

**City of Pueblo, Colorado is pleased to present its comprehensive annual financial report for the year ending December 31, 2019 in .pdf format.**

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# Comprehensive Annual Financial Report

For the fiscal year ending December 31, 2019



CITY OF PUEBLO, COLORADO



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**CITY OF PUEBLO, COLORADO**  
**COMPREHENSIVE**  
**ANNUAL FINANCIAL REPORT**  
**YEAR ENDED DECEMBER 31, 2019**

Prepared by:

Department of Finance

CITY OF PUEBLO, COLORADO  
COMPREHENSIVE ANNUAL FINANCIAL REPORT  
YEAR ENDED DECEMBER 31, 2019

**TABLE OF CONTENTS**

**INTRODUCTORY SECTION**

Letter of Transmittal	i
GFOA Certificate of Achievement for Excellence in Financial Reporting	vii
Organization Chart	viii
Elected officials	ix

**FINANCIAL SECTION**

Independent Auditor's Report	1
Management's Discussion and Analysis	4

**BASIC FINANCIAL STATEMENTS**

**Government-Wide Financial Statements**

Statement of Net Position	18
Statement of Activities	19

**Fund Financial Statements**

**Governmental Funds**

Balance Sheet	21
Reconciliation of the Governmental Funds Balance Sheet with the Government-wide Statement of Net Position	22
Statement of Revenues, Expenditures and Changes in Fund Balances	23
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Government-wide Statement of Activities	24

**Proprietary Funds**

Statement of Net Position	25
Statement of Revenues, Expenses and Changes in Net Position	26
Statement of Cash Flows	27

**Custodial Funds**

Statement of Fiduciary Net Position	28
Statement of Changes in Fiduciary Net Position	29

<b><u>Notes to Financial Statements</u></b>	<b>30</b>
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## TABLE OF CONTENTS (Cont'd.)

REQUIRED SUPPLEMENTARY INFORMATION	
Budgetary Comparison Schedule - General Fund	119
Reconciliation of the Budgetary Basis of Accounting to GAAP	
Basis of Accounting - General Fund	120
Budgetary Comparison Schedule - Economic Development	
1/2 Cent Tax Fund	121
Reconciliation of the Budgetary Basis of Accounting to GAAP	
Basis of Accounting - Economic Development 1/2 Cent Tax Fund	122
Budgetary Comparison Schedule - HUD Grants Fund	123
Reconciliation of the Budgetary Basis of Accounting to GAAP	
Basis of Accounting - HUD Grants Fund	124
Notes to Required Supplementary Information	125
Schedule of the City's Proportionate Share of the Net Positions Liability-	
PERA LGDTF	126
Schedule of the City's Contributions – PERA LGDTF	127
Schedule of the City's Proportionate Share of the Net Pension (Asset)/Liability –	
FPPA – New Hire Fire and Police Fund	128
Schedule of the City's Contributions FPPA – New Hire Fire and Police	
Pension Fund	129
Schedule of Changes in the City's Net Position Liability and Related	
Ratios - Pueblo Old Hire Police Pension Plan	130
Schedule of City's Contributions - Pueblo Old Hire Police Pension Fund	131
Schedule of Changes in the City's Net Pension Liability and Related	
Ratios – Pueblo Old Hire Fire Pension Fund	132
Schedule of City's Contributions - Pueblo Old Hire Fire Pension Fund	133
Schedule of City's Proportionate Share of the Other Post-Employment	
Benefit Amounts – PERA LGDTF	134
Schedule of City's Other Post-Employment Benefit Contributions –	
PERA LGDTF	135
Schedule of Changes in the City's Net Other Post-Employment Benefit	
Liability and Related Ratios – Pueblo Police Unit	136
Schedule of Changes in the City's Net Other Post-Employment Benefit	
Liability and Related Ratios – Pueblo Fire Unit	137
 SUPPLEMENTARY INFORMATION	
 EXPLANATION OF FUNDS	138
Combining, Individual Fund Financial Statements and Schedules -	
Nonmajor Governmental Funds:	
Combining Balance Sheet	142
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances	144
SPECIAL REVENUE FUNDS	
Schedule of Revenues, Expenditures and Changes in Fund Balances –	
Budget and Actual:	
Intergovernmental Fund	146
Special Charges Fund	147
Stimulus Grants Fund	148

## TABLE OF CONTENTS (Cont'd.)

### SUPPLEMENTARY INFORMATION (Cont'd)

Police Safety Tax Fund	149
Southpointe Special District Fund	150
Bandera Blvd. Special District Fund	151
North Gateway BID Fund	152
North Gateway PIF Fund	153
Other Special Revenue Fund	154

### CAPITAL PROJECTS FUNDS

Budgetary Comparison Schedule:	
Public Improvement Fund	155
Reconciliation of the Budgetary Basis of Accounting to GAAP	
Basis of Accounting – Public Improvement Fund	156

### DEBT SERVICE FUND

Schedule of Revenues, Expenditures and Changes in Fund Balance –	
Budget and Actual:	
Debt Service Fund	157

### ENTERPRISE FUNDS

Combining Statement of Net Position	158
Combining Statement of Revenues, Expenses and Changes in	
Net Position	159
Combining Statement of Cash Flows	160
Schedule of Revenues, Expenditures and Changes in Fund Balance –	
Budget and Actual:	
Golf Course Enterprise Fund	161
Sewer User Fund	162
Stormwater Utility Fund	163
Memorial Hall Fund	164
Memorial Airport Fund	165
Street Repair Fund	166
Honor Farm Fund	167
Transportation Services Fund	168
Parking Facilities Fund	169

### INTERNAL SERVICE FUNDS

Combining Statement of Net Position	170
Combining Statement of Revenues, Expenses and Changes in Net Position	171
Combining Statement of Cash Flows	172
Schedule of Revenues, Expenditures and Changes in Fund Balance –	
Budget and Actual - Internal Service Fund	173

### OTHER SCHEDULES

Schedule of Passenger Facility Charge Collected and Expended	174
Local Highway Finance Report	175

## TABLE OF CONTENTS (Cont'd.)

### STATISTICAL SECTION

Net Position by Component	177
Changes in Net Position	178
Fund Balances, Governmental Funds	181
Changes in Fund Balances, Governmental Funds	182
General Government Tax Revenue by Source	183
Taxable Sales by Category	184
Principal Sales Taxpayers	185
Property Tax Levies and Collections	186
Assessed Value and Estimated Actual Value of Taxable Property	187
Property Tax Rates of Direct and Overlapping Governments	188
Principal Property Taxpayers	189
Ratios of Net Outstanding Debt by Type	190
Ratios of General Obligation Debt Outstanding	191
Computation of Direct and Overlapping Governmental Activities Debt	192
Legal Debt Margin Information	193
Pledged Revenue Coverage	194
Demographic and Economic Statistics	196
Principal Employers	197
Full Time Equivalent Employees by Function/Program	198
Operating Indicators by Function/Program	199
Capital Asset Statistics by Function/Program	200

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## Introductory Section

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July 31, 2020

**To the Citizens, Honorable City Council President and Members of the City Council of the City of Pueblo, Colorado:**

The Comprehensive Annual Financial Report (CAFR) of the City of Pueblo, Colorado for the fiscal year ended December 31, 2019, is hereby submitted fulfilling all legal and mandatory requirements.

Prepared by the Finance Department, this report consists of management's representations concerning the finances of the City of Pueblo.

The CAFR is published to present our citizens, City Council, City Staff, and other interested parties with detailed information concerning the financial position and activities of the City. The City management assumes full responsibility for the completeness, accuracy and reliability of the information contained in this report based upon a comprehensive framework of internal control that has been established for this purpose.

We believe the data presented and the enclosed report is accurate in all material respects and is organized in a manner designed to fairly present the financial position and results of the operation of the City as measured by the financial activity of its various funds. The accompanying disclosures are necessary to enable the reader to gain the maximum understanding of the City's financial affairs.

An independent certified public accounting firm audits the basic financial statements. The purpose of the audit is to ensure that the financial statements present fairly, in all material respects, the financial position and the results of operations of the City.

The organization, form and contents of this report in addition to the accompanying financial statements and statistical tables and charts are prepared in accordance with generally accepted accounting principles (GAAP) and as prescribed by the Government Accounting Standards Board (GASB). This means that the statements have been prepared using guidelines that would allow the user to make a meaningful comparison to the financial statements of other similar entities. All disclosures necessary to enable the reader to gain an understanding of the City of Pueblo's activities have been included.

Accounting principles generally accepted in the United States require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of

transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Pueblo's MD&A can be found immediately following the report of the independent auditors.

The City of Pueblo is required to undergo an annual single audit in conformity with the provisions of the Revised Single Audit Act of 1996 and the *Government Auditing Standards and Uniform Guidance Reports*. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports will be available in a separately issued report at a later date.

The comprehensive annual financial report for the City of Pueblo includes the activities of the primary government (City of Pueblo) and the component units. A component unit is a legally separate organization or entity for which the elected officials of the primary government are financially accountable. Component units, although they are legally separate entities, are in substance part of the primary government's operations and therefore included for financial reporting purposes. The component units included within the City of Pueblo's financial statements are the Pueblo Urban Renewal Authority, and the Pueblo Municipal Rail Corporation formed in 2013 to build a new rail spur as part of an economic development agreement. Separate financial statements for these component units have also been issued. The City of Pueblo also has several blended component units including Pueblo Transit, Pueblo Municipal Property Corporation (PMPC), Pueblo Municipal Building Corporation (PMBC), Bandera Boulevard Special Improvement Maintenance District, North Gateway #1 Business Improvement District (BID), North Gateway #1 Public Improvement Corporation (PIF), and the Southpointe Special Improvement Maintenance District. Although they are legally separate entities, the activity of these units are integral to the City of Pueblo primary government function and are contained in the primary government reports.

## **City Profile and Government Structure**

The City of Pueblo was incorporated in 1870. It adopted its current home rule charter on April 6, 1954. Pueblo is located on Interstate 25 in Pueblo County approximately 115 miles south of Denver, and 45 miles south of Colorado Springs, Colorado. The City of Pueblo encompasses 54 square miles and is made up of residential, commercial, and industrial properties, as well as several areas of open space. The City maintains 81 parks covering a total of 608 acres. In addition, the City possesses a 600-acre Nature and Wildlife Discovery Center located in the foothills just to the southwest of the city.

The estimated population for the City of Pueblo reported by the U.S. Census Bureau was 111,750 in 2019.

In November 2017, the citizens of the City of Pueblo voted to change the structure of local governance from Council/Manager to Mayor/Council becoming effective in 2018. On January 22, 2019, the first Mayor was elected to serve a five-year initial term with all following election terms to last four years. This change in government created the executive branch of City government which is controlled and directed by the Mayor.

The City of Pueblo now operates under the Mayor/Council form of government. The Mayor is responsible for supervision and control over all executive and administrative departments and agencies created by the City Council, appoints the City's Department Directors, City Attorney and Municipal Court Judge, subject to Council confirmation. The Mayor is also responsible for preparing the annual budget for submission to City Council, preparing an annual State of the City report and advising City Council of the financial condition and future needs of the City and making the necessary recommendations. The Mayor is responsible for enforcement of all terms and conditions of any contract or franchise agreement, and appointing members of City boards and commissions. The Mayor will recommend measures and ordinances deemed necessary concerning the affairs of the City, participate in discussions of the City Council in an advisory capacity, oversee the day-to-day operations of the City and carry out other duties as prescribed by the City Charter.

Policymaking and legislative authority are vested with the City Council. The Council is made up of a seven-member board consisting of four district representatives and three at-large members. All Council positions are elected to four-year staggered terms. The Council is responsible for, among other things, setting City policy, adopting ordinances and resolutions, and adopting the annual budget.

Commissions and committees play an integral role in the governmental structure of Pueblo. Advisory commissions and committees provide many opportunities for citizens to participate in the affairs of the City of Pueblo. Although final decisions must be made by the City Council, several advisory committees and commissions review issues and make recommendations to the City Council on various matters.

### **Economic Condition and the Local Economy**

The City of Pueblo is the center of trade and services for south-central Colorado. With land area of 54 square miles and population of approximately 111,750, Pueblo is currently the 9<sup>th</sup> largest city in the State of Colorado in addition to being the most critical hub of health care, transportation, post-secondary education, retail, arts and entertainment and manufacturing activities in southern Colorado. The City's population growth rate has been slow, other areas such as Pueblo West, a Special Metro District, just west of the City limits experiences greater population growth. With north-south access from Interstate 25 and east-west access from Highways 50 the City of Pueblo is located on a vital national transportation corridor. Colorado State University – Pueblo and Pueblo Community College have facilities located within the City providing excellent higher education opportunities.

Consumer spending supports nearly 70 percent of all economic activities in Pueblo. Correspondingly, retail sales tax revenue, a key indicator of the area consumer spending is the primary source of income for the City. Pueblo's sales tax is generated from a balanced variety of business categories including auto sales, department stores, misc. retail sales, restaurants and utilities. Sales tax is generated directly from the City's own applied tax rate. Since the start of the great recession, the sales tax revenue for the City of Pueblo has been gradually recovering and indeed surpassing what it was prior to the great recession. During 2013, the sales and use tax revenue increased by 2.0 percent compared to 2012. In 2014, the

sales and use tax followed a similar trend and was up 2.2 percent compared to 2013. We expected an improved trend from this point forward. The sales and use tax revenue in fact exceeded our expectation and jumped 7.4 percent in 2015 compared to 2014 and another 7.4 percent leap in 2016. The pace of growth in sales and use tax slowed in 2017. The City's sales and use tax revenue grew 1.3 percent in 2017 compared to the previous year. In 2018, the City's sales and use tax revenue grew a mere 0.5 percent. For the first time in several years, we saw a substantial increase in tax revenue of 5.2% for 2019.

Critical economic development projects have occurred, and more are on the horizon which should provide a positive impact on Pueblo's economic growth over the next few years. The City of Pueblo, by way of its economic development incentive and other opportunities, promote several areas of the City for mixed use office, retail, residential and commercial districts as well as manufacturing and industrial areas. These efforts are to provide diverse development opportunities and remain on-going priorities for the success of our community. Pueblo has a bright future.

### **Budgetary Controls**

The City adopts both an operating budget and a capital budget. The provisions of these budgets are directly posted into the City's general ledger accounting system to help ensure compliance with the appropriations made by the City Council.

Activities of the general fund, special revenue funds, and certain capital project funds are adopted in the operating budget. Amounts appropriated for each year in the operating budget lapse at the end of each fiscal year. The City Council also adopts amounts in the operating budget for the proprietary and internal service funds to provide a level of fiscal control.

Although many capital projects are multi-year, amounts unspent at the end of each fiscal year are closed out and re-budgeted in the next fiscal year. Once a project is complete, any unspent funds are returned to their original funding source and may be used for other projects as approved by the City Council.

### **General Government Functions**

The City directly provides many essential services for the betterment of the Pueblo community. These include fire protection, police services, infrastructure maintenance, planning, culture, recreation (81 parks plus numerous recreational activities), housing programs, and administrative services.

All of the above functions are accounted for in expenditure categories consisting of General Government, Public Safety, Public Works, Culture and Community Welfare, Parks and Recreation, and Economic Development.

### **Proprietary Operations**

The City's financial statements include the enterprise fund operations of the City wastewater

utility, the stormwater fund, airport operations, transit operations, parking facilities, Honor Farm including the Pueblo Motor sports Park (PMP), two golf courses and the Street Repair Utility Fund.

### **Debt Administration**

The City of Pueblo's debt, which consists primarily of long-term notes payable, certificates of participation, and capital lease purchases are administered by the Finance Department with oversight by the Mayor's office, the City Attorney, and City Council. Bond trustee statements are reconciled in a timely manner and debt service reserve accounts are maintained in accordance with prescribed requirements in the related bond trust indentures. The City, for debt structuring and restructuring purposes and guidance in the related decision processes, utilizes an independent outside Financial Advisor.

### **Independent Audit**

Each year the City has an audit performed by an independent certified public accounting firm. This year the firm of ACM, LLP of Denver, Colorado performed the audit. The auditors also conducted a "single audit" designed to meet the requirements of the federal Revised Single Audit Act of 1996 and the related *Government Auditing Standards and Uniform Guidance Reports*. The auditors' report on the basic financial statements can be found in the financial section of this report. The auditors' report on internal controls and compliance with applicable laws and regulations will be issued in a separate report at a later date.

### **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Pueblo for its comprehensive annual financial report for the year ending December 31, 2018. This was the 42nd year that the City has received this prestigious award. To be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

### **Acknowledgments**

The preparation of this comprehensive annual financial report could not have been accomplished without the efficient and dedicated services of the entire finance staff throughout the fiscal year. We would like to express our appreciation to all of those individuals who assisted and contributed to the preparation of this report. We take this opportunity to extend our gratitude to all City employees throughout the organization who have the responsibility of

our gratitude to all City employees throughout the organization who have the responsibility of maintaining daily financial records. Appreciation and recognition is extended to the accounting firm of McPherson, Goodrich, Paolucci & Mihelich for their assistance with the preparation of the CAFR and also to ACM, LLP for the assistance and advice they provided during this audit and throughout the year.

We express gratitude to the City Council Members for their interest and continued support in planning and directing the financial operation of the city in a responsible and progressive manner.

Respectfully submitted,

A handwritten signature in blue ink that reads "Nicholas Gradisar". The signature is written in a cursive, flowing style.

Nicholas A. Gradisar  
Mayor



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Pueblo  
Colorado**

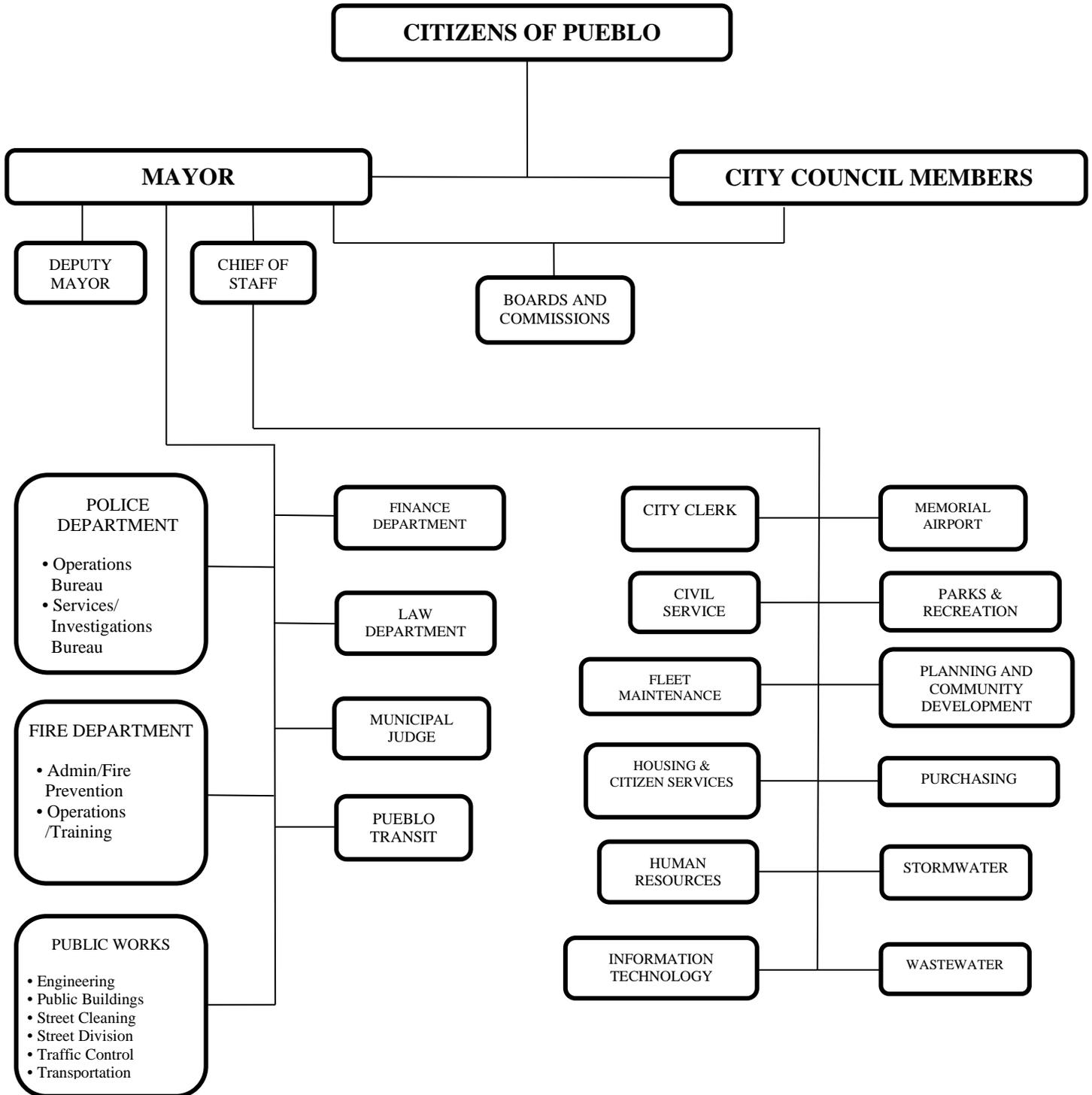
For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2018**

*Christopher P. Morill*

Executive Director/CEO

## ORGANIZATIONAL CHART





**CITY OF PUEBLO  
COLORADO**

**2019  
COMPREHENSIVE ANNUAL  
FINANCIAL REPORT**

**COUNCIL PRESIDENT**

Dennis Flores

**COUNCIL MEMBERS**

Ray Aguilera

Mark Aliff

Lawrence Atencio

Ed Brown

Bob Schilling

Lori Winner

**MAYOR**

Nicholas A. Gradisar

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## Financial Section

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## **Independent Auditor's Report**

Honorable Mayor and Members  
of the City Council  
City of Pueblo, Colorado

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Pueblo, Colorado (the "City"), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements.***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Pueblo Urban Renewal Authority (the "Authority"). Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Authority, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



### ***Opinions***

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Pueblo, Colorado, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

The COVID-19 outbreak in 2020, see Note IV subsection C, has caused business disruption in a variety of industries, markets and geographic regions, which has resulted in considerable uncertainty as to the financial impact and duration, which cannot be reasonably estimated at this time. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 17 and the budgetary comparison schedules, and required pension schedules on pages 117 through 134 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules, the local highway finance report, and the introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.



The combining and individual nonmajor fund financial statements and schedules and the local highway finance report are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Governmental Auditing Standards*, we have also issued our report dated July 31, 2020 on our consideration of the City of Pueblo's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Pueblo's internal control over financial reporting and compliance.

ACM LLP

Greeley, Colorado  
July 31, 2020

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## **CITY OF PUEBLO, COLORADO MANAGEMENT'S DISCUSSION AND ANALYSIS**

Management of the City of Pueblo, Colorado (the City) offers the readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2019. Readers are encouraged to consider the information presented here in conjunction with additional information that is furnished in the letter of transmittal found in the introductory section of this annual report.

### **FINANCIAL HIGHLIGHTS**

The Government-wide financial statements shows that the City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at December 31, 2019 by \$669.6 million (net position), \$448.4 million in governmental activities and \$221.2million in business-type activities. The City's net position increased by \$40.8million or6.5% as a result of current year activity.

The General Fund, the City's primary operating fund, ended 2019 with a \$33.4 million fund balance, an increase of \$1.5million. Of this amount, \$11.0 million or 12% of expenditures and transfers-out is committed by City Council as a minimum reserve for major unanticipated emergencies.

General fund revenues including transfers in increased \$4.1 millionand expenditures including transfers out increased by \$2.9 million in 2019. The increase in expenditures was largely due to an increase in the number of Public Safety staff.

The City's total long-term debt increased by \$7.6 million during the current year.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended as an introduction to the City's basic financial statements. The basic financial statements consist of the following three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition to the basic financial statements, also provided are required and other supplementary information.

Information contained within the financial statements includes not only that of the City of Pueblo, the *primary government*, but also information regarding the discretely presented *component units* of the City of Pueblo. The Pueblo Urban Renewal Authority and the Pueblo Municipal Rail Corporation are considered discretely presented component units of the City of Pueblo.

**Government-Wide Financial Statements.** The government-wide financial statements are designed to provide the reader with a broad overview of the City's finances, in a manner similar to a private sector business. Information contained within the government-wide statements includes the entire City government (except fiduciary funds) and the City's discretely presented component units. These statements use the accrual basis of accounting with the measurement focus on that of economic resources.

The *Statement of Net Position* presents information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information reflecting how the City's net position has changed during the fiscal year just ended. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the City of Pueblo that are primarily supported by taxes and intergovernmental revenues (*governmental activities*), from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Pueblo include general government, public safety, public works, parks and recreation, economic development, culture and community welfare, and interest on long-term debt. The business-type activities of the City of Pueblo include the golf courses, sewer user utility, stormwater utility, the airport, street repair utility, transportation services, the Honor Farm, parking facilities and Memorial Hall.

**Fund Financial Statements.** A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds of the City can be divided into three categories: governmental funds, proprietary funds, and custodial funds.

**Governmental funds** are used to account for essentially the same functions as governmental activities in the government-wide financial statements. Governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as the balance of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact on financial resources that can be spent in the near future to finance the City's programs. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund which is considered to be a major fund, Economic Development ½ Cent Tax Fund, the HUD Grants Fund, and the Public Improvements Fund which are all considered to be major funds. Data from the other governmental funds are combined into a single aggregated presentation. Individual fund data for these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

**Proprietary funds.** The City maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its golf courses, sewer user utility, stormwater utility, the airport, street repair, transportation services, parking facilities, the Honor Farm and Memorial Hall. The City uses internal service funds to account for its fleet of vehicles, workers' compensation and liability self-insurance, telephone technology, and labor services for public transportation. The internal service funds provide services which predominantly benefit governmental rather than business-type functions. They have been included within governmental activities and, where necessary, business-type activities, with an adjustment to reflect the consolidation for internal service fund activities related to the enterprise funds in the government-wide financial statements.

Proprietary funds financial statements provide the same information as the government-wide financial statements, only in more detail. Golf Enterprise, Sewer User, Stormwater Utility and Memorial Airport enterprise funds are considered to be major enterprise funds and therefore are presented separately within the proprietary fund financial statements. Data for the other five enterprise funds are combined into a single aggregated presentation. Individual fund data for these non-major enterprise funds is provided in the form of combining statements elsewhere in this report.

**Custodial Funds.** Custodial funds are used to account for resources held for the benefit of parties outside the government. Custodial funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for custodial funds

is much like that used for proprietary funds. The basic custodial funds financial statements are presented later in this report.

**Notes to the financial statements.** The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Required supplementary information.** Required supplementary information is included in addition to the basic financial statements and accompanying notes. The required supplementary information includes budgetary comparisons for the designated major funds.

The combining statements referred to earlier in connection with non-major governmental funds and internal service funds are presented immediately following the required supplementary information portion of the financial statements.

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Net position.** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the City of Pueblo, total assets and deferred outflows of resources exceeded total liabilities and deferred inflows of resources by \$669.6 million at December 31, 2019. By far, the largest portion of the City's net position (75.0%) reflects its investment of \$502.6 million in capital assets (e.g., land, buildings, machinery and equipment, and infrastructure including streets and underground drainage systems), less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, \$129.5 million (19.3%) represents resources that are subject to restrictions as to how they may be used. The unrestricted net position as a whole shows a surplus of \$37.4 million, however it is important to note that the governmental activities unrestricted fund balance shows a deficit of \$6.2 million, and the \$43.7 million unrestricted net position in the city's business-type activities may not be used to fund governmental activities.

The following table reflects the condensed Statement of Net Position as of December 31, 2019 and 2018:

City of Pueblo Summarized Statement of Net Position						
	Governmental Activities		Business-type Activities		Totals Primary Government	
	2019	2018	2019	2018	2019	2018
Current and other assets	\$ 201,805,459	\$ 192,242,415	\$ 57,818,201	\$ 46,961,500	\$ 259,623,660	\$ 239,203,915
Capital assets	340,153,168	340,753,808	206,966,992	204,687,106	547,120,160	545,440,914
<b>Total assets</b>	<b>541,958,627</b>	<b>532,996,223</b>	<b>264,785,193</b>	<b>251,648,606</b>	<b>806,743,820</b>	<b>784,644,829</b>
Deferred outflows of resources	34,173,166	18,810,312	3,170,228	1,789,659	37,343,394	20,599,971
Current and other liabilities	5,941,328	6,165,463	2,999,652	3,359,663	8,940,980	9,525,126
Long-term liabilities outstanding	101,090,013	92,559,869	43,728,093	44,636,402	144,818,106	137,196,271
<b>Total liabilities</b>	<b>107,031,341</b>	<b>98,725,332</b>	<b>46,727,745</b>	<b>47,996,065</b>	<b>153,759,086</b>	<b>146,721,397</b>
Deferred inflows of resources	20,726,965	27,651,440	1,893	2,098,221	20,728,858	29,749,661
Net position, as restated						
Net investment in capital assets	325,157,144	322,043,078	177,494,464	172,737,172	502,651,608	494,780,250
Restricted	129,508,504	122,557,017	-	-	129,508,504	122,557,017
Unrestricted	(6,292,161)	(19,170,332)	43,731,319	30,606,807	37,439,158	11,436,475
<b>Total net position</b>	<b>\$ 448,373,487</b>	<b>\$ 425,429,763</b>	<b>\$ 221,225,783</b>	<b>\$ 203,343,979</b>	<b>\$ 669,599,270</b>	<b>\$ 628,773,742</b>

The City's total net position increased by \$40.8 million in 2019. Charges for services increased as did operating grants and contributions. Details of capital asset activity can be seen in an additional chart further on in this report. Unrestricted net position increased \$26 million.

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**Changes in net position.** The following table reflects the City's changes in net position for the years ended December 31, 2019 and 2018:

**City of Pueblo  
Summarized Statement of Changes in Net Position**

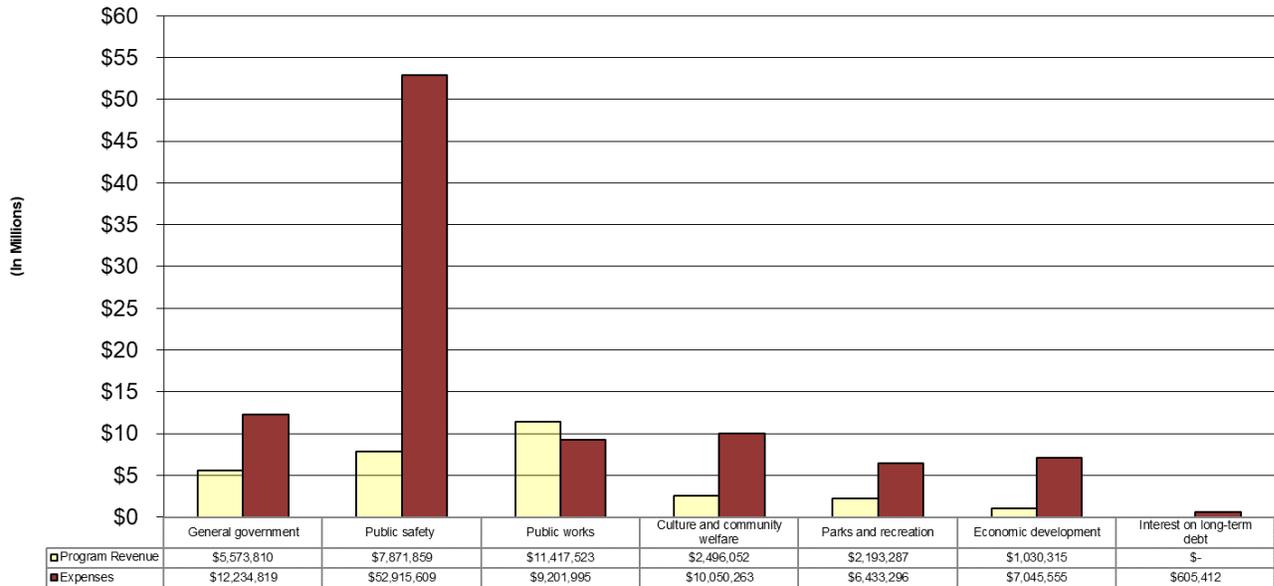
	Governmental Activities		Business-type Activities		Totals Primary Government	
	2019	2018	2019	2018	2019	2018
<b>Revenue:</b>						
<b>Program revenues:</b>						
Charges for services	\$ 14,222,992	\$ 12,706,154	\$ 40,854,760	\$ 35,201,322	\$ 55,077,752	\$ 47,907,476
Operating grants and contributions	10,798,995	11,645,011	4,219,974	9,555,991	15,018,969	21,201,002
Capital grants and contributions	5,560,859	2,771,973	136,346	1,430,478	5,697,205	4,202,451
<b>General revenues:</b>						
Property taxes	14,664,313	14,584,121	-	-	14,664,313	14,584,121
Special property taxes	40,565	43,765	-	-	40,565	43,765
Franchise and other taxes	7,449,814	7,416,964	-	-	7,449,814	7,416,964
Sales and use taxes	68,816,685	65,199,382	-	-	68,816,685	65,199,382
Payment in lieu of taxes	9,859	9,859	-	-	9,859	9,859
Investment earnings	3,122,280	2,006,556	1,359,927	675,044	4,482,207	2,681,600
Other	1,590,774	4,395,676	172,962	278,562	1,763,736	4,674,238
<b>Total revenues</b>	<b>126,277,136</b>	<b>120,779,461</b>	<b>46,743,969</b>	<b>47,141,337</b>	<b>173,021,105</b>	<b>167,920,858</b>
<b>Expenses:</b>						
General government	12,234,819	16,688,106	-	-	12,234,819	16,688,106
Public safety	52,915,609	47,306,291	-	-	52,915,609	47,306,291
Public works	9,201,995	12,218,856	-	-	9,201,995	12,218,856
Culture and community welfare	10,050,263	10,041,719	-	-	10,050,263	10,041,719
Parks and recreation	6,433,296	8,002,623	-	-	6,433,296	8,002,623
Economic development	7,045,555	6,339,297	-	-	7,045,555	6,339,297
Other	-	-	-	-	-	-
Interest on long-term debt	605,412	666,492	-	-	605,412	666,492
Golf enterprise	-	-	2,448,996	2,566,495	2,448,996	2,566,495
Sewer user	-	-	14,030,091	17,968,821	14,030,091	17,968,821
Stormwater utility	-	-	3,138,822	3,817,259	3,138,822	3,817,259
Memorial airport	-	-	3,644,937	3,460,967	3,644,937	3,460,967
Street repair	-	-	96,100	775,700	96,100	775,700
Honor Farm	-	-	90,146	132,373	90,146	132,373
Transportation Services	-	-	5,479,845	5,191,350	5,479,845	5,191,350
Parking Facilities	-	-	744,936	711,374	744,936	711,374
Memorial Hall	-	-	1,645,263	1,539,383	1,645,263	1,539,383
Pueblo Transit	-	-	2,389,492	2,662,533	2,389,492	2,662,533
<b>Total expenses</b>	<b>98,486,949</b>	<b>101,263,384</b>	<b>33,708,628</b>	<b>38,826,255</b>	<b>132,195,577</b>	<b>140,089,639</b>
Increase in net position before transfers	27,790,187	19,516,077	13,035,341	8,315,142	40,825,528	27,831,219
Transfers out, net	(4,846,463)	(4,401,885)	4,846,463	4,401,885	-	-
Increase in net position	22,943,724	15,114,192	17,881,804	12,717,027	40,825,528	27,831,219
Net position beginning of year, as restated	425,429,763	410,315,571	203,343,979	190,626,952	628,773,742	600,942,523
<b>Net position end of year</b>	<b>\$ 448,373,487</b>	<b>\$ 425,429,763</b>	<b>\$ 221,225,783</b>	<b>\$ 203,343,979</b>	<b>\$ 669,599,270</b>	<b>\$ 628,773,742</b>

Governmental activities increased the City's net position by \$22.9 million, accounting for 56% of the City's \$40.8 million overall increase in net position. Key elements of the increase are as follows:

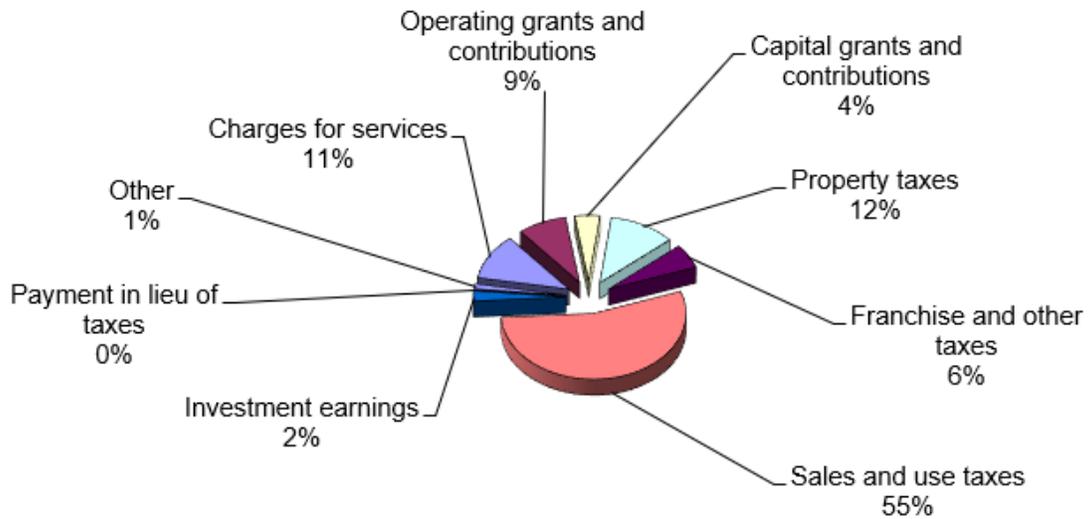
Property tax and sales and use taxes totaled 66.1% of all governmental activities' revenues. Property taxes increased \$77 thousand in 2019, while sales and use taxes, as reported on this statement, increased \$3.6 million. Operating grants and contributions decreased \$846 thousand in 2019, while capital grants and contributions increased by \$2.8 million.

Total expenses decreased by approximately \$2.7 million.

### Expenses and Program Revenues-Governmental Activity



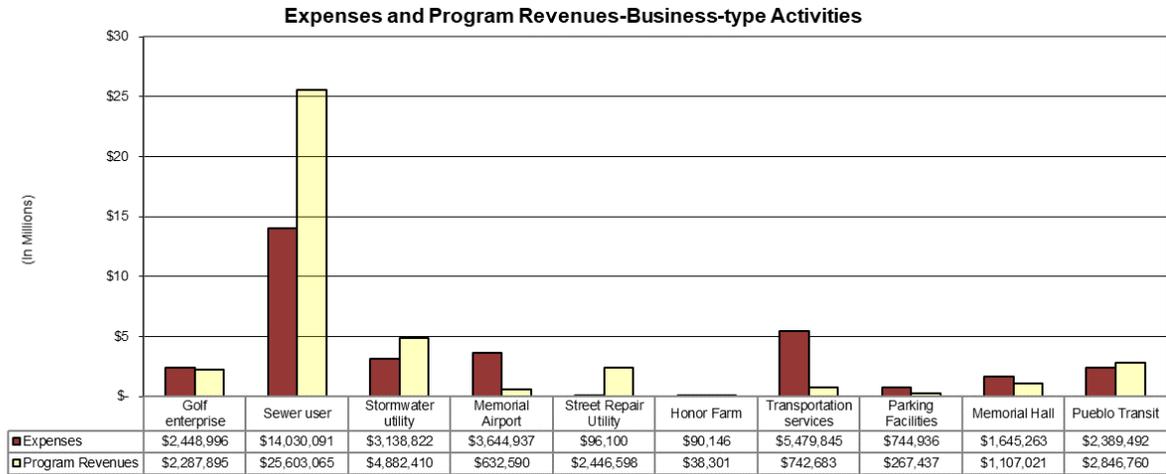
### Revenues by Source-Governmental Activities



Business-type activities increased the City's net position by \$17.8 million, accounting for 44% of the City's \$40.8 million overall increase in net position. Key elements of the increase are as follows:

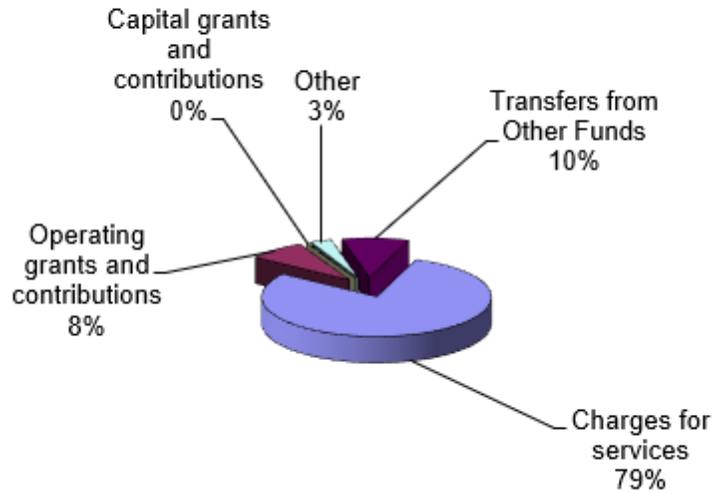
Total revenues were \$46.7 million, \$397 thousand less than in 2018. Operating grants and contributions decreased by \$5.3, million, capital grants and contributions decreased by 1.2 million, while charges for services saw an increase of \$ 5.6 million.

Total business-type expenses totaled \$33.7 million in 2019, a decrease of \$5.1 million as compared to the prior year. Sewer user expenses decreased \$3.9 million; Stormwater Utility expenses decreased by \$678 thousand.



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## Revenue by Source - Business-type Activities



### GOVERNMENT FUNDS FINANCIAL ANALYSIS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At December 31, 2019, the total Governmental fund balances were \$165.2 million, an increase of \$14.0 million from the prior year. Approximately 78.4% or \$129.5 million of the total fund balance are funds that are restricted for particular purposes which includes \$2.8 million for the TABOR emergency reserve. All of the \$101.9 million in the Economic Development Fund is restricted due to voter constraints. The City Council has committed \$11 million of fund balance as a minimum reserve for unanticipated emergencies. The unassigned fund balance was \$5.4 million as of year-end. Additional information is contained in the notes to the financial statements, **Note III-J**.

The General Fund is the City's chief operating fund of the City. As of December 31, 2019, the total fund balance was \$33.4 million (adjusted from budgetary basis to generally accepted accounting principles). The fund balance committed to be used for specific purposes by formal action by City Council was \$11 million and the fund

balance assigned intended for specific purposes was \$11.9 million. There was \$5.4 million of unassigned fund balance as of December 31, 2019. The General Fund increased by \$1.5 million in 2019.

Total General Fund revenues, including transfers in of \$3.8 million, increased by \$4.2 million or 5%. Property Taxes increased \$80 thousand, Sales and Miscellaneous Taxes increased by \$2.8 million while Intergovernmental Charges increased \$575 thousand and Charges for services increased \$200 thousand.

Total General Fund expenditures, including transfers out, increased by \$2.9 million or 3.3%.

The Economic Development Fund is a major fund of the City. As of December 31, 2019, the total fund balance was \$101.9 million and increased by \$7.4 million from 2018. Total revenue decreased \$5.4 million from the previous year. Total expenditures decreased by \$791 thousand from the prior year.

The HUD Grants Fund is another major fund of the City. As of December 31, 2019, the total fund balance was \$5.6 million and decreased by \$20 thousand from 2018.

The Public Improvements Fund, as of December 31, 2019, had a total fund balance of \$7.7 million, which increased nearly \$273 thousand from the prior year. This fund has large changes from year to year in fund balance as the revenue stream depends on intergovernmental grants received for capital projects. In 2019, expenditures decreased by \$1.9 million from the previous year. The fund activity included revenue of \$2.8 million, a decrease of \$51 thousand from 2018. Current year expenditures totaled \$5.9 million.

### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Sewer User Fund's revenues increased by \$2.3 million in 2019 due to a rate increase to support ongoing improvements at the wastewater treatment facility. Other significant factors concerning the finances of the enterprise funds can be found in the discussion of the City's business-type activities.

The Stormwater Utility Fund saw a modest \$392 thousand increase in revenues in 2019.

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## **GENERAL FUND BUDGETARY HIGHLIGHTS**

**Original budget compared to final budget.** The final budget appropriations were \$857 thousand higher than the original budget appropriations. The General Fund required additional funding of \$450 thousand for the Public Power project, \$162 thousand for the Pueblo Rescue Mission homeless shelter, \$88 thousand for the emergency homeless shelter, \$75 thousand for the Mayoral runoff election, \$25 thousand for the Law Enforcement Chaplains and \$20 thousand for the beautification of the Colorado Highway 47 and Troy intersections

**Final budget compared to actual.** Total revenues were \$4.6 million more than estimated. Tax revenue was approximately \$1 million more than estimated but Intergovernmental, Charges for services, Fines and forfeits and other revenue were \$2.3 million more than estimated.

The variance between actual expenditures and the final budget was \$4.3 million in unspent appropriations. The decreased expenditures were primarily due to a large number of personnel vacancies across all departments and overall reduced spending.

The final General Fund budget projected that \$6.7 million in reserves would be used to balance the 2019 budget. There was no amount needed from reserves. The General funded ended up with an excess of \$2.2 million in revenue.

