\$ (71,406,459)	\$ (64,660,978)	\$ (106,051,635)	\$ (98,811,305)
Business-type activities	(3,384,330)	2,216,488	(727,914)	7,361,536	11,502,452	9,763,574	10,503,691	11,903,192	9,693,416	19,303,320
Total primary government net (expense) revenue	<u>\$ (74,119,382)</u>	<u>\$ (58,575,437)</u>	<u>\$ (71,614,044)</u>	<u>\$ (61,945,598)</u>	<u>\$ (56,401,651)</u>	<u>\$ (70,857,611)</u>	<u>\$ (60,902,768)</u>	<u>\$ (52,757,786)</u>	<u>\$ (96,358,219)</u>	<u>\$ (79,507,985)</u>

**CITY OF PUEBLO, COLORADO**  
**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
(Accrual basis of accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>General revenue and other changes in net position</b>										
Governmental activities										
Property taxes	\$ 12,811,986	\$ 13,403,730	\$ 13,153,309	\$ 14,627,886	\$ 14,704,878	\$ 15,225,758	\$ 15,412,893	\$ 18,920,650	\$ 18,645,252	\$ 19,311,080
Franchise and other taxes	7,210,741	7,315,083	7,483,814	7,416,964	7,449,814	6,899,005	7,466,929	8,315,808	8,597,485	7,441,852
Sales and use taxes	56,203,150	61,553,748	61,604,922	65,199,382	68,816,685	71,452,938	90,929,645	93,763,595	92,703,796	96,333,110
Payment in lieu of taxes	9,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859
Unrestricted investment earnings	545,820	452,532	734,768	2,006,556	3,122,280	1,815,852	17,832	(604,188)	9,473,066	10,415,174
Miscellaneous	2,841,209	3,962,782	4,024,976	2,076,467	549,392	1,504,168	1,299,837	1,324,010	1,142,734	1,828,660
Gain/(loss) on asset exchange	-	-	-	(2,513,903)	1,041,382	113,597	(4,645,829)	50,746	58,394	40,399
Transfers	(3,503,555)	(3,925,294)	(10,910,849)	(4,401,885)	(4,846,463)	(2,233,449)	(5,071,170)	(2,850,021)	(3,329,316)	(6,147,219)
Transfers (capital assets)	-	-	-	-	-	-	(88,753)	-	-	-
Total governmental activities	<u>76,119,210</u>	<u>82,772,440</u>	<u>76,100,799</u>	<u>84,421,326</u>	<u>90,847,827</u>	<u>94,787,728</u>	<u>105,331,243</u>	<u>118,930,459</u>	<u>127,301,270</u>	<u>129,232,915</u>
Business-type activities										
Unrestricted investment earnings	\$ 960,271	\$ 980,331	\$ 264,471	\$ 675,044	\$ 1,359,927	\$ 757,760	\$ (287,989)	\$ (984,245)	\$ 5,101,042	\$ 5,948,859
Miscellaneous	28,062	189,461	515,991	108,443	23,445	157,288	248,021	171,150	27,677	62,413
Gain/(loss) on asset exchange	-	-	78,217	170,119	149,517	241,534	(20,319)	205,874	487,094	215,573
Transfers	3,503,555	3,925,294	10,910,849	4,401,885	4,846,463	2,233,449	5,071,170	2,850,021	3,329,316	6,147,219
Transfers (capital assets)	-	-	-	-	-	-	-88,753	-	-	-
Total business-type activities	<u>4,491,888</u>	<u>5,095,086</u>	<u>11,769,528</u>	<u>5,355,491</u>	<u>6,379,352</u>	<u>3,390,031</u>	<u>5,099,636</u>	<u>2,242,800</u>	<u>8,945,129</u>	<u>12,374,064</u>
Total primary government	<u>\$ 80,611,098</u>	<u>\$ 87,867,526</u>	<u>\$ 87,870,327</u>	<u>\$ 89,776,817</u>	<u>\$ 97,227,179</u>	<u>\$ 98,177,759</u>	<u>\$ 110,430,879</u>	<u>\$ 121,173,259</u>	<u>\$ 136,246,399</u>	<u>\$ 141,606,979</u>
<b>Change in net position</b>										
Governmental activities	\$ 5,384,158	\$ 21,980,515	\$ 5,214,669	\$ 15,114,192	\$ 22,943,724	\$ 14,166,543	\$ 33,924,784	\$ 54,269,481	\$ 21,249,635	\$ 30,421,610
Business-type activities	1,107,558	7,311,574	11,041,614	12,717,027	17,881,804	13,153,605	15,603,327	14,145,992	18,638,545	31,677,384
Total primary government change in net position	<u>\$ 6,491,716</u>	<u>\$ 29,292,089</u>	<u>\$ 16,256,283</u>	<u>\$ 27,831,219</u>	<u>\$ 40,825,528</u>	<u>\$ 27,320,148</u>	<u>\$ 49,528,111</u>	<u>\$ 68,415,473</u>	<u>\$ 39,888,180</u>	<u>\$ 62,098,994</u>

**CITY OF PUEBLO, COLORADO**  
**FUND BALANCES, GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**  
(Modified accrual basis of accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>General Fund</b>										
Nonspendable	\$ 2,028,732	\$ 1,914,431	\$ 1,823,188	\$ 3,130,297	\$ 2,333,616	\$ 2,470,978	\$ 2,542,340	\$ 2,646,546	\$ 2,736,988	\$ 2,550,692
Restricted	2,900,000	2,900,000	2,700,000	2,700,000	2,761,635	2,652,189	3,440,722	3,743,812	4,974,493	5,214,161
Committed	7,657,428	7,927,638	8,540,589	11,556,425	11,018,950	9,137,317	11,178,497	12,450,216	12,718,539	15,535,941
Assigned	7,941,687	10,116,595	10,851,933	11,557,152	11,869,436	13,776,119	8,021,373	24,702,019	18,400,970	15,675,830
Unassigned	<u>1,591,577</u>	<u>5,539,271</u>	<u>7,715,290</u>	<u>2,971,690</u>	<u>5,450,705</u>	<u>8,330,616</u>	<u>28,034,619</u>	<u>22,409,834</u>	<u>17,630,307</u>	<u>11,254,025</u>
<b>Total general fund</b>	<u>\$ 22,119,424</u>	<u>\$ 28,397,935</u>	<u>\$ 31,631,000</u>	<u>\$ 31,915,564</u>	<u>\$ 33,434,342</u>	<u>\$ 36,367,219</u>	<u>\$ 53,217,551</u>	<u>\$ 65,952,427</u>	<u>\$ 56,461,297</u>	<u>\$ 50,230,649</u>
<b>All other governmental funds</b>										
Nonspendable	\$ -	\$ 1,359,572	\$ 747,000	\$ -	\$ 515,872	\$ -	\$ -	\$ 815,520	\$ 2,961,249	\$ 2,651,358
Restricted	89,823,700	92,057,409	98,258,399	114,574,266	126,746,869	124,911,808	138,246,261	141,902,771	176,735,499	184,770,817
Committed	-	467,154	104,831	104,831	104,831	104,831	104,831	104,831	104,831	34,182
Assigned	4,319,768	5,548,342	1,395,994	4,570,052	4,416,849	4,295,168	4,886,070	12,950,316	17,273,511	19,406,897
Unassigned	<u>(1,736,679)</u>	<u>(305,445)</u>	<u>(4,008)</u>							
<b>Total all other governmental funds</b>	<u>\$ 92,406,789</u>	<u>\$ 99,127,032</u>	<u>\$ 100,502,216</u>	<u>\$ 119,249,154</u>	<u>\$ 131,784,421</u>	<u>\$ 129,311,807</u>	<u>\$ 143,237,162</u>	<u>\$ 155,773,438</u>	<u>\$ 197,075,090</u>	<u>\$ 206,863,254</u>

Notes:

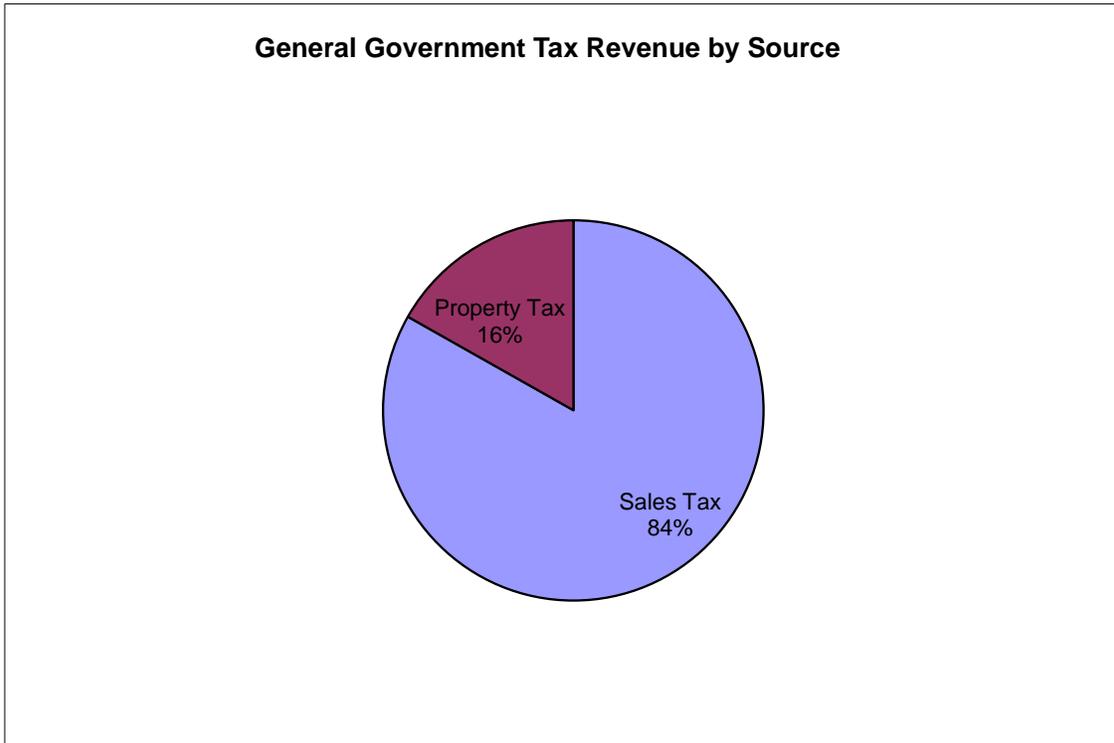
(1) The substantial increase or decrease in fund balance restricted, committed, assigned, and unassigned is explained in the Management's Discussion and Analysis

**CITY OF PUEBLO, COLORADO**  
**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**  
(Modified accrual basis of accounting)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Revenues</b>										
Taxes	\$ 76,138,538	\$ 82,317,674	\$ 81,944,382	\$ 86,873,998	\$ 91,010,857	\$ 93,612,158	\$ 113,809,467	\$ 121,000,053	\$ 119,946,533	\$ 123,086,042
Payment in lieu of taxes	9,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859
Fees and fines	1,798,138	1,741,259	1,986,461	2,170,102	2,362,432	1,754,396	1,707,579	1,460,514	1,270,845	1,397,563
Licenses and permits	591,466	652,734	832,065	896,954	1,016,347	880,489	1,020,502	1,002,210	1,021,934	1,133,967
Intergovernmental	15,964,015	22,481,211	15,082,105	15,111,168	15,043,154	17,146,741	23,179,698	19,194,708	24,659,514	32,684,551
Charges for services	6,351,180	6,567,569	6,367,387	7,312,641	7,386,551	6,658,058	8,495,295	10,534,633	8,886,048	10,295,693
Investment earnings	477,251	391,915	682,348	1,868,791	2,975,462	1,734,784	(79,096)	(529,311)	9,337,487	10,318,799
Disposal of assets	-	-	-	-	4,120,000	-	2,125,000	-	-	-
Miscellaneous	1,062,995	1,150,565	3,406,114	8,246,804	1,233,855	1,307,963	1,741,399	1,344,897	1,175,190	1,788,926
Total revenues	<u>102,393,442</u>	<u>115,312,786</u>	<u>110,310,721</u>	<u>122,490,317</u>	<u>125,158,517</u>	<u>123,104,448</u>	<u>152,009,703</u>	<u>154,017,563</u>	<u>166,307,410</u>	<u>180,715,400</u>
<b>Expenditures</b>										
Current										
General government	9,274,465	10,326,645	15,317,582	12,765,163	13,307,287	17,353,967	17,122,490	20,545,892	35,806,387	28,491,538
Public safety	42,633,784	43,782,281	44,423,822	48,917,175	51,380,635	51,948,534	52,968,566	55,270,416	58,954,758	63,848,837
Public works	18,521,210	14,533,241	9,237,437	9,176,742	7,789,873	8,257,366	9,627,392	9,572,001	10,094,016	10,370,818
Parks and recreation	4,714,260	5,022,663	5,757,114	6,127,750	6,424,157	5,573,554	6,419,580	7,577,663	7,988,007	8,806,589
Economic development	4,659,769	(945,264)	2,344,041	2,883,995	6,949,360	7,098,308	4,016,572	10,139,004	14,844,451	6,766,277
Culture and community welfare	7,622,393	8,014,330	7,376,916	9,550,435	8,901,508	9,078,072	10,415,585	12,703,858	13,085,364	13,074,147
Other	601,143	544,756	735,897	-	-	-	-	-	-	-
Debt service										
Principal	3,206,097	3,253,445	3,970,960	3,455,274	3,818,025	3,887,638	3,975,707	3,658,895	4,120,803	3,225,127
Interest and other charges	1,138,466	1,165,287	401,897	477,666	436,517	368,605	278,836	139,362	712,897	1,449,876
Capital outlay	6,965,445	14,997,703	11,284,170	9,467,488	6,591,814	15,928,111	9,548,120	5,189,299	19,709,738	37,772,142
Total expenditures										
Excess revenues over (under) expenditures	<u>99,337,032</u> <u>3,056,410</u>	<u>100,695,087</u> <u>14,617,699</u>	<u>100,849,836</u> <u>9,460,885</u>	<u>102,821,688</u> <u>19,668,629</u>	<u>105,599,176</u> <u>19,559,341</u>	<u>119,494,155</u> <u>3,610,293</u>	<u>114,372,848</u> <u>37,636,855</u>	<u>124,796,390</u> <u>29,221,173</u>	<u>165,316,421</u> <u>990,989</u>	<u>173,805,351</u> <u>6,910,049</u>
<b>Other financing sources (uses)</b>										
Proceeds from borrowing	-	2,776,391	1,400	-	-	-	-	-	35,091,978	649,894
Proceeds from SBITAS	-	-	-	-	-	-	-	-	79,588	3,324,885
Insurance recoveries	1,939,932	961,954	512,536	1,845,650	118,894	32,206	-	-	-	-
Payment to refunded debt escrow agent	-	-	-	2,956,111	-	-	-	-	-	-
Sales of Capital Assets	109,500	-	-	-	-	-	-	-	77,283	44,633
Transfers in	11,082,730	9,969,269	12,926,287	12,483,656	12,344,921	16,272,488	11,519,305	20,300,184	34,515,363	23,341,704
Transfers out	(16,536,285)	(15,326,562)	(18,292,859)	(17,922,541)	(17,969,111)	(19,454,724)	(17,690,475)	(24,250,205)	(38,944,676)	(30,713,649)
Total other financing sources (uses)	<u>(3,404,123)</u>	<u>(1,618,948)</u>	<u>(4,852,636)</u>	<u>(637,124)</u>	<u>(5,505,296)</u>	<u>(3,150,030)</u>	<u>(6,171,170)</u>	<u>(3,950,021)</u>	<u>30,819,536</u>	<u>(3,352,533)</u>
Net changes in fund balances	(347,713)	12,998,751	4,608,249	19,031,505	14,054,045	460,263	31,465,685	25,271,152	31,810,522	3,557,516
Fund balances - beginning	114,873,926	114,526,213	127,524,964	132,133,213	151,164,718	165,218,763	164,989,028	196,454,713	221,725,865	253,536,387
Fund balances - ending	<u>\$ 114,526,213</u>	<u>\$ 127,524,964</u>	<u>\$ 132,133,213</u>	<u>\$ 151,164,718</u>	<u>\$ 165,218,763</u>	<u>\$ 165,679,026</u>	<u>\$ 196,454,713</u>	<u>\$ 221,725,865</u>	<u>\$ 253,536,387</u>	<u>\$ 257,093,903</u>
Debt service as a percentage of non-capital expenditures	4.7%	-1.2%	4.9%	4.2%	4.3%	4.1%	4.1%	3.2%	3.3%	3.4%

**CITY OF PUEBLO, COLORADO**  
**GENERAL GOVERNMENT TAX REVENUE BY SOURCE**  
**Last Ten Fiscal Years**

Fiscal Year	Sales and Miscellaneous Taxes	Rate	Property Tax	Rate	Total
2015	63,326,552	3.50%	12,811,986	15.633%	76,138,538
2016	68,913,944	3.50%	13,403,730	15.633%	82,317,674
2017	68,791,073	3.50%	13,153,309	15.633%	81,944,382
2018	72,703,388	3.70%	14,170,610	15.633%	86,873,998
2019	76,305,979	3.70%	14,704,878	15.633%	91,010,857
2020	78,386,400	3.70%	15,225,758	15.633%	93,612,158
2021	98,396,574	3.70%	15,412,893	15.633%	113,809,467
2022	102,079,403	3.70%	18,920,650	15.633%	121,000,053
2023	101,301,281	3.70%	18,645,252	15.633%	119,946,533
2024	103,774,962	3.70%	20,965,068	15.633%	124,740,030



The sales and use tax rate (3.7%) consists of 3.0% general tax, 0.5% tax specifically for use in economic development, and 0.2% tax specifically for use in police operations and personnel. Sales tax is levied on all retail sales, leases, and rentals of tangible personal property on the basis of the purchase or rental price. Food purchased for preparation and consumption at home is exempt from sales tax. Prescription medications are also exempt from sales tax. Use tax is collected on purchases of items which are used in Pueblo and on which the 3.7% local sales tax has not been paid to another jurisdiction.