To provide the readers of the City's 2019 actual financial performance, on a comparative basis with the 2019 Adopted Budget, ending Fund Balance, was projected to be approximately \$14.7 million with a Fund Balance Available for Future Appropriation of \$634,000. With the presentation to City Council of the 2020 budget, in October 2019, 2019 Estimated Actual (actual operating results through August 2019 and estimates for the remainder of the FY), indicated an very encouraging outlook, with the ending Fund Balance projected to be \$24.1 million and the Fund Balance Available for Future Appropriations of \$12.1 million. With the close-out of the fiscal year ending December 31, 2019, the final results, as provided herein, were an ending Fund Balance of \$27.5 million. The most indicative metric for the improvement of the 2019 final results compared to 2018, is sales and use tax revenues. Sales and use tax revenues continued to be the principal source of income for the City's operating and capital budgets. At nearly 70% if all general taxes in the FY 2019 budget, sales and use tax is far the largest sources of revenue. On a comparative basis to 2018, sales and use tax revenue improved from 2017, by .5%. For 2019, compared to 2018, sales and use tax revenues greatly improved to 5.2%.

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## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets.** The City of Pueblo's investment in capital assets for its governmental and business-type activities at December 31, 2019, net of accumulated depreciation, totaled \$547 million, a 1.6 million increase from 2018.

City of Pueblo Capital Assets						
	Governmental Activities		Business-type Activities		Totals Primary Government	
	2019	2018	2019	2018	2019	2018
Land and nondepreciable assets	\$ 98,171,857	\$ 96,618,904	\$ 4,514,774	\$ 4,514,774	\$ 102,686,631	\$ 101,133,678
Land improvements	51,983,667	51,983,667	58,837,259	51,121,603	110,820,926	103,105,270
Infrastructure	193,924,291	186,364,941	105,091,657	104,731,091	299,015,948	291,096,032
Buildings	72,590,468	74,056,031	83,439,997	82,172,592	156,030,465	156,228,623
Machinery and equipment	47,152,518	45,496,090	22,711,737	21,129,417	69,864,255	66,625,507
Other improvements	-	-	26,398,937	26,398,937	26,398,937	26,398,937
Construction in progress	4,150,094	7,618,818	8,479,243	11,582,979	12,629,337	19,201,797
Accumulated depreciation	(127,819,727)	(121,384,643)	(102,506,612)	(96,964,287)	(230,326,339)	(218,348,930)
	<u>\$ 340,153,168</u>	<u>\$ 340,753,808</u>	<u>\$ 206,966,992</u>	<u>\$ 204,687,106</u>	<u>\$ 547,120,160</u>	<u>\$ 545,440,914</u>

Major changes to capital assets during the 2019 fiscal year included the following:

### Governmental Activities:

- Additions to land infrastructure –
  - Right of Way - \$1.5 million
- Additions to infrastructure –
  - West 11<sup>th</sup> Street Bridge - \$6.7 million
- Less: Sale of 350 Keeler Parkway held for resale in the Economic Development Fund - (\$ 2.9 million)
- Additions to construction in progress in the governmental activities include:
  - HARP Gateway Plaza – \$ 2.2 million
- Less: Capitalization of West 11<sup>th</sup> Street Bridge - (\$6.7 million)

### Business-type Activities:

- Additions to land improvements
  - Airport Airfield Lighting - \$ 4.2 million
  - Airport Aircraft Apron - \$ 3.4 million
- Additions to buildings –
  - Wastewater Plant Switchgear - \$ 1 million
- Additions to construction in progress in the business-type activities include:
  - Wastewater Process improvements - \$4 million
- Less: Capitalization of Airport Airfield Lighting and Aircraft Apron (7.4 million)

Additional information on the City's capital assets can be found in **Note III-E** in the notes to the financial statements.

**Long-term debt.** At December 31, 2019, the City had total debt outstanding of \$144.8 million, an increase of \$7.6 million over 2018.

	Governmental Activities		Business-type Activities		Totals Primary Government	
	2019	2018	2019	2018	2019	2018
	General obligation bonds	\$ -	\$ -	\$ -	\$ -	\$ -
Compensated Absences	5,464,780	6,467,495	774,118	815,772	6,238,898	7,283,267
Notes payable	-	-	28,266,108	30,428,428	28,266,108	30,428,428
Capital lease obligations	3,961,942	5,186,741	1,206,420	1,521,508	5,168,362	6,708,249
Accrued Interest Payable	188,929	219,098	337,940	342,549	526,869	561,647
Claims and Judgements	1,406,510	1,900,928	-	-	1,406,510	1,900,928
Certificates of participation	11,810,165	14,494,093	-	-	11,810,165	14,494,093
Net Pension Liability	60,972,428	48,318,673	12,125,292	10,570,617	73,097,720	58,889,290
Net Post Employment Benefit Obligation	17,285,259	15,972,841	1,018,215	957,528	18,303,474	16,930,369
<b>Total</b>	<b>\$ 101,090,013</b>	<b>\$ 92,559,869</b>	<b>\$ 43,728,093</b>	<b>\$ 44,636,402</b>	<b>\$ 144,818,106</b>	<b>\$ 137,196,271</b>

Notes payable balances increased due to the need to finance several large capital improvements to the City's stormwater utility system. Capital lease obligations increased due to the acquisition of new Police vehicles. Certificates of participation note balances decreased due to debt service payments throughout the year.

Additional information on the City's long-term liabilities can be found in **Note III-I** in the notes to the financial statements.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

**Fiscal year 2020 budget.** The 2020 budget was prepared during a more stable local environment. The budget was prepared with the commitment to provide the highest quality services to the community in the most cost-effective manner while maintaining the City's financial viability.

Sales and use tax revenue continues to be the principal source of income for the City's operating and capital budgets. Compared to the final 2019 sales and use tax results increase over 2018 was 5.2%. However, the financial outlook for 2020, was beginning to be cautionary with recessionary expectations. Accordingly, the City took a conservative approach in developing the 2020 budget, and assumed a 2.5% in sales and use tax, over the estimated actual amount for 2019. Estimated property tax revenue was projected to increase 5.9% over the estimated actual amount for 2019.

The 2020 General Fund appropriation for expenditures (excluding transfers-out) is \$3.8 million more than the 2019 revised budget. Measures were taken to keep expenditures in line with anticipated revenues.

The City of Pueblo will continue to monitor the fiscal health of the City and make necessary changes and adjustments to ensure that the City remains fiscally sound and continue to focus on efficiency in all areas of operations.

## **REQUEST FOR INFORMATION**

This financial report is designed to provide a general overview of the City of Pueblo's finances for all interested parties. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of Pueblo, Director of Finance, PO Box 1427, Pueblo, CO, 81002.

**Basic Financial Statements**

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**City of Pueblo, Colorado**  
**Statement of Net Position**  
**December 31, 2019**

	Governmental Activities	Business-Type Activities	Total	Discretely-Presented Component Units	
				Pueblo Urban Renewal Authority	Pueblo Municipal Rail Corporation
<b>Assets</b>					
Cash and cash equivalents	\$ 7,985,739	\$ 234,691	\$ 8,220,430	\$ 2,245,223	\$ -
Restricted cash and cash equivalents	1,153,656	-	1,153,656	1,062,873	-
Investments	95,288,805	54,985,009	150,273,814	-	-
Restricted investments	-	-	-	4,845,789	-
Receivables, net	76,625,568	7,116,632	83,742,200	6,468,890	-
Internal balances	14,455,821	(14,455,821)	-	-	-
Due from other governmental agencies	4,045,012	2,140,741	6,185,753	-	-
Inventories	257,298	784,554	1,041,852	156,295	-
Property held for resale	422,413	-	422,413	-	-
Prepaid items	1,571,147	25,335	1,596,482	-	-
Unspent debt proceeds held by trustee	-	6,987,060	6,987,060	-	-
Capital assets					
Land, improvements, intangibles, and construction in progress	102,321,951	12,994,017	115,315,968	1,539,626	529,620
Other capital assets, net of accum. depreciation	237,831,217	193,972,975	431,804,192	47,790,675	2,868,920
<b>Total capital assets</b>	<b>340,153,168</b>	<b>206,966,992</b>	<b>547,120,160</b>	<b>49,330,301</b>	<b>3,398,540</b>
<b>Total assets</b>	<b>541,958,627</b>	<b>264,785,193</b>	<b>806,743,820</b>	<b>64,109,371</b>	<b>3,398,540</b>
<b>Deferred outflows of resources</b>					
Deferred amounts on refunding	776,083	-	776,083	665,969	-
Pension-related	33,117,644	3,053,511	36,171,155	162,544	-
OPEB-related	279,439	116,717	396,156	6,214	-
<b>Total deferred outflows of resources</b>	<b>34,173,166</b>	<b>3,170,228</b>	<b>37,343,394</b>	<b>834,727</b>	<b>-</b>
<b>Liabilities</b>					
Accounts payable and accrued expenses	5,941,328	2,784,967	8,726,295	1,012,759	-
Advances from others	-	214,685	214,685	15,386,363	-
Long-term liabilities					
Due within one year	5,910,932	2,942,368	8,853,300	3,325,740	1,386,612
Due in more than one year	95,179,081	40,785,725	135,964,806	35,591,651	1,273,250
<b>Total liabilities</b>	<b>107,031,341</b>	<b>46,727,745</b>	<b>153,759,086</b>	<b>55,316,513</b>	<b>2,659,862</b>
<b>Deferred inflows of resources</b>					
Property taxes	14,995,079	-	14,995,079	5,608,065	-
Other	1,544,719	-	1,544,719	-	-
Pension-related	3,369,527	-	3,369,527	-	-
OPEB-related	817,640	1,893	819,533	101	-
<b>Total deferred inflows of resources</b>	<b>20,726,965</b>	<b>1,893</b>	<b>20,728,858</b>	<b>5,608,166</b>	<b>-</b>
<b>Net position</b>					
Net investment in capital assets	325,157,144	177,494,464	502,651,608	14,328,037	1,101,337
Restricted for					
Tabor	2,761,635	-	2,761,635	-	-
Economic development	101,937,744	-	101,937,744	-	-
Debt service and district projects	-	-	-	7,121,796	-
Capital projects	3,043,805	-	3,043,805	-	-
Public safety	4,916,697	-	4,916,697	-	-
Public works	9,019,214	-	9,019,214	-	-
Parks and recreation	1,509,876	-	1,509,876	-	-
Culture and community welfare	6,319,533	-	6,319,533	-	-
Unrestricted	(6,292,161)	43,731,319	37,439,158	(17,430,414)	(362,659)
<b>Total net position</b>	<b>\$ 448,373,487</b>	<b>\$ 221,225,783</b>	<b>\$ 669,599,270</b>	<b>\$ 4,019,419</b>	<b>\$ 738,678</b>

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Activities**  
**For the Year Ended December 31, 2019**

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government</b>				
Governmental activities				
General government	\$ 12,234,819	\$ 5,199,703	\$ 323,746	\$ 50,361
Public safety	52,915,609	5,367,804	1,722,588	781,467
Public works	9,201,995	2,739,843	6,005,214	2,672,466
Culture and community welfare	10,050,263	48,922	2,359,210	87,920
Parks and recreation	6,433,296	818,555	82,240	1,292,492
Economic development	7,045,555	48,165	305,997	676,153
Interest on long-term debt	605,412	-	-	-
<b>Total governmental activities</b>	<b>98,486,949</b>	<b>14,222,992</b>	<b>10,798,995</b>	<b>5,560,859</b>
Business-type activities				
Golf enterprise	2,448,996	2,287,895	-	-
Sewer user	14,030,091	25,603,065	248,234	-
Stormwater utility	3,138,822	4,882,410	139,891	105,547
Memorial airport	3,644,937	632,590	942,232	30,783
Street repair	96,100	2,446,598	-	16
Honor farm	90,146	38,301	-	-
Transportation services	5,479,845	742,683	2,889,617	-
Parking facilities	744,936	267,437	-	-
Memorial Hall	1,645,263	1,107,021	-	-
Pueblo Transit	2,389,492	2,846,760	-	-
<b>Total business-type activities</b>	<b>33,708,628</b>	<b>40,854,760</b>	<b>4,219,974</b>	<b>136,346</b>
<b>Total primary government</b>	<b>\$ 132,195,577</b>	<b>\$ 55,077,752</b>	<b>\$ 15,018,969</b>	<b>\$ 5,697,205</b>
<b>Component Units</b>				
Pueblo Urban Renewal Authority	\$ 11,306,284	\$ 2,132,404	\$ 286,889	\$ 1,038,490
Pueblo Municipal Rail Corporation	145,106	-	-	-
<b>Total component units</b>	<b>\$ 11,451,390</b>	<b>\$ 2,132,404</b>	<b>\$ 286,889</b>	<b>\$ 1,038,490</b>

General revenues

Taxes

Property taxes, levied for general purposes

Property taxes, levied for specific purposes

Franchise and other taxes

Sales and use taxes

Payment in lieu of taxes

Unrestricted investment earnings

Gain/(loss) on asset exchange

Miscellaneous

Transfers

Total general revenues and transfers

Change in net position

Net position, January 1 - as restated

Net position, December 31

Net (Expense) Revenue and Change in Net Position			Discretely-Presented Component Units	
Governmental Activities	Business-Type Activities	Total	Pueblo Urban Renewal Authority	Pueblo Municipal Rail Corporation
\$ (6,661,009)	\$ -	\$ (6,661,009)		
(45,043,750)	-	(45,043,750)		
2,215,528	-	2,215,528		
(7,554,211)	-	(7,554,211)		
(4,240,009)	-	(4,240,009)		
(6,015,240)	-	(6,015,240)		
(605,412)	-	(605,412)		
(67,904,103)	-	(67,904,103)		
-	(161,101)	(161,101)		
-	11,821,208	11,821,208		
-	1,989,026	1,989,026		
-	(2,039,332)	(2,039,332)		
-	2,350,514	2,350,514		
-	(51,845)	(51,845)		
-	(1,847,545)	(1,847,545)		
-	(477,499)	(477,499)		
-	(538,242)	(538,242)		
-	457,268	457,268		
-	11,502,452	11,502,452		
(67,904,103)	11,502,452	(56,401,651)		
			\$ (7,848,501)	\$ -
			-	(145,106)
			\$ (7,848,501)	\$ (145,106)
14,664,313	-	14,664,313	5,463	-
40,565	-	40,565	4,737,961	-
7,449,814	-	7,449,814	-	-
68,816,685	-	68,816,685	4,360,568	-
9,859	-	9,859	-	-
3,122,280	1,359,927	4,482,207	129,351	-
1,041,382	23,445	1,064,827	-	-
549,392	149,517	698,909	-	28,000
(4,846,463)	4,846,463	-	-	-
90,847,827	6,379,352	97,227,179	9,233,343	28,000
22,943,724	17,881,804	40,825,528	1,384,842	(117,106)
425,429,763	203,343,979	628,773,742	2,634,577	855,784
\$ 448,373,487	\$ 221,225,783	\$ 669,599,270	\$ 4,019,419	\$ 738,678

The accompanying notes are an integral part of these financial statements.

**City of Pueblo, Colorado**  
**Balance Sheet**  
**Governmental Funds**  
**December 31, 2019**

	General Fund	Major Special Revenue		Capital Projects	Total Nonmajor Funds	Total Governmental Funds
		Economic Development 1/2 Cent Tax	HUD Grants	Public Improvements Funds		
<b>Assets</b>						
Cash and cash equivalents	\$ 7,985,439	\$ -	\$ -	\$ -	\$ -	\$ 7,985,439
Restricted cash and cash equivalents	-	100,000	-	625,456	328,200	1,053,656
Investments	27,334,404	56,347,045	-	-	11,607,356	95,288,805
Taxes receivable, net	20,969,487	1,111,610	-	-	45,382	22,126,479
Due from other funds	15,213,433	-	1,153,781	6,130,722	4,697,560	27,195,496
Receivable from other governments	-	-	1,799,978	1,222,024	1,023,010	4,045,012
Notes and loans receivable, net	-	44,710,413	4,561,792	-	-	49,272,205
Advance to other funds	1,546,248	-	-	747,000	-	2,293,248
Other receivables	3,683,351	140,942	299,848	-	995,988	5,120,129
Inventories	28,759	-	-	-	-	28,759
Property held for resale	-	-	116,968	-	305,445	422,413
Prepaid items	758,609	-	-	515,872	-	1,274,481
<b>Total assets</b>	<b>\$ 77,519,730</b>	<b>\$ 102,410,010</b>	<b>\$ 7,932,367</b>	<b>\$ 9,241,074</b>	<b>\$ 19,002,941</b>	<b>\$ 216,106,122</b>
<b>Liabilities</b>						
Accounts payable and accrued expenses	\$ 4,283,339	\$ 295,484	\$ 136,816	\$ 358,937	\$ 694,007	\$ 5,768,583
Due to other funds	21,033,695	35,954	1,058,076	-	721,240	22,848,965
<b>Total liabilities</b>	<b>25,317,034</b>	<b>331,438</b>	<b>1,194,892</b>	<b>358,937</b>	<b>1,415,247</b>	<b>28,617,548</b>
Deferred inflows of resources	18,768,354	140,828	1,116,296	1,201,605	1,042,728	22,269,811
<b>Fund balances</b>						
Nonspendable	2,333,616	-	-	515,872	-	2,849,488
Restricted	2,761,635	101,937,744	5,621,179	2,874,261	16,313,685	129,508,504
Committed	11,018,950	-	-	104,831	-	11,123,781
Assigned	11,869,436	-	-	4,185,568	231,281	16,286,285
Unassigned	5,450,705	-	-	-	-	5,450,705
<b>Total fund balances</b>	<b>33,434,342</b>	<b>101,937,744</b>	<b>5,621,179</b>	<b>7,680,532</b>	<b>16,544,966</b>	<b>165,218,763</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 77,519,730</b>	<b>\$ 102,410,010</b>	<b>\$ 7,932,367</b>	<b>\$ 9,241,074</b>	<b>\$ 19,002,941</b>	<b>\$ 216,106,122</b>

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Reconciliation of the Governmental Funds**  
**Balance Sheet with the Government-wide Statement of Net Position**

**December 31, 2019**

Amounts reported for governmental activities in the statement of net position are different because:

Fund balances of governmental funds \$ 165,218,763

Capital assets used in governmental activities are not current financial resources, and therefore, are not reported in the governmental fund financial statements.

Capital assets	\$ 467,076,866	
Less: accumulated depreciation	<u>(127,819,726)</u>	339,257,140

Pension liabilities/asset and related deferred inflows and deferred outflows of resources are not current financial resources and, therefore, are not reported in the fund financial statements

Pension liability	\$ (60,010,164)	
Deferred outflows of resources relating to pensions	32,875,317	
Deferred inflows of resources relating to pensions	<u>(3,369,527)</u>	(30,504,374)

Other post-employment benefit (OPEB) liabilities and related deferred inflows and deferred outflows of resources are not current financial resources and, therefore, are not reported in the fund financial statements

OPEB liability	\$ (17,204,458)	
Deferred outflows of resources relating to OPEB	270,177	
Deferred inflows of resources relating to OPEB	<u>(817,490)</u>	(17,751,771)

Internal service funds are collapsed into governmental activities 6,770,157

Long-term liabilities are not due and payable from current financial resources, and therefore, are not reported as liabilities on the fund financial statements. Long-term liabilities consist of:

Certificates of participation	\$ (11,810,165)	
Unamortized loss on refunding	776,083	
Capital leases payable	(3,775,555)	
Compensated absences payable	(5,350,985)	
Accrued interest payable	<u>(185,819)</u>	(20,346,441)

Certain revenue was earned and accrued in the statement of net position, but has been deferred in the governmental funds balance sheet.

Other deferred inflows of resources (unavailable revenue)	\$ 5,730,013	5,730,013
<b>Total net position of governmental activities</b>		<b>\$ 448,373,487</b>

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended December 31, 2019**

	General Fund	Major Special Revenue		Capital Projects	Total Nonmajor Funds	Total Governmental Funds
		Economic Development 1/2 Cent Tax	HUD Grants	Public Improvements Funds		
<b>Revenues</b>						
Property taxes	\$ 14,664,313	\$ -	\$ -	\$ -	\$ 40,565	\$ 14,704,878
Sales and miscellaneous taxes	61,432,566	8,860,626	-	-	6,012,787	76,305,979
Payment in lieu of taxes	9,859	-	-	-	-	9,859
Fees and fines	2,362,432	-	-	-	-	2,362,432
Licenses and permits	1,016,347	-	-	-	-	1,016,347
Intergovernmental	3,960,935	-	1,913,225	2,475,804	6,693,190	15,043,154
Charges for services	4,950,690	809,539	20,211	-	1,606,111	7,386,551
Investment earnings	865,033	1,836,782	-	34	273,613	2,975,462
Sale of inventory	-	4,120,000	-	-	-	4,120,000
Other revenues	300,842	204,624	28,711	369,054	330,624	1,233,855
<b>Total revenues</b>	<b>89,563,017</b>	<b>15,831,571</b>	<b>1,962,147</b>	<b>2,844,892</b>	<b>14,956,890</b>	<b>125,158,517</b>
<b>Expenditures</b>						
<b>Current</b>						
General government	12,120,403	-	-	1,186,884	-	13,307,287
Public safety	48,611,365	-	-	648,691	2,120,579	51,380,635
Public works	6,734,071	-	-	391,106	664,696	7,789,873
Parks and recreation	5,940,441	-	-	-	483,716	6,424,157
Economic development	-	6,949,360	-	-	-	6,949,360
Culture and community welfare	5,531,841	-	659,894	472,167	2,237,606	8,901,508
<b>Debt service</b>						
Principal	-	-	-	-	3,818,025	3,818,025
Interest and other charges	-	-	-	-	436,517	436,517
Capital outlay	210,777	1,410,070	1,080,880	3,197,173	692,914	6,591,814
<b>Total expenditures</b>	<b>79,148,898</b>	<b>8,359,430</b>	<b>1,740,774</b>	<b>5,896,021</b>	<b>10,454,053</b>	<b>105,599,176</b>
Excess (deficiency) of revenues over expenditures	10,414,119	7,472,141	221,373	(3,051,129)	4,502,837	19,559,341
<b>Other financing sources (uses)</b>						
Insurance recovery	-	118,894	-	-	-	118,894
Transfers in	3,780,339	-	120,000	4,178,245	4,266,337	12,344,921
Transfers out	(12,675,680)	(200,000)	(361,613)	(854,576)	(3,877,242)	(17,969,111)
<b>Total other financing sources (uses)</b>	<b>(8,895,341)</b>	<b>(81,106)</b>	<b>(241,613)</b>	<b>3,323,669</b>	<b>389,095</b>	<b>(5,505,296)</b>
<b>Net change in fund balance</b>	<b>1,518,778</b>	<b>7,391,035</b>	<b>(20,240)</b>	<b>272,540</b>	<b>4,891,932</b>	<b>14,054,045</b>
<b>Fund balances at beginning of year</b>	<b>31,915,564</b>	<b>94,546,709</b>	<b>5,641,419</b>	<b>7,407,992</b>	<b>11,653,034</b>	<b>151,164,718</b>
<b>Fund balances at end of year</b>	<b>\$ 33,434,342</b>	<b>\$ 101,937,744</b>	<b>\$ 5,621,179</b>	<b>\$ 7,680,532</b>	<b>\$ 16,544,966</b>	<b>\$ 165,218,763</b>

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in**  
**Fund Balances of Governmental Funds to the Statement of Activities**  
**For the Year Ended December 31, 2019**

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Amounts reported for governmental activities in the statement of activities are different because:

Total change in fund balances - governmental funds. \$ 14,054,045

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are capitalized in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities.

Capital outlay	\$ 6,695,145	
Depreciation expense	(7,177,338)	
Net book value of capital asset disposals	<u>(3,215,021)</u>	(3,697,214)

In the statement of activities, donations of capital assets are reported as program revenues. However, these do not represent a current financial resource, so are not reported in the funds. 3,167,573

An internal service fund is used by the City's management to charge the cost of risk management to individual departments, to charge the cost of fleet management activities to individual departments, and to charge the cost of the city-wide telephone system to individual departments. The assets, deferred outflows of resources, liabilities and deferred inflows of resources of the internal service fund is included with governmental activities in the statement of net position.

Change in net position of governmental internal service fund	\$ 1,005,262	
Net operating profit attributed to business-type activities	<u>(398,910)</u>	606,352

Recognition and measurement of the changes in the net pension liability, together with pension-related deferred outflows of resources and deferred inflows of resources in the financial statements prepared using the economic resources measurement focus and the accrual basis of accounting are not current financial resources and, therefore, are not reported in governmental funds. 5,314,871

Recognition and measurement of the changes in the net other post-employment benefit (OPEB) liability, together with OPEB-related deferred outflows of resources and deferred inflows of resources in the financial statements prepared using the economic resources measurement focus and the accrual basis of accounting are not current financial resources and, therefore, are not reported in governmental funds. (1,466,668)

Proceeds from the issuance of long-term debt are reported as other financing sources, and principal repayments of long-term debt are reported as expenditures in governmental fund financial statements, while these are reported as increases or decreases in long-term debt in the government-wide financial statements. Also, changes in other long-term liabilities and related accounts (i.e. accrued interest, deferred loss on refunding, accrued compensated absences and other post-employment benefits) are not reported in the governmental financial statements.

Principal payments on certificates of participation	\$ 2,683,928	
Principal payments on capital leases	1,134,097	
Change in accrued interest	28,656	
Change in debt insurance costs	(194,021)	
Change in compensated absences payable	<u>1,007,408</u>	4,660,068

Certain revenue was earned and accrued in the statement of net position, but has been deferred in the governmental funds balance sheet. 304,697

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Change in net position of governmental activities \$ 22,943,724

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Net Position**  
**Proprietary Funds**  
**December 31, 2019**

	Business-type Activities						
	Golf Course Enterprise	Sewer User Fund	Stormwater Utility	Memorial Airport	Other Enterprise Funds	Total	Internal Service Fund
<b>Assets</b>							
<b>Current assets</b>							
Cash and cash equivalents	\$ -	\$ 675	\$ 100	\$ 400	\$ 233,516	\$ 234,691	\$ 300
Restricted cash and cash equivalents	-	-	-	-	-	-	100,000
Investments	-	39,940,562	14,806,517	237,930	-	54,985,009	-
Accounts receivable, net	55,328	4,414,554	875,542	333,504	1,302,550	6,981,478	106,755
Due from other funds	116,697	-	-	1,346,465	2,303,281	3,766,443	5,272,014
Due from other governments	-	-	-	-	2,140,741	2,140,741	-
Other receivables	-	98,110	36,458	586	-	135,154	-
Prepaid expenses	-	-	3,161	-	22,174	25,335	296,666
Inventories	-	479,242	-	-	305,312	784,554	228,539
Unspent debt proceeds held by trustee	-	-	6,987,060	-	-	6,987,060	-
<b>Total current assets</b>	<b>172,025</b>	<b>44,933,143</b>	<b>22,708,838</b>	<b>1,918,885</b>	<b>6,307,574</b>	<b>76,040,465</b>	<b>6,004,274</b>
<b>Noncurrent assets</b>							
<b>Capital assets</b>							
Land	56,086	185,461	648,760	56,889	3,453,085	4,400,281	-
Land improvements Infrastructure	4,640,046	27,690	8,646,234	43,281,918	2,241,371	58,837,259	-
Infrastructure	-	54,549,833	49,815,368	719,671	6,785	105,091,657	-
Other improvements	4,172,816	-	-	22,016,104	210,017	26,398,937	-
Buildings	1,614,322	50,704,612	-	13,151,407	17,969,656	83,439,997	1,036,366
Machinery and equipment	2,532,344	6,182,685	3,022,194	2,863,744	8,110,770	22,711,737	1,541,523
Less accumulated depreciation	(7,586,524)	(28,787,886)	(16,340,757)	(37,770,865)	(12,020,580)	(102,506,612)	(1,681,861)
Artworks	44,370	-	-	3,912	8,823	57,105	-
Intangibles	-	20,105	35,805	-	1,478	57,388	-
Construction in progress	-	8,096,367	83,477	299,399	-	8,479,243	-
<b>Total capital assets</b>	<b>5,473,460</b>	<b>90,978,867</b>	<b>45,911,081</b>	<b>44,622,179</b>	<b>19,981,405</b>	<b>206,966,992</b>	<b>896,028</b>
<b>Total noncurrent assets</b>	<b>5,473,460</b>	<b>90,978,867</b>	<b>45,911,081</b>	<b>44,622,179</b>	<b>19,981,405</b>	<b>206,966,992</b>	<b>896,028</b>
<b>Total assets</b>	<b>5,645,485</b>	<b>135,912,010</b>	<b>68,619,919</b>	<b>46,541,064</b>	<b>26,288,979</b>	<b>283,007,457</b>	<b>6,900,302</b>
<b>Deferred outflows of resources</b>							
OPEB-related	1,343	56,019	18,675	10,697	1,307	88,041	37,938
Pension-related	35,140	1,465,629	488,608	279,854	34,201	2,303,432	992,406
<b>Total deferred outflows of resources</b>	<b>36,483</b>	<b>1,521,648</b>	<b>507,283</b>	<b>290,551</b>	<b>35,508</b>	<b>2,391,473</b>	<b>1,030,344</b>
<b>Liabilities</b>							
<b>Current liabilities</b>							
Accounts payable	42,307	1,909,738	38,451	341,441	336,302	2,668,239	172,743
Accrued expenses	-	-	-	3,000	113,728	116,728	-
Accrued interest payable	46,508	258,005	33,427	-	-	337,940	3,110
Due to other funds	1,160,820	60,094	7,036,431	-	5,127,643	13,384,988	-
Advances from others	35,381	-	-	-	179,304	214,685	-
Compensated absences	-	33,302	6,272	12,525	25,313	77,412	11,380
Capital lease obligation	327,848	-	-	-	-	327,848	92,353
Claims and judgments	-	-	-	-	-	-	1,195,534
Bonds, notes and loans payable	-	1,907,207	291,961	-	-	2,199,168	-
<b>Total current liabilities</b>	<b>1,612,864</b>	<b>4,168,346</b>	<b>7,406,542</b>	<b>356,966</b>	<b>5,782,290</b>	<b>19,327,008</b>	<b>1,475,120</b>
<b>Noncurrent liabilities</b>							
Compensated absences	-	299,714	56,447	112,729	227,816	696,706	102,416
Capital lease obligation	878,572	-	-	-	-	878,572	94,034
Claims and judgments	-	-	-	-	-	-	210,977
Bonds payable, net	-	19,597,453	6,469,487	-	-	26,066,940	-
Advance from other funds	1,546,248	-	-	-	747,000	2,293,248	-
Net OPEB liability	11,717	488,696	162,920	93,314	11,404	768,051	330,965
Net pension liability	139,535	5,819,918	1,940,231	1,111,283	135,811	9,146,778	3,940,778
<b>Total noncurrent liabilities</b>	<b>2,576,072</b>	<b>26,205,781</b>	<b>8,629,085</b>	<b>1,317,326</b>	<b>1,122,031</b>	<b>39,850,295</b>	<b>4,679,170</b>
<b>Total liabilities</b>	<b>4,188,936</b>	<b>30,374,127</b>	<b>16,035,627</b>	<b>1,674,292</b>	<b>6,904,321</b>	<b>59,177,303</b>	<b>6,154,290</b>
<b>Deferred inflows of resources</b>							
OPEB-related	22	909	303	173	21	1,428	615
<b>Total deferred inflows of resources</b>	<b>22</b>	<b>909</b>	<b>303</b>	<b>173</b>	<b>21</b>	<b>1,428</b>	<b>615</b>
<b>Net position</b>							
Net investment in capital assets	4,267,040	69,474,207	39,149,633	44,622,179	19,981,405	177,494,464	709,641
Unrestricted	(2,774,030)	37,584,415	13,941,639	534,971	(561,260)	48,725,735	1,066,100
<b>Total net position</b>	<b>\$ 1,493,010</b>	<b>\$ 107,058,622</b>	<b>\$ 53,091,272</b>	<b>\$ 45,157,150</b>	<b>\$ 19,420,145</b>	<b>\$ 226,220,199</b>	<b>\$ 1,775,741</b>

Adjustment to report the cumulative internal balance for the net effect of the activity between the internal service funds and the enterprise funds over time

(4,994,416)

Net position of business-type activities

\$ 221,225,783

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**Proprietary Funds**  
**For the Year Ended December 31, 2019**

	Business-type Activities						Governmental Activities
	Golf Course Enterprise	Sewer User Fund	Stormwater Utility	Memorial Airport	Other Enterprise Funds	Total	Internal Service Fund
<b>Operating revenues</b>							
Charges for services	\$ 2,287,895	\$ 25,603,065	\$ 4,882,410	\$ 632,590	\$ 4,602,040	\$ 38,008,000	\$ 7,375,703
Other revenues	827	24,579	269	7,406	117,081	150,162	656,068
<b>Total operating revenues</b>	<b>2,288,722</b>	<b>25,627,644</b>	<b>4,882,679</b>	<b>639,996</b>	<b>4,719,121</b>	<b>38,158,162</b>	<b>8,031,771</b>
<b>Operating expenses</b>							
Personnel services	68,204	3,537,965	1,119,898	688,997	47,121	5,462,185	3,035,240
Contractual services	947,549	1,508,912	750,596	229,071	5,525,509	8,961,637	29,616
Utilities	409,006	662,138	64,858	398,448	581,085	2,115,535	64,172
Repairs and maintenance	139,586	4,772,237	161,176	138,461	325,779	5,537,239	24,633
Other supplies and expenses	245,486	1,069,893	52,956	486,374	887,918	2,742,627	1,407,903
Insurance claims expense	-	-	-	-	-	-	3,155,250
Depreciation	510,923	1,891,100	838,811	1,696,592	659,247	5,596,673	83,892
<b>Total operating expenses</b>	<b>2,320,754</b>	<b>13,442,245</b>	<b>2,988,295</b>	<b>3,637,943</b>	<b>8,026,659</b>	<b>30,415,896</b>	<b>7,800,706</b>
<b>Operating income (loss)</b>	<b>(32,032)</b>	<b>12,185,399</b>	<b>1,894,384</b>	<b>(2,997,947)</b>	<b>(3,307,538)</b>	<b>7,742,266</b>	<b>231,065</b>
<b>Nonoperating revenues (expenses)</b>							
Interest and investment revenue	-	987,116	366,538	6,273	-	1,359,927	(3,530)
Operating grants and contributions	-	248,234	139,891	942,232	2,889,617	4,219,974	-
Interest expense	(125,980)	(573,143)	(143,062)	(2,696)	-	(844,881)	-
Gain (loss) on disposal of capital assets	-	9,825	8,075	4,915	-	22,815	-
<b>Total nonoperating revenues (expenses)</b>	<b>(125,980)</b>	<b>672,032</b>	<b>371,442</b>	<b>950,724</b>	<b>2,889,617</b>	<b>4,757,835</b>	<b>(3,530)</b>
<b>Income (loss) before contributions and transfers</b>	<b>(158,012)</b>	<b>12,857,431</b>	<b>2,265,826</b>	<b>(2,047,223)</b>	<b>(417,921)</b>	<b>12,500,101</b>	<b>227,535</b>
Capital contributions	-	-	105,547	30,783	-	136,330	-
Transfers in	-	-	-	1,457,662	3,450,801	4,908,463	857,465
Transfers out	-	-	(62,000)	-	-	(62,000)	(79,738)
<b>Changes in net position</b>	<b>(158,012)</b>	<b>12,857,431</b>	<b>2,309,373</b>	<b>(558,778)</b>	<b>3,032,880</b>	<b>17,482,894</b>	<b>1,005,262</b>
<b>Net position at beginning of year</b>	<b>1,651,022</b>	<b>94,201,191</b>	<b>50,781,899</b>	<b>45,715,928</b>	<b>16,387,265</b>		<b>770,479</b>
<b>Net position at end of year</b>	<b>\$ 1,493,010</b>	<b>\$ 107,058,622</b>	<b>\$ 53,091,272</b>	<b>\$ 45,157,150</b>	<b>\$ 19,420,145</b>		<b>\$ 1,775,741</b>
Adjustment for the net effect of the current year activity between the internal service fund and the enterprise funds						398,910	
<b>Change in net position</b>						<b>\$ 17,881,804</b>	

*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the Year Ended December 31, 2019**

	Business-type Activities						Governmental
	Enterprise Funds						Activities
	Golf Course Enterprise	Sewer User Fund	Stormwater Utility	Memorial Airport	Other Enterprise Funds	Total	Internal Service Fund
<b>Cash flows from operating activities</b>							
Cash received from customers	\$ 2,294,685	\$ 25,238,162	\$ 4,942,394	\$ 1,942,666	\$ 3,823,333	\$ 38,241,240	\$ 7,988,283
Cash payments to suppliers	(1,770,103)	(7,381,604)	(1,160,132)	(2,130,822)	(7,342,316)	(19,784,977)	(5,192,994)
Cash payments to employees	(89,627)	(4,453,626)	(1,451,223)	(857,901)	(55,729)	(6,908,106)	(3,635,546)
Receipts for interfund services	-	-	-	-	210,906	210,906	-
Payments for interfund services	130,576	240,255	49,812	(703,052)	(2,062,344)	(2,344,753)	188,911
<b>Net cash flows from operating activities</b>	<b>565,531</b>	<b>13,643,187</b>	<b>2,380,851</b>	<b>(1,749,109)</b>	<b>(5,426,150)</b>	<b>9,414,310</b>	<b>(651,346)</b>
<b>Cash flows from non-capital financing activities</b>							
Transfers in	-	-	-	1,457,662	3,450,801	4,908,463	777,727
Transfers out	-	-	6,974,431	-	-	6,974,431	-
Receipts from fund advance	-	-	-	-	58,365	58,365	-
Operating grants and contributions	-	248,234	139,891	942,232	2,889,617	4,219,974	-
<b>Net cash flows from non-capital financing activity</b>	<b>-</b>	<b>248,234</b>	<b>7,114,322</b>	<b>2,399,894</b>	<b>6,398,783</b>	<b>16,161,233</b>	<b>777,727</b>
<b>Cash flows from capital and related financing activities</b>							
Proceeds from the sale of capital assets	-	9,825	8,074	4,913	-	22,812	-
Acquisitions of capital assets	(112,753)	(5,909,881)	(167,161)	(682,645)	(895,630)	(7,768,070)	(12,893)
Capital contributions received	-	-	-	30,783	-	30,783	-
Principal paid on long-term debt	(315,088)	(1,803,923)	(278,004)	-	-	(2,397,015)	(90,702)
Interest paid on long-term debt	(137,690)	(661,333)	(128,162)	(2,696)	-	(929,881)	(5,043)
<b>Net cash flows from capital and related financing activities</b>	<b>(565,531)</b>	<b>(8,365,312)</b>	<b>(565,253)</b>	<b>(649,645)</b>	<b>(895,630)</b>	<b>(11,041,371)</b>	<b>(108,638)</b>
<b>Cash flows from investing activities</b>							
Interest earnings received	-	987,116	366,538	6,273	-	1,359,927	-
Maturity of investments	-	22,117,403	8,218,888	132,188	-	30,468,479	-
Acquisition of investments	-	(28,630,628)	(17,515,346)	(139,601)	-	(46,285,575)	-
<b>Net cash flows from investing activities</b>	<b>-</b>	<b>(5,526,109)</b>	<b>(8,929,920)</b>	<b>(1,140)</b>	<b>-</b>	<b>(14,457,169)</b>	<b>-</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>77,003</b>	<b>77,003</b>	<b>17,743</b>
Cash and cash equivalents at beginning of year	-	675	100	400	156,513	157,688	82,557
<b>Cash and cash equivalents at end of year</b>	<b>\$ -</b>	<b>\$ 675</b>	<b>\$ 100</b>	<b>\$ 400</b>	<b>\$ 233,516</b>	<b>\$ 234,691</b>	<b>\$ 100,300</b>
Reported in the accompanying statement of net position as follows:							
Cash and cash equivalents	\$ -	\$ 675	\$ 100	\$ 400	\$ 233,516	\$ 234,691	\$ 300
Restricted cash and cash equivalents	-	-	-	-	-	-	100,000
	<b>\$ -</b>	<b>\$ 675</b>	<b>\$ 100</b>	<b>\$ 400</b>	<b>\$ 233,516</b>	<b>\$ 234,691</b>	<b>\$ 100,300</b>
<b>Reconciliation of operating income (loss) to net cash flows from operating activities</b>							
Operating income (loss)	\$ (32,032)	\$ 12,185,399	\$ 1,894,384	\$ (2,997,947)	\$ (3,307,538)	\$ 7,742,266	\$ 231,065
<b>Adjustments to reconcile operating income (loss) to net cash flows from operating activities:</b>							
Depreciation	510,923	1,891,100	838,811	1,696,592	659,247	\$ 5,596,673	83,892
(Increase) decrease in operating assets:							
Accounts receivable	5,963	(389,482)	59,715	1,800,385	(895,788)	580,793	(43,488)
Due from other funds	(84,568)	240,255	49,812	(497,715)	(204,120)	(496,336)	188,911
Prepaid items	-	-	9,935	-	2,013	11,948	33,855
Inventories	-	-	-	-	(28,221)	(28,221)	(17,261)
Increase (decrease) in operating liabilities:							
Accounts payable and accrued expenses	(28,476)	609,421	(173,931)	(876,760)	16,426	(453,320)	(523,320)
Due to other funds	141,514	-	-	(703,052)	(1,647,318)	(2,208,856)	-
Advances from others	73,630	-	-	-	-	73,630	-
Net OPEB liability and related deferred inflows and outflows of resources	276	11,462	3,821	2,187	267	18,013	1,895
Net pension liability and related deferred inflows and outflows of resources	(21,699)	(904,968)	(301,696)	(172,799)	(21,118)	(1,422,280)	(606,895)
<b>Net cash flows from operating activities</b>	<b>\$ 565,531</b>	<b>\$ 13,643,187</b>	<b>\$ 2,380,851</b>	<b>\$ (1,749,109)</b>	<b>\$ (5,426,150)</b>	<b>\$ 9,414,310</b>	<b>\$ (651,346)</b>
Schedule of noncash investing, capital and financing activities							
Unrealized gain (loss) on investments	\$ -	\$ 276,106	\$ 102,463	\$ 1,818	\$ -	\$ 380,387	\$ -

The accompanying notes are an integral part of these financial statements.

**City of Pueblo, Colorado**  
**Statement of Fiduciary Net Position**  
**Custodial Funds**

**December 31, 2019**

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	Subdivision Infrastructure
<hr/>	
<b>Assets</b>	
Cash and cash equivalents	\$ 2,480,309
<b>Total assets</b>	<b>2,480,309</b>
<hr/>	
<b>Liabilities</b>	
Accounts payable	81,770
<b>Total liabilities</b>	<b>81,770</b>
<hr/>	
<b>Net position</b>	
Restricted	2,398,539
<b>Total net position</b>	<b>\$ 2,398,539</b>

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*The accompanying notes are an integral part of these financial statements.*

**City of Pueblo, Colorado**  
**Statement of Changes in Fiduciary Net Position**  
**Custodial Funds**  
**For the Year Ended December 31, 2019**

	Subdivision Infrastructure
<b>Additions</b>	
Deposits received	\$ 524,290
<b>Total additions</b>	<b>524,290</b>
<b>Deductions</b>	
Deposits released	602,913
<b>Total deductions</b>	<b>602,913</b>
Net position at beginning of year	2,477,162
<b>Net position at end of year</b>	<b>\$ 2,398,539</b>

*The accompanying notes are an integral part of these financial statements.*

## **Notes to Financial Statements**

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**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Pueblo, Colorado (the City) is incorporated as a home rule city under the Constitution of the State of Colorado. The City operates under a council-mayor form of government and provides the following services as authorized by its charter: public safety (police and fire), public works (highways, streets, sanitation and transportation), culture-recreation, public improvements, planning and zoning and general administrative services.

The financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting standards and financial reporting principles. The more significant accounting and reporting principles and practices used by the City are described below.

**A. REPORTING ENTITY**

As required by GAAP, the accompanying financial statements present the City of Pueblo, Colorado (the primary government) and its component units, which are entities for which the primary government is considered financially accountable. Blended component units, although legally separate entities, are in substance, part of the government's operations and, consequently, data from these units are combined with data of the primary government. The discretely-presented component units, however, are reported separately in the government-wide financial statements to emphasize that they each are legally separate from the government. Each blended and discretely presented component unit has a December 31 year end.

The financial statements of the following component units have been "blended" with those of the City because (1) their governing bodies are substantially the same as the governing body of the City and there is a financial benefit or burden relationship between the City and the component unit or management of the City has operational responsibility for the component unit. Other criteria that are considered for "blending" component units include (2) whether the component unit provides services entirely, or almost entirely, to the City, and (3) whether the component unit's total debt outstanding, including leases, is expected to be repaid entirely, or almost entirely, with resources of the City.

Pueblo Transit – Pueblo Transit is a legally separate not-for-profit corporation that was formed January 1, 1998, as an agency and instrumentality of the City of Pueblo. Pueblo Transit provides labor services on a cost-reimbursement basis to the transportation services fund (a nonmajor enterprise fund of the City), which accounts for all the activities, including capital assets and grants and contributions related to public bus services. City Council appoints the governing body and management of Pueblo Transit. The rates for user charges are determined by City Council, and Pueblo Transit is reported as an internal service fund. Pueblo Transit is included as a blended component unit because it provides labor services exclusively to the City.