Property tax is levied against all real property and business-related personal property within the City of Pueblo.

**CITY OF PUEBLO, COLORADO**  
**TAXABLE SALES BY CATEGORY**  
**Last Ten Fiscal Years**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	% of Total
Apparel stores	\$ 20,634,443	\$ 20,272,604	\$ 19,849,447	\$ 20,199,683	\$ 20,262,196	\$ 16,045,091	\$ 22,674,585	\$ 21,567,528	\$ 22,181,605	\$ 18,846,342	0.72%
General merchandise	268,291,882	274,049,873	276,157,293	280,947,691	284,619,889	285,142,425	326,038,402	345,054,782	350,479,992	359,864,598	13.77%
Food/drug/liquor stores	70,252,481	75,941,336	75,188,781	75,722,009	91,010,671	113,797,241	131,111,134	117,462,982	116,155,168	116,947,417	4.47%
Eating and drinking establishments	215,135,731	226,031,722	231,388,342	238,290,989	256,853,767	240,982,031	279,507,199	299,508,470	310,457,243	316,051,946	12.09%
Home furnishings and appliances	27,883,465	24,558,569	22,961,790	24,021,522	23,240,369	23,511,165	27,823,264	29,767,126	28,046,442	25,403,323	0.97%
Building materials and farm tools	166,576,091	197,116,069	206,519,526	206,330,219	215,098,681	252,934,317	288,993,781	330,471,158	310,628,671	292,713,318	11.20%
Auto dealers and supplies	184,178,841	191,997,840	192,863,562	194,916,009	212,769,712	200,343,810	261,611,409	283,869,095	273,630,409	261,832,043	10.02%
Other retail stores	242,005,604	249,292,166	306,870,709	304,706,148	320,099,986	346,001,502	549,709,928	519,006,799	476,337,570	589,982,195	22.57%
Utilities	216,905,819	232,977,413	226,557,799	205,193,579	207,638,569	196,329,184	208,611,242	240,765,096	249,229,681	235,451,064	9.01%
All other outlets	204,278,923	219,327,119	250,337,933	242,588,251	241,537,609	248,655,536	339,151,681	390,032,191	403,362,015	397,188,944	15.19%
<b>Total</b>	<b>\$ 1,616,143,280</b>	<b>\$ 1,711,564,711</b>	<b>\$ 1,808,695,182</b>	<b>\$ 1,792,916,100</b>	<b>\$ 1,873,131,449</b>	<b>\$ 1,923,742,302</b>	<b>\$ 2,435,232,625</b>	<b>\$ 2,577,505,227</b>	<b>\$ 2,540,508,796</b>	<b>\$ 2,614,281,189</b>	<b>100.00%</b>
City direct sales tax rate	3.50%	3.50%	3.50%	3.70%	3.70%	3.70%	3.70%	3.70%	3.70%	3.70%	

**CITY OF PUEBLO, COLORADO  
 PRINCIPAL SALES TAXPAYERS  
 December 31, 2024 and Nine Years Prior**

Sales and Use Tax is the City's largest revenue source, producing 73.7% of the revenues for the Governmental Activities. We are prohibited by ordinance from releasing sales tax information on individual taxpayers. We are providing the following as the next best available option:

**Percentage of Sales & Use Tax by Industry Code**

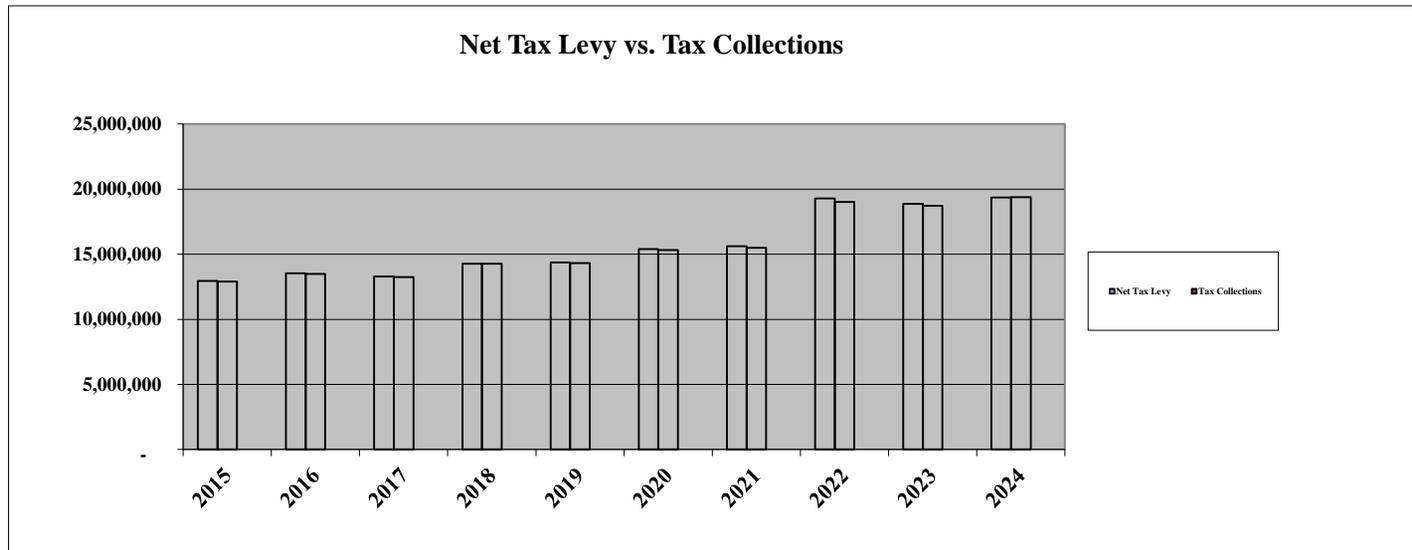
	<u><b>2024</b></u>		<u><b>2015</b></u>	
General Merchandise Stores	14%		17%	
Utilities	9%		13%	
Restaurants	12%		13%	
Auto Sales	10%		11%	
All other	55%		46%	
	100%		100%	
	100%		100%	

**CITY OF PUEBLO, COLORADO**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**Last Ten Fiscal Years**

Fiscal Year	Total Tax Levy	(1) Property Tax Incentive	Net Tax Levy	Total Tax Collections	County Collection Fee	Net Tax Collections	Delinquent Tax Collections	(2) Current Tax Collections	Percentage of Current Taxes Collected
2015	15,749,179	(2,805,458)	12,943,721	12,910,874	(159,081)	12,751,793	(6,431)	12,758,224	98.6%
2016	15,797,889	(2,255,548)	13,542,341	13,501,807	(158,789)	13,343,019	(840)	13,343,859	98.5%
2017	15,808,017	(2,510,347)	13,297,670	13,246,122	(165,385)	13,080,737	5,172	13,075,566	98.3%
2018	16,274,147	(2,011,029)	14,263,118	14,263,640	(163,162)	14,100,478	16,693	14,083,785	98.7%
2019	16,315,463	(1,947,715)	14,367,748	14,316,396	(169,767)	14,146,629	(5,793)	14,152,422	98.5%
2020	17,309,630	(1,916,877)	15,392,753	15,320,093	(173,522)	15,146,571	(1,515)	15,148,087	98.4%
2021	17,625,016	(1,994,240)	15,630,776	15,503,542	(176,662)	15,326,880	3,049	15,323,831	98.0%
2022	19,277,970	-	19,277,970	19,009,295	(190,616)	18,818,679	885	18,817,794	97.6%
2023	18,871,593	-	18,871,593	18,732,169	(188,443)	18,543,726	(418)	18,544,144	98.3%
2024	19,366,534	-	19,366,534	19,390,597	(211,100)	19,179,498	2,554	19,176,944	99.0%

(1) Property Tax Incentives as noted in Notes to the Financial Statements

(2) Real and Property Taxes are assessed as of January 1. Taxes are due in full on April 30, or in installments with the first half due February 28 and the second half due June 15.