Pueblo Municipal Building Corporation (PMBC) – PMBC is a financing vehicle created by City Council to periodically acquire and construct various properties and facilities. PMBC is a nonprofit public benefit corporation which generally issues certificates of participation that provide the funding for construction of the project and in turn, PMBC leases the project/facility to the City which provides the funds to service the certificates of participation debt obligation. PMBC is included as a blended component unit because City Council serves as the governing body of PMBC and management of the City has operational responsibility for PMBC. PMBC is reported in the debt service fund.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**A. REPORTING ENTITY, Continued**

In 2014, PMBC issued certificates of participation to install approximately 8,725 light-emitting diode (LED) streetlight fixtures throughout the City. The installation of the replacement streetlights did not begin until 2015 and, as part of the adopting ordinances, City Council approved entering into a site lease with PMBC, together with a lease purchase agreement between the City and PMBC. The lease payments made by the City to PMBC will be used to retire the certificates of participation. Upon retirement of the certificates of participation, title will pass to the City.

Previously, PMBC issued certificates of participation to construct a new police complex facility which was completed in 2010. Upon completion, PMBC provided all its services (leasing the police complex facility) to the City under an annually-renewable lease-purchase agreement. The lease payments made by the City to PMBC are used to retire the certificates of participation. In 2016, the original certificates of participation were refunded. Upon retirement of the certificates of participation, title will pass to the City.

Southpointe Special Improvement Maintenance District – Southpointe Special Improvement Maintenance District (Southpointe District) was created by City Council and authorized by taxpayers of the Southpointe District to maintain the area within the Southpointe District’s boundaries. The Southpointe District is considered a blended component unit because City Council members are the governing body of the Southpointe District and management of the City has operational responsibility for the Southpointe District. Property taxes are established by the Southpointe District’s taxpayers and the Southpointe District is reported as a nonmajor governmental fund.

Bandera Blvd. Special Improvement Maintenance District – Bandera Blvd. Special Improvement Maintenance District (Bandera Blvd. District) was created by City Council and authorized by taxpayers of the Bandera Blvd. District to maintain the area within the Bandera Blvd. District’s boundaries. The Bandera Blvd. District is considered a blended component unit because City Council members are the governing body of the Bandera Blvd. District and management of the City has operational responsibilities for Bandera Blvd. District. Property taxes are established by the Bandera Blvd. District’s taxpayers and the Bandera Blvd. District is reported as a nonmajor governmental fund.

North Gateway Number 1 Business Improvement District – North Gateway Number 1 Business Improvement District (North Gateway BID No. 1) was organized by City Council under Colorado Revised Statute, section 31-25-1201, et. seq. to provide a mechanism which allows the City to construct certain infrastructure based on new revenue generated by proposed commercial development within the North Gateway BID No. 1 boundaries. The North Gateway BID No. 1 District is considered a blended component unit because City Council members are the governing body of the District and management of the City has operational responsibilities for North Gateway BID No. 1. The North Gateway BID No. 1 is reported as a nonmajor governmental fund.

North Gateway Number 1 Public Improvement Corporation – North Gateway Number 1 Public Improvement Corporation (North Gateway PIC No. 1) was organized by City Council as a 63-20 nonprofit corporation to fund extraordinary public improvements within the boundaries of the North Gateway Number 1 public improvement district. The property owners within the boundaries of the North Gateway PIC No. 1 district

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**A. REPORTING ENTITY, Continued**

impose a public improvement fee on sales that occur within these boundaries. The public improvement corporation is a blended component unit because City Council members are the governing body of the corporation and management of the City has operational responsibilities for North Gateway PIC No. 1. The North Gateway PIC No. 1 is reported as a nonmajor governmental fund.

Separately-issued financial statements of each blended component unit are not available.

The financial statements of the following component units have been “discretely presented” in the accompanying report because they do not meet the previously described criteria for reporting as blended component units even though they are generally considered financially accountable.

Pueblo Urban Renewal Authority – The Pueblo Urban Renewal Authority (the Authority) was created in 1959 under provisions of Colorado law. The Authority was virtually inactive until 1986, at which time the City and the Authority entered into a cooperation agreement whereby the Authority acquired certain properties from the City in order to facilitate the building of a convention center and parking structure on a portion of the property and sell the remaining portion to a developer for the purpose of building a hotel. Since that time, the Authority, with the approval of the City, has established numerous tax increment financing (TIF) districts. The Authority is included as a discretely-presented component unit because the City Council appoints a voting majority of the Authority’s governing body and is able to modify the decisions of the Authority’s governing body and there exist specific financial benefits and specific financial burdens on the City. Separately-issued financial statements of the Authority can be obtained from the Authority at 115 E. Riverwalk, Pueblo, Colorado, 81003.

Pueblo Municipal Rail Corporation – Pueblo Municipal Rail Corporation (the Rail Corporation) was formed by City Council in 2012 as a not-for-profit corporation under Colorado law to construct railroad lead track and switches as part of an economic development agreement. The governing body of the Rail Corporation consists of three City employees. The Rail Corporation is included as a discretely-presented component unit because City employees serve as the governing body and the City is able to impose its will on the Rail Corporation and there is a potential for the Rail Corporation to provide specific financial benefits or specific financial burdens on the City. Separately-issued financial statements of the Rail Corporation are not available.

**B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The government-wide financial statements, which include the statement of net position and the statement of activities, report information on all of the non-fiduciary activities of the City and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the City is reported separately from its legally separate component units for which the City is financially accountable.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS, Continued**

The government-wide statement of activities demonstrates the degree to which the direct expenses of a functional category or activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a function or activity. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or activity; (2) grants and contributions that are restricted to meeting the operational requirements of a particular function or activity; and (3) grants and contributions that are restricted to meeting the capital requirements of a particular function or activity. Taxes and other items not properly included among program revenues are reported instead as general revenues. The net cost by function or business-type activity is normally covered by general revenue such as property taxes, sales and use taxes, franchise and other taxes, or other unrestricted revenues.

Separate fund financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns. The nonmajor funds are combined in a column in the fund financial statements and are detailed in the combining section of the report.

The internal service fund, which traditionally provides services primarily to other funds of the government, is presented in summary form as part of the proprietary fund financial statements. Because the principal users of the internal services are the City's governmental activities, the majority of the assets, liabilities, deferred inflows and outflows of resources, and net position of the internal service fund are consolidated into the governmental activities column in the government-wide financial statements. To the extent possible, the cost of these services is reflected in the appropriate functional activity. As previously noted, Pueblo Transit is also reported as an internal service fund that provides labor services exclusively to the City's transportation services enterprise fund.

The City's fiduciary fund is presented in the fund financial statements by type. Since, by definition, these assets are being held for the benefit of a third party and cannot be used to assist the activities or obligations of the government, these funds are not incorporated into the government-wide statements.

The government-wide focus is more on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The focus of the fund financial statements is on the major individual funds of the governmental and business-type categories, as well as the fiduciary fund. Each presentation provides valuable information that can be analyzed and compared to enhance the usefulness of the information.

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. The fiduciary fund, which consists only of a custodial fund, has no measurement focus and uses the accrual basis of accounting.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION, Continued**

Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied, while grants and similar items are recognized as revenue when all eligibility requirements are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenue to be available if collected within 60 days of the end of the fiscal year except the availability period is considered 90 days for the City's government-mandated non-exchange transactions that are generally classified as expenditure-driven grants. Expenditures generally are recorded when a liability is incurred as is the case with accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the liability has matured and payment is due. General capital asset acquisitions are reported as expenditures in governmental funds, while issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales and use taxes, franchise taxes, grant and entitlement revenues, interest and charges for services are considered revenues susceptible to accrual. Licenses and permits, fines and fees, contributions and miscellaneous revenue are recorded as revenues when received because they are not generally measurable until received. In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. Expenditure-driven grants recognize revenue when the qualifying expenditures have been incurred and other grant requirements have been met. Entitlements and shared revenues are recorded at the time of receipt or earlier if the accrual criteria are met.

Business-type activities and all proprietary funds are accounted for using the flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operation of these funds are included on the statement of net position. Proprietary fund-type operating statements present increases (revenues) and decreases (expenses) in net position. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary funds' principal ongoing operation. The principal operating revenues of the City's golf courses and the sewer and storm water utilities and airport are charges to customers for sales and services. Operating expenses for the enterprise funds and the internal service fund include the cost of sales and services, administrative expenses and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION, Continued**

**GOVERNMENTAL FUNDS**

The City reports the following major governmental funds:

- The General Fund is the primary operating fund of the City and is always classified as a major fund. The General Fund is used to account for all financial resources of the City except those required to be accounted for in a separate fund. Major revenue sources include sales and use taxes, property taxes, franchise and other taxes, and intergovernmental revenue. Primary expenditures include general government, public safety (fire and police), public works, parks and recreation, and culture and community welfare.
- The Economic Development ½-Cent Tax Fund is a special revenue fund used to promote economic development within and around the City. Funds are provided by a ½-cent sales tax and expenditures generally consist of loans made to private businesses.
- The HUD Grants Fund is a special revenue fund used to implement the federally-funded community development block grant and HOME grant. Funds are used for current programs benefiting low- and moderate-income individuals and families.
- The Public Improvements Fund is a capital projects fund that combines the Public Improvements Fund, which is a fund used to implement various federal and state grants awarded to the City, and the Capital Improvements Fund, which is a fund used primarily for the City's capital improvement program. Funds are used for numerous current activities including general government, public safety, public works, parks and recreation, transportation and transportation planning, and capital outlay.
- Other governmental funds are a summarization of all other nonmajor governmental funds.

**PROPRIETARY FUNDS**

The following is a description of the major proprietary funds of the City:

- The Golf Course Enterprise Fund combines the operations of the city-owned Elmwood Golf Course and Walking Stick Golf Course funds. Activities of the funds include operation and maintenance of the golf courses, along with the accumulation of resources for the payment of principal and interest on the capital leases outstanding. All costs are financed through charges to users with rates reviewed regularly and adjusted as necessary.
- The Sewer User Fund accounts for the operations of the City's sewer utility. Activities of the fund include administration, operation and maintenance of the sewer system, along with accumulation of resources for the payment of principal and interest on long-term debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION, Continued**

- The Stormwater Utility Fund accounts for the operations of the City's storm water utility. Activities of the fund include administration, operation, and maintenance of the storm water system, along with accumulation of resources for the payment of principal and interest on capital leases, notes payable and fund advances. All costs are financed through charges to customers.
- The Memorial Airport Fund accounts for the operations of the airport that is located approximately eight miles east of the City. Activities include administration, operation and maintenance of the airport. Costs are financed through charges to customers, transfers from other funds and capital grants.
- Other Enterprise Funds is a summarization of all other nonmajor enterprise funds.

**INTERNAL SERVICE FUNDS**

- The Internal Service Fund is used to account for the financing of goods or services provided by one department or agency of the City to other departments or agencies of the City, generally on a cost reimbursement basis. The internal service funds of the City provide risk management, fleet maintenance and communication services to these other City departments and agencies. The Pueblo Transit internal service fund provides labor services to the City's transportation services enterprise fund.

**CUSTODIAL FUNDS**

- The Custodial Fund is used to account for assets held by the City in an agency capacity generally for subdivision infrastructure.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Another exception to this rule is the administrative charge imposed on the enterprise funds by the general fund. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

**D. CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash and cash equivalents include cash on hand, along with interest and non-interest-bearing bank deposits. Restricted cash and cash equivalents represent bank deposits held in compliance with economic development agreements, federal forfeitures, grant agreements, and funds held by lender for purchase of fire and police equipment.

In accordance with generally accepted accounting principles, the City records certain investments at fair value with any unrealized gain or loss being included as part of investment earnings.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**E. CASH EQUIVALENTS**

For purposes of the statement of cash flows, the City considers cash and cash equivalents to be cash on hand, demand deposits and, if any held, all highly liquid investments with original maturities of three months or less when acquired.

**F. PROPERTY TAXES**

Property taxes were levied on December 13, 2019, based on the assessed value of property as certified by the County Assessor by the previous December 15, and attach as an enforceable lien on January 1 of the following year. Assessed values are a percentage of actual values. A reappraisal of all property must be made every two years. The last reevaluation date was January 1, 2019 for the collection period of January 1, 2017 through June 30, 2018 as specified by state law.

The taxes levied on December 13, 2019 reflect 2019 taxes that will be collected in 2020. The taxes are collected by the County Treasurer and are remitted to the City on a monthly basis. These taxes are due and considered earned on January 2 following the year levied and may be paid in two installments (February 28 and June 15) or they may be paid in full on or before April 30. Taxes not paid in accordance with this schedule accrue interest and penalty charges and are subject to liens if not paid by November.

**G. INTERFUND RECEIVABLES/PAYABLES**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as “due from other funds” and “due to other funds” in the fund financial statements.

**H. INVENTORIES AND PREPAID ITEMS**

Inventories are reported at cost and cost is determined using the first-in, first-out method. Inventories consist of consumable supplies held for consumption, along with land and property held for sale. Inventories are capitalized under the consumption method, whereby expenditures are capitalized as inventory until used or sold. Prepaid items represent payments made for expenditures to be charged to a future accounting period and are capitalized under the consumption method.

**I. CAPITAL ASSETS**

Capital assets, which include land, land improvements, buildings, infrastructure, other improvements, machinery and equipment, intangible assets and construction-in-progress are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The capitalization levels were established at \$2,500 for machinery and equipment; \$25,000 for land improvements, buildings, building improvements and computer software. No capitalization threshold was established for land, intangible assets, artworks, and historical treasures. Infrastructure is capitalized only if the outlay meets the criteria established for capitalization. The criteria for capitalization include (1) increasing the capacity or operating efficiency or (2) extending the useful life of the asset. These levels were set to maintain a balance between accountability and managing the costs of recording and tracking these assets.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**I. CAPITAL ASSETS, Continued**

Capital assets are defined as assets with an initial individual cost or estimated cost that equals or exceeds the limits identified above and have a useful life greater than one year. Capital assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at acquisition value on the date received. Normal maintenance and repairs that do not add to the value of the asset or materially extend the useful life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Construction-period interest recorded in business-type activities (proprietary funds) is no longer capitalized beginning in 2019 due to the City's adoption of GASB Statement No. 89. There was no construction-period interest charged to expense during the year ended December 31, 2019.

Capital assets of the City, as well as the capital assets of the discretely-presented component units, are depreciated using the straight-line method over the following estimated useful lives:

	<u>Governmental Activities</u>	<u>Business- Type Activities</u>	<u>Pueblo Urban Renewal Authority Component Unit</u>	<u>Pueblo Municipal Rail Corporation Component Unit</u>
Land improvements	25-100	20-100	-	-
Infrastructure –				
Roads	100	-	-	-
Bridges	100	-	-	-
Signal lights	40	-	-	-
Sewer system	-	100	-	-
Storm water system	-	100	-	-
Airport and other rail spurs	-	100	-	100
Buildings	10-50	20-100	7-50	-
Machinery equipment	3-15	3-10	5-20	-
Other improvements	-	10-50	5-40	-

**J. COMPENSATED ABSENCES**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Employees are allowed to accumulate vacation benefits up to predetermined maximums and are compensated for these accumulated vacation benefits either through paid time off or at termination or retirement. Employees are also allowed to accumulate sick pay benefits up to predetermined maximums; however, payment of these benefits is limited to lesser maximums depending on whether the employee resigns or retires.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**J. COMPENSATED ABSENCES, Continued**

Accumulated vacation and sick leave are accrued when earned in the government-wide and the proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured; for example, as a result of employee resignations and retirements.

**K. LONG-TERM LIABILITIES**

In the government-wide financial statements and the fund financial statements for the proprietary funds, long-term debt and other similar long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts, as well as bond insurance costs, if any, are deferred and amortized over the life of the obligation using the interest method.

In the governmental fund financial statements, bond premium and discounts, as well as bond issue costs, are recognized during the current period. The face amount of the debt issue, along with the related discount or premium, if any, is reported as other financing sources while debt issue costs are reported as debt service expenditures.

**L. PENSION PLANS**

The City follows the provisions of GASB Statement 68, *Accounting and Financial Reporting for Pensions* and GASB Statement 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date* for all the plans in which the City participates. The Primary Government (the City and its blended component unit - Pueblo Transit Authority) and the Discretely Presented Component Unit (Pueblo Urban Renewal Authority) participate in the Local Government Division Trust Fund (LGDTF) which is a cost-sharing, multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association Plan (PERA). The City also participates in the New Hire Fire and Police Plan, the Statewide Defined Benefit Plan (SWDB), which is a statewide, cost sharing, multiple-employer defined benefit pension plan administered by the Colorado Fire and Police Pension Association (FPPA). In addition, the City also participates in the Old Hire Fire Plan and the Old Hire Police Plan that are agent, multiple-employer defined benefit pension plans administered by FPPA.

Public Employee Retirement Association

The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the LGDTF have been determined using the economic resources measurement focus and the accrual basis of accounting, the same basis as they are reported by PERA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**L. PENSION PLANS, Continued**

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: *Concerning Modifications to the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years*. The bill was signed into law by Governor Hickenlooper on June 4, 2018. A brief description of some of the major changes to plan provisions required by SB 18-200 for the LGDTF that were in effect on the LGDTF's December 31, 2018 measurement date are listed below. A full copy of the bill can be found online at [www.leg.colorado.gov](http://www.leg.colorado.gov).

- Increases employee contribution rates for the LGDTF by a total of 2 percent (to be phased in over a period of 3 years starting on July 1, 2019).
- Modifies the retirement benefits, including temporarily suspending and reducing the annual increase for all current and future retirees, increases the highest average salary for employees with less than five years of service credit on December 31, 2019 and raises the retirement age for new employees.
- Member contributions, employer contributions, the direct distribution from the State, and the annual increases will be adjusted based on certain statutory parameters beginning July 1, 2020, and then each year thereafter, to help keep PERA on path to full funding in 30 years.
- Expands eligibility to participate in the PERA DC Plan to members of the Local Government Division hired on or after January 1, 2019. Beginning January 1, 2021, and every year thereafter, employer contribution rates for the LGDTF will be adjusted to include a defined contribution supplement based on the employer contribution amount paid to defined contribution plan participant accounts that would have otherwise gone to the defined benefit trusts to pay down the unfunded liability plus any defined benefit investment earnings thereon.

New Hire Fire and Police Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SWDB have been determined on the same basis as they are reported by FPPA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Old Hire Police Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the Plan have been determined on the same basis as they are reported by FPPA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**L. PENSION PLANS, Continued**

Old Hire Fire Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the Plan have been determined on the same basis as they are reported by FPPA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**M. OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

The City follows the provisions of Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pension*, for all the plans in which the City participates. The Primary Government (the City and its blended component unit - Pueblo Transit Authority) and its Discretely Presented Component Unit (Pueblo Urban Renewal Authority) participate in the Health Care Trust Fund (HCTF), a cost-sharing, multiple-employer defined benefit OPEB fund administered by Public Employees' Retirement Association Plan (PERA). The City also participates in the Police and Unit OPEB plans, which are a single employer, defined benefit plan, provided by the City of Pueblo.

Public Employee Retirement Association

The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

Fire Unit and Police Unit

The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense have been determined using the economic resources measurement focus and the accrual basis of accounting. Benefit payments are funded on a pay-as-you go basis.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**N. FUND EQUITY**

Governmental funds report fund balances in classifications based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balances for the City's governmental funds consist of the following:

- Nonspendable – includes amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash such as inventories, prepaid items, long-term notes receivable and fund advances.
- Restricted – includes amounts that are restricted for specific purposes stipulated by external resource providers constitutionally or through enabling legislation.
- Committed – includes amounts that can only be used for the specific purposes determined by the passage of an ordinance of City Council. Commitments may be modified or changed only by City Council approving a new ordinance.
- Assigned – includes amounts intended to be used by the City for specific purposes that are neither restricted nor committed. Intent is expressed by the Mayor and Director of Finance as outlined by City Council's passage of an ordinance to which the assigned amounts are to be used for specific purposes.
- Unassigned – includes amounts that do not meet any of the above criteria. The City may report positive unassigned fund balance only in the general fund and negative unassigned fund balances may be reported in all funds.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**N. FUND EQUITY, Continued**

In circumstances where an expenditure is incurred for a purpose for which amounts are available in multiple fund balance classifications, fund balance is reduced in the order of restricted, committed, assigned and unassigned.

In the government-wide financial statements and proprietary fund financial statements, equity is classified as net position and displayed in the following categories:

- Net investment in capital assets – consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction or improvement of those assets.
- Restricted net position – consists of net position with constraints placed on the use either by (a) external groups, such as creditors, grantors, contributors, or laws or regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- Unrestricted net position – all other net position that does not meet the definition of “restricted” or “net investment in capital assets”.

When both restricted and unrestricted resources are available for net position use, it is the City’s policy to use restricted resources first and then use unrestricted resources as they are needed. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the City has provided otherwise in its commitment or assignment actions.

**O. INTERFUND TRANSACTIONS**

Interfund transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as a reduction of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

**P. ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued**

**Q. NEW ACCOUNTING PRONOUNCEMENTS**

The GASB issued Statement No. 84 Fiduciary Activities to establish criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. The City has adopted this statement effective for the period ending December 31, 2019. The adoption of this statement (a) changed the reporting of accounts payable at December 31, 2019, (b) reclassified the previously reported Deposits to Restricted Net Position in the Statement of Fiduciary Net Position – Custodial Funds, and (c) added the Statement of Changes in Fiduciary Net Position – Custodial Funds to the basic financial statements.

The GASB issued Statement No. 89 Accounting for Interest Cost Incurred Before the End of a Construction Period (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The City has adopted this statement effective for the period ending December 31, 2019. The City had no construction-period interest during the year ended December 31, 2019.

**II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**A. BUDGETARY PRINCIPLES**

The City adheres to the following procedures in establishing its budgets.

On or before the first City Council meeting in October, the Mayor submits to City Council a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by City Council to obtain taxpayer comments. The City generally adopts budgets for all funds except the custodial fund. All funds, including proprietary funds, use the current financial resources measurement focus and the modified accrual basis of accounting in preparing the budgets. In addition, appropriations lapse at the end of the year and expenditures for on-going projects are appropriated in the following year.

Expenditure estimates in the annual budgets are enacted into law through the passage of an appropriation ordinance. The Mayor may at any time transfer any unencumbered appropriation balance or portion thereof from one classification of expenditures to another within the same department, office or agency. The Council may, by resolution, transfer any unencumbered appropriation balance or portion thereof from one department, office or agency to another. City Council may amend the original adopted budget during the year by passing a new ordinance to reflect current needs. During 2019, the expenditure estimates were amended. These amendments were made in accordance with the City Charter.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS**

**A. CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash, cash equivalents and investments are summarized as follows:

Cash on hand	\$ 31,865
Demand deposits	11,302,047
Restricted deposits (held by lender)	<u>520,483</u>
	<u>\$ 11,854,395</u>
Investments –	
U.S. agency securities	\$ 59,752,465
U.S. treasury securities	13,905,134
Money market funds	41,010,658
Local government investments pools (ColoTrust and CSAFE)	<u>35,605,557</u>
	<u>\$ 150,273,814</u>

	Cash and Cash Equivalents	Investments
Reported in the financial statements as follows:		
Government-wide statement of net position	\$ 9,374,086	\$ 150,273,814
Statement of fiduciary net position	<u>2,480,309</u>	<u>-</u>
	<u>\$ 11,854,395</u>	<u>\$ 150,273,814</u>

**DEPOSITS**

At December 31, 2019, the carrying amount of the City’s deposits was \$11,302,047 and the bank balance was \$12,609,060. Of the bank balance, \$899,804 was covered by federal depository insurance and \$11,709,256 was collateralized in single financial institution collateral pools maintained by the individual financial institutions that hold these deposits. Colorado law requires that depository institutions must apply for and be designated as an eligible public depository before the institution can accept public fund monies. The depository institution must pledge eligible collateral as security for all public deposits held by that institution that are not insured by depository insurance. The fair value of the collateral that each institution pledges as security must equal at least 102% of the total uninsured deposits held by that institution. Generally, the eligible collateral in the collateral pools is held by the depository institution or its agent in the name of the depository institution.

Custodial credit risk is the risk that, in the event of a bank failure, the City’s deposits may not be returned to it. The City’s policy for custodial credit risk parallels Colorado statutes as described above. As of December 31, 2019, deposits with a bank balance of \$11,709,256 are uninsured but are not exposed to custodial credit risk because they are collateralized with securities held by the pledging financial institution’s agent in the City’s name.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**A. CASH, CASH EQUIVALENTS AND INVESTMENTS, Continued**

INVESTMENTS

The City has adopted, by resolution, the provisions of Colorado Revised Statutes 24-75-601 which are entitled “Concerning Investment in Securities by Public Entities”. This law, among other things, outlines the types of securities that public entities in Colorado may acquire and hold as investments. These include U.S. government and agency securities, certain bonds of political subdivisions, bankers acceptances, commercial paper, local government investment pools, repurchase agreements, money market funds, guaranteed insurance contracts and U.S. dollar-denominated corporate or bank debt. The statute also includes a provision limiting any investment to a five-year maturity unless the governing body authorizes a longer period.

The City categorizes its fair value measurement within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in the active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

At December 31, 2019, the City had the following investments and maturities:

Investment Type	Level 1	Level 2	Level 3	Total	Concentration	Investment Maturities (in years)	
						Less Than One Year	1 - 5 Years
U.S. agencies	\$ -	\$ 59,752,465	\$ -	\$ 59,752,465	39.8%	\$ 25,772,112	\$ 33,980,354
U.S. treasuries	-	13,905,134	-	13,905,134	9.3%	4,001,039	9,904,095
Money market funds	<u>41,010,658</u>	-	-	<u>41,010,658</u>	27.3%	<u>41,010,658</u>	-
	<u>\$ 41,010,658</u>	<u>\$ 73,657,599</u>	<u>\$ -</u>	<u>\$ 114,668,257</u>		<u>\$ 70,783,809</u>	<u>\$ 43,884,449</u>
<u>Investments measured at net asset value (NAV):</u>							
ColoTrust				11,499,081	7.7%		
<u>Investments measured at amortized cost:</u>							
CSAFE				<u>24,106,476</u>	16.0%		
				<u>\$ 150,273,814</u>			

Custodial credit risk – Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City’s investment policy does not limit the holding of securities by counterparties.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**A. CASH, CASH EQUIVALENTS AND INVESTMENTS, Continued**

Interest rate risk – The City’s policy of limiting investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates parallels Colorado statutes. Specifically, all securities are limited to a maximum maturity of five years from the date of purchase unless City Council authorizes a longer period.

Credit risk – The City’s investment policy relative to investment choices provides that the City may invest in U.S. treasury and agency securities, commercial paper, bankers’ acceptances, local government investment pools, money market funds, repurchase agreements and corporate notes and bonds. As of December 31, 2019, the City’s investment in money market funds generally were rated AAAM by Standard and Poor’s. The City’s investment in U.S. agency securities includes bonds issued by Federal Farm Credit Banks, Federal Home Loan Bank, Federal Home Loan Mortgage Corporation, Federal National Mortgage Association, and Federal Agriculture Mortgage Corporations. At December 31, 2019, the City’s investment in these U.S. agency securities were generally rated AAA by Moody’s and AA+ by Standard and Poor’s.

Investments noted above include \$35,605,557 of funds held in the ColoTrust investment pool and the C-Safe investment pool. ColoTrust is an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commission administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1. The Trust offers shares in two portfolios, ColoTrust Prime and ColoTrust Plus+. ColoTrust Prime invests only in U.S. Treasury and government agencies. ColoTrust Plus+ can invest in U.S. Treasury, government agencies, and in the highest-rate commercial paper. A designated custodial bank serves as custodian for the Trust’s portfolios pursuant to a custodian agreement. The custodian acts as a safekeeping agent for the Trust’s investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian’s internal records segregate investments owned by the Trust. The Trust is rated AAAM by Standard and Poor’s and is measured at net asset value. There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period. C-Safe, an investment vehicle established for local government entities in Colorado to pool surplus funds for investment purposes. C-Safe is a highly liquid fund operating similarly to a money market fund and each share is equal in value to \$1. C-Safe measures all of its investments at amortized cost in accordance with GASB Statement No. 79, Certain External Investment Pools and Pool Participants. C-Safe invests primarily in U.S. Treasury, government agencies, primary dealer repurchase agreements, highly rated commercial paper, AAAM rated money market funds, highly rated corporate bonds, and Colorado depositories. The weighted average maturity of the portfolio shall not exceed 60 days and the weighted average life of the portfolio shall not exceed 120 days. C-Safe is rated AAAM by Standard and Poor’s and is measured at amortized cost.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**A. CASH, CASH EQUIVALENTS AND INVESTMENTS, Continued**

DISCRETELY PRESENTED COMPONENT UNITS

Cash and cash equivalents and investments for the discretely presented component units are summarized as follows:

	<u>Pueblo Urban Renewal Authority</u>
Cash on hand	\$ 6,005
Demand deposits	<u>3,302,091</u>
Total cash and cash equivalents	<u>\$ 3,308,096</u>
Money market funds held at bank trust departments	<u>\$ 4,845,789</u>
Reported in the financial statements as follows:	
Cash and cash equivalents	\$ 2,245,223
Restricted cash and cash equivalents	<u>1,062,873</u>
	<u>\$ 3,308,096</u>
Restricted investments	<u>\$ 4,845,789</u>

DEPOSITS

At December 31, 2019, the carrying amount of the Pueblo Urban Renewal Authority's (the Authority) deposits was \$3,302,091 and the bank balance was \$3,290,688. Of the bank balance, \$500,000 was covered by federal depository insurance and \$2,597,190 was collateralized in single financial institution collateral pools maintained by the individual financial institutions that hold the deposits. Colorado law requires that depository institutions must apply for and be designated as an eligible public depository before the institution can accept public monies. The depository institution must pledge eligible collateral as security for all public deposits held by that institution that are not insured by depository insurance. The fair value of the collateral that each institution pledges as security must equal at least 102% of the total uninsured deposits held by that institution. Generally, the eligible collateral in the collateral pools is held by the depository institution or its agent in the name of the depository institution.

Custodial credit risk is the risk that, in the event of a bank failure, the Authority's deposits may not be returned to it. The Authority does not have a policy for custodial credit risk. As of December 31, 2019, deposits with a bank balance of \$2,597,190 are uninsured but are not exposed to custodial credit risk because they are collateralized with securities held by the pledging financial institution's agent in the name of the Authority. An additional \$193,498 was held in other custodial funds that are restricted for debt or capital purposes and not held by the Authority.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**A. CASH, CASH EQUIVALENTS AND INVESTMENTS, Continued**

INVESTMENTS

The Authority is subject to the provisions of Colorado Revised Statutes 24-75-601 which is entitled “Concerning Investment in Securities by Public Entities”. This law, among other things, outlines the types of securities that public entities in Colorado may acquire and hold as investments. These include U.S. government and agency securities, certain bonds of political subdivisions, bankers acceptances, commercial paper, local government investment pools, repurchase agreements, money market funds, guaranteed investment contracts and U.S. dollar-denominated corporate or bank debt. The statute also includes a provision limiting any investment to a five-year maturity unless the governing body authorizes a longer period.

As of December 31, 2019, the Authority had the following investments and maturities:

	Fair value	Investment Maturity (in years) less than 1
Money market funds held at bank trust departments	\$ 4,845,789	\$ 4,845,789

Interest rate risk – The Authority does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk – State law limits investments in money market funds to funds that are registered as an investment company; the fund investment policies must seek to maintain a constant price and no sales or bond fee can be added to the purchase or redemption price. The Authority has no investment policy that would further limit its investment choices. As of December 31, 2019, the Authority’s investment in money market funds is rated AAAM by Standard and Poor’s.

Fair Value Measurement and Application – The Authority categorized its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. All of the Authority’s investments are measured at fair value using Level 1 inputs.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**B. RECEIVABLES**

Receivables at December 31, 2019, consist of the following:

	Governmental Activities			
	General Fund	Economic Development 1/2 Cent Tax Fund	HUD Grants Fund	Public Improvements Fund
Taxes –				
Property	\$ 15,011,944	\$ -	\$ -	\$ -
Sales and use	5,260,663	1,111,610	-	-
Franchise	696,880	-	-	-
Notes and loans	650,000	54,202,749	4,561,792	-
Accounts	3,140,872	2,138	-	-
Interest	67,249	119	-	-
Other	485,856	138,685	299,848	-
	<u>25,313,464</u>	<u>55,455,301</u>	<u>4,861,640</u>	<u>-</u>
Less: allowance for uncollectible accounts	<u>(660,626)</u>	<u>(9,492,336)</u>	<u>-</u>	<u>-</u>
	<u>\$ 24,652,838</u>	<u>\$ 45,962,965</u>	<u>\$ 4,861,640</u>	<u>\$ -</u>
Amounts not scheduled for collection during the subsequent year	<u>\$ 650,000</u>	<u>\$ 41,518,888</u>	<u>\$ 2,117,035</u>	<u>\$ -</u>

	Governmental Activities		
	Total Nonmajor Funds	Internal Service Fund	Total
Taxes –			
Property	\$ 45,382	\$ -	\$ 15,057,326
Sales and use	-	-	6,372,273
Franchise	-	-	696,880
Notes and loans	-	-	59,414,541
Accounts	-	106,755	3,249,765
Interest	-	-	67,368
Other	995,988	-	1,920,377
	<u>1,041,370</u>	<u>106,755</u>	<u>86,778,530</u>
Less: allowance for uncollectible accounts	<u>-</u>	<u>-</u>	<u>(10,152,962)</u>
	<u>\$ 1,041,370</u>	<u>\$ 106,755</u>	<u>\$ 76,625,568</u>
Amounts not scheduled for collection during the subsequent year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 44,285,923</u>

Included in accounts receivable is \$15,525,566 of receivables that are due from the Authority under agreements between the City and the Authority.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**B. RECEIVABLES, Continued**

	Business-Type Activities					Total
	Golf	Sewer User	Stormwater	Memorial	Other	
	Enterprise		Utility	Airport	Enterprise Funds	
Accounts	\$ 55,328	\$ 4,414,554	\$ 875,542	\$ 568,193	\$ 1,302,550	\$ 7,216,167
Interest	-	98,110	36,458	586	-	135,154
	55,328	4,512,664	912,000	568,779	1,302,550	7,351,321
Less: allowance for uncollectible accounts	-	-	-	(234,689)	-	(234,689)
	<u>\$ 55,328</u>	<u>\$ 4,512,664</u>	<u>\$ 912,000</u>	<u>\$ 334,090</u>	<u>\$ 1,302,550</u>	<u>\$ 7,116,632</u>

**DISCRETELY PRESENTED COMPONENT UNITS**

Receivables at December 31, 2019, are summarized as follows:

	Governmental Activities	Business-type Activities	Total Pueblo Urban Renewal Authority
	Accounts	\$ 268,031	\$ -
Notes	22,357	166,253	188,610
Vendors fee	401,608	-	401,608
Property taxes	5,608,065	-	5,608,065
Interest	2,576	-	2,576
	<u>\$ 6,302,637</u>	<u>\$ 166,253</u>	<u>\$ 6,468,890</u>

	Governmental Activities				
	General Fund	Regional Tourism	Expanded Downtown District	St. Charles District	Lake Minnequa District
Accounts	\$ 20,590	\$ 168,757	\$ 78,684	\$ -	\$ -
Notes	22,357	-	-	-	-
Vendors Fee	-	-	-	-	-
Property taxes	6,804	-	726,703	3,359,205	797,280
Interest	-	-	2,576	-	-
	<u>\$ 49,751</u>	<u>\$ 168,757</u>	<u>\$ 807,963</u>	<u>\$ 3,359,205</u>	<u>\$ 797,280</u>

	Governmental Activities			
	North Pueblo	Memorial Hall	Other Governmental	Total
Accounts	\$ -	\$ -	\$ -	\$ 268,031
Notes	-	-	-	22,357
Vendors Fee	-	401,608	-	401,608
Property taxes	662,323	-	55,750	5,608,065
Interest	-	-	-	2,576
	<u>\$ 662,323</u>	<u>\$ 401,608</u>	<u>\$ 55,750</u>	<u>\$ 6,302,637</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**C. INTERFUND RECEIVABLES/PAYABLES/TRANSFERS**

The following interfund receivables and payables are included in the fund financial statements at December 31, 2019:

	Interfund Receivable	Interfund Payable
Governmental Funds -		
General fund	\$ 15,213,433	\$ 21,033,695
Economic development 1/2 cent tax	-	35,954
HUD grants	1,153,781	1,058,076
Public improvements funds	6,130,722	-
Nonmajor governmental	4,697,560	721,240
Total governmental funds	27,195,496	22,848,965
Enterprise Funds -		
Golf enterprise	116,697	1,160,820
Sewer user	-	60,094
Storm water utility	-	7,036,431
Memorial airport	1,346,465	-
Nonmajor enterprise funds	2,303,281	5,127,643
Total enterprise funds	3,766,443	13,384,988
Internal service fund	5,272,014	-
	\$ 36,233,953	\$ 36,233,953

The amounts reported as due from other funds and due to other funds are reflective of the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All amounts reflected as due from other funds are expected to be collected in the subsequent year.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**C. INTERFUND RECEIVABLES/PAYABLES/TRANSFERS, Continued**

The following table summarizes advances to/from other funds at December 31, 2019:

	Advances to Other Funds	Advances from Other Funds
Major governmental funds -		
Advance due general fund from Walking Stick golf course major enterprise fund	\$ 1,546,248	\$ -
Advance due public improvement fund from honor farm nonmajor enterprise fund	747,000	-
Major enterprise funds -		
Advance due to general fund from Walking Stick golf course	-	1,546,248
Nonmajor enterprise fund -		
Advance due to public improvement fund from honor farm fund	-	747,000
	\$ 2,293,248	\$ 2,293,248

The advance from the capital improvement fund to the honor farm fund was provided for capital improvements. It is expected that these advances will be paid in more than one year.

The advance from the general fund to Walking Stick golf course reflects an advance for debt service and capital improvements. It is presently anticipated that the repayment of this advance will begin in the near future.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**C. INTERFUND RECEIVABLES/PAYABLES/TRANSFERS, Continued**

Transfers for the year ended December 31, 2019, are as follows:

	Transfers in	Transfers out
Governmental Funds -		
General fund	\$ 3,780,339	\$ 12,675,680
Economic development 1/2 cent tax	-	200,000
HUD grants	120,000	361,613
Public improvements funds	4,178,245	854,576
Nonmajor governmental	4,266,337	3,877,242
Total governmental funds	12,344,921	17,969,111
Enterprise Funds -		
Stormwater utility	-	62,000
Memorial airport	1,457,662	-
Other enterprise funds	3,450,801	-
Total enterprise funds	4,908,463	62,000
Internal service fund	857,465	79,738
	\$ 18,110,849	\$ 18,110,849

The transfers to the enterprise funds represent, for the most part, operating subsidies. Other transfers reflect the allocation of general fund revenues to the fund legally required to spend the identified monies, along with grant-matching amounts.

**D. DUE FROM OTHER GOVERNMENTAL AGENCIES**

The amounts reflected as due from other governmental agencies on the government-wide statement of net position consist of state and federal grants receivable for both the governmental activities and the business-type activities.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**E. CAPITAL ASSETS**

Capital assets activity for the year ended December 31, 2019, was as follows:

	Balance January 1, 2019	Additions	Deletions/ Inventory Adjustments/ Transfers	Balance December 31, 2019
Governmental activities -				
Nondepreciable assets -				
Land	\$ 17,594,710	\$ 110,911	\$ (51,489)	\$ 17,654,132
Land - infrastructure	76,755,638	1,509,019	(148,723)	78,115,934
Art works	1,068,237	103,920	-	1,172,157
Intangibles	1,200,319	29,315	-	1,229,634
Construction in progress	7,618,818	3,930,487	(7,399,211)	4,150,094
Total capital assets not being depreciated	<u>104,237,722</u>	<u>5,683,652</u>	<u>(7,599,423)</u>	<u>102,321,951</u>
Depreciable assets -				
Land improvements	51,983,667	-	-	51,983,667
Infrastructure	186,364,941	7,696,431	(137,081)	193,924,291
Buildings	74,056,031	1,478,859	(2,944,422)	72,590,468
Machinery and equipment	45,496,090	2,314,540	(658,112)	47,152,518
Total capital assets being depreciated	<u>357,900,729</u>	<u>11,489,830</u>	<u>(3,739,615)</u>	<u>365,650,944</u>
Less: accumulated depreciation for -				
Land improvements	(12,366,965)	(613,181)	-	(12,980,146)
Infrastructure	(57,059,391)	(2,064,254)	74,794	(59,048,851)
Buildings	(18,376,846)	(1,624,480)	93,238	(19,908,088)
Machinery and equipment	(33,581,441)	(2,959,314)	658,113	(35,882,642)
Total accumulated depreciation	<u>(121,384,643)</u>	<u>(7,261,229)</u>	<u>826,145</u>	<u>(127,819,727)</u>
Capital assets being depreciated, net	<u>236,516,086</u>	<u>4,228,601</u>	<u>(2,913,470)</u>	<u>237,831,217</u>
Total governmental activities capital assets, net	<u>\$ 340,753,808</u>	<u>\$ 9,912,253</u>	<u>\$ (10,512,893)</u>	<u>\$ 340,153,168</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**E. CAPITAL ASSETS, Continued**

	Balance January 1, 2019	Additions	Deletions/ Inventory Adjustments/ Transfers	Balance December 31, 2019
Business-type activities -				
Nondepreciable assets -				
Land	\$ 4,400,281	\$ -	\$ -	\$ 4,400,281
Art works	57,105	-	-	57,105
Intangibles	57,388	-	-	57,388
Construction in progress	<u>11,582,979</u>	<u>4,317,572</u>	<u>(7,421,308)</u>	<u>8,479,243</u>
Total capital assets not being depreciated	<u>16,097,753</u>	<u>4,317,572</u>	<u>(7,421,308)</u>	<u>12,994,017</u>
Depreciable assets -				
Land improvements	51,121,603	7,715,656	-	58,837,259
Infrastructure	104,731,091	360,566	-	105,091,657
Buildings	82,172,592	1,267,405	-	83,439,997
Machinery and equipment	21,129,417	1,636,666	(54,346)	22,711,737
Other improvements	<u>26,398,937</u>	<u>-</u>	<u>-</u>	<u>26,398,937</u>
Total capital assets being depreciated	<u>285,553,640</u>	<u>10,980,293</u>	<u>(54,346)</u>	<u>296,479,587</u>
Less: accumulated depreciation for -				
Land improvements	(13,221,597)	(1,452,834)	-	(14,674,431)
Infrastructure	(25,247,561)	(1,043,732)	-	(26,291,293)
Buildings	(17,664,600)	(1,773,905)	-	(19,438,505)
Machinery and equipment	(16,291,636)	(1,217,302)	54,346	(17,454,592)
Other improvements	<u>(24,538,893)</u>	<u>(108,898)</u>	<u>-</u>	<u>(24,647,791)</u>
Total accumulated depreciation	<u>(96,964,287)</u>	<u>(5,596,671)</u>	<u>54,346</u>	<u>(102,506,612)</u>
Capital assets being depreciated, net	<u>188,589,353</u>	<u>5,383,622</u>	<u>-</u>	<u>193,972,975</u>
Total business-type activities capital assets, net	<u>\$ 204,687,106</u>	<u>\$ 9,701,194</u>	<u>\$ (7,421,308)</u>	<u>\$ 206,966,992</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**E. CAPITAL ASSETS, Continued**

	Balance January 1, 2019	Additions	Deletions/ Inventory Adjustments/ Transfers	Balance December 31, 2019
Pueblo Urban Renewal Authority discretely-presented component unit				
Nondepreciable assets -				
Land	\$ 1,244,529	\$ -	\$ -	\$ 1,244,529
Construction in progress	25,864,861	-	(25,864,861)	-
Memorial	<u>295,097</u>	<u>-</u>	<u>-</u>	<u>295,097</u>
Total capital assets not being depreciated	<u>27,404,487</u>	<u>-</u>	<u>(25,864,861)</u>	<u>1,539,626</u>
Depreciable assets -				
Buildings	21,334,859	29,967,419	(16,812)	51,285,466
Machinery and equipment	1,572,056	766,122	(289,983)	2,048,195
Other improvements	<u>1,610,094</u>	<u>661,700</u>	<u>-</u>	<u>2,271,794</u>
Total capital assets being depreciated	<u>24,517,009</u>	<u>31,395,241</u>	<u>(306,795)</u>	<u>55,605,455</u>
Less: accumulated depreciation for -				
Buildings	(4,424,029)	(1,192,875)	16,812	(5,600,092)
Machinery and equipment	(1,242,963)	(126,741)	289,983	(1,079,721)
Other improvements	<u>(1,019,959)</u>	<u>(115,008)</u>	<u>-</u>	<u>(1,134,967)</u>
Total accumulated depreciation	<u>(6,686,951)</u>	<u>(1,434,624)</u>	<u>306,795</u>	<u>(7,814,780)</u>
Capital assets being depreciated, net	<u>17,830,058</u>	<u>29,960,617</u>	<u>-</u>	<u>47,790,675</u>
Total Pueblo Urban Renewal Authority capital assets, net	<u>\$ 45,234,545</u>	<u>\$ 29,960,617</u>	<u>\$ (25,864,861)</u>	<u>\$ 49,330,301</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**E. CAPITAL ASSETS, Continued**

	Balance January 1, 2019	Additions	Deletions/ Inventory Adjustments/ Transfers	Balance December 31, 2019
Pueblo Municipal Rail Corporation discretely-presented component unit				
Nondepreciable assets -				
Land	\$ 529,620	\$ -	\$ -	\$ 529,620
Total capital assets not being depreciated	<u>529,620</u>	<u>-</u>	<u>-</u>	<u>529,620</u>
Depreciable assets -				
Infrastructure	3,071,960	-	-	3,071,960
Total capital assets being depreciated	<u>3,071,960</u>	<u>-</u>	<u>-</u>	<u>3,071,960</u>
Less: accumulated depreciation for -				
Infrastructure	(172,320)	(30,720)	-	(203,040)
Total accumulated depreciation	<u>(172,320)</u>	<u>(30,720)</u>	<u>-</u>	<u>(203,040)</u>
Capital assets being depreciated, net	<u>2,899,640</u>	<u>(30,720)</u>	<u>-</u>	<u>2,868,920</u>
Total Pueblo Municipal Rail Corporations capital assets, net	<u>\$ 3,429,260</u>	<u>\$ (30,720)</u>	<u>\$ -</u>	<u>\$ 3,398,540</u>

Depreciation expense was charged to functions/programs as follows:

Governmental activities -	
General government	\$ 670,844
Public safety	2,801,190
Public works	2,347,950
Culture and community welfare	507,619
Parks and recreation	837,432
Economic development	96,195
Total depreciation expenses - governmental activities	<u>\$ 7,261,230</u>
Business-type activities -	
Golf course enterprise fund	\$ 510,923
Sewer user	1,891,100
Stormwater utility	838,811
Memorial airport	1,696,592
Other enterprise funds	659,247
Total depreciation expense - business-type activities	<u>\$ 5,596,673</u>
Discretely-presented component units -	
Pueblo Urban Renewal Authority	\$ 1,434,623
Pueblo Municipal Rail Corporation	30,720
Total depreciation expense - discretely-presented component units	<u>\$ 1,465,343</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**E. CAPITAL ASSETS, Continued**

At December 31, 2019, the City had in progress various construction projects for both governmental activities and business-type activities. Costs to date and total estimated costs are summarized below:

	Costs to December 31, 2019	Total Estimated Costs
Governmental activities -		
Parks and recreation projects	\$ 43,013	\$ 1,500,000
Public works projects	937,863	2,480,129
Culture projects	3,037,625	4,557,841
Other projects	131,593	1,286,600
	\$ 4,150,094	\$ 9,824,570
Business-type activities -		
Sewer User	\$ 8,096,367	\$ 8,770,026
Stormwater Utility	83,477	475,923
Memorial Airport	299,399	5,556,845
	\$ 8,479,243	\$ 14,802,794

**F. DEFERRED INFLOWS OF RESOURCES (NON-PENSION RELATED)**

Deferred inflows of resources (non-pension related) at December 31, 2019, are summarized as follows:

	Governmental Activities					Total
	General Fund	Economic Development 1/2 Cent Tax	HUD Grants	Public Improvements Fund	Other Governmental Funds	
Property taxes	\$ 14,995,079	\$ -	\$ -	\$ -	\$ 45,382	\$ 15,040,461
Notes and loans	-	-	161,444	-	-	161,444
Other receivables	3,260,877	140,828	299,149	-	-	3,700,854
Other unavailable revenue	512,398	-	655,703	1,201,605	997,346	3,367,052
	18,768,354	140,828	1,116,296	1,201,605	1,042,728	22,269,811
Less: amounts recognized as revenue in government-wide statements	(3,026,974)	(140,828)	(954,852)	(610,013)	(997,346)	(5,730,013)
	\$ 15,741,380	\$ -	\$ 161,444	\$ 591,592	\$ 45,382	\$ 16,539,798

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**F. DEFERRED INFLOWS OF RESOURCES (NON-PENSION RELATED), Continued**

	Pueblo Urban Renewal Authority <u>\$ 5,608,065</u>
Property taxes	

The notes and loans reported above have been included in deferred inflows of resources since the issuance of the notes did not require the disbursement of cash.