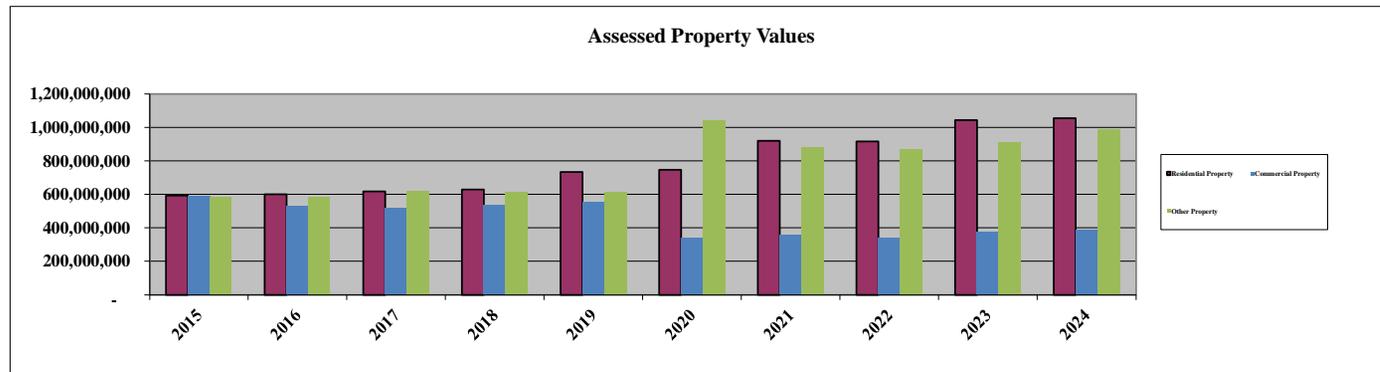
**CITY OF PUEBLO, COLORADO**  
**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**Last Ten Fiscal Years**

Fiscal Year	(1) Assessed Property Values				Less: Tax Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	(2)	(2)
	Residential Property	Commercial Property	Other Property	Estimated Actual Property Value				Assessed Value as a Percentage of Actual Value	
2015	593,217,974	593,217,974	585,647,170	(703,560,824)	1,068,522,294	15.633%	11,349,016,092	9.415%	
2016	600,068,689	533,129,108	587,015,330	(661,471,649)	1,058,741,478	15.633%	11,401,118,396	9.286%	
2017	618,206,460	521,701,306	621,071,702	(672,114,147)	1,088,865,321	15.633%	12,526,797,412	8.692%	
2018	628,203,734	536,307,075	611,334,895	(679,537,549)	1,096,308,155	15.633%	12,682,441,752	8.644%	
2019	734,181,937	555,373,749	617,220,685	(742,378,153)	1,164,398,218	15.633%	14,311,707,891	8.136%	
2020	747,915,844	339,524,831	1,045,677,720	(952,326,459)	1,180,791,936	15.633%	15,234,900,867	7.751%	
2021	919,319,352	359,909,893	879,868,760	(852,754,712)	1,306,343,293	15.633%	17,132,660,448	7.625%	
2022	916,446,539	342,944,237	871,902,344	(855,896,692)	1,275,396,428	15.633%	17,393,224,597	7.333%	
2023	1,044,880,083	377,470,066	912,230,844	(995,555,819)	1,339,025,174	15.633%	20,218,864,063	6.623%	
2024	1,054,801,650	389,538,024	989,534,950	(1,025,293,501)	1,408,581,123	15.633%	22,080,395,731	6.379%	

(1) Assessed value data provided by Pueblo County Assessor's Office for entire county.  
 NOTE: Residential value decreases are the result of revaluation for taxes.

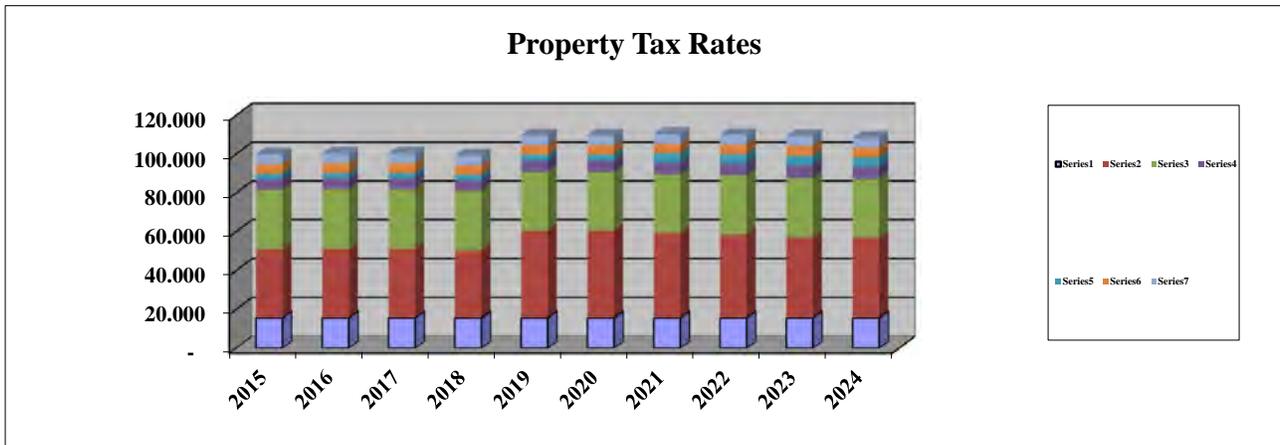
(2) Actual Property Value is the base from which assessed value is derived. Excludes State Assessed and Exempt properties.

**NOTE 1:** Property in Pueblo County assesses property at approximately 29 percent of actual value for commercial and industrial property and eight percent for residential property. Tax rates are per \$1,000 of assessed value.



**CITY OF PUEBLO, COLORADO  
PROPERTY TAX RATES  
OF DIRECT AND OVERLAPPING GOVERNMENTS  
Last Ten Fiscal Years**

Fiscal Year	City Direct Rate	Overlapping Rates *					
	General Operating Expenditures	School District #60	Pueblo County	Pueblo Regional Library	Bandera Blvd. Special Improvement District	Southpointe Special Improvement District	Thunder Village Metropolitan District
2015	15.633	35.234	30.710	5.255	3.000	5.000	5.000
2016	15.633	35.392	30.867	5.282	3.000	5.000	5.000
2017	15.633	35.418	30.887	5.288	3.000	5.000	5.000
2018	15.633	34.690	30.722	5.271	3.000	5.000	5.000
2019	15.633	45.110	30.088	5.865	3.000	5.000	5.000
2020	15.633	45.110	30.088	5.865	3.000	5.000	5.000
2021	15.633	43.642	30.199	5.889	5.000	5.000	5.000
2022	15.633	42.951	30.436	5.944	5.000	5.000	5.000
2023	15.633	41.467	30.503	6.634	5.000	5.000	5.000
2024	15.633	41.402	30.098	6.197	5.000	5.000	5.000



**Source:** Pueblo County, Colorado Abstract of Assessment

**Notes:** The City's basic property tax rate may be increased only by a vote of the City's residents. The City's direct rate's sole purpose is general operating expenses. No mill levy has been approved for debt service or other purposes.

\* Overlapping rates are those of local and county governments that apply to property owners within the City of Pueblo. Not all overlapping rates apply to all City of Pueblo property owners; for example, although the county property tax rates apply to all City property owners, the Southpointe Special Improvement District rates apply only to the City property owners whose property is located within that district's geographic boundaries.

**CITY OF PUEBLO, COLORADO  
PRINCIPAL PROPERTY TAXPAYERS  
December 31, 2024 and Nine Years Prior**

<b>Current Year</b>					<b>Nine Years Prior</b>	
Rank	Taxpayer	Type of Business	2024 Assessed Valuation	Percentage of Total Assessed Valuation	Rank	2015 Assessed Valuation
1	Public Service Co. of Colorado	Natural gas utility	\$ 193,844,600	13.8%	1	\$ 221,105,595
2	C F + I Steel LP	Electric utility	74,326,660	5.3%		
3	Black Hills Colorado IPP LLC	Electric utility	54,301,600	3.9%	4	40,355,200
4	Black Hills Colorado Electric	Electric utility	53,685,400	3.8%	3	48,156,225
5	C S Wind America, Inc.	Electric utility	30,830,509	2.2%	5	37,355,111
6	Core Electric Cooperative	Electric utility	25,100,300	1.8%	2	48,690,900
7	Holy Cross Electric Assn Inc	Electric utility	11,521,400	0.8%	6	17,587,600
8	Lumen Qwest Corporation	Communications	10,421,500	0.7%	7	15,657,400
9	Parkview Medical Center Inc	Medical	7,784,900	0.6%	8	7,748,810
10	Evraz North America	Steel Manufacturer	7,246,296	0.5%		
	Comcast of Colorado IV LLC	Communications			9	7,152,357
	Colorado Natural Gas Inc.	Natural gas utility			10	5,308,600
	Total 2024 property tax valuation for City of Pueblo		1,408,581,123			