**G. PENSIONS**

**Public Employees Retirement Association (PERA)**

**General Information about the Pension Plan**

*Plan description.* Eligible employees of the City of Pueblo and its Discretely Presented Component Unit – Pueblo Urban Renewal Authority (PURA) are provided with pensions through the Local Government Division Trust Fund (LGDTF) – a cost-sharing multiple-employer defined benefit pension plan as defined in Governmental Accounting Standards Board (GASB) Statement No. 67 and administered by Colorado Public Employees’ Retirement Association (“PERA”). Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided as of December 31, 2018.* PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA Benefit Structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- The value of the retiring employee’s member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annualized into a monthly benefit based on life expectancy and other actuarial factors.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2018, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments (COLAs), referred to as annual increases in the C.R.S. Pursuant to SB 18-200, there are no annual increases (AI) for 2018 and 2019. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007, and all benefit recipients of the DPS benefit structure receive an annual increase, unless PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 1.5 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007, will receive the lesser of an annual increase of 1.5 percent or the average CPI-W for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the LGDTF. The automatic adjustment provision may raise or lower the aforementioned AI for a given year by up to one-quarter of 1 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the retirement benefit formula shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

*Contributions provisions as of December 31, 2019.* Eligible employees, the City of Pueblo, and PURA are required to contribute to the LGDTF at a rate set by Colorado statute. The contribution requirements are established under C.R. S. § 24-51-401, *et seq* and § 24-51-513. Eligible employees are required to contribute 8 percent of their PERA-includable salary. The employer contribution requirements are summarized in the table below (Rates are expressed as a percentage of salary as defined in C.R.S § 24-51-101(42)):

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

	<u>Rate</u>
Employer Contribution Rate	10.00%
Amount of Employer Contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	<u>(1.02)%</u>
Amount Apportioned to the LGDTF	8.98%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	2.20%
Supplemental Amortization Equalization Disbursement (SAED) As specified in C.R.S. § 24-51-411	<u>1.50%</u>
Total Employer Contribution Rate to the LGDTF	<u>12.68%</u>

Employer contributions are recognized by the LGDTF in the period in which the compensation becomes payable to the member and The City of Pueblo and PURA are statutorily committed to pay the contributions to the LGDTF. Employer contributions recognized by the LGDTF from the City of Pueblo and PURA were \$2,825,991 and \$51,374, respectively, for the year ended December 31, 2019.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2019, the City of Pueblo and PURA reported a liability of \$41,156,881 and \$645,451 respectively, for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll forward the total pension liability to December 31, 2018. The City of Pueblo's and PURA's proportion of the net pension liability was based on the City of Pueblo's and PURA's contributions to the LGDTF for the calendar year 2018 relative to the total contributions of participating employers to the LGDTF.

At December 31, 2018, the City of Pueblo's and PURA's proportion was 3.325 percent, which was an increase of 0.052 percent from its proportion measured as of December 31, 2017.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

For the year ended December 31, 2019, the City of Pueblo and PURA recognized a reduction in pension expense of \$3,566,750 and \$55,936, respectively. At December 31, 2019, the City of Pueblo and PURA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<u>Primary Government-City of Pueblo</u>		
Difference between expected and actual experience	\$ 1,720,898	\$ -
Net difference between projected and actual earnings on pension plans investments	5,366,747	
Changes in proportionate share	415,524	
Differences between contributions recognized and proportionate share of contributions	35,371	-
Contributions subsequent to the measurement date	2,825,991	-
City of Pueblo Total	<u>10,364,531</u>	<u>-</u>
<u>Discretely Presented Component Unit-PURA</u>		
Difference between expected and actual experience	26,988	-
Net difference between projected and actual earnings on pension plans investments	77,111	
Changes in proportionate share	6,516	
Differences between contributions recognized and proportionate share of contributions	555	-
Contributions subsequent to the measurement date	51,374	-
PURA Total	<u>162,544</u>	<u>-</u>
Total	<u>\$ 10,527,075</u>	<u>\$ -</u>

\$2,877,365 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	
2020	\$ 3,532,121
2021	842,597
2022	303,340
2023	2,971,652
	<u>\$ 7,649,710</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

*Actuarial assumptions.* The December 31, 2017, actuarial valuation used the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40 percent
Real wage growth	1.10 percent
Wage inflation	3.50 percent
Salary increases, including wage inflation	3.50 – 10.45 percent
Long-term investment Rate of Return, net of pension plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Post-retirement benefit increases:	
PERA Benefit Structure hired prior to 1/1/07; and DPS Benefit Structure (automatic)	2.00 percent
PERA Benefit Structure hired after 12/31/06 (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve

The revised assumptions shown below were reflected in the roll-forward calculation of the total pension liability from December 31, 2017 to December 31, 2018:

Discount rate	7.25 percent
Post-retirement benefit increases:	
PERA benefits structure hired prior to 1/1/07 and DPS Benefit Structure (automatic)	0% through 2019 and 1.5% compounded annually thereafter
PERA benefit structure hired after 12/31/06 (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions reflect the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumption for disabled retirees was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA’s Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the LGDTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of November 18, 2016, adoption of the current long-term expected rate of return by the PERA Board, the As of the most recent adoption of the current long-term expected rate of return by the PERA Board, the target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>30 Year Expected Geometric Real Rate of Return</u>
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income – Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	<u>100.00%</u>	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25 percent.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

*Discount rate.* The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50 percent.
- Employee contributions were assumed to be made at the member contribution rate in effect for each year, including scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date, including current and estimated future AED and SAED, until the Actuarial Value Funding Ratio reaches 103 percent, at which point, the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the LGDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the Municipal Bond Index Rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

*Sensitivity of the City of Pueblo's proportionate share of the net pension liability to changes in the discount rate.* The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.25 percent as of the measurement date, as well as if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent):

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1 % Increase (8.25%)
Proportionate share of the net pension liability	\$ 63,948,927	\$ 41,802,332	\$ 23,274,468

*Pension plan fiduciary net position.* Detailed information about the LGDTF's fiduciary net position is available in PERA's comprehensive annual financial report which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**Changes between the measurement date of the net pension liability of December 31, 2018 and December 31, 2019**

During the 2019 legislative session, the Colorado General Assembly passed HB 19-1217: *PERA Public Employees' Retirement Association Local Government Division Member Contribution Rate*. The bill was signed into law by Governor Polis on May 20, 2019, and eliminated the 2 percent increase in the contribution rate for members in the Local Government Division mandated by SB 18-200.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**New Hire Fire and Police Association (FPPA)**

**General Information about the Pension Plan**

*Plan description.* The Statewide Defined Benefit Plan (SWDB) is a cost-sharing multiple-employer defined benefit pension plan covering substantially all full-time employees of participating fire or police departments in Colorado hired on or after April 8, 1978 (New Hires), provided that they are not already covered by a statutorily exempt plan. As of August 5, 2003, the Plan may include clerical and other personnel from fire districts whose services are auxiliary to fire protection. The Plan became effective January 1, 1980.

The Plan assets are included in the Fire & Police Members' Benefit Investment Fund and the Fire & Police Members' Self-Directed Investment Fund (for Deferred Retirement Option Plan (DROP) assets and Separate Retirement Account assets from eligible retired members).

The Plan is administered by the Fire & Police Pension Association of Colorado (FPPA). FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at <http://www.fppaco.org>.

*Benefits provided.* A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55.

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007, for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to the Statewide Defined Benefit Plan. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index.

A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

*Contributions.* Contribution rates for the SWDB plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

Members of the SWDB plan and their employers are contributing at the rate of 10 percent and 8 percent, respectively, of base salary for a total contribution rate of 18 percent in 2018. In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of base salary. Employer contributions will remain at 8 percent resulting in a combined contribution rate of 20 percent in 2022.

Contributions from members and employers of departments re-entering the system are established by resolution and approved by the FPPA Board of Directors. The re-entry group has a combined contribution rate of 22 percent of base salary in 2018. It is a local decision as to whether the member or employer pays the additional 4 percent contribution. Per the 2014 member election, the re-entry group will also have their required member contribution rate increase 0.5 percent annually beginning in 2015 through 2022 for a total combined member and employer contribution of 24 percent in 2022.

The contribution rate for members and employers of affiliated social security employers is 5 percent and 4 percent, respectively, of base salary for a total contribution rate of 9 percent in 2018. Per the 2014 member election, members of the affiliate social security group will have their required contribution rate increase 0.25 percent annually beginning in 2015 through 2022 to a total of 6 percent of base salary. Employer contributions will remain at 4 percent resulting in a combined contribution rate of 10 percent in 2022.

Contributions to the pension plan from the City of Pueblo were \$1,984,373 for the year ended December 31, 2019.

**Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2019, the City of Pueblo reported a liability of \$4,379,447 for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2018, and the total pension liability (asset) used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2019. The City of Pueblo's proportion of the net pension liability (asset) was based on the City of Pueblo's contributions to the SWDB for the calendar year 2018 relative to the total contributions of participating employers to the SWDB.

At December 31, 2018, the City of Pueblo's proportion was 3.464 percent, which was a decrease of 0.208 percent from its proportion measured as of December 31, 2017.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

For the year ended December 31, 2019, the City of Pueblo recognized pension expense of \$628,214. At December 31, 2019, the City of Pueblo reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 5,627,217	\$ 46,785
Net difference between projected and actual earnings on pension plan investments	3,445,109	-
Changes in assumptions	4,241,353	-
Changes in proportionate share	1,087,396	
Differences between contributions recognized and proportionate share of contributions	133,715	-
Contributions subsequent to the measurement date	1,984,373	
Total	\$ 16,519,163	\$ 46,785

\$1,984,373 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	
2020	\$ 2,757,575
2021	2,757,575
2022	2,120,866
2023	1,396,969
2024	1,396,969
Thereafter	4,058,051
Total	\$ 14,488,005

*Actuarial assumptions.* The actuarial valuations for the SWDB were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2018. The valuations used the following actuarial assumption and other inputs:

Actuarial Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 years
Long-term Investment Rate of Return *	7.00 – 7.50 percent
Projected Salary Increases *	4.0 – 14.0 percent
Cost of Living Adjustments (COLA)	0.00 percent
* Includes inflation at	2.5 percent

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projections scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

For determining the actuarial determined contributions, the post-retirement mortality tables for non-disabled retirees is a blend of the Annuitant and Employee RP-2014 generational mortality tables with blue collar adjustment projected with Scale BB. The pre-retirement off-duty mortality tables are adjusted to 55% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00020.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews it economic and demographic actuarial assumptions. At its July 2018 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Co., based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2019, and were used in the rollforward calculation of total pension liability as of December 31, 2018. Actuarial assumptions effective for actuarial valuations prior to January 1, 2019, were used in the determination of the actuarially determined contributions as of December 31, 2018. The actuarial assumptions impact actuarial factors for benefit purposes such as purchase of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2018, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	37.0%	8.03%
Equity Long/Short	9.0%	6.45%
Private Markets	24.0%	10.00%
Fixed Income	15.0%	2.90%
Absolute Return	9.0%	5.08%
Managed Futures	4.0%	5.35%
Cash	<u>2.0%</u>	2.52%
Total	<u>100.0%</u>	

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board’s funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Discount rate.* Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 3.71% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

*Sensitivity of the City of Pueblo’s proportionate share of the net pension liability to changes in the discount rate.* Regarding the sensitivity of the net pension liability to changes in the Single Discount Rate, the following presents the plan’s net pension liability, calculated using a Single Discount Rate of 7.00%, as well as what the plan’s net pension liability would be if it were calculated using a Single Discount Rate that is one percent lower and one percent higher:

	1% Decrease (6.00%)	Rate Assumption (7.00%)	1 % Increase (8.00%)
Proportionate share of the net pension liability (asset)	\$ 16,982,969	\$ 4,379,447	\$ (6,074,947)

*Pension plan fiduciary net position.* Detailed information about the SWDB’s fiduciary net position is available in FPPA’s comprehensive annual financial report which can be obtained at <http://www.fppaco.org>.

**Payable to the pension plan**

At December 31, 2019, the City reported a payable of \$167,107 for the outstanding amount of contributions to the pension plan required for the year ended December 31, 2019.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**Fire and Police Pension Association Old-Hire Police Plan**  
**(Old Hire Police Plan)**

**General Information about the Pension Plan**

*Plan description.* The Fire & Police Pension Association (FPPA) administers an agent multiple-employer Public Employee Retirement System (PERS). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available comprehensive annual financial report that can be obtained at [FPPAco.org](http://FPPAco.org). Once in the site, locate the site map at the bottom of the web page and you will find the ‘Annual Report’ link.

*Benefits provided.* Members included are active employees hired prior to April 8, 1978, electing to remain covered under the provisions of the City’s current plan. The Normal Retirement Date of a member shall be the date on which he attains age 55 and has completed 20 years of service, or has completed 25 years of service. Any Police Officer who elects to retire on or after his Normal Retirement Date shall be eligible for a monthly pension equal to 2.5% of his highest annual compensation times years of service, but the total monthly pension shall not be greater than 85% of his highest annual compensation.

A Police Officer who terminated employment with 20 years of service before attaining age 55 shall be eligible for a monthly pension, starting at age 55, calculated in the same manner as the normal retirement benefit. Employee contributions without interest are refunded to Police Officers who terminate employment prior to completion of 20 years of service.

There are no death and disability benefits but members may elect one of the actuarially equivalent joint and survivor options at the time of retirement.

Cost-of-living Adjustment (COLA) benefits are increased in proportion to pay for rank at retirement. The current law has limited the increase to 3% for benefits earned after January 1, 1980. A side fund has been established to provide for full rank escalation.

*Employees covered by benefit terms.* At December 31, 2019, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	111
Inactive, Nonretired Members	0
Active Members	0
Total	111

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

*Contributions.* Members of this fund are currently contributing at the rate of 10% of base salary. For the year ended December 31, 2019, there were no active members in the plan. The City's actuarially determined contribution rates are calculated as of January 1 of even numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2016, determines the contribution amounts for 2017 and 2018. Contributions to the pension plan from the City of Pueblo were \$1,278,836 for the year ended December 31, 2019.

**Net Pension Liability**

The City of Pueblo's net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018.

*Actuarial assumptions.* The total pension liability in the January 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Open*
Remaining Amortization Period	16 years *
Asset Valuation Method	5-Year smoothed fair value
Inflation	2.50 percent
Salary Increases	N/A
Investment Rate of Return	7.50 percent
Retirement Age	Any remaining actives are assumed to retire immediately

\* Plan is heavily weighted with retiree liabilities and uses an amortization period based on the expected remaining lifetime of the participants.

Mortality: Post-retirement	For ages less than 55, RP-2014 Mortality Tables for Blue Collar Employees. For ages 65 and older, RP-2014 Mortality Tables for Blue Collar Healthy Annuitants. For 55 through 64, a blend of the previous tables. All tables are projected with Scale BB.
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Mortality: Disabled (pre-1980)	RP-2014 Disabled Generational Mortality Table generationally projected with Scale BB with a minimum 3% rate for males and 2% rate for females.
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**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund’s target asset allocation as of December 31, 2018, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>10 Year Expected Geometric Real Rate of Return</u>
Cash	2.0%	2.52%
Fixed Income	15.0%	2.90%
Managed Futures	4.0%	5.35%
Absolute Return	9.0%	5.08%
Equity Long/Short	9.0%	6.45%
Global Equity	37.0%	8.03%
Private Markets	<u>24.0%</u>	10.00%
Total	<u>100.00%</u>	

*Discount rate.* Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.50%; the municipal bond rate is 3.71% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.50%.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**Changes in the Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary	
		Net Position (b)	Net Pension Liability (a) - (b)
Balances at 12/31/2018	\$ 61,229,479	\$ 49,954,417	\$ 11,275,062
Changes for the year:			
Service cost	-	-	-
Interest	4,389,303	-	4,389,303
Differences between expected and actual experience	-	-	-
Changes in assumptions	-	-	-
Contributions - employer	-	1,571,421	(1,571,421)
Contributions - employee	-	-	-
Net investment income	-	54,766	(54,766)
Benefit payments	(5,510,499)	(5,510,499)	-
Administrative expense	-	(27,991)	27,991
Net changes	(1,121,196)	(3,912,303)	2,791,107
Balances at 12/31/2019	\$ 60,108,283	\$ 46,042,114	\$ 14,066,169

*Sensitivity of the City of Pueblo's proportionate share of the net pension liability to changes in the discount rate.* Regarding the sensitivity of the net pension liability to changes in the Single Discount Rate, the following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is one percent lower and one percent higher:

	Single Discount Rate		
	1% Decrease (6.50%)	Assumption (7.50%)	1 % Increase (8.50%)
City's net pension liability	\$ 19,073,733	\$ 14,066,169	\$ 9,708,769

*Pension plan fiduciary net position.* Detailed information about the PERS's fiduciary net position is available in FPPA's comprehensive annual financial report which can be obtained at <http://www.fppaco.org>.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2019, the City of Pueblo recognized pension expense of \$1,716,704. At December 31, 2019, the City of Pueblo reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 3,818,579	\$ 1,952,586
Contributions subsequent to the measurement date	1,278,836	-
Total	\$ 5,097,415	\$ 1,952,586

\$1,278,836 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	
2020	\$ 833,247
2021	265,312
2022	58,286
2023	709,148
	\$ 1,865,993

**Payable to the pension plan**

At December 31, 2019, the City reported a payable of \$106,570 for the outstanding amount of contributions to the pension plan required for the year ended December 31, 2019.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**Fire and Police Pension Association Old Hire Fire Plan**  
**(Old Hire Fire Plan)**

**General Information about the Pension Plan**

*Plan description.* The Fire & Police Pension Association (FPPA) administers an agent multiple-employer Public Employee Retirement System (PERS). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPS issues a publicly available comprehensive annual financial report that can be obtained at [FPPAco.org](http://FPPAco.org). Once in the site, locate the site map at the bottom of the web page and you will find the ‘Annual Report’ link.

*Benefits provided.* Members included are active employees hired prior to April 8, 1978, electing to remain covered under the provisions of the City’s current plan. The Normal Retirement Date of a member shall be the date on which he attains age 50 and has completed at least 20 years of credited service. Any Firefighter who elects to retire on or after his Normal Retirement Date shall be eligible for a monthly pension equal to one-half of his basic monthly salary at the date of his retirement, plus an additional 3% of monthly salary for each additional full year worked after reaching eligibility for normal retirement and after January 1, 1994. In addition, for each full month of service after reaching eligibility for normal retirement the monthly pension shall be increased by 0.25% of monthly salary. In no case shall the total benefit exceed 80% of monthly salary.

Active members who die with less than 20 years of service and 50 years of age are covered by the provisions of the Statewide Death and Disability fund. The spouses of active members who die after attaining eligibility for retirement benefits receive a benefit from the plan payable as a 50% joint and survivor benefit. Disability benefits are payable from the Statewide Death and Disability fund.

At the death of a retired member, the member’s beneficiary shall receive until death or remarriage, a monthly pension equal to one-third of the salary of the highest paid Firefighter at the time of retirement, but not less than \$750 per month. Prior to retirement, the Firefighter can also choose an actuarially equivalent joint and survivor option as specified in section 2-2-18 of the city code of Ordinances.

Cost-of-living Adjustment (COLA) benefits are increased in proportion to pay for rank at retirement. The current law has limited the increase to 3% for benefits earned after January 1, 1980. Survivor benefits equal to one-third of the salary of a first-grade Firefighter at the time of retirement, but not less than \$750 per month, are not eligible for rank escalation increases. Survivor benefits based on the actuarially equivalent Option A or Option B are eligible for rank escalation increases.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

A member may elect to participate in the Deferred Retirement Option Plan (DROP) after reaching eligibility for Normal Retirement. A member can continue to work while participating in the DROP, but must terminate employment within 5 years of entry into the DROP. The member's percentage of retirement benefit is frozen at the time of entry into the DROP. The monthly payments that begin at entry into the DROP are accumulated until the member terminates service, at which time the DROP accumulated benefits can be paid as a lump sum, if desired. The member continues contributing 8% of pay which is credited to the DROP.

*Employees covered by benefit terms.* At December 31, 2019, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	127
Inactive, Nonretired Members	0
Active Members	0
Total	<u>127</u>

*Contributions.* Members of this fund are currently contributing at the rate of 8% of base salary. For the year ended December 31, 2019, there were no active members in the plan. The City's actuarially determined contribution rates are calculated as of January 1 of even numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2016, determines the contribution amounts for 2017 and 2018. Contributions to the pension plan from the City of Pueblo were \$1,519,685 for the year ended December 31, 2019.

**Net Pension Liability**

The City of Pueblo's net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018.

*Actuarial assumptions.* The total pension liability in the January 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Open*
Remaining Amortization Period	13 years *
Asset Valuation Method	5-Year smoothed fair value
Inflation	2.50 percent
Salary Increases	N/A
Investment Rate of Return	7.50 percent
Retirement Age	Any remaining actives are assumed to retire immediately

\* Plan is heavily weighted with retiree liabilities and uses an amortization period based on the expected remaining lifetime of the participants.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

Mortality: Post-retirement

For ages less than 55, RP-2014 Mortality Tables for Blue Collar Employees. For ages 65 and older, RP-2014 Mortality Tables for Blue Collar Healthy Annuitants. For 55 through 64, a blend of the previous tables. All tables are projected with Scale BB.

Mortality: Disabled (pre-1980)

RP-2014 Disabled Generational Mortality Table generationally projected with Scale BB with a minimum 3% rate for males and 2% rate for females.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2018 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.0%	2.52%
Fixed Income	15.0%	2.90%
Managed Futures	4.0%	5.35%
Absolute Return	9.0%	5.08%
Equity Long/Short	9.0%	6.45%
Global Equity	37.0%	8.03%
Private Markets	<u>24.0%</u>	10.00%
Total	<u>100.00%</u>	

*Discount rate.* Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.50%; the municipal bond rate is 3.71% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.50%.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**Changes in the Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary	
		Net Position (b)	Net Pension Liability (a) - (b)
Balances at 12/31/2018	\$ 46,751,643	\$ 35,017,279	\$ 11,734,364
Changes for the year:			
Service cost	-	-	-
Interest	3,337,740	-	3,337,740
Differences between expected and actual experience	-	-	-
Changes in assumptions	-	-	-
Contributions - employer	-	1,565,925	(1,565,925)
Contributions - employee	-	-	-
Net investment income	-	42,610	(42,610)
Benefit payments	(4,579,672)	(4,579,672)	-
Administrative expense	-	(31,654)	31,654
Net changes	(1,241,932)	(3,002,791)	1,760,859
Balances at 12/31/2019	\$ 45,509,711	\$ 32,014,488	\$ 13,495,223

*Sensitivity of the City of Pueblo's proportionate share of the net pension liability to changes in the discount rate.* Regarding the sensitivity of the net pension liability to changes in the Single Discount Rate, the following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is one percent lower and one percent higher:

	Single Discount Rate		
	1% Decrease (6.50%)	Assumption (7.50%)	1 % Increase (8.50%)
City's net pension liability	\$ 17,086,855	\$ 13,495,223	\$ 10,353,212

*Pension plan fiduciary net position.* Detailed information about the PERS's fiduciary net position is available in FPPA's comprehensive annual financial report which can be obtained at <http://www.fppaco.org>.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2019, the City of Pueblo recognized pension expense of \$1,487,743. At December 31, 2019, the City of Pueblo reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 2,670,361	\$ 1,370,156
Contributions subsequent to the measurement date	1,519,685	-
Total	\$ 4,190,046	\$ 1,370,156

\$1,519,685 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	
2020	\$ 584,666
2021	183,641
2022	37,590
2023	494,308
	\$ 1,300,205

**Payable to the pension plan**

At December 31, 2019, the City reported a payable of \$126,640 for the outstanding amount of contributions to the pension plan required for the year ended December 31, 2019.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**G. PENSIONS, Continued**

**SUMMARY OF ALL PENSION PLANS**

	Net Pension <u>Liability</u>	Net Pension <u>Assets</u>	Deferred Outflows <u>of Resources</u>	Deferred Inflows <u>of Resources</u>	Pension <u>Expense</u>
Primary Government-City of Pueblo					
PERA	\$ 41,156,881	\$ -	\$ 10,364,531	\$ -	\$ (3,566,750)
FPPA New Hire Fire and Police	4,379,447	-	16,519,163	46,785	628,214
FPPA Old Hire Fire	13,495,223	-	4,190,046	1,370,156	1,487,743
FPPA Old Hire Police	<u>14,066,169</u>	<u>-</u>	<u>5,097,415</u>	<u>1,952,586</u>	<u>1,716,704</u>
City of Pueblo Total	<u>73,097,720</u>	<u>-</u>	<u>36,171,155</u>	<u>3,369,527</u>	<u>265,911</u>
Discretely Presented Component Unit-PURA					
PERA	<u>645,451</u>	<u>-</u>	<u>162,544</u>	<u>-</u>	<u>(55,936)</u>
PURA Total	<u>645,451</u>	<u>-</u>	<u>162,544</u>	<u>-</u>	<u>(55,936)</u>
Total	<u>\$ 73,743,171</u>	<u>\$ -</u>	<u>\$ 36,333,699</u>	<u>\$ 3,369,527</u>	<u>\$ 209,975</u>

\$7,660,259 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	
2020	\$ 7,707,609
2021	4,049,125
2022	2,520,082
2023	5,572,077
2024	1,396,969
Thereafter	<u>4,058,051</u>
Total	<u>\$ 25,303,913</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

**Public Employees Retirement Association (PERA)**

**General Information about the OPEB Plan**

*Plan description.* Eligible employees of the Primary Government (City of Pueblo) and its Discretely Presented Component Unit (Pueblo Urban Renewal Authority (PURA)) are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided.* The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

*PERA Benefit Structure*

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

*DPS Benefit Structure*

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

*Contributions.* Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the City of Pueblo and PURA is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the City of Pueblo and PURA were \$227,133 and \$4,133, respectively, for the year ended December 31, 2019.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At December 31, 2019, the City of Pueblo and PURA reported a liability of \$3,455,987 and \$54,211, respectively, for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2018. The City of Pueblo's and PURA's proportion of the net OPEB liability was based on the City of Pueblo's and PURA's contributions to the HCTF for the calendar year 2018 relative to the total contributions of participating employers to the HCTF.

At December 31, 2018, the City of Pueblo and PURA's proportion was 0.258 percent, which was an increase of 0.004 percent from its proportion measured as of December 31, 2017.

For the year ended December 31, 2019, the City of Pueblo and PURA recognized OPEB expense of \$308,753 and \$4,843, respectively. At December 31, 2019, the City of Pueblo and PURA reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<u>Primary Government - City of Pueblo</u>		
Difference between expected and actual experience	\$ 12,542	\$ 5,260
Net difference between projected and actual earnings on OPEB plan investments	19,875	-
Changes in assumptions	24,243	-
Changes in proportionate share	112,363	-
Differences between contributions recognized and proportionate share of contributions	-	1,165
Contributions subsequent to the measurement date	227,133	-
City of Pueblo Total	<u>396,156</u>	<u>6,425</u>
<u>Discretely Presented Component Unit - PURA</u>		
Difference between expected and actual experience	197	86
Net difference between projected and actual earnings on OPEB plan investments	312	-
Changes in assumptions	380	-
Changes in proportionate share	1,192	-
Differences between contributions recognized and proportionate share of contributions	-	15
Contributions subsequent to the measurement date	4,133	-
PURA Total	<u>6,214</u>	<u>101</u>
Total	<u>\$ 402,370</u>	<u>\$ 6,526</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

\$231,266 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended		
2020	\$	33,971
2021		33,971
2022		33,971
2023		47,998
2024		14,182
Thereafter		485
	\$	<u>164,578</u>

*Actuarial assumptions.* The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40 percent
Real wage growth	1.10 percent
Wage inflation	3.50 percent
Salary increases, including wage inflation	3.50 percent in aggregate
Long-term investment Rate of Return, net of OPEB plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	5.00 percent
Medicare Part A premiums	3.25 percent for 2018, gradually rising to 5.00 percent in 2025
DPS benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

The actuarial assumptions used in the December 31, 2017, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA’s actuary, as discussed below.

In determining the additional liability for PERACare enrollees who are age sixty–five or older and who are not eligible for premium–free Medicare Part A, the following monthly costs/premiums are assumed for 2018 for the PERA Benefit Structure:

Medicare Plan	Cost for Members Without Medicare Part A	Premiums for Members Without Medicare Part A
Self-Funded Medicare Supplement Plans	\$736	\$367
Kaiser Permanente Medicare Advantage HMO	602	236
Rocky Mountain Health Plans Medicare HMO	611	251
United Healthcare Medicare HMO	686	213

The 2018 Medicare Part A premium was \$422 per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty–five or older and who are not eligible for premium–free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits, age adjusted to age 65 for the year following the valuation date:

Medicare Plan	Cost for Members Without Medicare Part A
Self-Funded Medicare Supplement Plans	\$289
Kaiser Permanente Medicare Advantage HMO	300
Rocky Mountain Health Plans Medicare HMO	270
UnitedHealthcare Medicare HMO	400

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and heuristics developed by health plan actuaries and administrators, and projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services. Effective December 31, 2017, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2018	5.00%	3.25%
2019	5.00%	3.50%
2020	5.00%	3.75%
2021	5.00%	4.00%
2022	5.00%	4.25%
2023	5.00%	4.50%
2024	5.00%	4.75%
2025+	5.00%	5.00%

Mortality assumptions for the determination of the total OPEB liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following health care cost assumptions were updated, and used in, the measurement of the obligations for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2018 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>30 Year Expected Geometric Real Rate of Return</u>
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income – Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	<u>100.00%</u>	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25 percent.

*Sensitivity of the City of Pueblo proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates.* The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1 % Increase in Trend Rates
PERACare Medicare trend rate	4.00%	5.00%	6.00%
Initial Medicare Part A trend rate	2.25%	3.25%	4.25%
Ultimate Medicare Part A trend rate	5.00%	5.00%	6.00%
Proportionate share of the net OPEB liability	<u>\$ 3,413,268</u>	<u>\$ 3,510,198</u>	<u>\$ 3,621,685</u>

*Discount rate.* The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2018, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Transfers of a portion of purchase service agreements intended to cover the costs associated with OPEB benefits were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

*Sensitivity of the City of Pueblo proportionate share of the net OPEB liability to changes in the discount rate.* The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1 % Increase (8.25%)
Proportionate share of the net OPEB liability	\$ 3,927,606	\$ 3,510,198	\$ 3,153,353

*OPEB plan fiduciary net position.* Detailed information about the HCTF's fiduciary net position is available in PERA's comprehensive annual financial report which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

**POLICE UNIT**

**General Information about the OPEB Plan**

*Plan description.* The plan allows eligible participants to enroll in postretirement medical and dental plans but does not provide any explicit subsidy.

*Eligibility.* Active members are eligible for normal retirement with at least 55 years of age and 25 years of service. Active members may retire early if they are age 50 and have 30 years of service. Active members who become disabled may meet criteria for disability retirement eligibility prior to normal retirement. Any person employed by the City of Pueblo Police Unit on a permanent, full-time basis are included.

*Plan Membership.* At December 31, 2019, the following employees were covered by the benefit terms:

Active Members	207
Retirees, Surviving Spouses, and Covered Spouses	3
Total	210

*Benefits provided.* The City of Pueblo allows eligible participants to enroll in medical and dental plans upon retirement. The premiums for these plans are paid entirely by the plan participants. Thus, the City is only responsible for the implicit subsidy.

The implicit subsidy can be defined as the difference between the true cost of healthcare coverage and the insurance premiums charged for retirees and older workers. Healthcare utilization and costs increase with age, yet when insurance premiums are set, they are often established as singular amounts without regard to age. A portion of the singular premium paid by younger workers subsidizes the higher costs for retirees and older workers. This subsidy is reallocated to the OPEB plan when determining the true costs under GASB 75.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The plan operates on a pay-as-you-go basis and thus, has no assets. At December 31, 2019, the City of Pueblo reported a net OPEB liability of \$8,050,475. The net OPEB liability for the Police Unit was measured as of December 31, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by a no gain/loss roll forward of an actuarial valuation as of December 31, 2018.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

For the year ended December 31, 2019, the City of Pueblo recognized OPEB expense of \$910,402. At December 31, 2019, the City of Pueblo reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ -
Difference in changes of assumptions	-	500,489
Total	\$ -	\$ 500,489

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended	
2020	\$ (45,121)
2021	(45,121)
2022	(45,121)
2023	(45,121)
2024	(45,121)
Thereafter	(274,884)
	\$ (500,489)

*Actuarial assumptions.* The total OPEB liability in the December 31, 2019, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age normal, Level percent of salary
Asset valuation	N/A
Discount rate	3.26%
Future salary increase	Varies by year of service 15 years or more – 4.25% up to 2 years or less - 11.25%
Consumer price index	2.50%

The mortality assumption has been updated to the RP-2014 Mortality Tables, scaled back to 2006, and projected on a fully generational basis using mortality scale MP-2019. MP-2019 was released by the Society of Actuaries (SOA) in October 2019. The disabled mortality assumption has been updated to RP-2014 Disabled Mortality Tables, scaled back to 2006, and projected on a fully generational basis using mortality scale MP-2019.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

The impact of Cadillac Tax has been removed to reflect the *Further Consolidated Appropriations Act*, which was passed in December 2019 and repealed several healthcare-related taxes, including the Cadillac Tax.

Covered health care and prescription drug expenses were assumed to increase by the percentages shown in the following table.

Year	Trend Rate
2019	7.75%
2020	7.50%
2021	7.25%
2022	7.00%
2023	6.75%
2024	6.50%
2025	6.25%
2026	6.00%
2027	5.75%
2028	5.50%
2029	5.25%
2030	5.00%

*Sensitivity of the City of Pueblo's net OPEB liability to changes in the Health Care Cost Trend Rates.* The following tables depict the sensitivity of the net OPEB liability due to changes in health care cost trend rates which are required under GASB No. 75.

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1 % Increase (8.25%)
Net OPEB liability	<u>\$ 6,901,035</u>	<u>\$ 8,050,475</u>	<u>\$ 9,433,170</u>

*Discount rate.* The discount rate at the measurement date is 3.26%. Benefit payments are funded on a pay-as-you go basis. The discount rate is based on the S&P Municipal Bond 20 Year High Grade Rate Index as of December 31, 2019. The discount rate at the previous measurement date is 3.64% based on the S&P Municipal Bond 20 Year High Grade Rate Index as of December 31, 2018.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

*Sensitivity of the City of Pueblo's net OPEB liability to changes in the discount rate.* The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease in Trend Rates	Current Trend Rates	1 % Increase in Trend Rates
Net OPEB liability	\$ 8,864,520	\$ 8,050,475	\$ 7,300,481

**FIRE UNIT**

**General Information about the OPEB Plan**

*Plan description.* The plan allows eligible participants to enroll in postretirement medical plans but does not provide any explicit subsidy.

*Eligibility.* Active members are eligible for normal retirement with at least 55 years of age and 25 years of service. Active members may retire early if they are age 50 and have 30 years of service. Active members who become disabled may meet criteria for disability retirement eligibility prior to normal retirement. Any person employed by the City of Pueblo Fire Unit on a permanent, full-time basis are included.

*Plan Membership.* At December 31, 2019, the following employees were covered by the benefit terms:

Active Members	138
Retirees, Surviving Spouses, and Covered Spouses	9
Total	147

*Benefits provided.* The City of Pueblo allows eligible participants to enroll in medical plans upon retirement. The premiums for these plans are paid entirely by the plan participants. Thus, the City is only responsible for the implicit subsidy.

The implicit subsidy can be defined as the difference between the true cost of healthcare coverage and the insurance premiums charged for retirees and older workers. Healthcare utilization and costs increase with age, yet when insurance premiums are set, they are often established as singular amounts without regard to age. A portion of the singular premium paid by younger workers subsidizes the higher costs for retirees and older workers. This subsidy is reallocated to the OPEB plan when determining the true costs under GASB 75.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The plan operates on a pay-as-you-go basis and thus, has no assets. At December 31, 2019, the City of Pueblo reported a net OPEB liability of \$6,797,012. The net OPEB liability for the Fire Unit was measured as of December 31, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by a no gain/loss roll forward of an actuarial valuation as of December 31, 2018.

For the year ended December 31, 2019, the City of Pueblo recognized OPEB expense of \$500,984. At December 31, 2019, the City of Pueblo reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ -
Difference in changes of assumptions	-	312,619
Total	\$ -	\$ 312,619

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended	
2020	\$ (37,119)
2021	(37,119)
2022	(37,119)
2023	(37,119)
2024	(37,119)
Thereafter	(127,024)
	\$ (312,619)

*Actuarial assumptions.* The total OPEB liability in the December 31, 2019 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age normal, Level percent of salary
Asset valuation	N/A
Discount rate	3.26%
Future salary increase	Varies by year of service 15 years or more – 4.25% up to 2 years or less - 11.25%
Consumer price index	2.50%

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

The mortality assumption has been updated to the RP-2014 Mortality Tables, scaled back to 2006, and projected on a fully generational basis using mortality scale MP-2019. MP-2019 was released by the Society of Actuaries (SOA) in October 2019. The disabled mortality assumption has been updated to RP-2014 Disabled Mortality Tables, scaled back to 2006, and projected on a fully generational basis using mortality scale MP-2019.

The impact of Cadillac Tax has been removed to reflect the *Further Consolidated Appropriations Act*, which was passed in December 2019 and repealed several healthcare-related taxes, including the Cadillac Tax.

Covered health care and prescription drug expenses were assumed to increase by the percentages shown in the following table.

Year	Trend Rate
2019	7.75%
2020	7.50%
2021	7.25%
2022	7.00%
2023	6.75%
2024	6.50%
2025	6.25%
2026	6.00%
2027	5.75%
2028	5.50%
2029	5.25%
2030	5.00%

*Sensitivity of the City of Pueblo's net OPEB liability to changes in the Health Care Cost Trend Rates.* The following tables depict the sensitivity of the net OPEB liability due to changes in health care cost trend rates which are required under GASB No. 75.

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1 % Increase (8.25%)
Net OPEB liability	<u>\$ 5,984,284</u>	<u>\$ 6,797,012</u>	<u>\$ 7,756,925</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**H. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued**

*Discount rate.* The discount rate at the measurement date is 3.26%. Benefit payments are funded on a pay-as-you go basis. The discount rate is based on the S&P Municipal Bond 20 Year High Grade Rate Index as of December 31, 2019. The discount rate at the previous measurement date is 3.64% based on the S&P Municipal Bond 20 Year High Grade Rate Index as of December 31, 2018.

*Sensitivity of the City of Pueblo's net OPEB liability to changes in the discount rate.* The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease in Trend Rates	Current Trend Rates	1 % Increase in Trend Rates
Net OPEB liability	\$ 7,379,014	\$ 6,797,012	\$ 6,256,720

**SUMMARY OF ALL OPEB PLANS**

	Net OPEB Liability	Net OPEB Assets	Deferred Outflows of Resources	Deferred Inflows of Resources	OPEB Expense
<u>Primary Government - City of Pueblo</u>					
PERA	\$ 3,455,987	\$ -	\$ 396,156	\$ 6,425	\$ 308,753
Police Unit	8,050,475	-	-	500,489	910,402
Fire Unit	6,797,012	-	-	312,619	500,984
City of Pueblo Total	18,303,474	-	396,156	819,533	1,720,139
<u>Discretely Presented Component Unit - PURA</u>					
PERA	54,211	-	6,214	101	4,843
PURA Total	54,211	-	6,214	101	4,843
Total	\$ 18,357,685	\$ -	\$ 402,370	\$ 819,634	\$ 1,724,982

\$231,266 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended	
2020	\$ (48,269)
2021	(48,269)
2022	(48,269)
2023	(34,242)
2024	(68,058)
Thereafter	(401,423)
	\$ (648,530)

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES**

The following is a summary of changes in long-term liabilities in the government-wide financial statements for the year ended December 31, 2019:

	Balance January 1, 2019	Increases	Decreases	Balance December 31, 2019	Due Within One Year
Governmental activities					
Certificates of participation -					
LED street lights, series 2014	\$ 2,626,820	\$ -	\$ (410,816)	\$ 2,216,004	\$ 421,251
Police complex, refunded 2016	<u>11,867,273</u>	<u>-</u>	<u>(2,273,112)</u>	<u>9,594,161</u>	<u>2,322,211</u>
	<u>14,494,093</u>	<u>-</u>	<u>(2,683,928)</u>	<u>11,810,165</u>	<u>2,743,462</u>
Capital leases -					
Tyler ERP system	973,210	-	(193,187)	780,023	196,972
Fire pumper/Phone upgrade	778,490	-	(254,831)	523,659	259,468
Police vehicles	681,215	-	(223,811)	457,404	227,056
Fire equipment	488,950	-	(76,053)	412,897	77,198
Police mobile equipment	757,945	-	(180,710)	577,235	186,439
Police vehicles	<u>1,506,931</u>	<u>-</u>	<u>(296,207)</u>	<u>1,210,724</u>	<u>289,396</u>
	<u>5,186,741</u>	<u>-</u>	<u>(1,224,799)</u>	<u>3,961,942</u>	<u>1,236,529</u>
Accrued interest payable	<u>219,098</u>	<u>188,929</u>	<u>(219,098)</u>	<u>188,929</u>	<u>188,929</u>
Compensated absences	<u>6,467,495</u>	<u>5,822,584</u>	<u>(6,825,299)</u>	<u>5,464,780</u>	<u>546,478</u>
Claims and judgments	<u>1,900,928</u>	<u>1,821,715</u>	<u>(2,316,133)</u>	<u>1,406,510</u>	<u>1,195,534</u>
Net pension liability	<u>48,318,673</u>	<u>12,653,755</u>	<u>-</u>	<u>60,972,428</u>	<u>-</u>
Net OPEB liability	<u>15,972,841</u>	<u>1,312,418</u>	<u>-</u>	<u>17,285,259</u>	<u>-</u>
Total governmental activities	<u>\$ 92,559,869</u>	<u>\$ 21,799,401</u>	<u>\$ (13,269,257)</u>	<u>\$ 101,090,013</u>	<u>\$ 5,910,932</u>

Payments on the certificates of participation, capital leases, and accrued interest payable are recorded in the debt service fund. The payments for compensated absences are recorded in the general fund, while claims and judgments are recognized in the internal service fund. Payments on the net pension liability and the net post-employment benefit obligation are also recorded in the general fund.