**Note:** Ranking based upon 2024 collections of tax amounts due calculated on 2023 assessed valuation

**Source:** Property tax valuation amounts provided by Pueblo County Assessor's Office

**CITY OF PUEBLO, COLORADO**  
**RATIOS OF OUTSTANDING DEBT BY TYPE**  
**Last Ten Fiscal Years**

Fiscal Year	Governmental Activities						Business-Type Activities				Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Bonds	Capital Improvement Revenue Bonds	Certificates of Participation	Financed Purchases	SBITA Obligations	Notes Payable	Revenue Bonds	Certificates of Participation	Financed Purchases	Notes Payable			
2015	955,000	-	19,496,000	3,113,841	-	-	-	-	1,826,850	28,812,128	54,203,819	0.99%	495
2016	-	-	19,798,176	4,103,178	-	-	-	-	1,427,643	27,030,037	52,359,034	0.92%	484
2017	-	-	17,119,784	3,176,780	-	-	-	-	1,886,471	25,218,973	47,402,008	0.79%	437
2018	-	-	14,494,093	5,186,741	-	-	-	-	1,521,508	30,428,428	51,630,770	0.83%	465
2019	-	-	11,810,165	3,961,942	-	-	-	-	1,206,420	28,266,108	45,244,635	0.68%	400
2020	-	-	9,066,703	2,725,413	-	-	-	-	878,572	26,066,940	38,737,628	0.57%	341
2021	-	-	6,262,381	1,459,994	-	-	-	-	537,425	23,816,351	32,076,151	0.44%	283
2022	-	-	3,395,845	667,636	-	-	-	-	182,413	21,525,344	25,771,238	0.32%	228
2023	-	-	35,557,687	88,142	669,122	-	-	-	-	19,153,054	55,468,005	0.69%	501
2024	-	-	33,948,570	509,719	2,512,906	-	-	-	1,878,887	16,703,618	55,553,700	0.67%	500

**Note:** Details regarding the City's outstanding debt can be found in the Notes to Financial Statements.

**CITY OF PUEBLO, COLORADO**  
**RATIOS OF NET GENERAL OBLIGATION DEBT OUTSTANDING**  
**Last Ten Fiscal Years**

General Bonded Debt Outstanding							
Fiscal Year	General Obligation Bonds	Capital Improvement Revenue Bonds	Gross Bonded Debt	Less Debt Service Fund	Net Bonded Debt	Ratio of Net Bonded Debt to Actual Property Value	Per Capita
2015	955,000	-	955,000	-	955,000	0.01%	8.73
2016	-	-	-	-	-	0.00%	-
2017	-	-	-	-	-	0.00%	-
2018	-	-	-	-	-	0.00%	-
2019	-	-	-	-	-	0.00%	-
2020	-	-	-	-	-	0.00%	-
2021	-	-	-	-	-	0.00%	-
2022	-	-	-	-	-	0.00%	-
2023	-	-	-	-	-	0.00%	-
2024	-	-	-	-	-	0.00%	-

**Note 1:** Details regarding the City's outstanding debt can be found in the Notes to Financial Statements .

**Note 2:** Population information can be found on the schedule of Demographic and Economic Statistics.

**Note 3:** Estimated actual property values can be found on the schedule of Assessed and Actual Property Values and New Construction.

**CITY OF PUEBLO, COLORADO**  
**COMPUTATION OF DIRECT AND OVERLAPPING GOVERNMENTAL**  
**ACTIVITIES DEBT**  
**December 31, 2024**

Jurisdiction	Net Debt Outstanding	Percentage Applicable to City of Pueblo	Amount Applicable to City of Pueblo
Direct debt	\$ 36,971,195	100%	\$ 36,971,195
Total direct debt	<u>\$ 36,971,195</u>		<u>\$ 36,971,195</u>
<b>Overlapping entities:</b>			
Thunder Village Special District	\$ 6,500,000	100.0%	\$ 6,500,000
Pueblo City-County Library District	11,490,000	65.4%	7,514,460
Board of Water Works	23,785,000	100.0%	23,785,000
Pueblo Conservancy District	21,591,904	100.0%	21,591,904
Pueblo County Debt	273,227,917	65.4%	178,691,058
PURA	121,588,144	100.0%	121,588,144
School District #60 Debt	201,983,332	100.0%	201,983,332
Total overlapping debt	<u>\$ 660,166,297</u>		<u>\$ 561,653,898</u>
 Total direct and overlapping debt	 <u>\$ 697,137,492</u>		 <u>\$ 598,625,093</u>

**Sources:** Assessed property value data provided by the Pueblo County Assessor used to estimate applicable percentages. Debt outstanding data provided by each government entity.

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Pueblo. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident and therefore is responsible for repaying the debt of each overlapping government.

**CITY OF PUEBLO, COLORADO**  
**LEGAL DEBT MARGIN INFORMATION**  
**Last Ten Fiscal Years**

		<u>Legal Debt Margin Calculation for Fiscal Year 2024</u>
Assessed value - 2024 for 2025 taxes		\$ 1,408,581,123
Debt limitation - Ten percent of total assessed value		140,858,112
Total applicable debt	\$ -	
Less amount available for repayment of general obligation bonds	<u>-</u>	
Total net debt applicable to limitation		<u>-</u>
Legal debt margin		<u>\$ 140,858,112</u>

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Debt limit	\$ 106,852,229	\$ 105,874,148	\$ 108,886,532	109,630,816	116,439,822	118,411,097	130,634,329	127,539,643	133,902,517	140,858,112
Total net debt applicable to limit	<u>955,000</u>									
Legal debt margin	<u>\$ 105,897,229</u>	<u>\$ 105,874,148</u>	<u>\$ 108,886,532</u>	<u>\$ 109,630,816</u>	<u>\$ 116,439,822</u>	<u>\$ 118,411,097</u>	<u>\$ 130,634,329</u>	<u>\$ 127,539,643</u>	<u>\$ 133,902,517</u>	<u>\$ 140,858,112</u>
Total net debt applicable to the limit as a percentage of debt limit	0.89%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
	-	-	-	-	-	-	-	-	-	-

Detailed information regarding the long-term debt of the City can be found in the Notes to Financial Statements.

Future debt issuance may be subject to the Taxpayer's Bill of Rights (TABOR).

**CITY OF PUEBLO, COLORADO  
 PLEDGED-REVENUE COVERAGE  
 Last Ten Fiscal Years**

**Wastewater Revenue Bonds/Note Payable**

Fiscal Year	Wastewater Enterprise Operating Revenue	Less: Operating Expenses	Net Available Revenue	Debt Service		
				Principal	Interest	Coverage
2015	16,422,771	15,749,124	673,647	1,509,723	766,065	0.30
2016	18,564,168	11,282,404	7,281,764	1,782,091	687,615	2.95
2017	20,199,200	13,982,956	6,216,244	1,740,826	718,050	2.53
2018	23,348,419	17,226,423	6,121,996	1,840,155	616,494	2.49
2019	25,627,644	13,442,245	12,185,399	1,803,923	661,333	4.94
2020	27,089,707	19,285,580	7,804,127	1,836,971	618,129	3.18
2021	29,354,445	16,487,234	12,867,211	1,881,097	489,008	5.43
2022	31,063,721	15,888,913	15,174,808	1,914,727	451,765	6.41
2023	32,490,785	17,656,611	14,834,174	1,986,792	390,068	6.24
2024	34,204,361	16,020,404	18,183,957	2,055,061	313,476	7.68

(1) Wastewater Revenue Bonds were retired early. The debt was refunded by a note payable to the Colorado Water Resources and Power Development Authority Water Pollution Control Revolving Fund (WPRF) Loan Program.

**CITY OF PUEBLO, COLORADO**  
**PLEDGED-REVENUE COVERAGE**  
**Last Ten Fiscal Years**

**Stormwater Note Payable**

Fiscal Year	Stormwater Enterprise	Less:	Net	Debt Service		
	Operating Revenue	Operating Expenses	Available Revenue	Principal	Interest	Coverage
2015	-	-	-	-	-	-
2016	-	-	-	-	-	-
2017	-	-	-	-	-	-
2018	4,490,107	3,730,797	759,310	44,467	1,083	16.67
2019	4,882,679	2,988,295	1,894,384	278,004	128,162	4.66
2020	4,855,097	2,683,549	2,171,548	281,807	160,448	4.91
2021	5,155,312	3,562,429	1,592,883	289,102	153,447	3.60
2022	4,892,845	3,252,013	1,640,832	295,890	146,447	3.71
2023	5,119,515	4,450,701	668,814	305,109	139,447	1.50
2024	5,153,200	5,343,346	(190,146)	313,983	132,446	(0.43)

(1) The debt is a note payable to the Colorado Water Resources and Power Development Authority Water Pollution Control Revolving Fund (WPRF) Loan Program.

**CITY OF PUEBLO, COLORADO**  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**Last Ten Calendar Years**

Fiscal Year	(1) Population	(2) Personal Income (in thousands)	(3) Per Capita Income	(4) Median Age	(5) Percentage of High School Graduates	(6) School Enrollment	(7) Unemployment Rate
2015	109,412	5,449,642	33,666	37.7	85.5	17,665	5.0%
2016	108,073	5,698,107	34,831	37.4	85.3	17,299	4.2%
2017	108,385	5,968,790	36,148	37.3	85.7	16,910	4.8%
2018	111,127	6,198,065	37,231	37.5	86.1	15,592	5.8%
2019	113,116	6,619,192	39,511	38.3	86.1	16,048	3.6%
2020	113,679	6,851,552	40,680	38.4	82.6	15,167	8.2%
2021	113,408	7,335,716	43,196	38.4	81.7	15,134	6.4%
2022	112,868	7,959,927	46,927	38.8	76.6	15,007	4.3%
2023	110,803	8,003,899	47,208	39.1	79.8	14,549	4.5%
2024	111,081	8,283,159	48,891	38.4	84.2	14,089	6.2%

**Sources:**

- (1) 2018: U.S. Census Bureau, estimates are interpolation and extrapolation of 2000 and 2010 Census data.  
U.S. Census Bureau
- (2) 2023: U.S. Bureau of Economic Analysis: Pueblo County (City of Pueblo only not available)
- (3) U.S. Bureau of Economic Analysis: Pueblo County (City of Pueblo only not available)
- (4) Estimates are interpolation and extrapolation of 2015 and 2024 Census data.
- (5) Estimates are interpolation and extrapolation of 2015 Census data and 2024 American Community Survey data
- (6) Colorado Dept. of Education (derived from annual census of School District No. 60 schools)

(7) U.S. Department of Labor, Bureau of Labor Statistics

**CITY OF PUEBLO, COLORADO  
PRINCIPAL EMPLOYERS  
Current Year and Nine Years Ago**

Employer	2024			2015		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Parkview Medical Center	3,000	1	4.1%	2,700	1	4.5%
Pueblo City Schools (D60)	2,400	2	3.3%	1,800	2	3.0%
City of Pueblo	2,000	3	2.7%	620	9	1.0%
Pueblo County	1,361	4	1.8%	1,064	7	1.8%
Colorado Mental Health	1,300	5	1.8%	1,200	8	2.0%
School District (D70)	1,200	6	1.6%	1,101	6	1.8%
Evraz Rocky Mountain Steel Mills	1,300	7	1.8%	1,153	3	1.9%
Wal-Mart (5 total - 1 Sams 4 Wal-Mart)	1,000	8	1.4%	1,200	5	2.0%
CS Wind	850	9	1.2%			
Colorado State University	801	10	1.1%			
St Mary Corwin Hospital				1,239	4	2.1%
Express Scripts				600	10	1.0%
<b>Total</b>	<b>15,212</b>		<b>20.7%</b>	<b>12,677</b>		<b>21.3%</b>

Pueblo County resident employment

73,638

59,532

\*Includes all stores and management in Pueblo County

\*Includes Wal-Mart located in Pueblo West

SOURCE: Pueblo County; Pueblo Economic Development Corporation (PEDCO); U.S. Bureau of Labor Statistics for resident city total employment.

**CITY OF PUEBLO, COLORADO**  
**FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION/PROGRAM**  
**Last Ten Years**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Governmental activities:										
City manager's office	6.00	6.00	6.00	4.00	-	-	-	-	-	-
Mayor's office	-	-	-	-	4.00	8.00	7.00	10.00	12.00	11.00
Municipal court	10.00	10.00	10.00	11.00	11.00	14.00	14.00	14.00	15.00	15.00
City clerk's office	4.00	4.00	4.00	4.00	4.00	5.00	6.00	7.00	6.00	5.00
Human resources	6.00	6.00	6.00	6.00	6.00	7.00	7.00	7.00	7.00	7.00
Finance	20.00	20.00	22.00	22.00	22.00	25.00	26.00	28.00	28.00	29.00
Civil service	6.00	5.00	2.00	2.00	2.00	5.00	5.00	6.00	6.00	6.00
Law	7.00	7.00	8.00	8.00	8.00	8.00	8.00	9.00	9.00	9.00
Information technology	16.00	18.00	18.00	19.00	19.00	18.00	18.00	19.00	21.00	21.00
Planning/comm dev	14.00	14.00	14.00	14.00	14.00	12.00	15.00	15.00	20.00	20.00
Purchasing	3.00	3.00	3.00	3.00	3.00	4.00	4.00	4.00	4.00	4.00
Housing/comm svcs	4.00	4.00	4.00	4.00	4.00	4.00	5.00	5.00	-	-
Fleet maintenance	11.00	11.00	11.00	11.00	11.00	11.00	11.00	12.00	12.00	12.00
Police	273.00	274.00	299.50	299.50	299.50	299.50	300.00	308.00	315.00	316.00
Fire	140.00	140.00	145.00	145.00	145.00	146.00	149.00	156.00	157.00	164.00
Public works	74.00	74.00	72.00	72.00	72.00	75.00	78.00	81.00	81.00	70.00
Parks and recreation	38.00	39.00	39.50	39.00	39.00	42.50	44.00	46.00	49.00	47.00
Business-type activities:										
Wastewater utility	56.50	57.50	56.50	59.50	59.50	60.00	62.00	62.00	62.00	62.00
Stormwater utility	19.50	19.50	19.50	20.00	20.00	19.00	23.00	25.00	27.00	27.00
Memorial airport	12.00	12.00	12.00	12.00	12.00	13.00	13.00	14.00	14.00	14.00
Parking facilities	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	1.00
Honor Farm properties	1.00	-	-	-	-	-	-	-	-	-
Total	<u>723.00</u>	<u>726.00</u>	<u>754.00</u>	<u>757.00</u>	<u>757.00</u>	<u>778.00</u>	<u>797.00</u>	<u>830.00</u>	<u>847.00</u>	<u>840.00</u>

**Note 1:** Includes permanent full and part-time positions only; temporary and seasonal employees are excluded.

**CITY OF PUEBLO, COLORADO**  
**OPERATING INDICATORS BY FUNCTION/PROGRAM**  
**Last Ten Years**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Police</b>										
Number of arrests	4,257	4,530	4,656	4,544	4,567	3,246	3,413	3,384	3,022	2,855
Number of traffic violations	5,200	6,085	6,982	7,124	9,996	6,654	5,119	5,581	4,613	4,740
Number of parking violations	7,113	7,576	9,200	9,377	7,505	4,344	3,451	3,486	3,228	4,615
<b>Fire</b>										
Number of fire calls answered	6,651	7,183	2,265	578	465	518	570	6,689	847	820
Number of medical responses	15,367	16,596	14,765	14,890	14,714	14,848	17,088	19,626	16,168	16,724
Number of inspections	1,534	2,066	2,302	1,352	1,637	840	788	3,138	4,075	4,206
<b>Parks and recreation</b>										
Aquatics participants	42,808	37,075	46,445	52,278	53,633	21,116	56,842	57,074	54,494	51,449
Adult athletics participants	630	540	690	815	864	540	480	774	778	876
Youth athletics participants	1,941	1,627	1,487	1,601	1,966	316	1,195	1,870	1,947	1,814
Playground/Open gym participants	215	42	-	-	-	-	-	-	-	-
Tennis/Pickleball participants	296	381	295	372	437	167	230	350	488	506
<b>Elmwood golf course</b>										
Golf rounds played	26,701	59,952	59,347	60,602	57,186	62,049	64,761	61,178	61,363	63,088
<b>Walkingstick golf course</b>										
Golf rounds played	27,423	27,558	26,775	25,815	24,991	30,884	31,510	30,101	29,543	32,412
<b>Wastewater utility</b>										
Number of sanitary sewer service connections	37,819	37,958	37,976	37,976	38,694	38,966	39,142	39,356	39,500	39,651
Daily average wastewater treatment in gallons	11,740,000	11,640,000	11,360,000	10,300,000	10,700,000	10,650,000	11,143,000	11,012,000	11,740,000	12,145,000
Maximum daily wastewater treatment capacity in gallons	13,290,000	13,776,000	16,568,000	12,240,000	15,000,000	12,700,000	15,170,000	11,668,500	13,190,000	13,370,000
<b>Memorial airport</b>										
Enplanements	3,114	2,298	3,697	10,512	12,396	5,324	9,011	7,898	3,279	1,300
Air traffic control tower operations	170,865	168,563	176,595	196,269	221,173	151,961	179,179	159,025	164,089	136,833
<b>Pueblo Transit</b>										
Ridership	993,404	903,046	877,227	861,728	831,954	496,555	472,117	543,077	621,188	606,813
Number of days service operated	307	308	299	307	309	307	310	308	309	308
<b>Parking facilities</b>										
Parking permits sold	3,355	4,756	3,814	3,240	3,686	1,748	527	505	401	809