The cost and accumulated depreciation applicable to the assets that are the subject of the capital leases are as follows:

	Costs	Accumulated Depreciation to December 31, 2019
Tyler ERP system	\$ 1,924,275	\$ 897,995
Fire pumper/Phone upgrade	1,541,587	734,868
Police vehicles	1,121,137	1,121,137
Police mobile equipment	928,697	360,922
Police vehicles	<u>1,472,052</u>	<u>263,940</u>
	<u>\$ 6,987,748</u>	<u>\$ 3,378,862</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

	Balance January 1, 2019	Increases	Decreases	Balance December 31, 2019	Due Within One Year
Business-type activities:					
Capital leases -					
Elmwood golf course	\$ 303,400	\$ -	\$ (72,293)	\$ 231,107	\$ 74,615
Walking Stick golf course	1,218,108	-	(242,795)	975,313	253,233
Total	<u>1,521,508</u>	<u>-</u>	<u>(315,088)</u>	<u>1,206,420</u>	<u>327,848</u>
Notes payable - sewer user fund					
2003 issue	2,736,759	-	(423,154)	2,313,605	428,650
2009 issue	862,500	-	(75,000)	787,500	75,000
2010 issue	15,355,895	-	(1,117,047)	14,238,848	1,143,211
Unamortized premium	813,569	-	(70,236)	743,333	70,236
2014 issue	3,610,098	-	(188,724)	3,421,374	190,110
	<u>23,378,821</u>	<u>-</u>	<u>(1,874,161)</u>	<u>21,504,660</u>	<u>1,907,207</u>
Notes payable - stormwater fund					
2018 issue	6,846,524	-	(278,004)	6,568,520	281,807
Unamortized premium	203,083	-	(10,155)	192,928	10,154
	<u>7,049,607</u>	<u>-</u>	<u>(288,159)</u>	<u>6,761,448</u>	<u>291,961</u>
Accrued interest payable	<u>342,549</u>	<u>337,940</u>	<u>(342,549)</u>	<u>337,940</u>	<u>337,940</u>
Compensated absences	<u>815,772</u>	<u>683,729</u>	<u>(725,383)</u>	<u>774,118</u>	<u>77,412</u>
Net pension liability	<u>10,570,617</u>	<u>1,554,675</u>	<u>-</u>	<u>12,125,292</u>	<u>-</u>
Net OPEB liability	<u>957,528</u>	<u>60,687</u>	<u>-</u>	<u>1,018,215</u>	<u>-</u>
Total business-type activities	<u>\$ 44,636,402</u>	<u>\$ 2,637,031</u>	<u>\$ (3,545,340)</u>	<u>\$ 43,728,093</u>	<u>\$ 2,942,368</u>

All of the above obligations for the City's business-type activities are serviced by the respective fund where the liability is recorded.

The cost and accumulated depreciation applicable to the assets that are the subject of the capital leases is as follows:

	Costs	Accumulated Depreciation to December 31, 2019
Elmwood golf course equipment	\$ 403,453	\$ 118,864
Walking stick golf course equipment	2,218,337	698,499
	<u>\$ 2,621,790</u>	<u>\$ 817,363</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

	Balance January 1, 2019	Increases	Decreases	Balance December 31, 2019	Due Within One Year
Pueblo Urban Renewal Authority discretely-presented component unit					
Improvement revenue bonds, series 2011B	\$ 9,615,000	\$ -	\$ (95,000)	\$ 9,520,000	\$ 110,000
Unamortized premium	198,540	-	(9,927)	188,613	9,927
	<u>9,813,540</u>	<u>-</u>	<u>(104,927)</u>	<u>9,708,613</u>	<u>119,927</u>
Revenue refunding bonds, series 2017	6,492,800	-	(466,100)	6,026,700	487,100
	<u>6,492,800</u>	<u>-</u>	<u>(466,100)</u>	<u>6,026,700</u>	<u>487,100</u>
Sales tax increment bonds, series 2017	15,680,000		(1,580,000)	14,100,000	1,780,000
Unamortized discount	(125,760)	-	6,987	(118,773)	(6,987)
	<u>15,554,240</u>	<u>-</u>	<u>(1,573,013)</u>	<u>13,981,227</u>	<u>1,773,013</u>
Tax-exempt refunding revenue bonds, series 2011B	3,360,000	-	(285,000)	3,075,000	290,000
Unamortized premium	225,020	-	(22,502)	202,518	22,502
	<u>3,585,020</u>	<u>-</u>	<u>(307,502)</u>	<u>3,277,518</u>	<u>312,502</u>
Revenue refunding bonds, series 2018	2,298,693	-	(126,099)	2,172,594	131,080
Bank notes	2,831,060	-	(259,422)	2,571,638	273,256
Obligation under capital leases	-	284,498	(3,740)	280,758	30,181
Accrued interest payable	152,462	962,671	(970,662)	144,471	144,471
Compensated absences	41,590	70,007	(57,387)	54,210	54,210
Net pension liability	562,700	134,125	(51,374)	645,451	-
Net OPEB liability	50,980	7,364	(4,133)	54,211	-
Total Pueblo Urban Renewal Authority discretely-presented component unit activities	<u>\$ 41,383,085</u>	<u>\$ 1,458,665</u>	<u>\$ (3,924,359)</u>	<u>\$ 38,917,391</u>	<u>\$ 3,325,740</u>
	Balance January 1, 2019	Increases	Decreases	Balance December 31, 2019	Due Within One Year
Pueblo Municipal Rail Corporation discretely-presented component unit					
Note payable	\$ 2,325,204		\$ (28,000)	\$ 2,297,204	\$ 1,023,954
Accrued interest payable	248,272	114,386	-	362,658	362,658
Total Pueblo Municipal Rail Corporation discretely-presented component unit activities	<u>\$ 2,573,476</u>	<u>\$ 114,386</u>	<u>\$ (28,000)</u>	<u>\$ 2,659,862</u>	<u>\$ 1,386,612</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

The following is a description of each individual issue for the governmental activities:

Certificates of Participation

\$16,380,000 certificates of participation issued by the City; interest rate of 2.16%; due in annual installments, including interest, of \$2,529,445 through August 2023; debt is serviced by the debt service fund, and is subject to annual appropriation by City Council	\$ 9,594,161
\$4,200,000 certificates of participation issue of Pueblo Municipal Building Corporation; interest rate of 2.54%; due in annual installments of \$477,537 including interest through August 2024; debt is serviced by debt service fund and is subject to annual appropriation by City Council	2,216,004
	11,810,165

Obligations under capital lease

\$1,924,275 obligation under capital lease; interest rate of 1.87%; payable in annual installments of \$211,551 including interest through January 2023; debt is serviced by the debt service fund and is subject to annual appropriation by City Council	780,023
\$1,541,618 obligation under capital lease; interest rate of 1.82%; payable in annual installments of \$173,253, including interest through January 2021; debt is serviced by the debt service fund and is subject to annual appropriation by City Council	523,659
\$1,345,847 obligation under capital lease; interest rate of 1.45%; payable in annual installment of \$233,688, including interest through January 2021; debt is serviced by the debt service fund and is subject to annual appropriation by City Council	457,404
\$546,674 obligation under capital lease; interest rate of 3.37%; payable in annual installments of \$91,112, including interest through February 2024; debt is serviced by the debt service fund and is subject to annual appropriation by City Council	412,897
\$1,023,687 obligation under capital lease; interest rate of 3.17%; payable in annual installments of \$204,737, including interest through April 2022; debt is serviced by the debt service fund and is subject to annual appropriation by City Council	577,235

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

\$1,628,587 obligation under capital lease; interest rate of 3.00%; payable in annual installments of \$325,717, including interest through January 2023; debt is serviced by the debt service fund and is subject to annual appropriation by City Council

1,210,724  
3,961,942

Other Obligations

Accrued interest payable	188,929
Compensated absences	5,464,780
Self-insured claims and judgments	1,406,510
Net pension liability	60,972,428
Net OPEB liability	<u>17,285,259</u>
	<u>85,317,906</u>

Total governmental activities \$ 101,090,013

The debt service requirements for the governmental activities certificates of participation are as follows:

Year Ending December 31,	Principal	Interest	Total
2020	\$ 2,743,462	\$ 263,520	\$ 3,006,982
2021	2,804,322	202,661	3,006,983
2022	2,866,536	140,446	3,006,982
2023	2,930,137	76,846	3,006,983
2024	465,708	11,829	477,537
	<u>\$ 11,810,165</u>	<u>\$ 695,302</u>	<u>\$ 12,505,467</u>

The debt service requirements for the governmental activities capital leases are as follows:

Year Ending December 31,	Principal	Interest	Total
2020	\$ 1,236,529	\$ 99,276	\$ 1,335,805
2021	1,265,419	70,387	1,335,806
2022	792,359	40,759	833,118
2023	579,493	18,402	597,895
2024	88,142	2,970	91,112
	<u>\$ 3,961,942</u>	<u>\$ 231,794</u>	<u>\$ 4,193,736</u>

On December 9, 2016, the City issued \$16,380,000 in Certificates of Participation (2016 COPS), Series 2016 with an interest rate of 2.16 percent to advance refund \$14,985,000 of outstanding Certificates of Participation, Series 2008 with an average interest rate of 5.45 percent. The net proceeds of \$16,264,933 (after payment of \$115,067 in underwriting fees and other issuance costs) were used to purchase U.S. government securities. Those securities were deposited into an irrevocable trust with an escrow agent to provide for all future debt service payments on the COPS Series 2008. As a result, the Certificates of Participation, Series 2008 are considered to be defeased and the liability for those COPS has been removed from the government-wide statement of net position.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$1,358,146. This difference, reported in the accompanying statement of net position as a deferred outflow of resources, is being charged to operations through the year 2023 using the effective-interest method. The City completed the advance refunding to reduce its total debt service payments over the next seven years by \$682,427 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$639,498. The deferred amounts of refunding as of December 31, 2019 is \$776,083.

The \$4,200,000 LED street lights, series 2014 certificates of participation issued by PMBC represent assignments of proportionate interests in rights to receive payments pursuant to an annually renewable lease purchase agreement and site lease agreement dated October 1, 2014. The principal and interest on the certificates are payable solely from annually appropriated base rentals paid by the City to PMBC. The certificates shall never constitute or give rise to a general obligation of the City within the meaning of any constitutional, statutory or other charter limitation. All the payment obligations of the City are subject to annual appropriation by City Council.

The following is a description of each individual issue for the business-type activities:

Obligations Under Capital Leases

\$1,700,000 obligation under capital lease; interest rate of 4.97%; due in annual installments of \$191,479 including principal and interest through January 2023; debt is serviced by the Walking Stick golf course major enterprise fund and is subject to annual appropriation by City Council	\$ 679,448
\$381,185 obligation under capital lease; interest rate of 3.21%; due in annual installments of \$82,033 including principal and interest through February 2022; debt is serviced by the Elmwood golf course major enterprise fund and is subject to annual appropriation by City Council	231,107
\$487,998 obligation under capital lease; interest rate of 3.21%; due in annual installments of \$105,020 including principal and interest through February 2022; debt is serviced by the Walking Stick golf course major enterprise fund and is subject to annual appropriation by City Council	<u>295,865</u>
	<u>1,206,420</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

Notes payable

\$8,402,620 note payable to Colorado Water Resources and Power Development Authority; interest rate of 3.25%; due in semi-annual installments ranging from \$258,725 to \$269,194 including principal, interest and administrative fees through August 2024; debt is serviced by the sewer user major enterprise fund 2,313,605

\$1,500,000 note payable to Colorado Water Resources and Power Development Authority; non-interest bearing; due in semi-annual installments of \$37,500 through February 2030; debt is serviced by the sewer user major enterprise fund 787,500

\$23,595,277 note payable to Colorado Water Resources and Power Development Authority; interest rate of 2.5%; due in semi-annual installments including principal, interest and administrative fees ranging from \$793,437 to \$798,366 through August 2030; debt is serviced by the sewer user major enterprise fund 14,238,848

\$4,179,047 note payable to Colorado Water Resources and Power Development Authority; interest rate of 1.13%; due in semi-annual installments including principal, interest and administrative fees ranging from \$257,582 to \$266,240 through August 2035; debt is serviced by sewer user major enterprise fund 3,421,374

\$6,846,524 note payable to Colorado Water Resources and Power Development Authority; interest rate of 3.26%; due in semi-annual installments including principal, interest and administrative fees ranging from \$189,236 to \$223,215 through August 2038; debt is serviced by stormwater major enterprise fund 6,568,520

27,329,847

Other obligations

Accrued interest payable 337,940

Compensated absences 774,118

Net pension liability 12,125,292

Net OPEB liability 1,018,215

14,255,565

Total business-type activities \$ 42,791,832

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

The debt service requirements for the business-type activities capital leases are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 327,848	\$ 50,685	\$ 378,533
2021	341,147	37,385	378,532
2022	355,012	23,520	378,532
2023	182,413	9,066	191,479
	<u>\$ 1,206,420</u>	<u>\$ 120,656</u>	<u>\$ 1,327,076</u>

The debt service requirements for the business-type activities notes payable are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 2,118,778	\$ 777,535	\$ 2,896,313
2021	2,170,197	729,869	2,900,066
2022	2,210,617	674,579	2,885,196
2023	2,291,902	602,992	2,894,894
2024	2,369,045	523,368	2,892,413
2025-2029	9,767,340	2,087,665	11,855,005
2030-2034	4,517,026	636,887	5,153,913
2035-2038	1,884,942	159,792	2,044,734
	<u>\$ 27,329,847</u>	<u>\$ 6,192,687</u>	<u>\$ 33,522,534</u>

The notes payable with the Colorado Water Resources and Power Development Authority provided funds for various projects associated with the City's wastewater system and stormwater system. The loan agreements provide that the net revenue of the sewer user major enterprise fund and the stormwater major enterprise fund is pledged as the repayment source for these notes.

The following is a description of each individual issue for the Pueblo Urban Renewal Authority:

**Revenue Bonds**

\$7,363,000 revenue refunding bonds, series 2017; interest rate of 3.95%; due in annual installments ranging from \$754,202 to \$755,611, including interest through September 2029 \$ 6,026,700

\$10,000,000 improvement revenue bonds, series 2011B; interest rate ranging from 2.50% to 5.25%; due in annual installments ranging from \$600,676 to \$1,068,688, including interest through December 2038 9,520,000

\$17,030,000 sales tax increment bonds, series 2017; interest rate ranging from 2.25% to 5.00%; due in semi-annual installments ranging from \$91,250 to \$3,741,250 including interest through June 2036 14,100,000

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

\$3,890,000 tax-exempt refunding revenue bonds series 2011B; interest rate ranging from 2.50% to 5.5%; due in annual installments ranging from \$221,026 to \$465,125, including principal and interest through December 2028 3,075,000

\$2,420,000 revenue refunding bonds series 2018; interest rate 3.95%; Due in annual installments including interest ranging from \$202,824 to \$216,897 through December 2032 2,172,594

34,894,294

Notes Payable

\$256,000, bank note; refinanced February 6, 2017 in the amount of \$206,188; interest rate of 2 points over the 5-year LIBOR/swap rate; index currently is 2.004%; due in monthly installments including interest of \$3,846 through January 2022 95,528

\$4,000,000 series 2013 revenue loan; interest rate of 3.95%; due in annual installments of \$327,942 through December 2029 2,476,110

2,571,638

Obligations Under Capital Leases

\$91,000 obligation under capital lease; interest rate of 4.25%; due in monthly installments including interest of \$1,257 through August 2026 87,260

\$193,498 obligation under capital lease; interest rate of 4.54%; due in monthly installments including interest of \$2,714 through February 2027 193,498

280,758

Other obligations

Accrued interest payable 144,471

Compensated absences 54,210

Net pension liability 645,451

Net OPEB liability 54,211

898,343

Total Pueblo Urban Renewal Authority discretely-presented component unit activities \$ 38,645,033

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**I. LONG-TERM LIABILITIES, Continued**

The debt service requirements for the Pueblo Urban Renewal Authority discretely-presented component unit are as follows:

<u>Year Ending December 31</u>	<u>Revenue Bonds</u>		<u>Notes Payable</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2020	\$ 728,180	\$ 832,102	\$ 273,256	\$ 100,837
2021	761,357	801,256	284,159	89,934
2022	795,740	769,695	256,348	79,223
2023	820,334	736,411	258,569	69,373
2024	857,150	702,637	268,782	59,160
2025-2029	5,664,052	2,925,349	1,230,524	127,904
2030-2034	4,332,481	1,648,363	-	-
2035-2039	3,760,000	505,818	-	-
	<u>\$ 17,719,294</u>	<u>\$ 8,921,631</u>	<u>\$ 2,571,638</u>	<u>\$ 526,431</u>

<u>Year Ending December 31</u>	<u>Revenue Bonds</u>		<u>Capital Leases</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2020	\$ 2,070,000	\$ 700,537	\$ 30,181	\$ 12,040
2021	2,445,000	629,462	37,199	10,449
2022	2,630,000	544,656	38,895	8,753
2023	370,000	48,973	40,669	6,980
2024	445,000	469,318	42,523	5,126
2025-2029	2,640,000	1,936,098	91,291	4,404
2030-2034	2,115,000	1,414,251	-	-
2035-2039	4,460,000	294,000	-	-
	<u>\$ 17,175,000</u>	<u>\$ 6,037,295</u>	<u>\$ 280,758</u>	<u>\$ 47,752</u>

The following is a description of each individual issue for the Pueblo Municipal Rail Corporation discretely-presented component unit:

Note Payable

\$2,200,000 promissory note in favor of the City of Pueblo, Colorado; interest at prime; present anticipated due date is April 2023; collateralized by land with a carrying value of \$529,620

\$ 2,297,204

The debt service requirements for the Pueblo Municipal Rail Corporation discretely-presented component unit are as follows:

<u>Year Ending December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	1,023,954	365,276	1,389,230
2021	259,673	80,617	340,290
2022	259,673	80,617	340,290
2023	753,904	206,713	960,617
	<u>\$ 2,297,204</u>	<u>\$ 733,223</u>	<u>\$ 3,030,427</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**J. NET POSITION**

Restricted net position represents net position whose uses are subject to constraints that are either (1) legally imposed by creditors (such as debt covenants), grantors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. Restricted net position at December 31, 2019, is as follows:

	Governmental Activities	Pueblo Urban Renewal Authority
Tabor	\$ 2,761,635	\$ -
Economic development	101,937,744	-
Debt service and district projects	-	7,121,796
Capital projects	3,043,805	-
Public safety	4,916,697	-
Public works	9,019,214	-
Parks and recreation	1,509,876	-
Culture and community welfare	6,319,533	-
	\$ 129,508,504	\$ 7,121,796

*Restricted for TABOR* – This represents approximately 3% of the City’s 2019 fiscal year spending as that term is defined in the Colorado constitution. Under these provisions of the constitution, this portion of the City’s net position can be used for declared emergencies only and the City must maintain 3% or more of its fiscal year spending in this restricted account. The City does not believe this restriction meets the definition of a stabilization arrangement under generally accepted accounting principles.

*Restricted for economic development* – For governmental activities, this amount represents the fund balance of the major special revenue Economic Development ½-cent Tax Fund. The provisions of the enabling ordinance as approved by the voters of the City provide that the funds available in this fund are limited to expenditures incurred for the creation of primary jobs within the City to include the area around the airport.

*All other governmental activities restrictions* – The remaining governmental activities restricted captions (capital projects, public safety, public works, parks and recreation, and culture and community development) represent the fund balances of the major HUD grants fund, the major public improvements fund, the major capital improvement fund, and other governmental funds.

**Pueblo Urban Renewal Authority Net Position** – Restricted net position represents net position whose uses are subject to constraints that are either (1) legally imposed by creditors (such as debt covenants), grantors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**J. NET POSITION, Continued**

PRIOR PERIOD ADJUSTMENTS

Net position at January 1, 2019 for Pueblo Urban Renewal Authority, discretely-presented component unit, has been restated from amounts previously reported as follows:

	<u>Pueblo Urban Renewal Authority</u>
Net position at January 1, 2019, as previously reported	\$ 4,828,898
Understatement of vendor receivable	172,279
Understatement of investments	51,708
Understatement of beginning accrued interest	(26,760)
Overstatement of construction in progress	(818,284)
Change in recognition of sales tax increment revenue	<u>(1,573,264)</u>
Net position at January 1, 2019, as restated	<u><u>\$ 2,634,577</u></u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**III. DETAILED NOTES FOR ALL FUNDS, Continued**

**K. FUND BALANCES**

At December 31, 2019, fund balances for governmental funds consist of the following:

	Governmental Funds					Total
	General Fund	Economic Development 1/2 Cent Tax Fund	HUD Grants Fund	Public Improvements Funds	Other Governmental Funds	
Fund Balances -						
Nonspendable -						
Inventories	\$ 28,759	\$ -	\$ -	\$ -	\$ -	\$ 28,759
Prepaid items	758,609	-	-	515,872	-	1,274,481
Long-term fund advances	1,546,248	-	-	-	-	1,546,248
Restricted - Tabor	2,761,635	-	-	-	-	2,761,635
Economic development incentives	-	101,937,744	-	-	-	101,937,744
Low and moderate income assistance	-	-	5,621,179	-	355,159	5,976,338
Streets, highways and bridges	-	-	-	-	6,170,465	6,170,465
Police and fire assistance	-	-	-	-	4,916,697	4,916,697
Parks and recreation projects	-	-	-	-	1,509,876	1,509,876
Waste and other disposal	-	-	-	-	2,848,749	2,848,749
District maintenance	-	-	-	-	207,335	207,335
Cemetery maintenance	-	-	-	-	135,860	135,860
Capital projects	-	-	-	2,874,261	169,544	3,043,805
Committed -						
Minimum reserve	11,018,950	-	-	-	-	11,018,950
Capital projects	-	-	-	104,831	-	104,831
Assigned -						
Subsequent years' expenditures	5,911,893	-	-	-	-	5,911,893
Year-end sales and use tax receivable	5,957,543	-	-	-	-	5,957,543
Capital projects	-	-	-	3,438,568	-	3,438,568
Long-term fund advances	-	-	-	747,000	-	747,000
Parks and recreation projects	-	-	-	-	57,973	57,973
Donor specified projects	-	-	-	-	173,308	173,308
Unassigned	5,450,705	-	-	-	-	5,450,705
	<u>\$ 33,434,342</u>	<u>\$ 101,937,744</u>	<u>\$ 5,621,179</u>	<u>\$ 7,680,532</u>	<u>\$ 16,544,966</u>	<u>\$ 165,218,763</u>

City Council has committed 12% of total general fund expenditures and transfers as a minimum reserve for major unanticipated emergencies.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**IV. OTHER NOTE DISCLOSURES**

**A. RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts, property and casualty, errors and omissions, injuries to employees and health claims. Risks of loss from torts, errors and omissions, and property and casualty are covered by the City's participation in the property and casualty pool of the Colorado Intergovernmental Risk Sharing Agency (CIRSA) which is a separate and independent governmental public entity risk pool formed through intergovernmental agreement by member municipalities to provide defined liability and property coverage. The membership agreement provides that the pool be self-sustaining through member premiums and reinsure with commercial companies for claims in excess of \$250,000 per occurrence for property and \$1,000,000 per occurrence for casualty.

The City has elected to self-insure for workmen's compensation with a specific retention risk of \$550,000 in 2019. Claims and insurance costs are recognized as expenses in the internal service fund and totaled \$3,155,250 for the year ended December 31, 2019. At December 31, 2019, the actuarially determined loss reserve for self-insured workmen's compensation claims totaled \$1,406,510 which represents the discounted present value of expected losses using a discount rate assumption of 3% and includes claims incurred but not yet reported. Changes in this claims liability for the years ended December 31, 2019 and 2018 are as follows:

	Year Ended December 31	
	2019	2018
Estimated claims liability, January 1	\$ 1,900,928	\$ 748,596
Current year claims and changes in estimates	1,821,715	2,701,067
Current year payments	(2,316,133)	(1,548,735)
Estimated claims liability, December 31	\$ 1,406,510	\$ 1,900,928

Employee health claims are covered by commercial insurance. The City's share of the cost is charged to each general fund department or fund, as applicable. In addition, settlement claims for each of the last three years did not exceed insurance coverage amounts in areas where commercial insurance is used to cover the risk of loss.

**NEW HIRE FIRE AND POLICE DEATH AND DISABILITY**

The City of Pueblo contributes to the statewide, cost-sharing, multiple-employer death and disability plan administered by the Colorado Fire and Police Pension Association (FPPA). The statewide plan provides death and disability benefits for those new hires employed after January 1, 1997 and their beneficiaries. Title 31, Article 30 of the Colorado Revised Statutes (CRS), as amended, assigns the authority to establish benefit provisions to the state legislature. FPPA issues a publicly available financial report that includes the statewide death and disability plan. That report may be obtained by writing to FPPA of Colorado, 5290 DTC Parkway, Suite 100, Englewood, Colorado, 80111, or by calling FPPA at 770-3772 in the Denver metro area or 1-800-332-3772 from outside the metro area.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**IV. OTHER NOTE DISCLOSURES, Continued**

**A. RISK MANAGEMENT, Continued**

Plan members and the City of Pueblo are required to contribute at a rate set by statute. The contribution requirements of plan members and the City of Pueblo are established under Title 31, Article 30, part 10 of the CRS, as amended. The contribution rate for new-hire police members is 0.00% of covered salary and for the City of Pueblo the contribution rate is 2.80% of covered salary. The contribution rate for new-hire fire members is .20% of covered salary and for the City of Pueblo the contribution rate is 2.60% of covered salary. The City of Pueblo's contributions to the statewide death and disability plan for the years ended December 31, 2019, 2018, 2017, and 2016 were \$575,636, \$501,804, \$449,375, and \$416,280, respectively, equal to their required contributions for each year.

**B. OTHER REPORTING ENTITY DISCLOSURES**

JOINT VENTURES

**PUEBLO REGIONAL BUILDING DEPARTMENT**

The City is a participant with the County of Pueblo, Colorado (the County) in a joint venture known as the Pueblo Regional Building Department. The Department's purpose is to enforce building codes and license contractors throughout the City and County. The governing body is composed of nine members, three of which are appointed by the City, three are appointed by the County, and one member is jointly appointed. The remaining two members consist of a City Council person and a County Commissioner. The Department is required to submit monthly reports of revenues and expenditures to the City and County and their annual budget is subject to the approval of the City and County. In addition, the agreement stipulates that if allocated expenses exceed revenues for either the City or County, the Department can assess the City or County for the deficit. Complete financial statements for the Department can be obtained from the Department's administrative office at 830 N. Main St., Pueblo, Colorado.

**PUEBLO DEPARTMENT OF PUBLIC HEALTH & ENVIRONMENT**

The Pueblo Department of Public Health & Environment is also a joint venture between the City of Pueblo and the County of Pueblo. The Department was created in 1952 for the purpose of providing public health care services to the residents of the City and County. A portion of the Department's revenues are composed of subsidies from the City of Pueblo and County of Pueblo, with the City's totaling \$769,483 for 2019. The governing body of the Department is composed of five members, two of which are appointed by the City of Pueblo, two are appointed by the County of Pueblo, and one member is jointly appointed.

The governing body of the Department appoints the administrator and the administrator appoints all other personnel. The joint venture agreement requires that the governing body of the Department submit a proposed annual operating budget to the City and County for their approval. Based upon the proposed budget, the City and County individually determine the amount of their respective annual subsidies for the Department. The joint venture agreement also stipulates that the participants shall endeavor to appropriate funds to the Department that are reasonable, fair and equitable to all parties. Complete financial statements for the Pueblo Department of Public Health & Environment can be obtained from their administrative office located at 101 W. 9<sup>th</sup> Street, Pueblo, Colorado.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**IV. OTHER NOTE DISCLOSURES, Continued**

**B. OTHER REPORTING ENTITY DISCLOSURES, Continued**

**HISTORIC ARKANSAS RIVERWALK AUTHORITY**

The City is a participant with the County of Pueblo (the County), the Pueblo Urban Renewal Authority (PURA), the Pueblo Conservancy District (the District) and the Board of Water Works (the Board) in a joint venture known as the Historic Arkansas Riverwalk Authority (the Authority). The Authority's purpose is to promote, manage, supervise, operate, develop and maintain the Historic Arkansas Riverwalk Project (HARP). The governing body is composed of seven members, two of which are appointed by the City, while each of the other participants appoints one member and one member is appointed by the majority vote of an appointment committee composed of five persons who are appointed by each of the governing bodies of the parties. A portion of the Authority's revenues are composed of subsidies from the City of Pueblo and the County of Pueblo, with the City's totaling \$266,172 for 2019.

The Authority is required to submit an annual budget to each of the participants, except the Board. The budget is to include a specific line item for each participant's subsidy, except the Board's. The governing body of each participant, in its sole discretion, shall approve such budgeted specific line item for appropriation to the Authority in an amount equal to, greater or lesser than the amount contained in the annual plan and budget. Complete financial statements for the Authority can be obtained from their administrative office located at 125 Riverwalk Place, Pueblo, Colorado.

JOINTLY GOVERNED ORGANIZATION

**PUEBLO AREA COUNCIL OF GOVERNMENTS (PACOG)**

PACOG was formed in 1971 to serve as an interlocal advisory board through which local government entities may be aided in dealing with issues of common interest that transcend geographic borders to include a comprehensive regional planning process. PACOG's governing body is composed of 15 members, of which 7 are City Council members. The City's accountability is limited to making these appointments. During 2019, the City appropriated \$53,802 to PACOG.

RELATED ORGANIZATION

**PUEBLO HOUSING AUTHORITY**

The governing body of the Pueblo Housing Authority is composed of five members, all of whom are appointed by City Council. The City's accountability for the Housing Authority does not extend beyond making these appointments.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**IV. OTHER NOTE DISCLOSURES, Continued**

**C. COMMITMENTS AND CONTINGENCIES**

**LEASING ARRANGEMENTS**

The City previously entered into an operating lease agreement for energy-saving equipment and other items. The estimated total cost of the equipment and miscellaneous items totaled \$1,528,955 and the following table presents a schedule of minimum lease payments due that are subject to annual appropriation by City Council:

<u>Year Ending December 31.</u>		
2020	\$	123,500
2021		123,500
2022		131,600
2023		135,800
2024		140,150
2025-2026		<u>295,653</u>
	\$	<u>950,203</u>

**OTHER COMMITMENTS**

As part of an agreement with the Young Men’s Christian Association (YMCA), the City committed to contribute to the YMCA a total of \$2,000,000 payable in equal installments of \$200,000 per year for 10 years beginning in 2008. This contribution was made to the YMCA as part of their capital campaign and the yearly payment is subject to annual appropriation by City Council. The City’s 2019 installment was reduced to \$150,000 but no modification to the original commitment has been authorized by City Council.

Encumbrances are commitments related to unperformed (executory) contracts for goods and services. Encumbrances outstanding at December 31, 2019 are not accounted for as expenditures and liabilities but are included in fund balance. Encumbrances outstanding at December 31, 2019 for governmental funds are as follows:

General fund	\$ 39,608
Economic development ½ cent tax fund	611,735
HUD grants fund	117,405
Capital projects fund	336,691
Other governmental funds	<u>1,827,845</u>
	<u>\$ 2,933,284</u>

**ARBITRAGE LIABILITY**

The City has not determined its arbitrage liability, if any; however, the City believes any resulting liability is not material to its financial position as reflected in the government-wide statement of net position or the proprietary funds’ statement of net position, as applicable.

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**IV. OTHER NOTE DISCLOSURES, Continued**

**C. COMMITMENTS AND CONTINGENCIES, Continued**

GRANTS AND OTHER

The City participates in a number of federal and state-assisted grant programs. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audit could become a liability of the City. In the opinion of management, however, any such disallowed claims would not have a material effect on the financial statements as of and for the year ended December 31, 2019.

LEGAL DEBT MARGIN

The amount of general obligation long-term debt that can be incurred by the City is limited by the charter. General obligation debt can't exceed 10% of assessed valuation. At December 31, 2019, the debt limit was \$116,439,822 and the debt margin was \$116,439,822.

TAX ABATEMENTS

The City of Pueblo offers individual business incentive packages to attract new businesses to the City, to grow the local economy and to provide quality job opportunities for City residents. Incentive agreements are entirely discretionary and are considered on a case-by-case basis by the City Council. A written agreement is required, and no agreement is final without formal action by City Council.

All incentive agreements are subject to annual appropriations by City Council as required in the Colorado Constitution and the City Charter. Some of the agreements have provisions for recapturing the incentives awarded if specific performance measures are not maintained. As of December 31, 2019, the City has three active incentive agreements in place:

<u>Purpose</u>	<u>Percentage of Taxes Abated during 2019</u>	<u>Amount of Taxes Abated during 2019</u>
Energy company to provide for generation of electricity to serve the needs of customers in their certified service territory.	50.00%	\$ 1,491,000
Energy company to provide for generation of electricity to serve the needs of customers in their certified service territory.	50.00%	379,584
Energy company to provide for generation of electricity to serve the needs of customers in their certified service territory.	50.00%	<u>77,131</u>
Total		<u>\$ 1,947,715</u>

**City of Pueblo, Colorado**  
**Notes to Financial Statements**  
**December 31, 2019**

**IV. OTHER NOTE DISCLOSURES, Continued**

**C. COMMITMENTS AND CONTINGENCIES, Continued**

OTHER ITEMS

*Tax Spending and Debt Limitations*

Colorado voters passed an amendment to the state constitution in November 1992 which contains several limitations, including revenue raising, spending abilities and other specific requirements affecting state and local governments. The amendment, commonly known as the TABOR Amendment, is complex and subject to judicial interpretation; however, the City believes it is in compliance with the requirements of the amendment. The City has made certain interpretations of the amendment's language in order to determine its compliance.

*Litigation*

The City is a defendant in numerous lawsuits and claims arising in the normal course of operations. The City is vigorously defending all such claims and believes the outcome of any such negative claims and litigation will not have a material adverse effect on the financial position of the City.

*Subsequent Events*

Management of the City has evaluated subsequent events through July 31, 2020, the date that the financial statements were available to be issued.

As a result of the spread of the COVID-19 coronavirus, economic uncertainties have arisen which are likely to negatively impact operations of the City, including receipt of property and sales tax revenues and valuation of marketable securities. The Discretely Presented Component unit, Pueblo Urban Renewal Authority's economic uncertainties that are likely to negatively impact their operations include receipt of property tax revenues and cancellation of events at the Convention Center. While the situation is expected to be temporary, the related financial impact and duration cannot be reasonably estimated at this time.

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## Required Supplementary Information

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**City of Pueblo, Colorado**  
**Budgetary Comparison Schedule**  
**General Fund**  
**Year Ended December 31, 2019**

	Budgeted Amounts		Actual Budget Basis	Variance With Final Budget Positive (Negative)
	Original	Final		
	REVENUES AND OTHER FINANCING SOURCES			
Taxes	\$ 74,780,748	\$ 74,780,748	\$ 75,859,249	\$ 1,078,501
Licenses and permits	820,000	820,000	1,016,347	196,347
Intergovernmental	3,029,881	3,029,881	3,960,935	931,054
Charges for services	4,482,348	4,482,348	4,950,690	468,342
Fines and forfeits	2,136,400	2,136,400	2,362,432	226,032
Other revenue	406,000	406,000	1,144,166	738,166
Transfers in	<u>3,794,572</u>	<u>3,794,572</u>	<u>4,780,339</u>	<u>985,767</u>
TOTAL REVENUES AND OTHER FINANCING SOURCES	<u>89,449,949</u>	<u>89,449,949</u>	<u>94,074,158</u>	<u>4,624,209</u>
EXPENDITURES AND OTHER FINANCING USES				
Current -				
General government	12,745,154	12,743,476	11,810,653	932,823
Public safety -				
Police	30,294,053	30,186,651	29,300,347	886,304
Fire	18,879,129	18,879,129	18,765,259	113,870
Public works	8,641,405	8,548,342	6,660,612	1,887,730
Parks and recreation	6,111,007	6,100,362	5,929,273	171,089
Culture and community welfare	5,512,244	5,537,244	5,531,841	5,403
Nondepartmental	900,000	900,000	940,136	(40,136)
Capital outlay	-	271,788	210,777	61,011
Transfers out	<u>12,214,055</u>	<u>12,987,591</u>	<u>12,675,680</u>	<u>311,911</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>95,297,047</u>	<u>96,154,583</u>	<u>91,824,578</u>	<u>4,330,005</u>
EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	(5,847,098)	(6,704,634)	2,249,580	8,954,214
FUND BALANCE, January 1	<u>5,847,098</u>	<u>6,704,634</u>	<u>25,205,510</u>	<u>18,500,876</u>
FUND BALANCE, December 31	<u>\$ -</u>	<u>\$ -</u>	27,455,090	<u>\$ 27,455,090</u>
Adjustment from budgetary basis to generally accepted accounting principles				
Accrued sales tax and franchise tax			5,957,543	
Change in allowance for uncollectible account			<u>21,709</u>	
Fund balance - generally accepted accounting principles			<u>\$ 33,434,342</u>	

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**General Fund**  
**Year Ended December 31, 2019**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources

REVENUES AND OTHER FINANCING SOURCES	\$	94,074,158
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Actual amounts (budgetary basis) of revenues and other financing sources from the budgetary comparison schedule

Differences - budget to GAAP

Accrued sales tax and franchise tax, beginning of year		(5,710,054)
Accrued sales tax and franchise tax, end of year		5,957,543
Advance from other funds		(1,000,000)
Change in the allowance for uncollectible accounts		21,709
		<u>21,709</u>

GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$	<u>93,343,356</u>
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*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Budgetary Comparison Schedule**  
**Economic Development 1/2 Cent Tax Fund**  
**Year Ended December 31, 2019**

	Budgeted Amounts		Actual Budget Basis	Variance With Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Interest earnings	\$ 200,000	\$ 200,000	\$ 1,836,782	\$ 1,636,782
Rents and other revenue	525,000	738,993	1,263,993	525,000
Insurance recovery	-	118,894	118,894	-
Sales and use taxes	8,549,126	8,549,126	8,860,626	311,500
Disposal of assets	-	-	4,120,000	4,120,000
TOTAL REVENUES AND OTHER FINANCING SOURCES	<u>9,274,126</u>	<u>9,607,013</u>	<u>16,200,295</u>	<u>6,593,282</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Current -				
Professional services	350,000	500,000	574,233	(74,233)
Programs/projects	8,724,126	27,249,790	6,521,819	20,727,971
Capital outlay	-	1,890,000	1,410,070	479,930
Transfers out	200,000	200,000	200,000	-
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>9,274,126</u>	<u>29,839,790</u>	<u>8,706,122</u>	<u>21,133,668</u>
NET CHANGE IN FUND BALANCE	-	(20,232,777)	7,494,173	27,726,950
FUND BALANCE, January 1	<u>-</u>	<u>20,232,777</u>	<u>49,733,158</u>	<u>29,500,381</u>
FUND BALANCE, December 31	<u>\$ -</u>	<u>\$ -</u>	<u>57,227,331</u>	<u>\$ 57,227,331</u>
Adjustment from budgetary basis to generally accepted accounting principles				
Notes and loans receivable, net			<u>44,710,413</u>	
Fund balance - generally accepted accounting principles			<u>\$ 101,937,744</u>	

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Economic Development 1/2 Cent Tax Fund**  
**Year Ended December 31, 2019**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources, together with budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues from the budgetary comparison schedule	\$	16,200,295
Differences - budget to GAAP		
Loan payments received		(249,830)
		(249,830)

GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	\$	<u>15,950,465</u>
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EXPENDITURES AND OTHER FINANCING USES

Actual amounts (budgetary basis) of expenditures and other financing uses from the budgetary comparison schedule	\$	8,706,122
Differences - Budget to GAAP		
Loans made during the year		(6,873,797)
Credits awarded to loan recipients for meeting established employment targets		6,727,105
		6,727,105

GAAP BASIS EXPENDITURES AND OTHER FINANCING USES	\$	<u>8,559,430</u>
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*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Budgetary Comparison Schedule**  
**HUD Grants Fund**  
**Year Ended December 31, 2019**

	Budgeted Amounts		Actual Budget Basis	Variance With Final Budget Positive (Negative)
	Original	Final		
REVENUES AND OTHER FINANCING SOURCES				
Intergovernmental	\$ 1,865,000	\$ 2,215,711	\$ 1,780,707	\$ (435,004)
Loan payments	2,000	2,000	41,651	39,651
Other revenue	130,000	-	48,922	48,922
Transfers in	120,000	120,000	120,000	-
TOTAL REVENUES AND OTHER FINANCING SOURCES	2,117,000	2,337,711	1,991,280	(346,431)
EXPENDITURES AND OTHER FINANCING USES				
Current -				
Programs/projects	2,021,897	5,395,142	659,894	4,735,248
Capital outlay	-	384,872	1,080,880	(696,008)
Transfers out	313,103	413,893	361,613	52,280
TOTAL EXPENDITURES AND OTHER FINANCING USES	2,335,000	6,193,907	2,102,387	4,091,520
NET CHANGE IN FUND BALANCE	(218,000)	(3,856,196)	(111,107)	3,745,089
FUND BALANCE, January 1	218,000	3,856,196	1,709,228	(2,146,968)
FUND BALANCE, December 31	\$ -	\$ -	1,598,121	\$ 1,598,121
Adjustment from budgetary basis to generally accepted accounting principles				
Loans receivable			4,561,792	
Deferred inflows of resources related to grants			(655,702)	
Fund balance - generally accepted accounting principles			\$ 5,504,211	

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**HUD Grants Fund**  
**Year Ended December 31, 2019**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources and GAAP revenues and other financing sources, together with budgetary expenditures and other financing uses and GAAP expenditures and other financing uses

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues and other financing sources from the budgetary comparison schedule	\$ 1,991,280
Differences - budget to GAAP	
Loan payments and other revenue received	(41,651)
Deferred inflows of resources related to grants	<u>132,518</u>
GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	<u>\$ 2,082,147</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Notes to Required Supplementary Information**  
**Year Ended December 31, 2019**

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**BUDGETARY INFORMATION**

The City adheres to the following procedures in establishing the budgetary data reflected in the budgetary comparison schedules.

A proposed budget for the fiscal year commencing the following January 1 is submitted to City Council by the City Manager on or before October 15th. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by City Council to obtain taxpayer comments. The City adopted budgets for all funds except the Historic Arkansas River Project capital projects fund, the Pueblo Transit internal service fund and the agency fund. All funds, including proprietary funds, use the current financial resources measurement focus and the modified accrual basis of accounting in preparing the budgets. In addition, appropriations lapse at the end of the year and expenditures for on-going projects are appropriated in the following year.

Expenditure estimates in the annual budgets are enacted into law through the passage of an appropriation ordinance. The City Manager may at any time transfer any unencumbered appropriated balance or portion thereof from one classification of expenditure to another within the same department, office or agency. The Council may, by resolution, transfer any unencumbered appropriated balance or portion thereof from one department, office or agency to another. City Council may amend the original adopted budget during the year by passing a new ordinance to reflect current needs. During 2019, the expenditure estimates were amended. These amendments were made in accordance with the City Charter.

The legal level of budgetary control exists at the department level for the general fund, while the legal level of budgetary control for all other funds is at the total fund level. That is to say, total expenditures for each department in the general fund or the total expenditures in all other funds cannot legally exceed appropriations for that department or fund.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to preserve that portion of the applicable appropriation is employed as an extension of the formal budgetary integration in all funds.