**Sources:** Various city departments.

**Note:** Indicators are not available for the general government function.

**CITY OF PUEBLO, COLORADO**  
**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM**  
**Last Ten Years**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Police</b>										
Number of stations	1	1	1	1	1	1	1	1	1	1
Number of patrol units	68	64	62	78	75	75	71	76	84	105
Number of other police vehicles	125	140	148	163	152	154	145	144	137	161
<b>Fire</b>										
Number of stations	10	10	10	10	10	10	10	10	10	10
<b>Public Works</b>										
Miles of paved streets maintained	486	496	498	498	500	502	506	509	509	509
Miles of gravel streets maintained	6	6	6	6	6	6	6	6	6	6
Miles of alleys maintained	102	102	102	103	104	105	105	106	106	106
<b>Parks and recreation</b>										
Number of parks	127	127	127	127	119	119	119	80	80	140
Number of acres of parks	3406	3950	4434	4425	4486	4486	4486	4486	4486	4486
Number of playgrounds	47	47	47	42	42	42	39	40	41	41
Number of acres of playgrounds	24	24	24	24	24	24	24	24	24	24
Number of swimming pools	4	4	4	4	4	4	4	4	4	4
Number of tennis/pickleball courts	27	27	27	27	27	27	27	27	35	35
<b>Elmwood golf course</b>										
Golf courses - 18 hole	1	1	1	1	1	1	1	1	1	1
Golf courses - 9 hole	1	1	1	1	1	1	1	1	1	1
<b>Walkingstick golf course</b>										
Golf courses - 18 hole	1	1	1	1	1	1	1	1	1	1
<b>Wastewater utility</b>										
Miles of sanitary sewers	468	464	464	464	466	468	470	472	474	474
Number of treatment plants	1	1	1	1	1	1	1	1	1	1
<b>Stormwater utility</b>										
Miles of storm sewers	118	118	119	168	171	173	175	177	179	181
<b>Pueblo Transit</b>										
Vehicles used in maximum service:										
Fixed Route	14	13	13	13	13	13	14	18	16	13
Citi-Lift	11	11	11	12	11	11	11	14	12	14

**Sources:** Various city departments.

**Note:** Indicators are not available for the general government function.

*Government Auditing Standards and*  
Uniform Guidance Reports

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**Independent Auditors' Report On Internal  
Control Over Financial Reporting And On  
Compliance And Other Matters Based On An  
Audit Of Financial Statements Performed  
In Accordance With *Government  
Auditing Standards***

City Council  
City of Pueblo, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of City of Pueblo, Colorado (the City), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated September 30, 2025. Our report includes a reference to other auditors who audited the financial statements of the Pueblo Urban Renewal Authority, as described in our report on the City's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Report On Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2024-001 we consider to be a material weakness.

### **Report On Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **City's Response To Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

### **Purpose Of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*RubinBrown LLP*

September 30, 2025

**Independent Auditors' Report  
On Compliance For The Major Federal  
Programs, Report On Internal Control  
Over Compliance**

City Council  
City of Pueblo, Colorado

**Report On Compliance For The Major Federal Programs**

***Opinion On The Major Federal Programs***

We have audited City of Pueblo, Colorado's (the City's) compliance with the types of compliance requirements identified as subject to audit in the Office of Management and Budget's *Compliance Supplement* that could have a direct and material effect on the City's major federal programs for the year ended December 31, 2024. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal programs for the year ended December 31, 2024.

***Basis For Opinion On The Major Federal Programs***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Governmental Auditing Standards*); and the audit requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the Uniform Guidance). Our responsibility under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities For The Audit Of Compliance section of our report.

We are required to be independent of the City and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal programs. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

### ***Responsibilities Of Management For Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal programs.

### ***Auditors' Responsibilities For The Audit Of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of the major federal programs as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.

- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Other Matters***

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item 2024-002. Our opinion on each major federal program is not modified with respect to this matter. *Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the noncompliance finding identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report On Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for The Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a material weakness.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2024-002 to be a material weakness.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the internal control over compliance finding identified in our audit described in the accompanying schedule of findings and questioned costs. The City's response was not subject to the auditing procedures applied in the audit of compliance, and accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*RubinBrown LLP*

September 30, 2025

# CITY OF PUEBLO, COLORADO

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For The Year Ended December 31, 2024 Page 1 Of 2

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal ALN	Pass Through Entity Identifying Number	Expenditures	Amount Provided to Subrecipients
<b>U.S. DEPARTMENT OF JUSTICE</b>				
Direct Awards				
Edward Byrne Memorial Justice Assistance Grant Program	16.738		182,147	26,761
Equitable Sharing Program	16.922		56,355	-
Public Safety Partnership and Community Policing Grants	16.710		5,538	-
COVID-19 - Coronavirus Emergency Supplemental Funds	16.034		152,714	-
<b>TOTAL U.S. DEPARTMENT OF JUSTICE</b>			<b>396,754</b>	<b>26,761</b>
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>				
Direct Award				
Assistance to Firefighters Grant	97.044		37,080	-
<b>TOTAL U.S. DEPARTMENT OF HOMELAND SECURITY</b>			<b>37,080</b>	<b>-</b>
<b>U.S. DEPARTMENT OF TREASURY</b>				
Passed through Colorado Department of Local Affairs				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027		8,787,876	1,332,761
<b>TOTAL U.S. DEPARTMENT OF TREASURY</b>			<b>8,787,876</b>	<b>1,332,761</b>
<b>U.S. DEPARTMENT OF TRANSPORTATION</b>				
Passed through Colorado Department of Transportation				
	20.205	21-HA2-XC-03180	87,144	-
Highway Planning and Construction	20.205	20-HA2-XC-03013	30,504	-
Highway Planning and Construction	20.205	22-HA2-XC-00014	644,463	-
Highway Planning and Construction	20.205	22-HA2-XC-00058	40	-
Highway Planning and Construction	20.205	22-HA2-XC-00204	82,660	-
Highway Planning and Construction	20.205	23-HA2-XC-00157	35,360	-
Highway Planning and Construction	20.205	23-HA2-XC-00138	71,946	-
Highway Planning and Construction	20.205	24-HTD-ZL-00100	388,186	-
Total ALN 20.205			1,340,303	-
Passed Through Colorado Department of Transportation:				
Highway Safety Cluster				
State and Community Highway Safety	20.600	491002707	17,568	-
Total Highway Safety Cluster			17,568	-
Passed through Pueblo Area Council of Governments				
Metropolitan Transportation Planning & State & Non-Metro Planning Research	20.505	CO-2023-022	36,015	-
Highway Research and Development Program	20.200	411028459	3,832	-
Direct Awards				
Airport Improvement Program	20.106		10,179,296	-
Federal Transit Cluster				
Federal Transit Formula Grants 5307 (FY2021)	20.507	CO-2021-001-00	32,114	-
Federal Transit Formula Grants 5307 (FY2021)-Remainder	20.507	CO-2023-004-00	74,409	-
Federal Transit Formula Grants 5307 (FY2023)-Pre-award	20.507		1,206,221	-
Federal Transit Formula Grants 5307 (FY2024) Pre-award	20.507		1,618,802	-
COVID-19 - CARES Act 5307	20.507	CO-2021-033-00 / CO-2021-004-00	255,015	-
COVID-19 - ARP 5307	20.507	CO-2022-013-00/ CO-2023-019-00	277,084	-
Total Federal Transit Cluster			3,463,645	-
Safe Streets and Roads for All	20.939	693JJ32340380	202,573	-
<b>TOTAL U.S. DEPARTMENT OF TRANSPORTATION</b>			<b>15,243,232</b>	<b>-</b>

# CITY OF PUEBLO, COLORADO

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For The Year Ended December 31, 2024

Page 2 Of 2

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal ALN	Pass Through Entity Identifying Number	Expenditures	Amount Provided to Subrecipients
<b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>				
Direct awards				
CDBG Entitlement Grants Cluster				
Community Development Block Grants/Entitlement Grants	14.218		1,014,900	216,147
CDBG-CV	14.218		<u>99,556</u>	<u>99,556</u>
Total CDBG Entitlement Grants Cluster			<u>1,114,456</u>	<u>315,703</u>
Direct awards				
Home Investments Partnerships Program	14.239		689,582	56,400
COVID-19 Home-ARP	14.239		<u>42,271</u>	<u>-</u>
Total ALN 14.239			<u>731,853</u>	<u>56,400</u>
TOTAL U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			<u>1,846,309</u>	<u>372,103</u>
<b>U.S. DEPARTMENT OF THE INTERIOR</b>				
Minerals Leasing Act	15.437		<u>109,065</u>	<u>-</u>
TOTAL U.S. DEPARTMENT OF THE INTERIOR			<u>109,065</u>	<u>-</u>
<b>U.S. DEPARTMENT OF ENERGY</b>				
Brownfields Multipurpose, Assessment, Revolving Loan Fund, and Cleanup Cooperative Agreements	81.128		<u>161,870</u>	<u>-</u>
TOTAL U.S. DEPARTMENT OF ENERGY			<u>161,870</u>	<u>-</u>
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			<b>Grand Total:</b>	
			<u>\$ 26,582,186</u>	<u>\$ 1,731,625</u>

# CITY OF PUEBLO, COLORADO

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## NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For The Year Ended December 31, 2024

### 1. **Organization**

The accompanying schedule of expenditures of federal awards presents the activity of all federal award programs of City of Pueblo, Colorado (the City), for the year ended December 31, 2024. All federal awards received directly from federal agencies, as well as federal awards passed through other governmental agencies, are included on the schedule.

### 2. **Basis Of Presentation**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City and is presented on the modified accrual basis of accounting. The information in the accompanying schedule is presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the Uniform Guidance). Therefore, some amounts presented in the schedule may differ from the amounts presented in, or used in, the preparation of the basic financial statements.

### 3. **Indirect Costs**

The City has not elected to use the 10% de minimis indirect cost rate as allowed in the Uniform Guidance, Section 414.

**CITY OF PUEBLO, COLORADO**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
For The Year Ended December 31, 2024**

**Section I - Summary Of Auditors' Results**

**Financial Statements**

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with accounting principles generally accepted in the United States of America		Unmodified
Internal control over financial reporting:		
Material weakness(es) identified?	<input checked="" type="checkbox"/> yes	<input type="checkbox"/> no
Significant deficiency(ies) identified?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> none reported
Noncompliance material to financial statements noted?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> no

**Federal Awards**

Internal control over major federal program:		
Material weakness(es) identified?	<input checked="" type="checkbox"/> yes	<input type="checkbox"/> no
Significant deficiency(ies) identified?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> none reported
Type of auditors' report issued on compliance for the major program		Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	<input type="checkbox"/> yes	<input checked="" type="checkbox"/> no

Identification of the major federal program:

<u>Assistance Listing No.</u>	<u>Name Of Federal Program Or Cluster</u>
14.218	Community Development Block Grants (CDBG) Entitlement Grants Cluster
14.239	HOME Investment Partnerships
20.205	Highway Planning & Construction
21.027	COVID-19 – Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between Type A and Type B programs:	\$797,466
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Auditee qualified as low-risk auditee?	<input checked="" type="checkbox"/> yes	<input type="checkbox"/> no
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**CITY OF PUEBLO, COLORADO**

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**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (*Continued*)  
For The Year Ended December 31, 2024**

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**Section II - Financial Statement Findings**

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**Finding 2024-001 - Grant Revenue Recognition  
Material Weakness**

***Criteria Or Specific Requirement:*** The City is responsible for establishing and implementing a system of internal accounting control that will prevent, detect and correct errors in a timely manner related to financial reporting, including those around the revenue recognition and deferred inflow reconciliations.

***Condition:*** There was several instances whereas the City did not recognize the correct amount of revenue related to several grant programs.

***Context:*** \$1,586,785 should have been recognized as a receivable and revenue in the current year related to a transit grant. \$440,064 less should have been recognized as a receivable and a related deferred inflow should have been recorded related to the CDBG program.

***Effect:*** Without proper controls and review of the grant revenue, receivable and deferred inflow accounts, errors may go undetected by management and not be corrected in a timely manner.

***Cause:*** The City has developed an internal control framework. While the City performs reconciliation of grant revenue, receivable and deferred inflow accounts at the end of the year, the items were missed on the fund level.

***Identification As A Repeat Finding:*** No

***Recommendation:*** We recommend that the City develop a processes within the internal control framework surrounding the year-end close process around grant revenue, receivable and deferred inflow accounts to insure proper recognition of revenue on the fund level.

***Views Of Responsible Officials And Planned Corrective Action:*** The City agrees with the finding and has put together a correction action plan for the finding. See corrective action plan included in this report.

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## CITY OF PUEBLO, COLORADO

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### SCHEDULE OF FINDINGS AND QUESTIONED COSTS (*Continued*) For The Year Ended December 31, 2024

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#### Section III - Federal Award Findings And Questioned Costs

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##### **Finding 2024-002**

##### **Material Weakness, Compliance and Internal Control Over Compliance, Reporting**

##### ***ALN 14.218: CDBG Entitlement Grants Cluster (CDBG)***

***Criteria Or Specific Requirement:*** The City is required to comply with the Federal Funding Accountability and Transparency Act of 2006 (Transparency Act or FFATA) for direct grants. The Transparency Act was created to empower Americans with the ability to hold the government accountable for each spending decision and, as a result, to reduce wasteful spending by the government. The Transparency Act requires the federal government to make certain information on federal awards available to the public.

In accordance with the Transparency Act, the City is required to report information about subgrants, or subawards, given to other governments or to nonprofit organizations, also referred to as subrecipients. Federal regulations [2 CFR 200.1] define a subaward as an award provided by a pass-through entity, in this case the City, to an entity to carry out part of a federal grant award received by the pass-through entity. A subrecipient is defined in federal regulations [2 CFR 200.1] as “an entity, usually but not limited to non-Federal entities, that receives a subaward from a pass-through entity to carry out part of a federal award; but does not include an individual that is a beneficiary of such award. A subrecipient may also be a recipient of other Federal awards directly from a federal awarding agency.”

The City is required to submit FFATA information through the Federal Funding Accountability and Transparency Act Subaward Reporting System (FSRS). Once the City submits a report to FSRS, the public can view information from the report, including the subrecipient’s name, subaward identification number, subaward obligation/action date, subaward amount, federal awarding agency and subagency, the City’s name, and the City’s grant award identification number

***Condition:*** The City omitted the FFATA reports for CDBG.

***Cause:*** The City did not have a control over FFATA reporting.

***Effect:*** Without sufficient review and monitoring controls, the FFATA reporting required for the grant was not performed by the City.

***Identification As A Repeat Finding:*** N/A

## CITY OF PUEBLO, COLORADO

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### SCHEDULE OF FINDINGS AND QUESTIONED COSTS *(Continued)* For The Year Ended December 31, 2024

***Recommendation:*** The City should implement internal controls for CDBG and all direct grants by developing policies and procedures to ensure that it complies with requirements under the Federal Funding Accountability and Transparency Act. These procedures should include requirements to maintain supporting documentation, including evidence of timely submission and subaward documentation for awards made to subrecipients, as required.

***Views Of Responsible Officials And Planned Corrective Action:*** The City agrees with the finding and has put together a correction action plan for the finding. See corrective action plan included in this report.

## Department of Finance

September 30, 2025

### **Corrective Action Plan (CAP)** *For the Year Ended December 31, 2024*

**Audit Period:** December 31, 2024

**Audit Finding Number:** 2024-001

**Audit Finding Title:** Grant Revenue Recognition

**Personnel Responsible for Corrective Action:** Danny E. Nunn, Director of Finance

**Anticipated Completion Date:** September 30, 2025

**Corrective Action Plan:** While reviewing the City of Pueblo Schedule of Expenditure of Federal Awards (SEFA), the auditors found that Federal Expenditures did not align with Federal revenues. Upon verifying the submitted SEFA, management identified issues with Federal receivables, which were not in sync with Federal expenses. Management acknowledges the fault in revenue recognition and has identified the causes of these issues. The primary causes were formula errors in Excel spreadsheets used to calculate accrued revenue by fund, manipulated by newer staff members, and faulty review processes when revenue recognition work papers were submitted to management. To address these issues, management will ensure that new staff are trained on all formulas in spreadsheets used for calculating accrued revenue. Additionally, management will verify all formulas in related spreadsheets for accuracy and ensure that revenues and expenses are recalculated to align before approving any accruals

## Department of Finance

### Corrective Action Plan (CAP), continued *For the Year Ended December 31, 2024*

**Audit Period:** December 31, 2024

**Audit Finding Number:** 2024-002

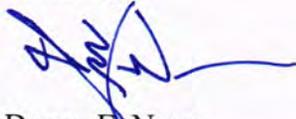
**Audit Finding Title:** Compliance and Internal Control Over Compliance, Reporting

**Personnel Responsible for  
Corrective Action:** Danny E. Nunn, Director of Finance

**Anticipated Completion  
Date:** September 30, 2025

**Corrective Action Plan:** While reviewing the City of Pueblo Schedule of Expenditure of Federal Awards (SEFA), the auditors found that there were subrecipient awards of Federal funding of CDBG and HOME programs, that met the criteria for FFATA reporting, that were not reported. Management acknowledges fault in reporting subrecipient awards. The primary cause was lack of awareness of FFATA criteria in reporting requirements. To address these issues, management will ensure staff is trained in reporting criteria and that all reporting is completed within 30 days as required.

Sincerely,



Danny E. Nunn  
Director of Finance  
(719)553-2622  
dnunn@pueblo.us