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Proportionate Share of the Net Pension Liability**  
**Public Employees' Retirement Association**  
**Local Government Division Trust Fund**  
**Year Ended December 31, 2019**

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	2018	2017	2016	2015	2014	2013
City's proportion of the net pension liability	3.325%	3.273%	3.203%	3.363%	3.489%	3.626%
City's proportionate share of the net pension liability	\$ 41,802,332	\$ 36,442,564	\$ 43,251,422	\$ 37,046,169	\$ 31,272,221	\$ 29,839,115
City's covered payroll	\$ 21,812,282	\$ 20,653,640	\$ 19,420,370	\$ 19,115,117	\$ 19,119,848	\$ 19,348,785
City's proportionate share of the net pension liability as a percentage of its covered payroll	191.646%	176.446%	222.712%	193.806%	163.559%	154.217%
Plan fiduciary net position as a percentage of the total pension liability	75.960%	79.370%	73.600%	76.900%	88.783%	91.876%

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Contributions**  
**Public Employees' Retirement Association**  
**Local Government Division Trust Fund**  
**Year Ended December 31, 2019**

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	2019	2018	2017	2016	2015	2014	2013
Contractually required contribution	\$ 2,877,365	\$ 2,765,672	\$ 2,618,370	\$ 2,461,991	\$ 2,421,672	\$ 2,424,221	\$ 2,452,914
Contributions in relation to the contractually required contribution	<u>2,877,365</u>	<u>2,765,672</u>	<u>2,618,370</u>	<u>2,461,991</u>	<u>2,421,672</u>	<u>2,424,221</u>	<u>2,452,914</u>
Contribution deficiency (excess)	<u>\$ -</u>						
City's covered payroll	\$ 22,678,872	\$ 21,812,282	\$ 20,653,640	\$ 19,420,370	\$ 19,115,117	\$ 19,119,848	\$ 19,348,785
Contributions as a percentage of covered payroll	12.69%	12.68%	12.68%	12.68%	12.67%	12.68%	12.68%

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Proportionate Share of the Net Pension (Asset)/Liability**  
**Fire and Police Pension Association**  
**New Hire Fire and Police Pension Fund**  
**Year Ended December 31, 2019**

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	2018	2017	2016	2015	2014	2013
City's proportion of the net pension liability (asset)	3.464%	3.672%	3.989%	4.161%	4.395%	4.524%
City's proportionate share of the net pension liability (asset)	\$ 4,379,447	\$ (5,282,751)	\$ 1,441,379	\$ (73,352)	\$ (4,960,089)	\$ (4,045,301)
City's covered payroll	\$ 23,013,364	\$ 21,476,338	\$ 20,416,199	\$ 20,150,739	\$ 19,763,175	\$ 19,650,362
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	19.030%	-24.598%	7.060%	(0.364%)	(25.098%)	(20.586%)
Plan fiduciary net position as a percentage of the total pension liability	95.200%	106.300%	98.210%	100.100%	106.800%	105.800%

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Contributions**  
**Fire and Police Pension Association**  
**New Hire Fire and Police Pension Fund**  
**Year Ended December 31, 2019**

	2019	2018	2017	2016	2015	2014	2013
Contractually required contribution	\$ 1,984,373	\$ 1,841,067	\$ 1,718,110	\$ 1,633,306	\$ 1,613,793	\$ 1,581,054	\$ 1,572,029
Contributions in relation to the contractually required contribution	<u>1,984,373</u>	<u>1,841,067</u>	<u>1,718,110</u>	<u>1,633,306</u>	<u>1,613,793</u>	<u>1,581,054</u>	<u>1,572,029</u>
Contribution deficiency (excess)	<u>\$ -</u>						
City's covered payroll	\$ 24,765,030	\$ 23,013,364	\$ 21,476,338	\$ 20,416,199	\$ 20,150,739	\$ 19,763,175	\$ 19,650,362
Contributions as a percentage of covered payroll	8.01%	8.00%	8.00%	8.00%	8.01%	8.00%	8.00%

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Changes in the City's Net Pension Liability and Related Ratios**  
**Pueblo Old Hire Police Pension Fund**  
**Year Ended December 31, 2019**

Measurement Period Ended December 31,	2018	2017	2016	2015	2014
<b>Total pension liability -</b>					
Service cost	\$ -	\$ -	\$ -	\$ -	\$ -
Interest	4,389,303	4,635,366	4,699,710	4,564,633	4,647,773
Changes in benefit terms	-	-	-	-	-
Differences between expected and actual experience	-	(2,388,914)	-	(1,429,499)	-
Changes in assumptions	-	-	-	4,313,589	-
Benefit payments, including refunds of employee contributions	<u>(5,510,499)</u>	<u>(5,543,482)</u>	<u>(5,571,276)</u>	<u>(5,721,421)</u>	<u>(5,789,929)</u>
Net change in total pension liability	(1,121,196)	(3,297,030)	(871,566)	1,727,302	(1,142,156)
Total pension liability - beginning	<u>61,229,479</u>	<u>64,526,509</u>	<u>65,398,075</u>	<u>63,670,773</u>	<u>64,812,929</u>
Total pension liability - ending (a)	<u>\$ 60,108,283</u>	<u>\$ 61,229,479</u>	<u>\$ 64,526,509</u>	<u>\$ 65,398,075</u>	<u>\$ 63,670,773</u>
<b>Plan fiduciary net position -</b>					
Contributions - employer	\$ 1,571,421	\$ 1,542,672	\$ 1,226,430	\$ 1,272,351	\$ 1,710,695
Contributions - employee	-	-	-	-	2,821
Net investment income	54,766	6,655,302	2,495,649	955,007	3,522,694
Benefit payments, including refunds of employee contributions	(5,510,499)	(5,543,482)	(5,571,276)	(5,721,421)	(5,789,929)
Administrative expense	<u>(27,991)</u>	<u>(21,358)</u>	<u>(78,233)</u>	<u>(73,229)</u>	<u>(89,300)</u>
Net change in plan fiduciary net position	(3,912,303)	2,633,134	(1,927,430)	(3,567,292)	(643,019)
Plan fiduciary net position - beginning	<u>49,954,417</u>	<u>47,321,283</u>	<u>49,248,713</u>	<u>52,816,005</u>	<u>53,459,024</u>
Plan fiduciary net position - ending (b)	<u>\$ 46,042,114</u>	<u>\$ 49,954,417</u>	<u>\$ 47,321,283</u>	<u>\$ 49,248,713</u>	<u>\$ 52,816,005</u>
City's net pension liability - ending (a) - (b)	\$ 14,066,169	\$ 11,275,062	\$ 17,205,226	\$ 16,149,362	\$ 10,854,768
Plan fiduciary net position as a percentage of the total pension liability	76.60%	81.59%	73.34%	75.31%	82.95%
Covered-employee payroll	N/A	N/A	N/A	N/A	\$ 99,053
City of Pueblo's net pension liability as a percentage of covered-employee payroll	N/A	N/A	N/A	N/A	10,958.55%

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Contributions**  
**Pueblo Old Hire Police Pension Fund**  
**Year Ended December 31, 2019**

	2019	2018	2017	2016	2015	2014
Actuarially determined contribution	\$ 1,278,836	\$ 1,571,421	\$ 1,542,672	\$ 1,226,430	\$ 1,226,430	\$ 1,718,438
Contributions in relation to the actuarially required contribution	<u>1,278,836</u>	<u>1,571,421</u>	<u>1,542,672</u>	<u>1,226,430</u>	<u>1,272,351</u>	<u>1,710,695</u>
Contribution deficiency (excess) (1)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (45,921)</u>	<u>\$ 7,743</u>
City's covered-employee payroll	N/A	N/A	N/A	N/A	N/A	\$ 99,053
Contributions as a percentage of covered-employee payroll	N/A	N/A	N/A	N/A	N/A	1,727.05%

(1) The contribution deficiency (excess) is the result of accrual differences between years.

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Changes in the City's Net Pension Liability and Related Ratios**  
**Pueblo Old Hire Fire Pension Fund**  
**Year Ended December 31, 2019**

Measurement Period Ended December 31,	2018	2017	2016	2015	2014
<b>Total pension liability -</b>					
Service cost	\$ -	\$ -	\$ -	\$ -	\$ -
Interest	3,337,740	3,426,964	3,498,913	3,434,587	3,512,883
Changes in benefit terms	-	-	-	-	-
Differences between expected and actual experience	-	(102,157)	-	(1,302,712)	-
Changes in assumptions	-	-	-	3,235,013	-
Benefit payments, including refunds of employee contributions	<u>(4,579,672)</u>	<u>(4,451,570)</u>	<u>(4,464,644)</u>	<u>(4,552,205)</u>	<u>(4,561,272)</u>
Net change in total pension liability	(1,241,932)	(1,126,763)	(965,731)	814,683	(1,048,389)
Total pension liability - beginning	<u>46,751,643</u>	<u>47,878,406</u>	<u>48,844,137</u>	<u>48,029,454</u>	<u>49,077,843</u>
Total pension liability - ending (a)	<u>\$ 45,509,711</u>	<u>\$ 46,751,643</u>	<u>\$ 47,878,406</u>	<u>\$ 48,844,137</u>	<u>\$ 48,029,454</u>
<b>Plan fiduciary net position -</b>					
Contributions - employer	\$ 1,565,925	\$ 1,545,814	\$ 1,324,595	\$ 1,299,942	\$ 1,028,768
Contributions - employee	-	-	-	-	2,092
Net investment income	42,610	4,671,464	1,755,976	674,555	2,511,258
Benefit payments, including refunds of employee contributions	(4,579,672)	(4,451,570)	(4,464,644)	(4,552,205)	(4,561,272)
Administrative expense	<u>(31,654)</u>	<u>(26,185)</u>	<u>(57,923)</u>	<u>(55,541)</u>	<u>(66,952)</u>
Net change in plan fiduciary net position	(3,002,791)	1,739,523	(1,441,996)	(2,633,249)	(1,086,106)
Plan fiduciary net position - beginning	<u>35,017,279</u>	<u>33,277,756</u>	<u>34,719,752</u>	<u>37,353,001</u>	<u>38,439,107</u>
Plan fiduciary net position - ending (b)	<u>\$ 32,014,488</u>	<u>\$ 35,017,279</u>	<u>\$ 33,277,756</u>	<u>\$ 34,719,752</u>	<u>\$ 37,353,001</u>
City's net pension liability - ending (a) - (b)	\$ 13,495,223	\$ 11,734,364	\$ 14,600,650	\$ 14,124,385	\$ 10,676,453
Plan fiduciary net position as a percentage of the total pension liability	70.35%	74.90%	69.50%	71.08%	77.77%
Covered-employee payroll	N/A	N/A	N/A	N/A	\$ 78,448
City of Pueblo's net pension liability as a percentage of covered-employee payroll	N/A	N/A	N/A	N/A	13,609.59%

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

See accompanying Independent Auditor's Report.

**City of Pueblo, Colorado**  
**Schedule of the City's Contributions**  
**Pueblo Old Hire Fire Pension Fund**  
**Year Ended December 31, 2019**

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	2019	2018	2017	2016	2015	2014
Actuarially determined contribution	\$ 1,519,685	\$ 1,565,925	\$ 1,545,814	\$ 1,324,595	\$ 1,299,942	\$ 1,028,768
Contributions in relation to the actuarially required contribution	<u>1,519,685</u>	<u>1,565,925</u>	<u>1,545,814</u>	<u>1,324,595</u>	<u>1,299,942</u>	<u>1,028,768</u>
Contribution deficiency (excess)	<u>\$ -</u>					
City's covered-employee payroll	N/A	N/A	N/A	N/A	N/A	\$ 78,448
Contributions as a percentage of covered-employee payroll	N/A	N/A	N/A	N/A	N/A	1311.40%

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Proportionate Share**  
**of the Other Post-Employment Benefit Amounts**  
**Public Employees' Retirement Association**  
**Local Government Division Trust Fund**  
**Year Ended December 31, 2019**

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	2018	2017	2016
City's proportion of the net OPEB liability	0.258%	0.254%	0.246%
City's proportionate share of the net OPEB liability	\$ 3,510,198	\$ 3,300,984	\$ 3,189,474
City's covered payroll	\$ 21,806,582	\$ 20,647,940	\$ 19,414,670
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	16.097%	15.987%	16.428%
Plan fiduciary net position as a percentage of the total OPEB liability	17.027%	17.529%	16.716%

Note: This schedule is intended to show information for ten years. Additional years' information displayed as it becomes available

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of the City's Other Post-Employment Benefit Contributions**  
**Public Employees' Retirement Association**  
**Local Government Division Trust Fund**  
**Year Ended December 31, 2019**

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	2019	2018	2017	2016
Contractually required contribution	\$ 231,266	\$ 222,427	\$ 210,609	\$ 198,030
Contributions in relation to the contractually required contribution	<u>231,266</u>	<u>222,427</u>	<u>210,609</u>	<u>198,030</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 22,673,097	\$ 21,806,582	\$ 20,647,940	\$ 19,414,670
Contributions as a percentage of covered payroll	1.02%	1.02%	1.02%	1.02%

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Changes in the City's Net Other**  
**Post-Employment Benefit Liability and Related Ratios**  
**Pueblo Police Unit**  
**Year Ended December 31, 2019**

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Measurement Period Ended December 31,	2019	2018
Total OPEB liability -		
Service cost	\$ 725,338	\$ 759,482
Interest	291,404	235,428
Changes in benefit terms	-	-
Differences between expected and actual experience	-	-
Changes in assumptions	(215,658)	(358,105)
Benefit payments, including refunds of employee contributions	(61,219)	(33,697)
Net change in total OPEB liability	739,865	603,108
Total OPEB liability - beginning	7,310,610	6,707,502
Total OPEB liability - ending	\$ 8,050,475	\$ 7,310,610
 Covered-employee payroll	 N/A	 N/A
 City of Pueblo's net OPEB liability as a percentage of covered-employee payroll	 N/A	 N/A

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Changes in the City's Net Other**  
**Post-Employment Benefit Liability and Related Ratios**  
**Pueblo Fire Unit**  
**Year Ended December 31, 2019**

Measurement Period Ended December 31,	2019	2018
Total OPEB liability -		
Service cost	\$ 463,733	\$ 484,285
Interest	245,650	204,747
Changes in benefit terms	-	-
Differences between expected and actual experience	-	-
Changes in assumptions	(110,846)	(265,058)
Benefit payments, including refunds of employee contributions	<u>(171,280)</u>	<u>(97,767)</u>
Net change in total OPEB liability	427,257	326,207
Total OPEB liability - beginning	<u>6,369,755</u>	<u>6,043,548</u>
Total OPEB liability - ending	<u>\$ 6,797,012</u>	<u>\$ 6,369,755</u>
 Covered-employee payroll	 N/A	 N/A
 City of Pueblo's net OPEB liability as a percentage of covered-employee payroll	 N/A	 N/A

Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

*See accompanying Independent Auditor's Report.*

## Supplementary Information

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**City of Pueblo, Colorado**  
**Explanation of Funds**  
**December 31, 2019**

**Nonmajor Governmental Funds**

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are restricted or committed to expenditure for particular purposes.

Intergovernmental – This fund is used to account for the collection and disbursement of revenues received from other governmental agencies to be used for specific purposes. Revenues received in this fund include: Highway User’s Tax Fund (HUTF) monies which may only be used for the construction, improvement, or maintenance of the streets and roadways within the City; Conservation Trust Funds (CTF) are received from the Colorado state lottery and are restricted for parks and open space related projects; property seized from persons convicted of certain crimes is received from law enforcement agencies and must be used only for specific law enforcement purposes; proceeds from property seized in federal narcotic law enforcement activities pursuant to a federal revenue sharing agreement which are restricted to law enforcement purposes.

Special Charges – This fund is used to account for the collection and disbursement of revenues received from special fees and charges to be used for specific purposes. Revenues include: E-911 telephone charges assessed against telephone lines to be used to purchase and maintain enhanced 911 equipment and related activities; a special tipping fee assessed at the Southside landfill for the purpose of monitoring environmental conditions and future remediation, if necessary; a solid waste surcharge on tipping fees at all solid waste disposal sites to be used for solid waste management purposes; and a sales tax collection fee which is restricted to the debt service of the Memorial Hall series 2011A and series 2011B bonds issued by Pueblo Urban Renewal Authority (PURA) in 2011, along with the operations and debt service of the convention center operated by PURA.

Stimulus Grants – This fund is used to account for the collection of specific federal revenues received for particular low- and moderate-income housing projects.

Police Safety Tax – This fund is used to account for the collection of a 0.2% sales tax. The revenue is used for operating expenses and personnel cost within the Police department.

Southpointe Special District – This fund is used to account for the collection of revenues from a mill levy on property within the district. The revenues are restricted for the maintenance of certain public improvements of general benefit to the residents of the district and may include open space, trails, paths, landscaping, fencing, pillars, street medians, entry islands, utility rights of way, irrigation facilities, water system improvements, a theme area, and signage.

Bandera Blvd. Special District – This fund is used to account for the collection of revenues from a mill levy on property within the district. The revenues are restricted for the maintenance of certain public improvements of general benefit to the residents of the district and may include open space, trails, paths, landscaping, fencing, pillars, street medians, entry islands, utility rights of way, irrigation facilities, water system improvements, a theme area, and signage.

**City of Pueblo, Colorado**  
**Explanation of Funds (Cont'd.)**  
**December 31, 2019**

North Gateway BID – This fund is used to account for the collection of new sales taxes generated by the commercial development within the business improvement district. The revenues are to be used for the construction of certain infrastructure within the district.

North Gateway PIF – This fund is used to account for collection of revenues generated from the imposition of a public improvement fee by the property owners on all sales that occur within the boundaries of North Gateway BID. Revenues collected from this fee are restricted for the construction of certain additional public improvements within the North Gateway BID.

Other Special Revenue – This fund is used to account for the collection and disbursement of miscellaneous special revenues which are restricted to expenditure for specific purposes. The fund includes revenues received from the Mountain View Cemetery Endowment to be used for the purpose of gravesite maintenance at the City-owned cemetery; miscellaneous contributions and donations to be expended in accordance with donor wishes; revenues and interest earnings on the Pueblo Beautiful Endowment to be used for the beautification of the City; and proceeds from the sale of lots located on the Historic Arkansas Riverwalk of Pueblo to be used solely for the commercial development of the Riverwalk.

**CAPITAL PROJECTS FUNDS**

Capital projects funds are used to account for and report financial resources that are restricted, committed or assigned for capital outlays, including the acquisition and construction of capital facilities and other capital assets but excludes those types of capital-related outflows financed by proprietary funds.

Historic Arkansas River Project – This fund accounts for revenues and expenditures relating to the construction and development of the Historic Arkansas Riverwalk. The initial phases of this project were financed through the issuance of limited tax general obligation bonds, with later phases financed through private donations and various grants.

**DEBT SERVICE FUND**

The debt service fund accounts for and reports financial resources that are restricted, committed or assigned to expenditure for principal and interest on general obligation debt, certificates of participation and capital leases of governmental funds.

**City of Pueblo, Colorado**  
**Explanation of Funds (Cont'd.)**  
**December 31, 2019**

**Proprietary Funds**

NONMAJOR ENTERPRISE FUNDS

Enterprise funds account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses including depreciation), of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

Street Repair – This fund accounts for the operations of the Street Repair utility. Activities of the fund include design, construction, management, and repair of the street and road systems located with the City. All costs are financed through monthly charges to utility customers with fees set by City Council.

Honor farm – This fund is used to account for the recreational activities that are conducted at the facility known as the “Honor farm”. All activities necessary to provide such services are accounted for in this fund.

Transportation Services – This fund is used to account for the provision of public bus service to the residents of the City. All activities necessary to provide such services are accounted for in this fund.

Parking Facilities – This fund is used to account for the operation of public parking facilities located throughout the City. All activities necessary to provide such services are accounted for in this fund.

Memorial Hall – This fund is used to account for the activities that are held at Memorial Hall. The facility is managed by a third party as part of an agreement with the City. All activities necessary to provide such services are accounted for in this fund except debt service because the bonds that were issued to improve and upgrade the facility were issued by Pueblo Urban Renewal Authority.

INTERNAL SERVICE FUND

The internal service funds are used to account for the financing of goods and services provided by one department or agency to other departments or agencies of the government and to other entities on a cost reimbursement basis.

Internal Service Fund – This fund accounts for the costs of the City’s self-insured workmen’s compensation plan, together with the City’s property and casualty risk management activities which is accounted for through the City’s membership in the Colorado Intergovernmental Risk Sharing Agency (CIRSA). This fund also is used to account for the repair of motor vehicles and other related costs of all vehicles owned by the City. The vehicles and equipment maintained are acquired by the various user departments which are responsible for the financing of replacement vehicles as necessary. The fund also accounts for costs of the City’s telephone system with departments of the City being charged a proportionate share of the costs.

**City of Pueblo, Colorado**  
**Explanation of Funds (Cont'd.)**  
**December 31, 2019**

Pueblo Transit – This fund accounts for the provision of labor services to the City’s transportation services enterprise fund in operating the public bus system. These services are provided by employees of a separate, not-for-profit corporation known as Pueblo Transit.

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## **Nonmajor Governmental Funds**

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**City of Pueblo, Colorado**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds**  
**December 31, 2019**

	Special Revenue				
	Inter- governmental	Special Charges	Stimulus Grants	Police Safety Tax	Southpointe Special District
<b>Assets</b>					
Restricted cash and cash equivalents	\$ 328,200	\$ -	\$ -	\$ -	\$ -
Investments	7,652,553	2,833,401	-	-	135,019
Taxes receivable, net	-	-	-	-	23,891
Due from other funds	26,240	952,376	49,714	3,356,695	240
Receivable from other governments	1,023,010	-	-	-	-
Other receivables	18,860	459,700	-	348,348	513
Inventories	-	-	-	-	-
Property held for resale	-	-	305,445	-	-
<b>Total assets</b>	<b>\$ 9,048,863</b>	<b>\$ 4,245,477</b>	<b>\$ 355,159</b>	<b>\$ 3,705,043</b>	<b>\$ 159,663</b>
<b>Liabilities</b>					
Accounts payable	\$ 30,315	\$ 402,764	\$ -	\$ 122,946	\$ 14
Due to other funds	225	-	-	-	-
<b>Total liabilities</b>	<b>30,540</b>	<b>402,764</b>	<b>-</b>	<b>122,946</b>	<b>14</b>
Deferred inflows of resources	997,346	-	-	-	23,891
<b>Fund balances</b>					
Restricted	8,020,977	3,842,713	355,159	3,582,097	135,758
Assigned	-	-	-	-	-
<b>Total fund balances</b>	<b>8,020,977</b>	<b>3,842,713</b>	<b>355,159</b>	<b>3,582,097</b>	<b>135,758</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 9,048,863</b>	<b>\$ 4,245,477</b>	<b>\$ 355,159</b>	<b>\$ 3,705,043</b>	<b>\$ 159,663</b>

				Capital Projects		Total Nonmajor Governmental Funds
Bandera Blvd. Special District	North Gateway BID	North Gateway PIF	Other Special Revenue	Historic Arkansas River Project	Debt Service	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 328,200
69,534	-	-	916,849	-	-	11,607,356
21,491	-	-	-	-	-	45,382
124	23,920	27,261	91,446	169,544	-	4,697,560
-	-	-	-	-	-	1,023,010
338	32,279	41,435	94,515	-	-	995,988
-	-	-	-	-	-	-
-	-	-	-	-	-	305,445
<u>\$ 91,487</u>	<u>\$ 56,199</u>	<u>\$ 68,696</u>	<u>\$ 1,102,810</u>	<u>\$ 169,544</u>	<u>\$ -</u>	<u>\$ 19,002,941</u>
\$ 35	\$ 54,583	\$ 68,696	\$ 14,654	\$ -	\$ -	\$ 694,007
-	-	-	721,015	-	-	721,240
<u>35</u>	<u>54,583</u>	<u>68,696</u>	<u>735,669</u>	<u>-</u>	<u>-</u>	<u>1,415,247</u>
21,491	-	-	-	-	-	1,042,728
69,961	1,616	-	135,860	169,544	-	16,313,685
-	-	-	231,281	-	-	231,281
<u>69,961</u>	<u>1,616</u>	<u>-</u>	<u>367,141</u>	<u>169,544</u>	<u>-</u>	<u>16,544,966</u>
<u>\$ 91,487</u>	<u>\$ 56,199</u>	<u>\$ 68,696</u>	<u>\$ 1,102,810</u>	<u>\$ 169,544</u>	<u>\$ -</u>	<u>\$ 19,002,941</u>

See accompanying Independent Auditor's Report.

**City of Pueblo, Colorado**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**For the Year Ended December 31, 2019**

	Special Revenue				
	Inter- governmental	Special Charges	Stimulus Grants	Police Safety Tax	Southpointe Special District
<b>Revenues</b>					
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ 21,020
Sales and miscellaneous taxes	-	2,237,607	-	3,544,251	2,231
Intergovernmental	6,693,190	-	-	-	-
Charges for services	-	1,317,594	-	-	-
Investment earnings	173,086	73,373	-	-	3,572
Other revenues	551	-	-	-	-
<b>Total revenues</b>	<b>6,866,827</b>	<b>3,628,574</b>	<b>-</b>	<b>3,544,251</b>	<b>26,823</b>
<b>Expenditures</b>					
Current					
Public safety	61,111	307,668	-	1,751,800	-
Public works	175,310	-	-	-	-
Parks and recreation	182,372	-	-	-	9,790
Culture and community welfare	-	2,237,606	-	-	-
Debt service					
Principal	-	-	-	-	-
Interest and other charges	-	-	-	-	-
Capital outlay	570,459	-	-	122,455	-
<b>Total expenditures</b>	<b>989,252</b>	<b>2,545,274</b>	<b>-</b>	<b>1,874,255</b>	<b>9,790</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>5,877,575</b>	<b>1,083,300</b>	<b>-</b>	<b>1,669,996</b>	<b>17,033</b>
<b>Other financing sources (uses)</b>					
Transfers in	12,000	-	-	-	-
Transfers out	(2,860,161)	(842,000)	-	(144,749)	-
<b>Total other financing sources (uses)</b>	<b>(2,848,161)</b>	<b>(842,000)</b>	<b>-</b>	<b>(144,749)</b>	<b>-</b>
<b>Change in fund balances</b>	<b>3,029,414</b>	<b>241,300</b>	<b>-</b>	<b>1,525,247</b>	<b>17,033</b>
<b>Fund balance at beginning of year</b>	<b>4,991,563</b>	<b>3,601,413</b>	<b>355,159</b>	<b>2,056,850</b>	<b>118,725</b>
<b>Fund balance at end of year</b>	<b>\$ 8,020,977</b>	<b>\$ 3,842,713</b>	<b>\$ 355,159</b>	<b>\$ 3,582,097</b>	<b>\$ 135,758</b>

				Capital Projects		Total Nonmajor Governmental Funds
Bandera Blvd. Special District	North Gateway BID	North Gateway PIF	Other Special Revenue	Historic Arkansas River Project	Debt Service	
\$ 19,545	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 40,565
2,072	226,626	-	-	-	-	6,012,787
-	-	-	-	-	-	6,693,190
-	-	288,517	-	-	-	1,606,111
2,188	-	-	21,194	-	200	273,613
-	-	-	330,073	-	-	330,624
<u>23,805</u>	<u>226,626</u>	<u>288,517</u>	<u>351,267</u>	<u>-</u>	<u>200</u>	<u>14,956,890</u>
-	-	-	-	-	-	2,120,579
-	215,295	274,091	-	-	-	664,696
31,780	-	-	259,774	-	-	483,716
-	-	-	-	-	-	2,237,606
-	-	-	-	-	3,818,025	3,818,025
-	-	-	-	-	436,517	436,517
-	-	-	-	-	-	692,914
<u>31,780</u>	<u>215,295</u>	<u>274,091</u>	<u>259,774</u>	<u>-</u>	<u>4,254,542</u>	<u>10,454,053</u>
(7,975)	11,331	14,426	91,493	-	(4,254,342)	4,502,837
-	-	-	-	-	4,254,337	4,266,337
-	(11,331)	(14,426)	(4,575)	-	-	(3,877,242)
<u>-</u>	<u>(11,331)</u>	<u>(14,426)</u>	<u>(4,575)</u>	<u>-</u>	<u>4,254,337</u>	<u>389,095</u>
(7,975)	-	-	86,918	-	(5)	4,891,932
<u>77,936</u>	<u>1,616</u>	<u>-</u>	<u>280,223</u>	<u>169,544</u>	<u>5</u>	<u>11,653,034</u>
\$ 69,961	\$ 1,616	\$ -	\$ 367,141	\$ 169,544	\$ -	\$ 16,544,966

See accompanying Independent Auditor's Report.

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## Special Revenue Funds

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**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Intergovernmental Fund**  
**Year Ended December 31, 2019**

	<u>Budgeted</u> Amounts <u>Final</u>	<u>Actual</u> Budget <u>Basis</u>	<u>Variance With</u> Final Budget Positive (Negative)
<b>REVENUES</b>			
Intergovernmental	\$ 5,665,863	\$ 6,693,190	\$ 1,027,327
Investment earnings	20,000	173,086	153,086
Other revenues	-	551	551
Transfers in	12,000	12,000	-
TOTAL REVENUES	<u>5,697,863</u>	<u>6,878,827</u>	<u>1,180,964</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	5,475,457	989,252	4,486,205
Transfers out	<u>2,860,469</u>	<u>2,860,161</u>	<u>308</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>8,335,926</u>	<u>3,849,413</u>	<u>4,486,513</u>
<b>NET CHANGE IN FUND BALANCE</b>	(2,638,063)	3,029,414	5,667,477
FUND BALANCE, January 1	<u>2,638,063</u>	<u>4,991,563</u>	<u>2,353,500</u>
FUND BALANCE, December 31	<u>\$ -</u>	<u>\$ 8,020,977</u>	<u>\$ 8,020,977</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Special Charges Fund**  
**Year Ended December 31, 2019**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>			
Charges for services	\$ 1,210,000	\$ 1,317,594	\$ 107,594
Sales and miscellaneous taxes	2,109,395	2,237,607	128,212
Investment earnings	5,000	73,373	68,373
TOTAL REVENUES	<u>3,324,395</u>	<u>3,628,574</u>	<u>304,179</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	2,746,025	2,545,274	200,751
Transfers out	842,000	842,000	-
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>3,588,025</u>	<u>3,387,274</u>	<u>200,751</u>
NET CHANGE IN FUND BALANCE	(263,630)	241,300	504,930
FUND BALANCE, January 1	<u>263,630</u>	<u>3,601,413</u>	<u>3,337,783</u>
FUND BALANCE, December 31	<u>\$ -</u>	<u>\$ 3,842,713</u>	<u>\$ 3,842,713</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Stimulus Grants**  
**Year Ended December 31, 2019**

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	Budgeted Amounts <u>Final</u>	Actual Budget <u>Basis</u>	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>			
Intergovernmental	\$ -	\$ -	\$ -
<b>TOTAL REVENUES</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	-	-	-
<b>TOTAL EXPENDITURES AND         OTHER FINANCING USES</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCE</b>	-	-	-
<b>FUND BALANCE, January 1</b>	<u>-</u>	<u>49,715</u>	<u>49,715</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	<u>\$ 49,715</u>	<u>\$ 49,715</u>
Adjustment from budgetary basis to generally accepted accounting principles			
Inventory		<u>-</u>	
Fund balance - generally accepted accounting principles		<u>\$ 49,715</u>	

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Police Safety Tax**  
**Year Ended December 31, 2019**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>			
Sales and miscellaneous taxes	\$ 3,600,000	\$ 3,544,251	\$ (55,749)
TOTAL REVENUES	<u>3,600,000</u>	<u>3,544,251</u>	<u>(55,749)</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	2,255,251	1,751,800	503,451
Capital outlay	1,200,000	122,455	1,077,545
Transfers out	<u>144,749</u>	<u>144,749</u>	<u>-</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>3,600,000</u>	<u>2,019,004</u>	<u>1,580,996</u>
NET CHANGE IN FUND BALANCE	-	1,525,247	1,525,247
FUND BALANCE, January 1	<u>-</u>	<u>2,056,850</u>	<u>2,056,850</u>
FUND BALANCE, December 31	<u>\$ -</u>	<u>\$ 3,582,097</u>	<u>\$ 3,582,097</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**SouthPointe Special District**  
**Year Ended December 31, 2019**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>			
Property and other taxes	\$ 19,814	\$ 23,251	\$ 3,437
Investment earnings	-	3,572	3,572
TOTAL REVENUES	19,814	26,823	7,009
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	31,096	9,790	21,306
TOTAL EXPENDITURES AND OTHER FINANCING USES	31,096	9,790	21,306
<b>NET CHANGE IN FUND BALANCE</b>	(11,282)	17,033	28,315
<b>FUND BALANCE, January 1</b>	11,282	118,725	107,443
<b>FUND BALANCE, December 31</b>	\$ -	\$ 135,758	\$ 135,758

*See accompanying independent auditor's report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Bandera Blvd. Special District**  
**Year Ended December 31, 2019**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
	<u>Final</u>	<u>Basis</u>	<u>(Negative)</u>
<b>REVENUES</b>			
Property and other taxes	\$ 19,814	\$ 21,617	\$ 1,803
Investment earnings	-	2,188	(2,188)
TOTAL REVENUES	<u>19,814</u>	<u>23,805</u>	<u>(385)</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	<u>88,990</u>	<u>31,780</u>	<u>57,210</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>88,990</u>	<u>31,780</u>	<u>57,210</u>
NET CHANGE IN FUND BALANCE	(69,176)	(7,975)	56,825
FUND BALANCE, January 1	<u>69,176</u>	<u>77,936</u>	<u>8,760</u>
FUND BALANCE, December 31	<u>\$ -</u>	<u>\$ 69,961</u>	<u>\$ 65,585</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**North Gateway BID**  
**Year Ended December 31, 2019**

	<u>Budgeted</u> Amounts <u>Final</u>	<u>Actual</u> Budget Basis	<u>Variance With</u> Final Budget Positive (Negative)
<b>REVENUES</b>			
Sales and miscellaneous taxes	\$ 260,000	\$ 226,626	\$ (33,374)
TOTAL REVENUES	<u>260,000</u>	<u>226,626</u>	<u>(33,374)</u>
<b>EXPENDITURES AND OTHER</b>			
<b>FINANCING USES</b>			
Current -			
Programs/projects	247,000	215,295	31,705
Transfers out	<u>13,000</u>	<u>11,331</u>	<u>1,669</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>260,000</u>	<u>226,626</u>	<u>33,374</u>
<b>NET CHANGE IN FUND BALANCE</b>	-	-	-
<b>FUND BALANCE, January 1</b>	<u>-</u>	<u>1,616</u>	<u>1,616</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	<u>\$ 1,616</u>	<u>\$ 1,616</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**North Gateway PIF**  
**Year Ended December 31, 2019**

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	Budgeted Amounts <u>Final</u>	Actual Budget <u>Basis</u>	Variance With Final Budget Positive <u>(Negative)</u>
<b>REVENUES</b>			
Charges for services	\$ 288,517	\$ 288,517	\$ -
TOTAL REVENUES	<u>288,517</u>	<u>288,517</u>	<u>-</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	274,091	274,091	-
Transfers out	<u>14,426</u>	<u>14,426</u>	<u>-</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>288,517</u>	<u>288,517</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCE</b>	-	-	-
<b>FUND BALANCE, January 1</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Other Special Revenue Fund**  
**Year Ended December 31, 2019**

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	Budgeted Amounts <u>Final</u>	Actual Budget <u>Basis</u>	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>			
Contributions/donations	\$ 80,500	\$ 330,073	\$ 249,573
Interest earnings	<u>3,600</u>	<u>21,194</u>	<u>17,594</u>
<b>TOTAL REVENUES</b>	<u>84,100</u>	<u>351,267</u>	<u>267,167</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Programs/projects	474,292	259,774	214,518
Transfers out	<u>4,575</u>	<u>4,575</u>	<u>-</u>
<b>TOTAL EXPENDITURES AND         OTHER FINANCING USES</b>	<u>478,867</u>	<u>264,349</u>	<u>214,518</u>
<b>NET CHANGE IN FUND BALANCE</b>	(394,767)	86,918	481,685
<b>FUND BALANCE, January 1</b>	<u>394,767</u>	<u>280,223</u>	<u>(114,544)</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	<u>\$ 367,141</u>	<u>\$ 367,141</u>

*See accompanying Independent Auditor's Report.*

## Capital Projects Funds

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**City of Pueblo, Colorado**  
**Budgetary Comparison Schedule**  
**Public Improvements Fund**  
**Year Ended December 31, 2019**

	Budgeted Amounts		Actual Budget Basis	Variance With Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES AND OTHER FINANCING SOURCES</b>				
Intergovernmental	\$ 457,400	\$ 4,419,827	\$ 2,830,005	\$ (1,589,822)
Investment earnings	-	35	34	(1)
Other revenue	-	558,892	396,054	(162,838)
Transfer in	2,076,000	4,185,874	4,178,245	(7,629)
<b>TOTAL REVENUES AND OTHER FINANCING SOURCES</b>	<b>2,533,400</b>	<b>9,164,628</b>	<b>7,404,338</b>	<b>(1,760,290)</b>
<b>EXPENDITURES AND OTHER FINANCING USES</b>				
Current -				
Programs/projects	2,526,700	15,844,130	2,698,848	13,145,282
Capital outlay	6,700	5,425,644	3,197,173	2,228,471
Transfers out	-	854,895	854,576	319
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<b>2,533,400</b>	<b>22,124,669</b>	<b>6,750,597</b>	<b>15,374,072</b>
<b>NET CHANGE IN FUND BALANCE</b>	-	(12,960,041)	653,741	17,134,362
<b>FUND BALANCE, January 1</b>	-	12,960,041	6,416,778	(17,134,362)
<b>FUND BALANCE, December 31</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 7,070,519</b>	<b>\$ -</b>
Adjustment from budgetary basis to generally accepted accounting principles				
Deferred inflows of resources related to grants			610,013	
Fund balance - generally accepted accounting principles			<b>\$ 7,680,532</b>	

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Reconciliation of the Budgetary Basis of Accounting**  
**To GAAP Basis of Accounting**  
**Public Improvements Fund**  
**Year Ended December 31, 2019**

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BUDGETARY BASIS

Explanation of differences between budgetary revenues and other financing sources,  
and GAAP and other financing sources, together with budgetary expenditures and other  
financing uses and GAAP expenditures and other financing uses

REVENUES AND OTHER FINANCING SOURCES

Actual amounts (budgetary basis) of revenues and other financing sources from the budgetary comparison schedule	\$ 7,404,338
Differences - budget to GAAP	
Deferred inflows of resources related to grants	<u>(381,201)</u>
GAAP BASIS REVENUES AND OTHER FINANCING SOURCES	<u>\$ 7,023,137</u>

*See accompanying Independent Auditor's Report.*

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## Debt Service Fund

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**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Debt Service Fund**  
**Year Ended December 31, 2019**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>			
Investment earnings	\$ -	\$ 200	\$ 200
Transfers in	<u>4,257,043</u>	<u>4,254,337</u>	<u>(2,706)</u>
<b>TOTAL REVENUES</b>	<u>4,257,043</u>	<u>4,254,537</u>	<u>(2,506)</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Debt service -			
Principal	3,817,582	3,818,025	(443)
Interest and fiscal charges	<u>439,461</u>	<u>436,517</u>	<u>2,944</u>
<b>TOTAL EXPENDITURES AND     OTHER FINANCING USES</b>	<u>4,257,043</u>	<u>4,254,542</u>	<u>2,501</u>
<b>NET CHANGE IN FUND BALANCE</b>	-	(5)	(5)
<b>FUND BALANCE, January 1</b>	<u>-</u>	<u>5</u>	<u>5</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

*See accompanying Independent Auditor's Report.*

## Enterprise Funds

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**City of Pueblo, Colorado**  
**Combining Statement of Net Position**  
**Nonmajor Proprietary Funds**  
**December 31, 2019**

Business-type Activities - Enterprise Funds

	Street Repair	Honor Farm	Transportation Services	Parking Facilities	Memorial Hall	Total
<b>Assets</b>						
Current assets						
Cash and cash equivalents	\$ -	\$ -	\$ 800	\$ -	\$ 232,716	\$ 233,516
Accounts receivable, net	505,019	33,500	725,155	12,672	26,204	1,302,550
Due from other funds	1,082,524	-	-	1,220,757	-	2,303,281
Due from other governments	-	-	2,140,741	-	-	2,140,741
Prepaid expenses	-	-	6,510	-	15,664	22,174
Inventories	-	-	305,312	-	-	305,312
<b>Total current assets</b>	<b>1,587,543</b>	<b>33,500</b>	<b>3,178,518</b>	<b>1,233,429</b>	<b>274,584</b>	<b>6,307,574</b>
Noncurrent assets						
Capital assets						
Land	-	1,364,618	633,837	1,454,630	-	3,453,085
Land improvements	-	915,486	25,628	1,300,257	-	2,241,371
Infrastructure	-	-	6,785	-	-	6,785
Other improvements	-	-	210,017	-	-	210,017
Buildings	-	357,047	3,061,787	3,189,960	11,360,862	17,969,656
Machinery and equipment	-	181,848	7,730,661	198,261	-	8,110,770
Less accumulated depreciation	-	(512,407)	(8,120,967)	(1,834,042)	(1,553,164)	(12,020,580)
Intangibles	-	-	1,478	-	-	1,478
Artworks	-	-	8,823	-	-	8,823
<b>Total capital assets</b>	<b>-</b>	<b>2,306,592</b>	<b>3,558,049</b>	<b>4,309,066</b>	<b>9,807,698</b>	<b>19,981,405</b>
<b>Total noncurrent assets</b>	<b>-</b>	<b>2,306,592</b>	<b>3,558,049</b>	<b>4,309,066</b>	<b>9,807,698</b>	<b>19,981,405</b>
<b>Total assets</b>	<b>1,587,543</b>	<b>2,340,092</b>	<b>6,736,567</b>	<b>5,542,495</b>	<b>10,082,282</b>	<b>26,288,979</b>
Deferred outflows of resources						
OPEB-related	-	-	-	1,307	-	1,307
Pension-related	-	-	-	34,201	-	34,201
<b>Total deferred outflows of resources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>35,508</b>	<b>-</b>	<b>35,508</b>
<b>Liabilities</b>						
Current liabilities						
Accounts payable	12,719	7,674	122,781	82,303	110,825	336,302
Accrued expenses	-	-	101,533	12,195	-	113,728
Due to other funds	-	1,003,607	3,220,430	-	903,606	5,127,643
Advances from others	-	-	-	-	179,304	179,304
Compensated absences	-	-	25,313	-	-	25,313
<b>Total current liabilities</b>	<b>12,719</b>	<b>1,011,281</b>	<b>3,470,057</b>	<b>94,498</b>	<b>1,193,735</b>	<b>5,782,290</b>
Noncurrent liabilities						
Compensated absences	-	-	227,816	-	-	227,816
Advance from other funds	-	747,000	-	-	-	747,000
Net OPEB liability	-	-	-	11,404	-	11,404
Net pension liability	-	-	-	135,811	-	135,811
<b>Total noncurrent liabilities</b>	<b>-</b>	<b>747,000</b>	<b>227,816</b>	<b>147,215</b>	<b>-</b>	<b>1,122,031</b>
<b>Total liabilities</b>	<b>12,719</b>	<b>1,758,281</b>	<b>3,697,873</b>	<b>241,713</b>	<b>1,193,735</b>	<b>6,904,321</b>
Deferred inflows of resources						
OPEB-related	-	-	-	21	-	21
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>21</b>	<b>-</b>	<b>21</b>
<b>Net position</b>						
Net investment in capital assets	-	2,306,592	3,558,049	4,309,066	9,807,698	19,981,405
Unrestricted	1,574,824	(1,724,781)	(519,355)	1,027,203	(919,151)	(561,260)
<b>Total net position</b>	<b>\$ 1,574,824</b>	<b>\$ 581,811</b>	<b>\$ 3,038,694</b>	<b>\$ 5,336,269</b>	<b>\$ 8,888,547</b>	<b>\$ 19,420,145</b>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Combining Statement of Revenues, Expenses and Changes in Net Position**  
**Nonmajor Proprietary Funds**  
**For the Year Ended December 31, 2019**

Business-type Activities - Enterprise Funds

	Street Repair	Honor Farm	Transportation Services	Parking Facilities	Memorial Hall	Total
<b>Operating revenues</b>						
Charges for services	\$ 2,446,598	\$ 38,301	\$ 742,683	\$ 267,437	\$ 1,107,021	\$ 4,602,040
Other revenues	26	-	102,585	-	14,470	117,081
<b>Total operating revenues</b>	<b>2,446,624</b>	<b>38,301</b>	<b>845,268</b>	<b>267,437</b>	<b>1,121,491</b>	<b>4,719,121</b>
<b>Operating expenses</b>						
Personnel services	-	-	-	47,121	-	47,121
Contractual services	96,100	5,711	4,089,116	182,665	1,151,917	5,525,509
Utilities	-	6,907	407,114	39,325	127,739	581,085
Repairs and maintenance	-	33,890	270,604	10,578	10,707	325,779
Other supplies and expenses	-	5,676	376,871	374,112	131,259	887,918
Depreciation	-	37,736	307,187	90,683	223,641	659,247
<b>Total operating expenses</b>	<b>96,100</b>	<b>89,920</b>	<b>5,450,892</b>	<b>744,484</b>	<b>1,645,263</b>	<b>8,026,659</b>
<b>Operating loss</b>	<b>2,350,524</b>	<b>(51,619)</b>	<b>(4,605,624)</b>	<b>(477,047)</b>	<b>(523,772)</b>	<b>(3,307,538)</b>
<b>Nonoperating revenues (expenses)</b>						
Nonoperating grants and contributions	-	-	2,889,617	-	-	2,889,617
<b>Total nonoperating revenues (expenses)</b>	<b>-</b>	<b>-</b>	<b>2,889,617</b>	<b>-</b>	<b>-</b>	<b>2,889,617</b>
Income (loss) before transfers	2,350,524	(51,619)	(1,716,007)	(477,047)	(523,772)	(417,921)
Transfers in	-	66,689	2,435,672	600,116	348,324	3,450,801
<b>Changes in net position</b>	<b>2,350,524</b>	<b>15,070</b>	<b>719,665</b>	<b>123,069</b>	<b>(175,448)</b>	<b>3,032,880</b>
Net position at beginning of year	(775,700)	566,741	2,319,029	5,213,200	9,063,995	16,387,265
<b>Net position at end of year</b>	<b>\$ 1,574,824</b>	<b>\$ 581,811</b>	<b>\$ 3,038,694</b>	<b>\$ 5,336,269</b>	<b>\$ 8,888,547</b>	<b>\$ 19,420,145</b>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Combining Statement of Cash Flows**  
**Nonmajor Proprietary Funds**  
**For the Year-Ended December 31, 2019**

	Business-type Activities - Enterprise Funds					
	Street Repair	Honor Farm	Transportation Services	Parking Facilities	Memorial Hall	Total
<b>Cash flows from operating activities</b>						
Cash received from customers	\$ 1,941,605	\$ 24,801	\$ 487,299	\$ 255,022	\$ 1,114,606	\$ 3,823,333
Cash payments to suppliers	(83,381)	(49,927)	(5,202,888)	(578,745)	(1,427,375)	(7,342,316)
Cash payments to employees	-	-	12,243	(67,972)	-	(55,729)
Receipts for interfund services	-	(41,563)	269,386	-	(16,917)	210,906
Payments for interfund services	(1,858,224)	-	-	(204,120)	-	(2,062,344)
<b>Net cash flows from operating activities</b>	<b>-</b>	<b>(66,689)</b>	<b>(4,433,960)</b>	<b>(595,815)</b>	<b>(329,686)</b>	<b>(5,426,150)</b>
<b>Cash flows from non-capital financing activities</b>						
Transfers in	-	66,689	2,435,672	600,116	348,324	3,450,801
Receipts from fund advance	-	-	-	-	58,365	58,365
Operating grants received	-	-	2,889,617	-	-	2,889,617
<b>Net cash flows from non-capital financing activities</b>	<b>-</b>	<b>66,689</b>	<b>5,325,289</b>	<b>600,116</b>	<b>406,689</b>	<b>6,398,783</b>
<b>Cash flows from capital and related financing activities</b>						
Acquisitions of capital assets	-	-	(891,329)	(4,301)	-	(895,630)
<b>Net cash flows from capital and related financing activities</b>	<b>-</b>	<b>-</b>	<b>(891,329)</b>	<b>(4,301)</b>	<b>-</b>	<b>(895,630)</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>77,003</b>	<b>77,003</b>
Cash and cash equivalents at beginning of year	-	-	800	-	155,713	156,513
<b>Cash and cash equivalents at end of year</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 800</b>	<b>\$ -</b>	<b>\$ 232,716</b>	<b>\$ 233,516</b>

**Reconciliation of operating loss to net cash flows from operating activities**

Operating loss	\$ 2,350,524	\$ (51,619)	\$ (4,605,624)	\$ (477,047)	\$ (523,772)	\$ (3,307,538)
Adjustments to reconcile operating loss						
to net cash flows from operating activities:						
Depreciation	-	37,736	307,187	90,683	223,641	659,247
(Increase) decrease in operating assets:						
Accounts receivable	(505,019)	(13,500)	(357,969)	(12,415)	(6,885)	(895,788)
Due from other funds	-	-	-	(204,120)	-	(204,120)
Prepaid items	-	-	(6,510)	-	8,523	2,013
Inventories	-	-	(28,221)	-	-	(28,221)
Increase (decrease) in operating liabilities:						
Accounts payable and accrued expenses	12,719	2,257	(12,209)	27,935	(14,276)	16,426
Due to other funds	(1,858,224)	(41,563)	269,386	-	(16,917)	(1,647,318)
Net OPEB liability and related deferred inflows and outflows of resources	-	-	-	267	-	267
Net pension liability and related deferred inflows and outflows of resources	-	-	-	(21,118)	-	(21,118)
<b>Net cash flows from operating activities</b>	<b>\$ -</b>	<b>\$ (66,689)</b>	<b>\$ (4,433,960)</b>	<b>\$ (595,815)</b>	<b>\$ (329,686)</b>	<b>\$ (5,426,150)</b>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Golf Course Enterprise**  
**Year Ended December 31, 2019**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
	<u>Final</u>	<u>Basis</u>	<u>(Negative)</u>
<b>REVENUES AND OTHER</b>			
<b>FINANCING SOURCES</b>			
Charges for services	\$ 2,291,400	\$ 2,287,895	\$ (3,505)
Other revenues	-	827	827
Use of prior year fund balance	<u>150,000</u>	<u>-</u>	<u>(150,000)</u>
<b>TOTAL REVENUES</b>	<u>2,441,400</u>	<u>2,288,722</u>	<u>(152,678)</u>
<b>EXPENDITURES AND OTHER</b>			
<b>FINANCING USES</b>			
Current -			
Personnel services	93,451	89,627	3,824
Contractual services	927,101	947,549	(20,448)
Utilities	361,987	406,742	(44,755)
Repairs and maintenance	252,276	139,586	112,690
Other supplies and expenses	362,289	245,486	116,803
Capital outlay	30,708	112,755	(82,047)
Debt Service -			
Principal	317,353	317,353	-
Interest and fees	<u>66,259</u>	<u>137,690</u>	<u>(71,431)</u>
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>2,411,424</u>	<u>2,396,788</u>	<u>14,636</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ 29,976</u>	<u>\$ (108,066)</u>	<u>\$ (138,042)</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Sewer User**  
**Year Ended December 31, 2019**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
	<u>Final</u>	<u>Basis</u>	<u>(Negative)</u>
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 23,617,785	\$ 25,629,493	\$ 2,011,708
Interest	<u>169,171</u>	<u>987,116</u>	<u>817,945</u>
TOTAL REVENUES	<u>23,786,956</u>	<u>26,616,609</u>	<u>2,829,653</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Personnel services	5,123,871	4,453,626	670,245
Contractual services	2,194,165	1,508,912	685,253
Utilities	1,013,820	657,893	355,927
Repairs and maintenance	31,231,071	4,772,237	26,458,834
Other supplies and expenses	1,419,319	1,069,893	349,426
Capital outlay	3,217,397	5,661,646	(2,444,249)
Debt Service -			
Principal	1,808,168	1,808,168	-
Interest and fees	<u>661,333</u>	<u>661,333</u>	<u>-</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>46,669,144</u>	<u>20,593,708</u>	<u>26,075,436</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (22,882,188)</u>	<u>\$ 6,022,901</u>	<u>\$ 28,905,089</u>

*See accompanying independent auditor's report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Stormwater Utility**  
**Year Ended December 31, 2019**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 4,376,184	\$ 5,022,570	\$ 646,386
Interest	20,000	366,538	346,538
<b>TOTAL REVENUES</b>	<u>4,396,184</u>	<u>5,389,108</u>	<u>992,924</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Personnel services	1,647,114	1,451,223	195,891
Contractual services	807,404	750,596	56,808
Utilities	98,000	64,858	33,142
Repairs and maintenance	590,200	161,176	429,024
Other supplies and expenses	1,941,795	52,956	1,888,839
Capital outlay	8,324,997	170,101	8,154,896
Debt Service -			
Principal	278,004	278,004	-
Interest and fees	133,332	128,162	5,170
Transfers out	62,000	62,000	-
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>13,882,846</u>	<u>3,119,076</u>	<u>10,763,770</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (9,486,662)</u>	<u>\$ 2,270,032</u>	<u>\$ 11,756,694</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Memorial Hall Fund**  
**Year Ended December 31, 2019**

	Budgeted Amounts <u>Final</u>	Actual Budget <u>Basis</u>	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 1,086,320	\$ 1,121,491	\$ 35,171
Transfers in	<u>348,324</u>	<u>348,324</u>	<u>-</u>
<b>TOTAL REVENUES</b>	<u>1,434,644</u>	<u>1,469,815</u>	<u>35,171</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Contractual services	1,309,644	1,151,917	157,727
Utilities	125,000	127,739	(2,739)
Repairs and maintenance	-	10,707	(10,707)
Other supplies and expenses	<u>-</u>	<u>131,259</u>	<u>(131,259)</u>
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>1,434,644</u>	<u>1,421,622</u>	<u>13,022</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ -</u>	<u>\$ 48,193</u>	<u>\$ 48,193</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Memorial Airport Fund**  
**Year Ended December 31, 2019**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 647,740	\$ 705,525	\$ 57,785
Intergovernmental	4,367,517	973,015	(3,394,502)
Interest and other	-	6,273	6,273
Transfers in	<u>1,630,158</u>	<u>1,614,670</u>	<u>(15,488)</u>
TOTAL REVENUES	<u>6,645,415</u>	<u>3,299,483</u>	<u>(3,345,932)</u>
<b>EXPENDITURES AND OTHER</b>			
<b>FINANCING USES</b>			
Current -			
Personnel services	1,003,083	857,901	145,182
Contractual services	229,601	229,071	530
Utilities	364,832	388,544	(23,712)
Repairs and maintenance	141,438	138,461	2,977
Other supplies and expenses	1,028,561	498,974	529,587
Capital outlay	4,873,167	682,645	4,190,522
Transfers out	<u>172,177</u>	<u>157,008</u>	<u>15,169</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>7,812,859</u>	<u>2,952,604</u>	<u>4,860,255</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (1,167,444)</u>	<u>\$ 346,879</u>	<u>\$ 1,514,323</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Street Repair Fund**  
**Year Ended December 31, 2019**

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	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
	<u>Final</u>	<u>Basis</u>	<u>(Negative)</u>
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 1,000,000	\$ 2,446,624	\$ 1,446,624
TOTAL REVENUES	<u>1,000,000</u>	<u>2,446,624</u>	<u>1,446,624</u>
<b>EXPENDITURES AND OTHER</b>			
<b>FINANCING USES</b>			
Current -			
Contractual services	-	96,100	(96,100)
Repairs and maintenance	511,612	-	511,612
Capital outlay	488,388	-	488,388
Transfers out	-	1,000,000	(1,000,000)
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>1,000,000</u>	<u>1,096,100</u>	<u>(96,100)</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ -</u>	<u>\$ 1,350,524</u>	<u>\$ 1,350,524</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Honor Farm Fund**  
**Year Ended December 31, 2019**

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	<u>Budgeted Amounts Final</u>	<u>Actual Budget Basis</u>	<u>Variance With Final Budget Positive (Negative)</u>
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 8,100	\$ 38,301	\$ 30,201
Transfers in	<u>66,689</u>	<u>66,689</u>	<u>-</u>
<b>TOTAL REVENUES</b>	<u>74,789</u>	<u>104,990</u>	<u>30,201</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Contractual services	5,711	5,711	-
Utilities	3,000	6,907	(3,907)
Repairs and maintenance	59,821	33,890	25,931
Other supplies and expenses	<u>6,257</u>	<u>5,676</u>	<u>581</u>
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>74,789</u>	<u>52,184</u>	<u>22,605</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ -</u>	<u>\$ 52,806</u>	<u>\$ 52,806</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Transportation Services Fund**  
**Year Ended December 31, 2019**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 775,000	\$ 845,650	\$ 70,650
Intergovernmental	4,047,011	2,889,617	(1,157,394)
Transfers in	2,737,556	2,435,672	(301,884)
<b>TOTAL REVENUES</b>	<u>7,559,567</u>	<u>6,170,939</u>	<u>(1,388,628)</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Personnel services	3,009,535	2,834,517	175,018
Contractual services	1,369,114	1,242,356	126,758
Utilities	363,728	405,982	(42,254)
Repairs and maintenance	475,266	270,604	204,662
Other supplies and expenses	249,208	378,003	(128,795)
Capital outlay	2,985,045	891,329	2,093,716
<b>TOTAL EXPENDITURES AND OTHER FINANCING USES</b>	<u>8,451,896</u>	<u>6,022,791</u>	<u>2,429,105</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (892,329)</u>	<u>\$ 148,148</u>	<u>\$ 1,040,477</u>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Parking Facilities Fund**  
**Year Ended December 31, 2019**

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	Budgeted Amounts <u>Final</u>	Actual Budget <u>Basis</u>	Variance With Final Budget Positive <u>(Negative)</u>
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 280,000	\$ 266,829	\$ (13,171)
Transfers in	<u>600,116</u>	<u>600,116</u>	<u>-</u>
TOTAL REVENUES	<u>880,116</u>	<u>866,945</u>	<u>(13,171)</u>
<b>EXPENDITURES AND OTHER</b>			
<b>FINANCING USES</b>			
Current -			
Personnel services	107,391	67,972	39,419
Contractual services	209,740	186,910	22,830
Utilities	52,760	35,080	17,680
Repairs and maintenance	254,572	10,578	243,994
Other supplies and expenses	387,890	374,112	13,778
Capital outlay	<u>-</u>	<u>4,300</u>	<u>(4,300)</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>1,012,353</u>	<u>678,952</u>	<u>333,401</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (132,237)</u>	<u>\$ 187,993</u>	<u>\$ 320,230</u>

*See accompanying Independent Auditor's Report.*

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## Internal Service Funds

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**City of Pueblo, Colorado**  
**Combining Statement of Net Position**  
**Internal Service Funds**  
**December 31, 2019**

	Total Internal Service Funds	Pueblo Transit	Total
<b>Assets</b>			
<b>Current Assets</b>			
Cash and cash equivalents	\$ 300	\$ -	\$ 300
Restricted cash and cash equivalents	100,000	-	100,000
Accounts receivable, net	106,755	-	106,755
Due from other funds	5,272,014	-	5,272,014
Inventories	228,539	-	228,539
Prepaid items	296,666	-	296,666
<b>Total current assets</b>	<b>6,004,274</b>	<b>-</b>	<b>6,004,274</b>
<b>Noncurrent Assets</b>			
<b>Capital Assets</b>			
Buildings	1,036,366	-	1,036,366
Machinery and equipment	1,541,523	-	1,541,523
Less accumulated depreciation	(1,681,861)	-	(1,681,861)
<b>Total noncurrent assets</b>	<b>896,028</b>	<b>-</b>	<b>896,028</b>
<b>Total assets</b>	<b>6,900,302</b>	<b>-</b>	<b>6,900,302</b>
<b>Deferred outflows of resources</b>			
OPEB-related	9,262	28,676	37,938
Pension-related	242,327	750,079	992,406
<b>Total deferred outflows of resources</b>	<b>251,589</b>	<b>778,755</b>	<b>1,030,344</b>
<b>Liabilities</b>			
<b>Current liabilities</b>			
Accounts payable	172,743	-	172,743
Accrued interest payable	3,110	-	3,110
Compensated absences	11,380	-	11,380
Capital lease obligation	92,353	-	92,353
Claims and judgments	1,195,534	-	1,195,534
<b>Total current liabilities</b>	<b>1,475,120</b>	<b>-</b>	<b>1,475,120</b>
<b>Noncurrent liabilities</b>			
Compensated absences	102,416	-	102,416
Capital lease obligation	94,034	-	94,034
Claims and judgments	210,977	-	210,977
Net OPEB liability	80,801	250,164	330,965
Net pension liability	962,264	2,978,514	3,940,778
<b>Total noncurrent liabilities</b>	<b>1,450,492</b>	<b>3,228,678</b>	<b>4,679,170</b>
<b>Total liabilities</b>	<b>2,925,612</b>	<b>3,228,678</b>	<b>6,154,290</b>
<b>Deferred inflows of resources</b>			
OPEB-related	150	465	615
<b>Total deferred inflows of resources</b>	<b>150</b>	<b>465</b>	<b>615</b>
<b>Net position</b>			
Net investment in capital assets	709,641	-	709,641
Unrestricted	3,516,488	(2,450,388)	1,066,100
<b>Total net position</b>	<b>\$ 4,226,129</b>	<b>\$ (2,450,388)</b>	<b>\$ 1,775,741</b>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Combining Statement of Revenues, Expenses, and Changes in Net Position**  
**Internal Service Funds**  
**For the Year Ended December 31, 2019**

	Total Internal Service Funds	Pueblo Transit	Total
<b>Operating revenues</b>			
Charges for services	\$ 4,528,943	\$ 2,846,760	\$ 7,375,703
Other operating revenues	656,068	-	656,068
<b>Total operating revenues</b>	<b>5,185,011</b>	<b>2,846,760</b>	<b>8,031,771</b>
<b>Operating expenses</b>			
Personnel services	645,748	2,389,492	3,035,240
Contractual services	29,616	-	29,616
Utilities	64,172	-	64,172
Repairs and maintenance	24,633	-	24,633
Other supplies and expenses	1,407,903	-	1,407,903
Insurance claims expenses	3,155,250	-	3,155,250
Depreciation	83,892	-	83,892
<b>Total operating expenses</b>	<b>5,411,214</b>	<b>2,389,492</b>	<b>7,800,706</b>
<b>Operating income (loss)</b>	<b>(226,203)</b>	<b>457,268</b>	<b>231,065</b>
<b>Nonoperating expense</b>			
Interest expense	(3,530)	-	(3,530)
<b>Net income (loss) before contributions and transfers</b>	<b>(229,733)</b>	<b>457,268</b>	<b>227,535</b>
Transfers in	857,465	-	857,465
Transfers out	(79,738)	-	(79,738)
<b>Change in net position</b>	<b>547,994</b>	<b>457,268</b>	<b>1,005,262</b>
<b>Net position at beginning of year</b>	<b>3,678,135</b>	<b>(2,907,656)</b>	<b>770,479</b>
<b>Net position at end of year</b>	<b>\$ 4,226,129</b>	<b>\$ (2,450,388)</b>	<b>\$ 1,775,741</b>

*See accompanying Independent Auditor's Report.*

**City of Pueblo**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
**For the Year Ended December 31, 2019**

	Internal Service Fund	Pueblo Transit	Total
<b>Cash flows from operating activities</b>			
Cash received from customers	\$ 5,141,523	\$ 2,846,760	\$ 7,988,283
Cash payments to suppliers	(5,192,994)	-	(5,192,994)
Cash payments to employees	(788,786)	(2,846,760)	(3,635,546)
Payments for interfund services	188,911	-	188,911
<b>Net cash flows from operating activities</b>	<b>(651,346)</b>	<b>-</b>	<b>(651,346)</b>
<b>Cash flows from non-capital financing activities</b>			
Transfers in	777,727	-	777,727
<b>Net cash flows from non-capital financing activities</b>	<b>777,727</b>	<b>-</b>	<b>777,727</b>
<b>Cash flows from capital and related financing activities</b>			
Acquisitions of capital assets	(12,893)	-	(12,893)
Principal paid on long-term debt	(90,702)	-	(90,702)
Interest paid on long-term debt	(5,043)	-	(5,043)
<b>Net cash flows from capital and related financing activities</b>	<b>(108,638)</b>	<b>-</b>	<b>(108,638)</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>17,743</b>	<b>-</b>	<b>17,743</b>
Cash and cash equivalents at beginning of year	82,557	-	82,557
<b>Cash and cash equivalents at end of year</b>	<b>100,300</b>	<b>-</b>	<b>100,300</b>
Reported in the accompanying statement of net position as follows:			
Cash and cash equivalents	\$ 300	\$ -	\$ 300
Restricted cash and cash equivalents	100,000	-	100,000
	\$ 100,300	\$ -	\$ 100,300
<b>Reconciliation of operating income (loss) to net cash flows from operating activities</b>			
Operating income (loss)	\$ (226,203)	\$ 457,268	\$ 231,065
Adjustments to reconcile operating income (loss) to net cash flows from operating activities:			
Depreciation	83,892	-	83,892
(Increase) decrease in operating assets:			
Accounts receivable	(43,488)	-	(43,488)
Due from other funds	188,911	-	188,911
Prepaid items	33,855	-	33,855
Inventories	(17,261)	-	(17,261)
Increase (decrease) in operating liabilities:			
Accounts payable and accrued expenses	(523,320)	-	(523,320)
Net OPEB liability and related deferred inflows and outflows of resources	1,895	-	1,895
Net pension liability and related deferred inflows and outflows of resources	(149,627)	(457,268)	(606,895)
<b>Net cash flows from operating activities</b>	<b>\$ (651,346)</b>	<b>\$ -</b>	<b>\$ (651,346)</b>

*See accompanying Independent Auditor's Report.*

**City of Pueblo, Colorado**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual**  
**Internal Service Fund**  
**Year Ended December 31, 2019**

	Budgeted Amounts Final	Actual Budget Basis	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>			
Charges for services and other operating revenue	\$ 5,142,347	\$ 5,185,011	\$ 42,664
Transfers in	<u>857,465</u>	<u>857,465</u>	<u>-</u>
<b>TOTAL REVENUES</b>	<u>5,999,812</u>	<u>6,042,476</u>	<u>42,664</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>			
Current -			
Personnel services	831,997	788,787	43,210
Contractual services	44,288	29,616	14,672
Utilities	80,600	58,041	22,559
Repairs and maintenance	58,726	24,633	34,093
Other supplies and expenses	1,871,666	1,407,903	463,763
Insurance claims expense	2,950,575	3,155,250	(204,675)
Capital outlay	12,893	12,893	-
Debt Service -			
Principal	96,833	96,833	-
Interest and fees	5,043	5,043	-
Transfers out	<u>79,738</u>	<u>79,738</u>	<u>-</u>
<b>TOTAL EXPENDITURES AND     OTHER FINANCING USES</b>	<u>6,032,359</u>	<u>5,658,737</u>	<u>373,622</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (32,547)</u>	<u>\$ 383,739</u>	<u>\$ 416,286</u>

*See accompanying Independent Auditor's Report.*

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## Other Schedules

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**City of Pueblo**  
**Pueblo Memorial Airport**  
**Schedule of Passenger Facility Charge Collected and Expended**  
**For the Year Ended December 31, 2019**

	Unliquidated Passenger Facility Charge Revenue Account December 31, 2018	Passenger Facility Charge Collections	Interest Earned	Current Year Expenditures	Unliquidated Passenger Facility Charge Revenue Account December 31, 2019
Extend taxiway K, Phase II	\$ 162,333	\$ 55,963	\$ -	\$ 160,000	\$ 58,296
Total assets	\$ 162,333	\$ 55,963	\$ -	\$ 160,000	\$ 58,296

*See accompanying Independent Auditor's Report.*

The public report burden for this information collection is estimated to average 380 hours annually.

<b>LOCAL HIGHWAY FINANCE REPORT</b>	City or County: Pueblo, CO
	YEAR ENDING : December 2019

This Information From The Records Of City of Pueblo:	Prepared By: Brianne J Reyes Phone: 719-553-2650
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**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

<b>II. RECEIPTS FOR ROAD AND STREET PURPOSES</b>	<b>III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES</b>
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ITEM	AMOUNT	ITEM	AMOUNT
<b>A. Receipts from local sources:</b>		<b>A. Local highway disbursements:</b>	
1. Local highway-user taxes		1. Capital outlay (from page 2)	3,577,990
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	1,738,120
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	1,557,510
2. General fund appropriations	955,857	b. Snow and ice removal	175,678
3. Other local imposts (from page 2)	2,396,823	c. Other	1,054,007
4. Miscellaneous local receipts (from page 2)	1,696,691	d. Total (a. through c.)	2,787,195
5. Transfers from toll facilities		4. General administration & miscellaneous	385,606
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	1,367,747
a. Bonds - Original Issues		6. Total (1 through 5)	9,856,658
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0	a. Interest	
7. Total (1 through 6)	5,049,371	b. Redemption	
<b>B. Private Contributions</b>	2,587,924	c. Total (a. + b.)	0
<b>C. Receipts from State government</b> (from page 2)	4,692,137	2. Notes:	
<b>D. Receipts from Federal Government</b> (from page 2)	415,082	a. Interest	
<b>E. Total receipts (A.7 + B + C + D)</b>	12,744,514	b. Redemption	
		c. Total (a. + b.)	0
		3. Total (1.c + 2.c)	0
		<b>C. Payments to State for highways</b>	
		<b>D. Payments to toll facilities</b>	
		<b>E. Total disbursements (A.6 + B.3 + C + D)</b>	9,856,658

**IV. LOCAL HIGHWAY DEBT STATUS**  
(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>				0
1. Bonds (Refunding Portion)				
<b>B. Notes (Total)</b>				0

**V. LOCAL ROAD AND STREET FUND BALANCE**

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	3,282,610	12,744,514	9,856,658	6,170,465	0

**Notes and Comments:**

<b>LOCAL HIGHWAY FINANCE REPORT</b>		STATE: Colorado	
		YEAR ENDING (mm/yy): December 2019	
<b>II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL</b>			
<b>ITEM</b>	<b>AMOUNT</b>	<b>ITEM</b>	<b>AMOUNT</b>
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assessments	493,518	a. Interest on investments	129,093
b. Other local imposts:		b. Traffic Fines & Penalties	1,083,302
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees	110,605	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	1,792,700	g. Other Misc. Receipts	484,296
6. Total (1. through 5.)	1,903,305	h. Other	
c. Total (a. + b.)	2,396,823	i. Total (a. through h.)	1,696,691
	(Carry forward to page 1)		(Carry forward to page 1)
<b>III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL</b>			
<b>ITEM</b>	<b>AMOUNT</b>	<b>ITEM</b>	<b>AMOUNT</b>
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes	4,323,583	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	368,554	d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant		e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	415,082
f. Total (a. through e.)	368,554	g. Total (a. through f.)	415,082
4. Total (1. + 2. + 3.f)	4,692,137	3. Total (1. + 2.g)	
			(Carry forward to page 1)
		ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)
		TOTAL (c)	
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs			1,509,019
b. Engineering Costs			800
c. Construction:			
(1). New Facilities			1,078,905
(2). Capacity Improvements			1,813
(3). System Preservation			654,770
(4). System Enhancement & Operation			332,683
(5). Total Construction (1) + (2) + (3) + (4)		0	2,068,171
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)		0	3,577,990
			(Carry forward to page 1)
<b>Notes and Comments:</b>			

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## Statistical Section

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## STATISTICAL SECTION

This part of the City’s comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City’s overall financial health.

<b><u>Contents</u></b>	<b><u>Pages</u></b>
Financial Trends These schedules contain trend information to help the reader understand how the City’s financial performance and well-being have changed over time.	177
Revenue Capacity These schedules contain information to help the reader assess the City’s most significant local revenue sources, sales tax and property tax.	183
Debt Capacity These schedules present information to help the reader assess the affordability of the City’s current levels of outstanding debt and the City’s ability to issue additional debt in the future.	190
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City’s financial activities take place.	196
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City’s financial report relates to the services the City provides and activities it performs.	198

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**CITY OF PUEBLO, COLORADO**  
**NET POSITION BY COMPONENT**  
**Last Ten Fiscal Years**  
(Accrual basis of accounting)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>Governmental activities</b>										
Net investment in capital assets	\$ 275,400,749	\$ 282,143,652	\$ 300,421,948	\$ 304,720,914	\$ 310,952,995	\$ 307,415,524	\$ 322,263,921	\$ 327,352,383	\$ 322,043,078	\$ 325,157,144
Restricted	65,864,287	93,697,144	88,835,861	88,385,298	98,744,705	97,683,789	95,030,761	100,958,399	120,270,177	129,508,504
Unrestricted	38,589,640	19,596,982	11,816,144	20,453,939	(26,319,466)	(16,336,921)	(6,551,772)	(17,995,211)	(16,883,492)	(6,292,161)
<b>Total governmental activities net position</b>	<b>\$ 379,854,676</b>	<b>\$ 395,437,778</b>	<b>\$ 401,073,953</b>	<b>\$ 413,560,151</b>	<b>\$ 383,378,234</b>	<b>\$ 388,762,392</b>	<b>\$ 410,742,910</b>	<b>\$ 410,315,571</b>	<b>\$ 425,429,763</b>	<b>\$ 448,373,487</b>
<b>Business-type activities</b>										
Net investment in capital assets	\$ 123,736,794	\$ 134,281,593	\$ 138,568,644	\$ 157,831,233	\$ 160,736,818	\$ 162,247,604	\$ 163,146,725	\$ 167,925,273	\$ 172,737,172	\$ 177,494,464
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted	17,522,178	18,277,323	19,267,977	19,818,953	12,673,300	12,270,072	18,682,525	22,701,679	30,606,807	43,731,319
<b>Total business-type activities net position</b>	<b>\$ 141,258,972</b>	<b>\$ 152,558,916</b>	<b>\$ 157,836,621</b>	<b>\$ 177,650,186</b>	<b>\$ 173,410,118</b>	<b>\$ 174,517,676</b>	<b>\$ 181,829,250</b>	<b>\$ 190,626,952</b>	<b>\$ 203,343,979</b>	<b>\$ 221,225,783</b>
<b>Primary government</b>										
Net investment in capital assets	\$ 399,137,543	\$ 416,425,245	\$ 438,990,592	\$ 462,552,147	\$ 471,689,813	\$ 469,663,128	\$ 485,410,646	\$ 495,277,656	\$ 494,780,250	\$ 502,651,608
Restricted	65,864,287	93,697,144	88,835,861	88,385,298	98,744,705	97,683,789	95,030,761	100,958,399	120,270,177	129,508,504
Unrestricted	56,111,818	37,874,305	31,084,121	40,272,892	(13,646,166)	(4,066,849)	12,130,753	4,706,468	13,723,315	37,439,158
<b>Total primary government net position</b>	<b>\$ 521,113,648</b>	<b>\$ 547,996,694</b>	<b>\$ 558,910,574</b>	<b>\$ 591,210,337</b>	<b>\$ 556,788,352</b>	<b>\$ 563,280,068</b>	<b>\$ 592,572,160</b>	<b>\$ 600,942,523</b>	<b>\$ 628,773,742</b>	<b>\$ 669,599,270</b>

**CITY OF PUEBLO, COLORADO**  
**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
(Accrual basis of accounting)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>Expenses</b>										
Governmental activities										
General government	\$ 11,126,432	\$ 11,663,415	\$ 11,063,544	\$ 13,800,967	\$ 9,410,359	\$ 12,471,787	\$ 13,947,968	\$ 13,327,614	\$ 16,668,126	\$ 12,234,819
Public safety	45,180,523	46,320,164	47,846,439	46,616,804	48,485,290	44,662,761	46,540,217	49,623,376	46,233,849	52,915,609
Public works	14,682,821	10,982,420	11,944,466	11,618,176	11,682,330	20,780,039	17,710,527	11,746,051	12,172,738	9,201,995
Culture and community welfare	8,880,083	9,841,081	13,253,542	11,504,623	7,905,331	8,055,195	8,548,558	7,911,436	10,041,719	10,050,263
Parks and recreation	5,213,738	5,361,632	6,372,059	5,722,667	5,719,300	5,828,170	6,897,741	7,511,512	7,891,429	6,433,296
Economic development	3,608,000	2,003,481	3,380,770	4,931,043	4,985,902	4,906,360	(845,556)	5,539,464	2,728,433	7,045,555
Other	-	-	-	-	-	-	544,756	735,897	-	-
Interest on long-term debt	1,451,423	1,380,077	1,264,491	1,138,164	1,297,305	1,142,197	411,047	712,937	693,978	605,412
Total governmental activities	<u>90,143,020</u>	<u>87,552,270</u>	<u>95,125,311</u>	<u>95,332,444</u>	<u>89,485,817</u>	<u>97,846,509</u>	<u>93,755,258</u>	<u>97,108,287</u>	<u>96,430,272</u>	<u>98,486,949</u>
Business-type activities										
Golf enterprise	\$ 2,597,293	\$ 2,632,292	\$ 2,750,495	\$ 2,861,233	\$ 2,911,244	\$ 2,966,262	\$ 3,100,949	\$ 2,333,926	\$ 2,566,495	\$ 2,448,996
Sewer user	8,537,456	9,124,088	11,009,307	12,506,548	12,674,302	16,540,331	12,038,544	14,625,289	17,968,821	14,030,091
Stormwater utility	2,637,540	2,730,534	3,125,968	2,896,741	2,861,912	2,896,523	7,314,843	4,707,825	3,817,259	3,138,822
Other business-type activities	10,797,701	11,936,935	12,240,953	12,617,167	13,413,164	13,108,596	13,766,479	13,913,701	14,473,680	14,090,719
Total business-type activities	<u>24,569,990</u>	<u>26,423,849</u>	<u>29,126,723</u>	<u>30,881,689</u>	<u>31,860,622</u>	<u>35,511,712</u>	<u>36,220,815</u>	<u>35,580,741</u>	<u>38,826,255</u>	<u>33,708,628</u>
Total primary government expenses	<u>\$ 114,713,010</u>	<u>\$ 113,976,119</u>	<u>\$ 124,252,034</u>	<u>\$ 126,214,133</u>	<u>\$ 121,346,439</u>	<u>\$ 133,358,221</u>	<u>\$ 129,976,073</u>	<u>\$ 132,689,028</u>	<u>\$ 135,256,527</u>	<u>\$ 132,195,577</u>

**CITY OF PUEBLO, COLORADO**  
**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
(Accrual basis of accounting)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>Program revenue</b>										
Governmental activities										
Permits, fees, fines and charges for services										
General government	\$ 1,642,290	\$ 1,851,960	\$ 1,998,698	\$ 2,036,502	\$ 2,091,671	\$ 3,537,728	\$ 3,699,562	\$ 3,915,422	\$ 4,689,123	\$ 5,199,703
Public safety	5,325,642	5,354,057	5,406,875	4,436,306	4,335,834	3,630,834	3,902,691	4,731,960	4,417,499	5,367,804
Public works	489,761	487,854	495,989	539,532	710,835	353,921	465,353	246,015	2,574,745	2,739,843
Culture and community welfare	364,384	276,516	299,675	414,365	293,731	368,223	297,828	292,396	248,563	48,922
Parks and recreation	531,839	592,114	685,329	634,639	639,218	631,889	648,325	716,149	749,193	818,555
Economic development	-	-	-	-	-	-	-	-	27,031	48,165
Operating grants and contributions	12,193,129	13,493,320	13,616,953	22,104,201	9,134,469	10,428,895	14,328,624	9,345,632	11,645,011	10,798,995
Capital grants and contributions	7,489,339	8,212,014	9,128,467	6,944,859	7,488,040	8,159,967	9,620,950	6,974,583	2,771,973	5,560,859
Total governmental activities program revenue	<u>28,036,384</u>	<u>30,267,835</u>	<u>31,631,986</u>	<u>37,110,404</u>	<u>24,693,798</u>	<u>27,111,457</u>	<u>32,963,333</u>	<u>26,222,157</u>	<u>27,123,138</u>	<u>30,582,846</u>
Business-type activities										
Charges for services										
Golf	\$ 2,160,142	\$ 2,118,331	\$ 2,163,333	\$ 2,140,132	\$ 2,114,228	\$ 2,227,398	\$ 2,212,471	\$ 2,178,770	\$ 2,319,896	\$ 2,287,895
Sewer	13,673,319	13,454,038	13,805,921	14,355,943	15,256,778	16,422,771	18,564,168	20,199,200	23,339,793	25,603,065
Stormwater	2,757,602	2,754,867	2,791,898	3,253,081	3,369,638	3,579,194	4,568,531	4,198,016	4,486,414	4,882,410
Other	4,282,123	5,055,394	4,756,160	4,486,419	4,929,973	4,981,018	5,306,526	5,482,730	5,055,219	8,081,390
Operating grants and contributions	1,793,282	2,033,900	2,220,825	2,050,457	2,037,268	2,008,817	7,037,900	2,732,228	9,555,991	4,219,974
Capital grants and contributions	7,622,792	8,291,358	4,811,702	20,762,845	3,828,080	2,908,184	747,707	61,883	1,430,478	136,346
Total business-type activities program revenue	<u>32,289,260</u>	<u>33,707,888</u>	<u>30,549,839</u>	<u>47,048,877</u>	<u>31,535,965</u>	<u>32,127,382</u>	<u>38,437,303</u>	<u>34,852,827</u>	<u>46,187,791</u>	<u>45,211,080</u>
Total primary government program revenue	<u>\$ 60,325,644</u>	<u>\$ 63,975,723</u>	<u>\$ 62,181,825</u>	<u>\$ 84,159,281</u>	<u>\$ 56,229,763</u>	<u>\$ 59,238,839</u>	<u>\$ 71,400,636</u>	<u>\$ 61,074,984</u>	<u>\$ 73,310,929</u>	<u>\$ 75,793,926</u>
<b>Net (expense) revenue</b>										
Governmental activities	\$ (62,106,636)	\$ (57,284,435)	\$ (63,493,325)	\$ (58,222,040)	\$ (64,792,019)	\$ (70,735,052)	\$ (60,791,925)	\$ (70,886,130)	\$ (69,307,134)	\$ (67,904,103)
Business-type activities	7,719,270	7,284,039	1,423,116	16,167,188	(324,657)	(3,384,330)	2,216,488	(727,914)	7,361,536	11,502,452
Total primary government net (expense) revenue	<u>\$ (54,387,366)</u>	<u>\$ (50,000,396)</u>	<u>\$ (62,070,209)</u>	<u>\$ (42,054,852)</u>	<u>\$ (65,116,676)</u>	<u>\$ (74,119,382)</u>	<u>\$ (58,575,437)</u>	<u>\$ (71,614,044)</u>	<u>\$ (61,945,598)</u>	<u>\$ (56,401,651)</u>

**CITY OF PUEBLO, COLORADO**  
**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
(Accrual basis of accounting)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>General revenue and other changes in net position</b>										
Governmental activities										
Property taxes	\$ 11,270,663	\$ 11,444,707	\$ 11,908,875	\$ 12,905,041	\$ 12,719,414	\$ 12,811,986	\$ 13,403,730	\$ 13,153,309	\$ 14,627,886	\$ 14,704,878
Franchise and other taxes	5,750,053	6,178,164	6,651,168	6,557,472	7,020,223	7,210,741	7,315,083	7,483,814	7,416,964	7,449,814
Sales and use taxes	48,902,489	55,014,310	50,471,792	51,947,998	51,351,232	56,203,150	61,553,748	61,604,922	65,199,382	68,816,685
Payment in lieu of taxes	7,509,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859
Unrestricted investment earnings	563,205	973,281	526,792	(99,169)	618,324	545,820	452,532	734,768	2,006,556	3,122,280
Miscellaneous	2,087,171	2,384,645	2,509,676	2,287,852	2,066,165	2,841,209	3,962,782	4,024,976	2,076,467	549,392
Gain on disposition of assets	-	-	-	-	-	-	-	-	(2,513,903)	1,041,382
Transfers	(2,759,393)	(3,137,429)	(2,948,662)	(3,018,863)	(3,464,599)	(3,503,555)	(3,925,294)	(10,910,849)	(4,401,885)	(4,846,463)
Total governmental activities	<u>73,324,047</u>	<u>72,867,537</u>	<u>69,129,500</u>	<u>70,590,190</u>	<u>70,320,618</u>	<u>76,119,210</u>	<u>82,772,440</u>	<u>76,100,799</u>	<u>84,421,326</u>	<u>90,847,827</u>
Business-type activities										
Unrestricted investment earnings	\$ 631,776	\$ 843,959	\$ 795,501	\$ 626,139	\$ 916,154	\$ 960,271	\$ 980,331	\$ 264,471	\$ 675,044	\$ 1,359,927
Miscellaneous	6,274	34,517	110,426	1,375	138	28,062	189,461	515,991	108,443	23,445
Gain on disposition of assets	-	-	-	-	-	-	-	78,217	170,119	149,517
Transfers	2,759,393	3,137,429	2,948,662	3,018,863	3,464,599	3,503,555	3,925,294	10,910,849	4,401,885	4,846,463
Total business-type activities	<u>3,397,443</u>	<u>4,015,905</u>	<u>3,854,589</u>	<u>3,646,377</u>	<u>4,380,891</u>	<u>4,491,888</u>	<u>5,095,086</u>	<u>11,769,528</u>	<u>5,355,491</u>	<u>6,379,352</u>
Total primary government	<u>\$ 76,721,490</u>	<u>\$ 76,883,442</u>	<u>\$ 72,984,089</u>	<u>\$ 74,236,567</u>	<u>\$ 74,701,509</u>	<u>\$ 80,611,098</u>	<u>\$ 87,867,526</u>	<u>\$ 87,870,327</u>	<u>\$ 89,776,817</u>	<u>\$ 97,227,179</u>
<b>Change in net position</b>										
Governmental activities	\$ 11,217,411	\$ 15,583,102	\$ 5,636,175	\$ 12,368,150	\$ 5,528,599	\$ 5,384,158	\$ 21,980,515	\$ 5,214,669	\$ 15,114,192	\$ 22,943,724
Business-type activities	11,116,713	11,299,944	5,277,705	19,813,565	4,056,234	1,107,558	7,311,574	11,041,614	12,717,027	17,881,804
Total primary government change in net position	<u>\$ 22,334,124</u>	<u>\$ 26,883,046</u>	<u>\$ 10,913,880</u>	<u>\$ 32,181,715</u>	<u>\$ 9,584,833</u>	<u>\$ 6,491,716</u>	<u>\$ 29,292,089</u>	<u>\$ 16,256,283</u>	<u>\$ 27,831,219</u>	<u>\$ 40,825,528</u>

**CITY OF PUEBLO, COLORADO**  
**FUND BALANCES, GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**  
(Modified accrual basis of accounting)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
General fund										
Reserved	\$ 6,422,263									
Unreserved	<u>17,469,357</u>									
Total general fund	<u>\$ 23,891,620</u>									
All other governmental funds										
Reserved	\$ 72,333,940									
Unreserved, reported in:										
Special revenue funds	5,045,912									
Debt service funds	-									
Capital project funds	<u>10,153,988</u>									
Total all other governmental funds	<u>\$ 87,533,840</u>									
General Fund										
Nonspendable	\$ 1,806,325	\$ 1,819,164	\$ 1,739,939	\$ 1,730,596	\$ 2,028,732	\$ 1,914,431	\$ 1,823,188	\$ 3,130,297	\$ 2,333,616	
Restricted	2,600,000	2,600,000	2,600,000	2,600,000	2,900,000	2,900,000	2,700,000	2,700,000	2,761,635	
Committed	7,669,649	7,705,629	7,689,824	7,486,408	7,657,428	7,927,638	8,540,589	11,556,425	11,018,950	
Assigned	10,496,794	7,486,269	5,494,282	5,554,298	7,941,687	10,116,595	10,851,933	11,557,152	11,869,436	
Unassigned	<u>422,402</u>	<u>-</u>	<u>37,138</u>	<u>1,040,371</u>	<u>1,591,577</u>	<u>5,539,271</u>	<u>7,715,290</u>	<u>2,971,690</u>	<u>5,450,705</u>	
Total general fund	<u>\$ 22,995,170</u>	<u>\$ 19,611,062</u>	<u>\$ 17,561,183</u>	<u>\$ 18,411,673</u>	<u>\$ 22,119,424</u>	<u>\$ 28,397,935</u>	<u>\$ 31,631,000</u>	<u>\$ 31,915,564</u>	<u>\$ 33,434,342</u>	
All other governmental funds										
Nonspendable	\$ 747,000	\$ 747,000	\$ -	\$ -	\$ -	\$ 1,359,572	\$ 747,000	\$ -	\$ 515,872	
Restricted	91,097,144	86,235,861	85,785,298	92,099,404	89,823,700	92,057,409	98,258,399	114,574,266	126,746,869	
Committed	223,081	223,080	104,831	1,548,817	-	467,154	104,831	104,831	104,831	
Assigned	5,391,471	3,025,298	3,700,909	2,814,032	4,319,768	5,548,342	1,395,994	4,570,052	4,416,849	
Unassigned	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,736,679)</u>	<u>(305,445)</u>	<u>(4,008)</u>	<u>5</u>	<u>-</u>	
Total all other governmental funds	<u>\$ 97,458,696</u>	<u>\$ 90,231,239</u>	<u>\$ 89,591,038</u>	<u>\$ 96,462,253</u>	<u>\$ 92,406,789</u>	<u>\$ 99,127,032</u>	<u>\$ 100,502,216</u>	<u>\$ 119,249,154</u>	<u>\$ 131,784,421</u>	

Notes:

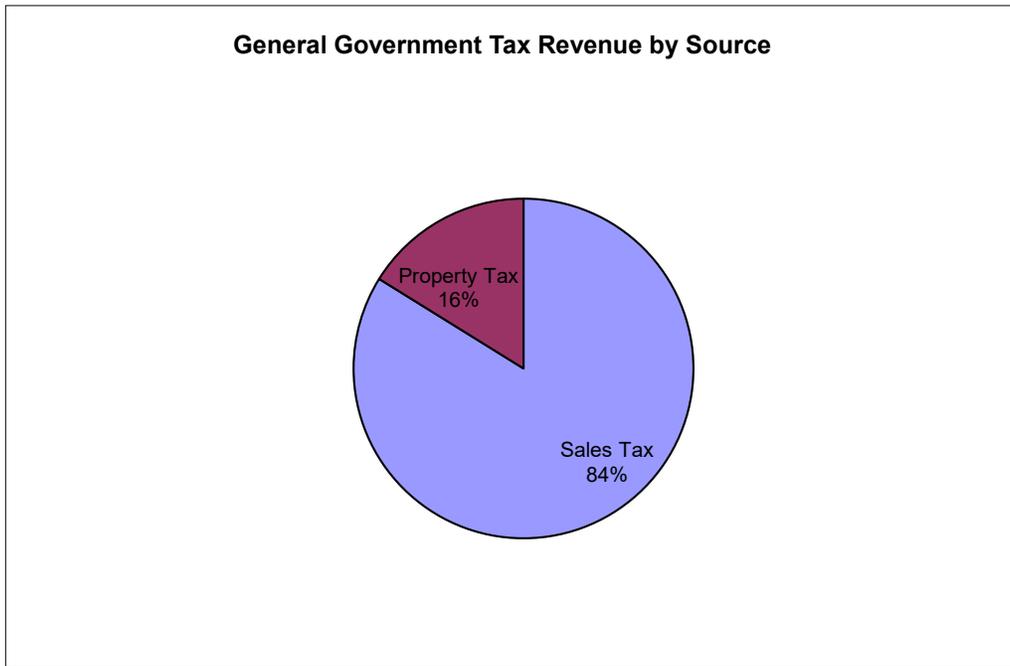
- (1) In FY 2011 the City implemented GASB Statement No. 54 under which governmental fund balances are reported as nonspendable, restricted, committed, assigned, and unassigned compared to reserved and unreserved.
- (2) The substantial increase or decrease in fund balance restricted, committed, assigned, and unassigned is explained in the Management's Discussion and Analysis (MD&A).

**CITY OF PUEBLO, COLORADO**  
**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**  
(Modified accrual basis of accounting)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>Revenues</b>										
Taxes	\$ 70,590,717	\$ 71,397,662	\$ 68,749,023	\$ 70,430,187	\$ 71,910,738	\$ 76,138,538	\$ 82,317,674	\$ 81,944,382	\$ 86,873,998	\$ 91,010,857
Payment in lieu of taxes	2,909,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859	9,859
Fees and fines	2,276,641	2,355,108	2,090,603	1,849,081	1,611,630	1,798,138	1,741,259	1,986,461	2,170,102	2,362,432
Licenses and permits	600,523	561,141	574,360	603,249	576,283	591,466	652,734	832,065	896,954	1,016,347
Intergovernmental	18,073,674	19,678,700	16,170,914	23,188,363	11,871,960	15,964,015	22,481,211	15,082,105	15,111,168	15,043,154
Charges for services	4,538,144	4,706,111	5,723,274	5,216,546	5,534,195	6,351,180	6,567,569	6,367,387	7,312,641	7,386,551
Investment earnings	509,745	894,162	454,207	(95,480)	540,404	477,251	391,915	682,348	1,868,791	2,975,462
Disposal of assets										4,120,000
Miscellaneous	3,306,444	1,877,391	1,011,170	1,503,609	860,354	1,062,995	1,150,565	3,406,114	8,246,804	1,233,855
Total revenues	<u>102,805,747</u>	<u>101,480,134</u>	<u>94,783,410</u>	<u>102,705,414</u>	<u>92,915,423</u>	<u>102,393,442</u>	<u>115,312,786</u>	<u>110,310,721</u>	<u>122,490,317</u>	<u>125,158,517</u>
<b>Expenditures</b>										
Current										
General government	9,446,931	9,906,695	9,757,420	9,324,677	8,775,946	9,274,465	10,326,645	15,317,582	12,765,163	13,307,287
Public safety	40,797,229	41,840,926	42,581,744	53,423,916	42,129,729	42,633,784	43,782,281	44,423,822	48,917,175	51,380,635
Public works	12,584,529	9,150,113	9,749,975	9,298,026	9,464,524	18,521,210	14,533,241	9,237,437	9,176,742	7,789,873
Parks and recreation	4,460,129	4,752,890	5,382,385	4,790,964	4,743,862	4,714,260	5,022,663	5,757,114	6,127,750	6,424,157
Economic development	3,606,731	1,720,757	3,123,621	4,698,157	5,027,462	4,659,769	(945,264)	2,344,041	2,883,995	6,949,360
Culture and community welfare	8,324,329	9,223,504	12,664,949	11,117,958	7,356,405	7,622,393	8,014,330	7,376,916	9,550,435	8,901,538
Other	615,174	479,457	521,614	402,110	485,078	601,143	544,756	735,897	-	-
Debt service										
Principal	1,925,287	1,998,559	2,117,410	2,536,229	2,772,040	3,206,097	3,253,445	3,970,960	3,455,274	3,818,025
Interest and other charges	1,414,334	1,333,949	1,267,515	1,204,852	1,270,723	1,138,466	1,165,287	401,897	477,666	436,517
Capital outlay	12,211,347	8,154,482	16,076,440	8,422,405	3,306,401	6,965,445	14,997,703	11,284,170	9,467,488	6,591,814
Total expenditures	<u>95,386,020</u>	<u>88,561,332</u>	<u>103,243,073</u>	<u>105,219,294</u>	<u>85,332,170</u>	<u>99,337,032</u>	<u>100,695,087</u>	<u>100,849,836</u>	<u>102,821,688</u>	<u>105,599,176</u>
Excess revenues over (under) expenditures	<u>7,419,727</u>	<u>12,918,802</u>	<u>(8,459,663)</u>	<u>(2,513,880)</u>	<u>7,583,253</u>	<u>3,056,410</u>	<u>14,617,699</u>	<u>9,460,885</u>	<u>19,668,629</u>	<u>19,559,341</u>
<b>Other financing sources (uses)</b>										
Proceeds from borrowing	-	363,503	1,173,612	2,367,868	4,200,000	-	2,776,391	1,400	-	-
Insurance recoveries	-	-	-	-	-	1,939,932	961,954	512,536	1,845,650	118,894
Payment to refunded debt escrow agent	-	-	-	-	-	-	-	-	2,956,111	-
Sales of Capital Assets	-	-	-	912,533	154,692	109,500	-	-	-	-
Transfers in	14,744,489	13,256,748	10,980,219	10,267,116	9,139,517	11,082,730	9,969,269	12,926,287	12,483,656	12,344,921
Transfers out	(18,903,882)	(17,362,999)	(14,453,381)	(13,605,669)	(13,473,805)	(16,536,285)	(15,326,562)	(18,292,859)	(17,922,541)	(17,969,111)
Total other financing sources (uses)	<u>(4,159,393)</u>	<u>(3,742,748)</u>	<u>(2,299,550)</u>	<u>(58,152)</u>	<u>20,404</u>	<u>(3,404,123)</u>	<u>(1,618,948)</u>	<u>(4,852,636)</u>	<u>(637,124)</u>	<u>(5,505,296)</u>
Net changes in fund balances	3,260,334	9,176,054	(10,759,213)	(2,572,032)	7,603,657	(347,713)	12,998,751	4,608,249	19,031,505	14,054,045
Fund balances - beginning	<u>108,165,126</u>	<u>111,425,460</u>	<u>120,601,514</u>	<u>109,842,301</u>	<u>107,270,269</u>	<u>114,873,926</u>	<u>114,526,213</u>	<u>127,524,964</u>	<u>132,133,213</u>	<u>151,164,718</u>
Fund balances - ending	<u>\$ 111,425,460</u>	<u>\$ 120,601,514</u>	<u>\$ 109,842,301</u>	<u>\$ 107,270,269</u>	<u>\$ 114,873,926</u>	<u>\$ 114,526,213</u>	<u>\$ 127,524,964</u>	<u>\$ 132,133,213</u>	<u>\$ 151,164,718</u>	<u>\$ 165,218,763</u>
Debt service as a percentage of non-capital expenditures										
	4.0%	4.1%	3.9%	3.9%	4.9%	4.7%	-1.2%	4.9%	4.2%	4.3%

**CITY OF PUEBLO, COLORADO**  
**GENERAL GOVERNMENT TAX REVENUE BY SOURCE**  
**Last Ten Fiscal Years**

Fiscal Year	Sales and Miscellaneous Taxes		Property Tax		Total
		Rate		Rate	
2010	59,320,054	3.50%	11,270,663	15.633%	70,590,717
2011	59,952,955	3.50%	11,444,707	15.633%	71,397,662
2012	56,840,148	3.50%	11,908,875	15.633%	68,749,023
2013	57,527,855	3.50%	12,902,332	15.633%	70,430,187
2014	59,191,323	3.50%	12,719,415	15.633%	71,910,738
2015	63,326,552	3.50%	12,811,986	15.633%	76,138,538
2016	68,913,944	3.50%	13,403,730	15.633%	82,317,674
2017	68,791,073	3.50%	13,153,309	15.633%	81,944,382
2017	68,791,073	3.50%	13,153,309	15.633%	81,944,382
2018	72,703,388	3.70%	14,170,610	15.633%	86,873,998
2019	76,305,979	3.70%	14,704,878	15.633%	91,010,857



The sales and use tax rate (3.7%) consists of 3.0% general tax, 0.5% tax specifically for use in economic development, and 0.2% tax specifically for use in police operations and personnel. Sales tax is levied on all retail sales, leases, and rentals of tangible personal property on the basis of the purchase or rental price. Food purchased for preparation and consumption at home is exempt from sales tax. Prescription medications are also exempt from sales tax. Use tax is collected on purchases of items which are used in Pueblo and on which the 3.7% local sales tax has not been paid to another jurisdiction.

Property tax is levied against all real property and business-related personal property within the City of Pueblo.

**CITY OF PUEBLO, COLORADO**  
**TAXABLE SALES BY CATEGORY**  
**Last Ten Fiscal Years**

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	% of Total
Apparel stores	\$ 22,587,643	\$ 22,726,167	\$ 21,078,355	\$ 21,712,161	\$ 21,711,110	\$ 20,634,443	\$ 20,272,604	\$ 19,849,447	\$ 20,199,683	\$ 20,262,196	1.1%
General merchandise	273,664,541	269,866,690	271,614,426	269,825,995	262,641,258	268,291,882	274,049,873	276,157,293	280,947,691	284,619,889	15.7%
Food/drug/liquor stores	61,428,357	63,799,469	64,577,531	66,970,357	66,864,169	70,252,481	75,941,336	75,188,781	75,722,009	91,010,671	4.2%
Eating and drinking establishments	178,342,206	181,007,675	188,975,381	194,976,983	199,340,110	215,135,731	226,031,722	231,388,342	238,290,989	256,853,767	13.3%
Home furnishings and appliances	27,775,023	26,675,919	26,589,441	27,822,264	28,221,714	27,883,465	24,558,569	22,961,790	24,021,522	23,240,369	1.3%
Building materials and farm tools	156,992,265	128,552,869	128,914,149	138,523,216	142,638,333	166,576,091	197,116,069	206,519,526	206,330,219	215,098,681	11.5%
Auto dealers and supplies	119,665,344	121,521,485	137,163,808	145,887,947	156,434,840	184,178,841	191,997,840	192,863,562	194,916,009	212,769,712	10.9%
Other retail stores	222,591,059	215,867,314	205,612,974	210,573,040	231,554,778	242,005,604	249,292,166	306,870,709	304,706,148	320,099,986	17.0%
Utilities	186,111,405	209,678,211	233,629,333	215,875,798	225,969,757	216,905,819	232,977,413	226,557,799	205,193,579	207,638,569	11.4%
All other outlets	186,202,664	197,478,109	178,453,889	181,937,413	189,488,275	204,278,923	219,327,119	250,337,933	242,588,251	241,537,609	13.5%
<b>Total</b>	<b>\$ 1,435,360,507</b>	<b>\$ 1,437,173,908</b>	<b>\$ 1,456,609,287</b>	<b>\$ 1,474,105,174</b>	<b>\$ 1,524,864,344</b>	<b>\$ 1,616,143,280</b>	<b>\$ 1,711,564,711</b>	<b>\$ 1,808,695,182</b>	<b>\$ 1,792,916,100</b>	<b>\$ 1,873,131,449</b>	<b>100.0%</b>
City direct sales tax rate	3.50%	3.50%	3.50%	3.50%	3.50%	3.50%	3.50%	3.50%	3.70%	3.70%	

**CITY OF PUEBLO, COLORADO  
PRINCIPAL SALES TAXPAYERS  
December 31, 2019 and Nine Years Prior**

Sales and Use Tax is the City's largest revenue source, producing 73.4% of the revenues for the Governmental Activities. We are prohibited by ordinance from releasing sales tax information on individual taxpayers. We are providing the following as the next best available option:

**Percentage of Sales & Use Tax by Industry Code**

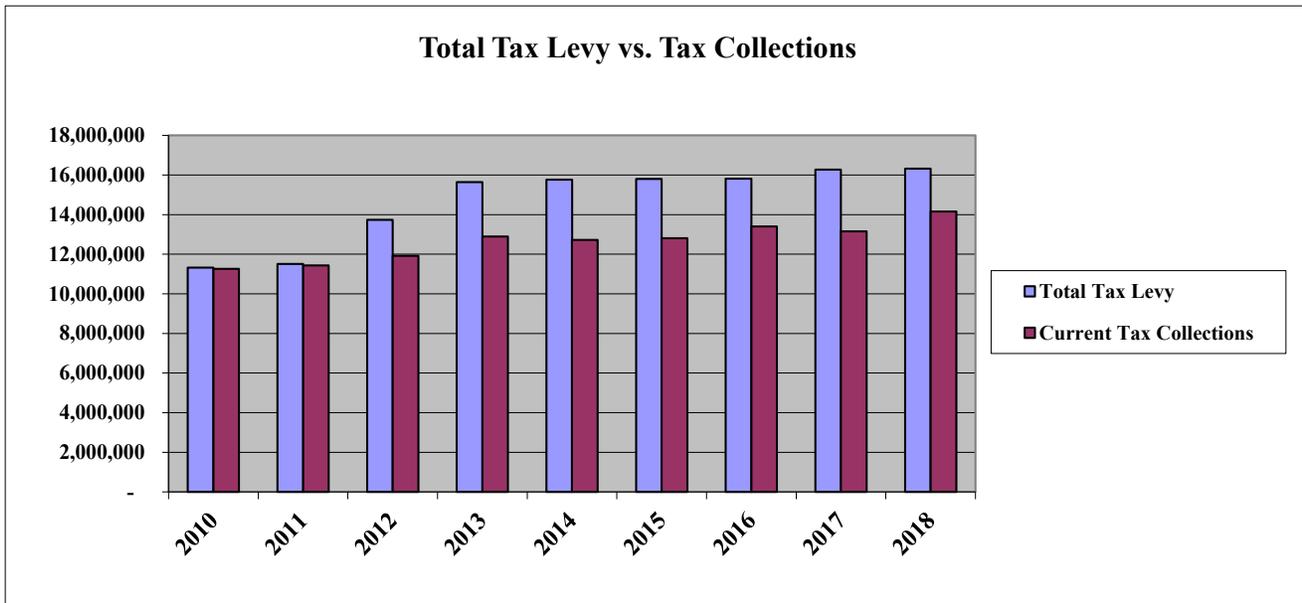
	<u><b>2019</b></u>	<u><b>2010</b></u>
General Merchandise Stores	16%	19%
Utilities	11%	13%
Restaurants	13%	12%
Auto Sales	11%	8%
All other	49%	48%
	<hr/> <hr/> 100%	<hr/> <hr/> 100%

**CITY OF PUEBLO, COLORADO**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**Last Ten Fiscal Years**

Fiscal Year	(1) Total Tax Levy	(2) Current Tax Collections	Percentage of Current Taxes Collected	Delinquent Tax Collections	Total Tax Collections	Ratio of Total Tax Collections to Total Tax Levy	Outstanding Accumulated Delinquent Taxes	Ratio of Delinquent Taxes to Total Tax Levy
2010	11,318,452	11,262,805	99.5%	7,858	11,270,663	99.6%	633,893	5.6%
2011	11,507,693	11,437,371	99.4%	7,336	11,444,707	99.5%	696,879	6.1%
2012	13,736,996	11,915,905	86.7%	(7,030)	11,908,875	86.7%	2,525,000	18.4%
2013	15,638,844	12,897,509	82.5%	4,823	12,902,332	82.5%	5,261,512	33.6%
2014	15,764,500	12,719,454	80.7%	(39)	12,719,415	80.7%	8,306,597	52.7%
2015	15,797,889	12,805,555	81.1%	6,431	12,811,986	81.1%	11,292,500	71.5%
2016	15,808,017	13,402,890	84.8%	840	13,403,730	84.8%	13,696,787	86.6%
2017	16,274,147	13,148,137	80.8%	5,172	13,153,309	80.8%	16,817,625	103.3%
2018	16,315,462	14,159,994	86.8%	10,616	14,170,610	86.9%	18,962,477	116.2%
2019	17,309,630	14,699,085	84.9%	5,793	14,704,878	85.0%	21,567,229	124.6%

(1) For consistency in computing ratios, total tax is shown net of the one percent County Treasurer's fee.

(2) Real and Property Taxes are assessed as of January 1. Taxes are due in full on April 30, or in installments with the first half due February 28 and the second half due June 15.



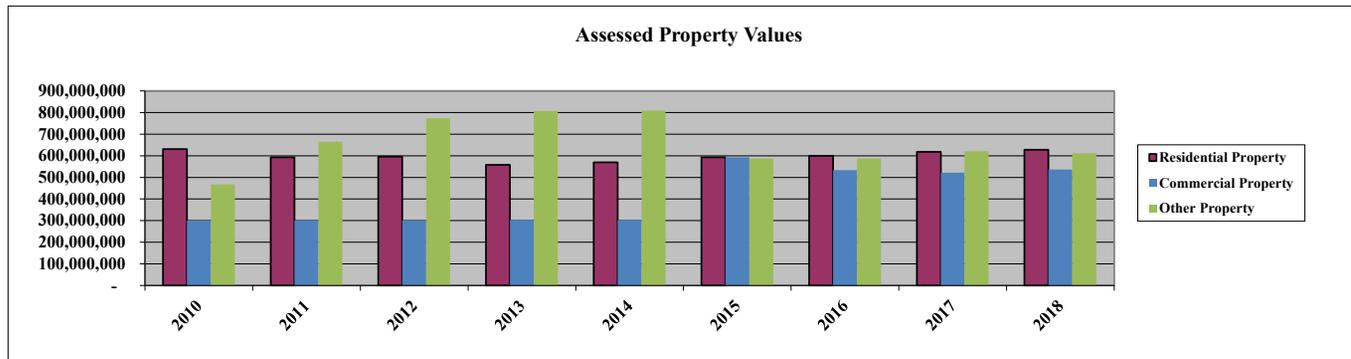
**CITY OF PUEBLO, COLORADO**  
**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**Last Ten Fiscal Years**

Fiscal Year	(1) Assessed Property Values				Total Taxable Assessed Value	Total Direct Tax Rate	(2) Estimated Actual Property Value	(2) Assessed Value as a Percentage of Actual Value
	Residential Property	Commercial Property	Other Property	Less: Tax Exempt Property				
2010	631,211,662	300,395,819	467,214,669	(616,860,250)	781,961,900	15.633%	10,024,831,899	7.800%
2011	592,630,631	301,583,023	664,907,749	(608,178,821)	950,942,582	15.633%	9,594,209,379	9.912%
2012	596,086,787	300,801,415	772,929,417	(608,060,262)	1,061,757,357	15.633%	9,571,359,504	11.093%
2013	558,332,627	303,331,362	806,240,212	(611,072,756)	1,056,831,445	15.633%	9,125,979,829	11.580%
2014	569,105,609	303,057,840	809,070,316	(624,842,447)	1,056,391,318	15.633%	9,196,208,127	11.487%
2015	593,217,974	593,217,974	585,647,170	(703,560,824)	1,068,522,294	15.633%	11,349,016,092	9.415%
2016	600,068,689	533,129,108	587,015,330	(661,471,649)	1,058,741,478	15.633%	11,401,118,396	9.286%
2017	618,206,460	521,701,306	621,071,702	(672,114,147)	1,088,865,321	15.633%	12,526,797,412	8.692%
2018	628,203,734	536,307,075	611,334,895	(679,537,549)	1,096,308,155	15.633%	12,682,441,752	8.644%
2019	734,181,937	555,373,749	617,220,685	(742,378,153)	1,164,398,218	15.633%	14,311,707,891	8.136%

(1) Assessed value data provided by Pueblo County Assessor's Office for entire county.  
 NOTE: Residential value decreases are the result of revaluation for taxes.

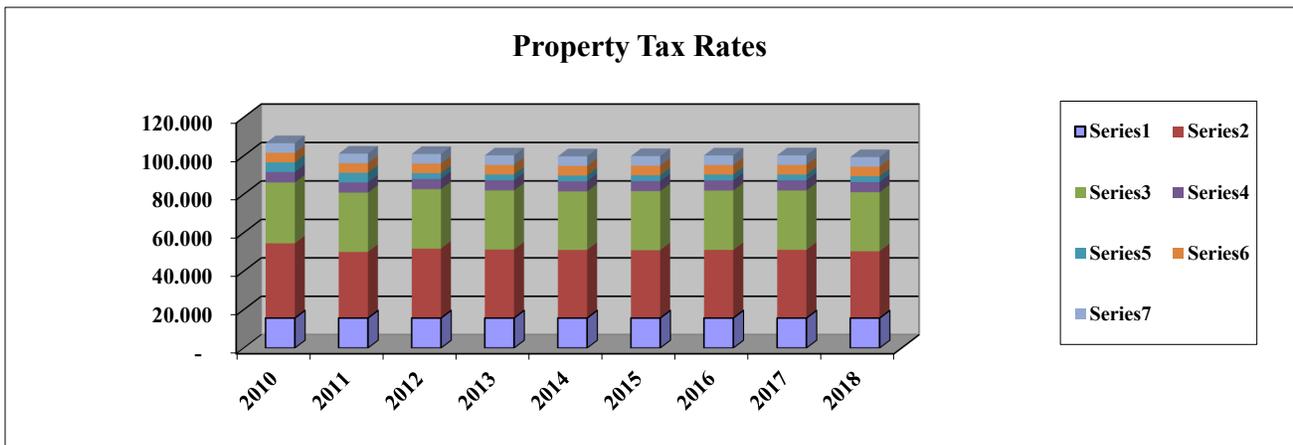
(2) Actual Property Value is the base from which assessed value is derived. Excludes State Assessed and Exempt properties.

**NOTE 1:** Property in Pueblo County assesses property at approximately 29 percent of actual value for commercial and industrial property and eight percent for residential property. Tax rates are per \$1,000 of assessed value.



**CITY OF PUEBLO, COLORADO**  
**PROPERTY TAX RATES**  
**OF DIRECT AND OVERLAPPING GOVERNMENTS**  
**Last Ten Fiscal Years**

Fiscal Year	City Direct Rate	Overlapping Rates *					
	General Operating Expenditures	School District #60	Pueblo County	Pueblo Regional Library	Bandera Blvd. Special Improvement District	Southpointe Special Improvement District	Thunder Village Metropolitan District
2010	15.633	38.811	31.677	5.413	5.000	5.000	5.000
2011	15.633	34.324	30.872	5.268	5.000	5.000	5.000
2012	15.633	36.032	30.959	5.293	3.000	5.000	5.000
2013	15.633	35.573	30.750	5.258	3.000	5.000	5.000
2014	15.633	35.347	30.469	5.262	3.000	5.000	5.000
2015	15.633	35.234	30.710	5.255	3.000	5.000	5.000
2016	15.633	35.392	30.867	5.282	3.000	5.000	5.000
2017	15.633	35.418	30.887	5.288	3.000	5.000	5.000
2018	15.633	34.690	30.722	5.271	3.000	5.000	5.000
2019	15.633	45.110	30.088	5.865	3.000	5.000	5.000



**Source:** Pueblo County, Colorado Abstract of Assessment

**Notes:** The City's basic property tax rate may be increased only by a vote of the City's residents. The City's direct rate's sole purpose is general operating expenses. No mill levy has been approved for debt service or other purposes.

\* Overlapping rates are those of local and county governments that apply to property owners within the City of Pueblo. Not all overlapping rates apply to all City of Pueblo property owners; for example, although the county property tax rates apply to all City property owners, the Southpointe Special Improvement District rates apply only to the City property owners whose property is located within that district's geographic boundaries.

**CITY OF PUEBLO, COLORADO**  
**PRINCIPAL PROPERTY TAXPAYERS**  
**December 31, 2019 and Nine Years Prior**

<b>Current Year</b>					<b>Nine Years Prior</b>	
Rank	Taxpayer	Type of Business	2019 Assessed Valuation	Percentage of Total Assessed Valuation	Rank	2010 Assessed Valuation
1	Public Service Co. of Colorado	Natural gas utility	\$ 226,420,820	19.4%	1	\$ 67,019,890
2	Black Hills Colorado Electric	Electric utility	58,054,651	5.0%		
3	Intermountain Rural Electric	Electric utility	49,340,200	4.2%		
4	Black Hills Colorado IPP LLC	Electric utility	43,104,000	3.7%		
5	Vesta Towers of America Inc	Manufacturing	21,690,478	1.9%	2	31,332,422
6	Holy Cross Electric Assn Inc	Electric utility	14,318,200	1.2%		
7	Vesta Towers America Inc.	Manufacturing	12,465,674	1.1%		
8	Qwest Corporation	Communications	8,388,643	0.7%	3	14,837,900
10	Parkview Medical Center Inc	Medical	7,042,943	0.6%	6	6,163,874
9	Comcast of Colorado IV LLC	Communications	7,516,717	0.6%	5	6,442,857
	Cellco Partnership FKA Verizon	Communications			8	3,685,630
	Black Hills Corporation	Electric utility			4	6,900,720
	Renaissance Partners I LLC	Sports/entertainment			7	3,777,320
	Colorado Natural Gas Inc	Natural Gas Utility			10	2,662,700
	Catholic Health Initiative	Medical			9	2,847,855
	Total 2019 property tax valuation for City of Pueblo		1,164,398,218			

**Note:** Ranking based upon 2019 collections of tax amounts due calculated on 2018 assessed valuation

**Source:** Property tax valuation amounts provided by Pueblo County Assessor's Office

**CITY OF PUEBLO, COLORADO**  
**RATIOS OF OUTSTANDING DEBT BY TYPE**  
**Last Ten Fiscal Years**

Fiscal Year	Governmental Activities					Business-Type Activities				Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Bonds	Capital Improvement Revenue Bonds	Certificates of Participation	Capital Leases	Notes Payable	Revenue Bonds	Certificates of Participation	Capital Leases	Notes Payable			
2010	5,186,821	-	19,139,642	3,657,658	12,158	-	234,512	220,684	32,291,438	60,742,913	1.26%	570
2011	4,401,456	-	18,450,359	3,512,242	-	-	-	2,064,742	30,799,208	59,228,007	1.20%	552
2012	3,653,433	-	17,805,716	4,043,444	-	-	-	3,011,827	29,301,395	57,815,815	1.07%	535
2013	2,785,621	-	17,131,073	5,441,191	-	-	-	2,593,373	28,412,296	56,363,554	1.01%	522
2014	1,887,809	-	20,621,430	4,269,151	-	-	-	2,215,303	30,768,525	59,762,218	1.07%	551
2015	955,000	-	19,496,000	3,113,841	-	-	-	1,826,850	28,812,128	54,203,819	0.99%	495
2016	-	-	19,798,176	4,103,178	-	-	-	1,427,643	27,030,037	52,359,034	0.92%	484
2017	-	-	17,119,784	3,176,780	-	-	-	1,886,471	25,218,973	47,402,008	0.83%	439
2018	-	-	14,494,093	5,186,741	-	-	-	1,521,508	30,428,428	51,630,770	0.83%	465
2019	-	-	11,810,165	3,961,942	-	-	-	1,206,420	28,266,108	45,244,635	0.68%	400

**Note:** Details regarding the City's outstanding debt can be found in the Notes to Financial Statements.

**CITY OF PUEBLO, COLORADO**  
**RATIOS OF NET GENERAL OBLIGATION DEBT OUTSTANDING**  
**Last Ten Fiscal Years**

General Bonded Debt Outstanding							
Fiscal Year	General Obligation Bonds	Capital Improvement Revenue Bonds	Gross Bonded Debt	Less Debt Service Fund	Net Bonded Debt	Ratio of Net Bonded Debt to Actual Property Value	Per Capita
2010	5,186,821	-	5,186,821	-	5,186,821	0.05%	48.66
2011	4,401,456	-	4,401,456	-	4,401,456	0.05%	41.02
2012	3,653,433	-	3,653,433	-	3,653,433	0.04%	33.83
2013	2,785,621	-	2,785,621	-	2,785,621	0.03%	25.78
2014	1,887,809	-	1,887,809	-	1,887,809	0.02%	17.41
2015	955,000	-	955,000	-	955,000	0.01%	8.73
2016	-	-	-	-	-	0.00%	-
2017	-	-	-	-	-	0.00%	-
2018	-	-	-	-	-	0.00%	-
2019	-	-	-	-	-	0.00%	-

**Note 1:** Details regarding the City's outstanding debt can be found in the Notes to Financial Statements.

**Note 2:** Population information can be found on the schedule of Demographic and Economic Statistics.

**Note 3:** Estimated actual property values can be found on the schedule of Assessed and Actual Property Values and New Construction.

**CITY OF PUEBLO, COLORADO**  
**COMPUTATION OF DIRECT AND OVERLAPPING GOVERNMENTAL**  
**ACTIVITIES DEBT**  
**December 31, 2019**

Jurisdiction	Net Debt Outstanding	Percentage Applicable to City of Pueblo	Amount Applicable to City of Pueblo
Direct debt	\$ 15,772,107	100%	\$ 15,772,107
Total direct debt	<u>\$ 15,772,107</u>		<u>\$ 15,772,107</u>
<b>Overlapping entities:</b>			
Board of Water Works	24,390,000	0.0%	\$ -
Pueblo County Debt	\$ 103,057,243	0.0%	\$ -
School District #60 Debt	28,381,035	0.0%	-
Total overlapping debt	<u>\$ 155,828,278</u>		<u>\$ -</u>
Total direct and overlapping debt	<u>\$ 171,600,385</u>		<u>\$ 15,772,107</u>

**Sources:** Assessed property value data provided by the Pueblo County Assessor used to estimate applicable percentages. Debt outstanding data provided by each government entity.

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Pueblo. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore is responsible for repaying the debt of each overlapping government.

**CITY OF PUEBLO, COLORADO  
LEGAL DEBT MARGIN INFORMATION  
Last Ten Fiscal Years**

		<u>Legal Debt Margin Calculation for Fiscal Year 2019</u>
Assessed value - 2018 for 2019 taxes		\$ 1,164,398,218
Debt limitation - Ten percent of total assessed value		116,439,822
Total applicable debt	\$ -	
Less amount available for repayment of general obligation bonds	-	
Total net debt applicable to limitation	<u>-</u>	
Legal debt margin		<u>\$ 116,439,822</u>

	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Debt limit	\$ 78,196,190	\$ 95,094,258	\$ 106,175,736	\$ 105,683,145	\$ 105,639,132	\$ 106,852,229	\$ 105,874,148	\$ 108,886,532	109,630,816	116,439,822
Total net debt applicable to limit	<u>5,210,000</u>	<u>4,420,000</u>	<u>3,600,000</u>	<u>2,750,000</u>	<u>1,870,000</u>	<u>955,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Legal debt margin	<u>\$ 72,986,190</u>	<u>\$ 90,674,258</u>	<u>\$ 102,575,736</u>	<u>\$ 102,933,145</u>	<u>\$ 103,769,132</u>	<u>\$ 105,897,229</u>	<u>\$ 105,874,148</u>	<u>\$ 108,886,532</u>	<u>\$ 109,630,816</u>	<u>\$ 116,439,822</u>
Total net debt applicable to the limit as a percentage of debt limit	6.66%	4.65%	3.39%	2.60%	1.77%	0.89%	0.00%	0.00%	0.00%	0.00%

Detailed information regarding the long-term debt of the City can be found in the Notes to Financial Statements.

Future debt issuance may be subject to the Taxpayer's Bill of Rights (TABOR).

**CITY OF PUEBLO, COLORADO  
PLEDGED-REVENUE COVERAGE  
Last Ten Fiscal Years**

<b>Wastewater Revenue Bonds/Note Payable</b>						
Fiscal Year	Wastewater Enterprise Operating Revenue	Less: Operating Expenses	Net Available Revenue	Debt Service		
				Principal	Interest	Coverage
2010	13,673,319	7,953,954	5,719,365	405,699	403,219	7.07
2011	13,454,038	8,490,428	4,963,610	1,421,994	767,306	2.27
2012	13,805,921	10,295,374	3,510,547	1,427,577	783,180	1.59
2013	14,355,943	11,841,284	2,514,659	1,459,821	743,771	1.14
2014	15,256,778	11,933,996	3,322,782	1,488,061	738,217	1.49
2015	16,422,771	15,749,124	673,647	1,509,723	766,065	0.30
2016	18,564,168	11,282,404	7,281,764	1,782,091	687,615	2.95
2017	20,199,200	13,982,956	6,216,244	1,740,826	718,050	2.53
2018	23,348,419	17,226,423	6,121,996	1,840,155	616,494	2.49
2019	25,627,644	13,442,245	12,185,399	1,803,923	661,333	4.94

(1) Wastewater Revenue Bonds were retired early. The debt was refunded by a note payable to the Colorado Water Resources and Power Development Authority Water Pollution Control Revolving Fund (WPRF) Loan Program.

**CITY OF PUEBLO, COLORADO**  
**PLEDGED-REVENUE COVERAGE**  
**Last Ten Fiscal Years**

**Stormwater Note Payable**

Fiscal Year	Stormwater Enterprise Operating Revenue	Less: Operating Expenses	Net Available Revenue	Debt Service		
				Principal	Interest	Coverage
2010	-	-	-	-	-	-
2011	-	-	-	-	-	-
2012	-	-	-	-	-	-
2013	-	-	-	-	-	-
2014	-	-	-	-	-	-
2015	-	-	-	-	-	-
2016	-	-	-	-	-	-
2017	-	-	-	-	-	-
2018	4,490,107	3,730,797	759,310	44,467	1,083	16.67
2019	4,882,679	2,988,295	1,894,384	278,004	128,162	4.66

(1) The debt is a note payable to the Colorado Water Resources and Power Development Authority Water Pollution Control Revolving Fund (WPRF) Loan Program.

**CITY OF PUEBLO, COLORADO**  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**Last Ten Calendar Years**

Fiscal Year	(1) Population	(2) Personal Income (in thousands)	(3) Per Capita Income	(4) Median Age	(5) Percentage of High School Graduates	(6) School Enrollment	(7) Unemployment Rate
2010	106,595	4,815,084	30,194	37.5	84.9	18,420	11.7%
2011	107,297	4,946,411	30,701	37.6	85.6	17,877	11.2%
2012	107,994	5,380,177	33,288	37.7	86.2	18,296	11.6%
2013	108,073	5,554,502	34,423	38.0	84.7	18,564	10.5%
2014	108,423	5,566,811	34,037	37.4	85.7	18,518	8.1%
2015	109,412	5,449,642	33,666	37.7	85.5	17,665	5.0%
2016	108,073	5,698,107	34,831	37.4	85.3	17,299	4.2%
2017	108,385	5,968,790	36,148	37.3	85.7	16,910	4.8%
2018	111,127	6,198,065	37,231	37.5	86.1	16,900	5.8%
2019	113,116	6,619,192	39,511	38.3	86.1	15,592	3.6%

**Sources:**

- (1) 2009: Colorado State Demography Office  
 2010: U.S. Census Bureau  
 2011: Colorado State Demography Office  
 2012: Extrapolation of 2010-2011 growth trend. 2012 estimates from Colorado State Demography Office not available.  
 2018: U.S. Census Bureau, estimates are interpolation and extrapolation of 2000 and 2010 Census data.
- (2) U. S. Bureau of Economic Analysis: Pueblo County (City of Pueblo only not available)  
 2012 is estimate, based on 2010-2011 growth rate
- (3) U.S. Bureau of Economic Analysis: Pueblo County (City of Pueblo only not available)  
 2012 is estimate, based on 2010-2011 growth rate
- (4) Estimates are interpolation and extrapolation of 2000 and 2010 Census data.
- (5) Estimates are interpolation and extrapolation of 2000 Census data and 2010 American Community Survey data.
- (6) Colorado Dept. of Education (derived from annual census of School District No. 60 schools)  
[http://www.cde.state.co.us/index\\_stats.htm](http://www.cde.state.co.us/index_stats.htm)
- (7) U. S. Department of Labor, Bureau of Labor Statistics

**CITY OF PUEBLO, COLORADO  
PRINCIPAL EMPLOYERS  
Current Year and Nine Years Ago**

Employer	2019			2010		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Parkview Hospital Medical Center	3,100	1	4.1%	2,352	2	5.0%
Pueblo City Schools (School District No. 60)	1,759	2	2.3%	2,478	1	5.3%
School District No. 70	1,284	3	1.7%	1,100	5	2.4%
Wal Mart**	1,135	4	1.5%	1,200	3	2.6%
Evraz Inc. (Rocky Mountain Steel)	1,124	5	1.5%	1,150	4	2.5%
Pueblo County	1,095	6	1.4%			
Vestas Tower America	967	7	1.3%			
St Mary-Corwin	829	8	1.1%			
Convergys	700	9	0.9%	685	9	1.5%
Target Corp	700	9	0.9%			
City of Pueblo	683	10	0.9%	647	10	1.4%
Rocky Mountain Steel Mills			0.0%	1,035	7	2.2%
St. Mary Corwin Hospital				1,058	6	2.3%
Colorado Mental Health Institute				1,000	8	2.1%
<b>Total</b>	<b>13,376</b>		<b>17.6%</b>	<b>12,705</b>		<b>27.2%</b>
Pueblo County resident employment	76,198			46,684		

\*Includes all stores and management in Pueblo County

\*\*Includes Wal-Mart located in Pueblo West

SOURCE: Pueblo County; Pueblo Economic Development Corporation (PEDCO); U.S. Bureau of Labor Statistics for resident city total employment.

**CITY OF PUEBLO, COLORADO**  
**FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION/PROGRAM**  
**Last Ten Years**

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>Governmental activities:</b>										
City manager's office	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	4.00	-
Mayor's office										4.00
Municipal court	9.00	9.00	9.00	9.00	10.00	10.00	10.00	10.00	11.00	11.00
City clerk's office	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Human resources	6.00	6.00	7.00	7.00	7.00	6.00	6.00	6.00	6.00	6.00
Finance	18.00	18.00	18.00	18.00	18.00	20.00	20.00	22.00	22.00	22.00
Civil service	3.00	3.00	3.00	3.00	3.00	6.00	5.00	2.00	2.00	2.00
Law	6.00	6.00	6.00	6.00	6.00	7.00	7.00	8.00	8.00	8.00
Information technology	15.75	15.75	15.75	15.75	15.75	16.00	18.00	18.00	19.00	19.00
Planning/comm dev	16.00	16.00	16.00	12.00	12.00	14.00	14.00	14.00	14.00	14.00
Land use	-	-	-	-	-	-	-	-	-	-
Purchasing	2.00	2.00	2.00	2.00	3.00	3.00	3.00	3.00	3.00	3.00
Housing/comm svcs	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Fleet maintenance	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00
Police	266.00	266.00	268.00	271.00	271.00	273.00	274.00	299.50	299.50	299.50
Fire	143.00	143.00	143.00	140.00	140.00	140.00	140.00	145.00	145.00	145.00
Public works	75.00	75.00	74.00	74.00	74.00	74.00	74.00	72.00	72.00	72.00
Parks and recreation	37.75	37.75	38.00	38.00	38.00	38.00	39.00	39.50	39.00	39.00
<b>Business-type activities:</b>										
Wastewater utility	49.50	50.50	51.50	52.50	52.50	56.50	57.50	56.50	59.50	59.50
Stormwater utility	17.50	18.50	18.50	19.50	19.50	19.50	19.50	19.50	20.00	20.00
Memorial airport	11.00	11.00	11.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00
Parking facilities	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Honor Farm properties	1.00	1.00	2.00	1.00	1.00	1.00	-	-	-	-
<b>Total</b>	<b>703.50</b>	<b>705.50</b>	<b>709.75</b>	<b>707.75</b>	<b>709.75</b>	<b>723.00</b>	<b>726.00</b>	<b>754.00</b>	<b>757.00</b>	<b>757.00</b>

**Note 1:** Includes permanent full and part-time positions only; temporary and seasonal employees are excluded.

**CITY OF PUEBLO, COLORADO**  
**OPERATING INDICATORS BY FUNCTION/PROGRAM**  
**Last Ten Years**

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>Police</b>										
Number of arrests	3,833	3,739	3,671	3,758	3,981	4,257	4,530	4,656	4,544	4,567
Number of traffic violations	8,405	5,832	7,102	7,498	6,798	5,200	6,085	6,982	7,124	9,996
Number of parking violations	11,527	10,015	9,576	8,545	7,804	7,113	7,576	9,200	9,377	7,505
<b>Fire</b>										
Number of fire calls answered	4,667	4,698	4,797	5,246	5,708	6,651	7,183	2,265	578	465
Number of medical responses	10,790	11,656	11,894	12,921	14,113	15,367	16,596	14,765	14,890	14,714
Number of inspections	3,433	2,716	3,924	2,869	1,540	1,534	2,066	2,302	1,352	1,637
<b>Parks and recreation</b>										
Aquatics participants	51,630	54,013	45,449	34,381	40,093	42,808	37,075	46,445	52,278	53,633
Adult athletics participants	1,070	725	1,290	825	735	630	540	690	815	864
Youth athletics participants	2,411	2,047	1,764	1,581	1,883	1,941	1,627	1,487	1,601	1,966
Playground/Open gym participants	6,345	500	639	116	139	215	42	-	-	-
Tennis participants	2,958	3,095	152	1,025	892	296	381	295	372	437
<b>Elmwood golf course</b>										
Golf rounds played	62,476	64,059	64,398	26,898	25,078	26,701	59,952	59,347	60,602	57,186
<b>Walkingstick golf course</b>										
Golf rounds played	30,997	28,040	30,798	27,714	25,388	27,423	27,558	26,775	25,815	24,991
<b>Wastewater utility</b>										
Number of sanitary sewer service connections	37,537	37,976	37,595	37,595	37,524	37,819	37,958	37,976	37,976	38,694
Daily average wastewater treatment in gallons	10,600,000	10,200,000	10,136,000	10,136,000	10,136,000	11,740,000	11,640,000	11,360,000	10,300,000	10,700,000
Maximum daily wastewater treatment capacity in gallons	19,000,000	19,000,000	17,320,000	17,320,000	17,320,000	13,290,000	13,776,000	16,568,000	12,240,000	15,000,000
<b>Memorial airport</b>										
Enplanements	9,973	21,197	9,417	6,182	6,386	3,114	2,298	3,697	10,512	12,396
Air traffic control tower operations	182,119	156,466	165,876	146,807	142,524	170,865	168,563	176,595	196,269	221,173
<b>Pueblo Transit</b>										
Ridership	951,080	1,046,480	1,094,391	995,589	1,009,852	993,404	903,046	877,227	861,728	831,954
Number of days service operated	307	307	307	307	307	307	308	299	307	309
<b>Parking facilities</b>										
Parking permits sold	5,545	5,561	5,498	5,020	4,317	3,355	4,756	3,814	3,240	3,686

**Sources:** Various city departments.

**Note:** Indicators are not available for the general government function.

**CITY OF PUEBLO, COLORADO**  
**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM**  
**Last Ten Years**

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
<b>Police</b>										
Number of stations	1	1	1	1	1	1	1	1	1	1
Number of patrol units	91	98	97	102	73	68	64	62	78	75
Number of other police vehicles	111	106	106	96	125	125	140	148	163	152
<b>Fire</b>										
Number of stations	11	11	11	12	10	10	10	10	10	
<b>Public Works</b>										
Miles of paved streets maintained	479	479	479	491	492	486	496	498	498	500
Miles of gravel streets maintained	6	6	6	6	6	6	6	6	6	6
Miles of alleys maintained	102	102	102	102	102	102	102	102	103	104
<b>Parks and recreation</b>										
Number of parks	56	127	127	127	127	127	127	127	127	119
Number of acres of parks	550	835	3,950	3,406	3,406	3,406	3,950	4,434	4,425	4,486
Number of playgrounds	46	46	47	47	47	47	47	47	42	42
Number of acres of playgrounds	24	24	24	24	24	24	24	24	24	24
Number of swimming pools	4	4	4	4	4	4	4	4	4	4
Number of tennis courts	21	21	27	27	27	27	27	27	27	27
<b>Elmwood golf course</b>										
Golf courses - 18 hole	1	1	1	1	1	1	1	1	1	1
Golf courses - 9 hole	1	1	1	1	1	1	1	1	1	1
<b>Walkingstick golf course</b>										
Golf courses - 18 hole	1	1	1	1	1	1	1	1	1	1
<b>Wastewater utility</b>										
Miles of sanitary sewers	468	466	467	467	468	468	464	464	464	466
Number of treatment plants	1	1	1	1	1	1	1	1	1	1
<b>Stormwater utility</b>										
Miles of storm sewers	116	116	117	118	118	118	118	119	168	171
<b>Pueblo Transit</b>										
Vehicles used in maximum service:										
Fixed Route	14	14	14	14	14	14	13	13	13	13
Citi-Lift	11	11	11	11	11	11	11	11	12	11

**Sources:** Various city departments.

**Note:** Indicators are not available for the general government function.